



SUPPLEMENTARY AGENDA
BRIEFING PAPERS
FOR COUNCIL MEMBERS'
BRIEFING SESSION

Draft Only

to be held at
the Council Chambers (Level 1), Civic Centre,
23 Dundobar Road, Wanneroo
on 04 May, 2021 commencing at 6:00PM



**Supplementary Agenda
Briefing Papers for Tuesday 4 May, 2021**

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L A T E I T E M S A G E N D A

Item 6 Late Reports

6.1 Reclassification and full transfer of responsibility - Marmion Avenue

File Ref:	3120V07 – 21/175384
Responsible Officer:	Director Assets
Disclosure of Interest:	Nil
Attachments:	2

Issue

To update Council on the proposed reclassification of Marmion Road as a State Road under the control of Main Roads WA (MRWA).

Background

In 2011 the Cities of Joondalup and Wanneroo jointly applied for reclassification of Marmion Avenue and Ocean Reef Road as State Roads. In December 2016, the City of Wanneroo wrote to the then Premier, Colin Barnett, again seeking reclassification of Marmion Avenue and Ocean Reef Road / Gnangara Road as State Roads. In March 2018, WALGA State Council and WALGA North Metropolitan Zone endorsed the revised Administrative Road Classification Methodology, as below

1. *That WALGA supports the revised Administrative Road Classification Methodology used to designate whether a metropolitan road should be managed by Main Roads or local governments; and*
2. *That the phase-in period is reviewed with the intent that changes to Administrative Classification are implemented more quickly.*

The revised methodology indicated Ocean Reef / Gnangara Road and Marmion Avenue fitted the criteria to become State Administered Roads, subject to further detailed assessment and available State funding. Similarly, the methodology indicated that based on a preliminary assessment Marmion Avenue also met the criteria to become a State Road in future.

Since 2018, Main Roads WA (MRWA) has been working with the Cities of Joondalup, Wanneroo and Swan to transfer full responsibility for Ocean Reef Road and Gnangara Road from local to State Administration. An agreement for Main Roads to maintain Ocean Reef / Gnangara in the City of Wanneroo has been in place since 1 July 2020.

It is also noted that the City has upgraded Marmion Avenue to a four lane dual carriageway with the major works completed in June 2020. This upgrade was funded by the State Government with additional intersection works funded by the land developers adjoining Marmion Avenue and Main Roads WA.

Detail

On 29 April 2021, the City received a letter (dated 27 April 2021) from MRWA, refer **Attachment 1**, formally requesting written agreement from the City of Wanneroo for the transfer of Marmion Avenue within its boundaries (refer to **Attachment 2**) to MRWA, effective from 7 May 2021.

MRWA has now assessed Marmion Avenue, between Ocean Reef Road and Yanchep Beach Road and found it to fit the criteria for a State Administered Road. Following the recent

completion of the dual carriageway sections of Marmion Avenue, Main Roads is now in a position to accept Marmion Avenue in both the City of Joondalup and the City of Wanneroo as a State Administered Road.

MRWA has advised that it will take over full responsibility for Marmion Avenue, between the boundary of City of Joondalup and City of Wanneroo and Yanchep Beach Road effective from Friday 7 May 2021.

Formal proclamation of Ocean Reef Road / Gnangara Road and Marmion Avenue as State Roads will take some months to complete, pending resolution of land tenure, and there will be further correspondence to the City in this regard.

Consultation

Consultation with the City of Joondalup has indicated that a similar letter has been received by it seeking a similar agreement for the reclassification of Marmion Avenue within its boundaries.

Comment

It is also noted that a number of operational issues relating to the transfer of responsibility to MRWA would need to be discussed and agreed upon by the City and MRWA to ensure a smooth transfer. Following the receipt of MRWA letter, discussions with the relevant MRWA officers have indicated that, the transfer will be effected in a transitional manner to allow both parties to make ongoing arrangements and for the City to continue with the works already scheduled in Marmion Avenue.

It is noted that as per MRWA advice, the proposed transfer occurs from 7 May 2021, which is before the consideration of this matter by Council at a Council meeting. Administration has, therefore, contacted MRWA to advise that though City's administration supports the proposed transfer from 7 May 2021, a formal agreement for the proposed transfer can only occur following the consideration of this matter by Council at the next Council meeting.

Administration supports the proposed transfer of Marmion Avenue and will be working closely with MRWA to affect the transfer. It is recommended that the City provides MRWA with the written agreement sought by MRWA for the transfer and the Chief executive Officer be authorised to consider and decide on any changes to the agreement letter including the transfer date that may be necessary to effect the transfer.

Statutory Compliance

Nil

Strategic Implications

The proposal aligns with the following objective within the Strategic Community Plan 2017 – 2027:

“3 *Environment (Built)*

3.5 *Connected and Accessible City*

3.5.1 *Deliver local transport infrastructure including roads, footpaths and cycle ways to improve accessibility”*

Risk Management Considerations

There are no existing Strategic or Corporate risks within the City's existing risk registers which relate to the issues contained in this report.

Policy Implications

Nil

Financial Implications

The City undertook financial modelling as part of Item No AS01-12/16 to estimate the total expenditure associated with Marmion Avenue and Ocean Reef Road/Gnangara Road over the next 20 years. This has been updated to allow for the recent dualling of Marmion Avenue. The estimated operating expenditure over the next 20 years is \$22.5M and the estimated capital expenditure is \$20.8M, giving a total expenditure of \$43.3M. The proposed transfer of Marmion Avenue will be advantageous to the City as the ongoing costs associated with the capital upgrades and operating expenditures will become the responsibility of MRWA.

The transfer of the Marmion Avenue infrastructure to MRWA as a State Road will have the effect of a corresponding reduction in Financial Assistance and Direct Grants. It is considered that the reduction in these Grants will not have a significant impact on the City's budget.

Voting Requirements



Simple Majority

Recommendation

That Council:-

1. **AGREES to the transfer to Main Roads WA, of its section of Marmion Road between the City of Wanneroo boundary and Yanchep Beach Road and Authorises the Chief Executive Officer:**
 - a) **to consider and decide on any changes that may be necessary to the agreement letter proposed by Main Roads WA; and**
 - b) **to sign the agreement letter to effect the transfer to Main Roads WA;**
2. **NOTES Administration's advice to Main Roads WA that though Administration supports the proposed transfer from 7 May 2021, a formal agreement for the proposed transfer can only be provided following the consideration of this matter by Council; and**
3. **NOTES that Administration will continue to liaise with Main Roads WA to clarify and agree upon the operational issues to ensure a smooth transfer of responsibility of Marmion Avenue to Main Roads WA.**

Attachments:

- | | | |
|---|--|-----------|
| 1  | Letter to City of Wanneroo - Reclassification & Full Transfer of Ocean Reef Gnangara Road and Marmion Avenue | 21/176057 |
| 2  | Reclassification of Marmion Avenue - ATTACHMENT 2.docx | 21/177261 |



Enquiries: James Pinnington on 9323 5454
Our Ref: 11/5538; 03/4575 (D21#263210)

27 April 2021

Mr Daniel Simms
Chief Executive Officer
City of Wanneroo
Locked Bag 1
WANNEROO WA 6946

Dear Mr Simms

Reclassification and Full Transfer of Responsibility - Ocean Reef / Gnangara Road and Marmion Avenue

In 2011 the Cities of Joondalup and Wanneroo jointly applied for reclassification of Marmion Avenue and Ocean Reef Road as State Roads. In December 2016, the City of Wanneroo wrote to the then Premier, Colin Barnett, again seeking reclassification of Marmion Avenue and Ocean Reef / Gnangara Road as State Roads. In March 2018, WALGA State Council and WALGA North Metropolitan Zone endorsed the revised Administrative Road Classification Methodology, as below:

"1 That WALGA supports the revised Administrative Road Classification Methodology used to designate whether a metropolitan road should be managed by Main Roads or local governments.

2. That the phase-in period is reviewed with the intent that changes to Administrative Classification are implemented more quickly"

The revised methodology indicated that Ocean Reef / Gnangara Road and Marmion Avenue fitted the criteria to become State Administered Roads, subject to further detailed assessment and available State funding.

Since 2018, Main Roads has been working with the Cities of Joondalup, Wanneroo and Swan to transfer full responsibility for Ocean Reef Road and Gnangara Road from local to State administration. An agreement for Main Roads to maintain Ocean Reef / Gnangara Road in the City of Wanneroo has been in place from 1 July 2020. Main Roads is now in a position to accept full administrative responsibility for Ocean Reef / Gnangara Road.

Main Roads has also now assessed Marmion Avenue, between Ocean Reef Road and Yanchep Beach Road. Marmion Avenue was found to fit the criteria for a State Administered Road and a copy of the signed Classification Assessment will be forwarded separately.

Following the recent completion of the dual carriageway sections of Marmion Avenue, Main Roads is now in a position to accept Marmion Avenue in both Local Governments as a State Administered Road.

I can therefore now advise that Main Roads will take over full responsibility for:

- Ocean Reef and Gnangara Roads, between the boundaries of City of Joondalup with City of Wanneroo, and the City of Wanneroo with the City of Swan; and

Main Roads Western Australia
Don Atken Centre, Waterloo Crescent, East Perth WA 6004
PO Box 5202, East Perth WA 6892

mainroads.wa.gov.au
enquiries@mainroads.wa.gov.au
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- Marmion Avenue, between the boundary of City of Joondalup and City of Wanneroo and Yanchep Beach Road.

effective from **Friday, 7 May 2021**.

In order to complete the full transfer, I seek your written agreement to the proposal.

Formal proclamation of Ocean Reef Road / Gnangara Road and Marmion Avenue as State Roads will take some months to complete, pending resolution of land tenure, and there will be further correspondence with your Council in this regard.

If you require any further information regarding the proclamation process, please contact Acting Road Classification Manager, Joanne Cammack on 9323 4743.

In the meantime, if you have any questions regarding the practicalities of arrangements for the handover of road management responsibilities, please contact Asset Manager, Craig Peek on 9323 4662.

Yours sincerely

Agreed

Des Snook

**EXECUTIVE DIRECTOR
METROPOLITAN AND
SOUTHERN REGIONS**

Daniel Simms

**CHIEF EXECUTIVE OFFICER
CITY OF WANNEROO**

ATTACHMENT 2

