

# **COUNCIL MINUTES**

## **Unconfirmed Minutes**

### **Special Council Meeting**

6:30pm, 01 August 2023  
Council Chamber (Level 1), Civic Centre,  
23 Dundobar Road, Wanneroo

[wanneroo.wa.gov.au](http://wanneroo.wa.gov.au)



## UNCONFIRMED MINUTES OF SPECIAL COUNCIL MEETING

HELD ON TUESDAY, 01 AUGUST 2023

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## Minutes

Mayor Aitken declared the meeting open at 6:34pm and read the prayer.

*Good evening Councillors, staff, ladies and gentlemen, this meeting today is being held on Whadjuck Nyoongar Budjar and I would like to acknowledge and pay my respects to Elders, past, present and future. I thank all past and present members of the community that have supported the City to better understand and value Nyoongar culture within the City of Wanneroo. I invite you to bow your head in prayer:*

*Lord, We thank you for blessing our City, our community and our Council. Guide us all in our decision making to act fairly, without fear or favour and with compassion, integrity, wisdom and honesty. May we show true leadership, be inclusive of all, and guide all of the City's people and many families to a prosperous future that all may share. We ask this in your name. Amen.*

### Item 1 Attendance

LINDA AITKEN, JP

**Mayor**

#### Councillors:

CHRIS BAKER	North Ward
SONET COETZEE	North Ward
BRONWYN SMITH	North-East Ward
GLYNIS PARKER	North-East Ward
JACQUELINE HUNTLEY	Central-East Ward
PAUL MILES	Central-East Ward
HELEN BERRY	Central-West Ward
FRANK CVITAN, JP	Central Ward
JORDAN WRIGHT	Central Ward
NATALIE HERRIDGE	South-West Ward
VINH NGUYEN	South-West Ward
JAMES ROWE, JP	South Ward
BRETT TREBY	South Ward

#### Officers:

DANIEL SIMMS	Chief Executive Officer
MARK DICKSON	Director, Planning & Sustainability
HARMINDER SINGH	Director, Assets
DEBBIE TERELINCK	Director, Community & Place
NOELENE JENNINGS	Director, Corporate Strategy & Performance
NATASHA SMART	Manager, Council & Corporate Support
PAUL GREER	Manager Property
JACKIE KALLAN	Manager of Communication and brand
TINA BALTIC	Council Support Officer - Minutes
CHANTEL HELDT	Council Support Officer
YVETTE HEATH	Council Support Officer
ALEX DUNN	Property Specialist

## **Item 2 Apologies and Leave of Absence**

There were 77 members of the public and 1 members of the press in attendance.

## **Item 3 Public Question Time**

### **Questions and Statements Received in Writing Prior to the Meeting**

*Mayor Aitken read aloud the following public questions and statements that were received in writing prior to the meeting.*

#### **Item 3.1 Mrs C McAlaney, Mindarie**

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##### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

###### Statement

*In my research of campsites, degradation of the area occurs. While there has been an assessment of species, it appears no study has occurred of long-term degradation to the area, such as biophysical impacts. I would also like to understand consultation outcomes with First Nations Peoples, regarding this project.*

###### **Response by Director Corporate Strategy & Performance**

There are three aspects to the response to this question, the first relating to existing bushland areas and the second and third relating to the proposed development.

The first aspect involves enhancing the protection of bushland areas. As provided in the recommended resolution in the report to Council, the bushland areas will be excised as Crown (State) land (rather than the current freehold status) under a management order for 'Conservation'. This will separate the bushland's land tenure from the former caravan park site.

The second relates to the lease, and how it will ensure the development does not contribute to site degradation. Council has not yet resolved to progress to formal lease negotiations, with this being a matter for consideration at the upcoming Special Council Meeting. Based on the previous Council resolution in July 2022, discussions have only occurred with the proponent. If a lease is negotiated, it will include obligations relating to site condition and maintenance, during both the development and operational phases.

The third aspect of the question relates to the planning approval process. Environmental and cultural heritage matters will need to be further considered and assessed as part of a future development application should Council decide to proceed with the proposal. If development takes place on Lot 211, an updated Foreshore Management Plan will be required for the affected area. An updated management plan would address heritage-related and environmental matters and provide guidelines on how they should be managed if any are identified through the development application and approval process. The City is not the determining authority for the development approval. The WAPC and Department of Planning, Lands and Heritage will ultimately decide with potential conditions to this effect at the development application stage.

On the part of the question relating to First Nations Peoples, the City's Ni Kadadjiny Koort (Reconciliation Action Group) was informed of the project and engagement process, with the City encouraging the group and its members' networks to participate in the engagement process. Information was also shared with the City's Multicultural Reference Group in a similar manner. Furthermore, a Traditional Owner provided feedback suggesting that there is

Aboriginal heritage in the local area, but not specifically at the development site.

### **Item 3.2 Mr McAlaney, Mindarie**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Question

*Climate change is still not completely understood however it is clear that there is an urgent focus required, even at a micro level. Commercial development is an attractive proposition (financially) for councils. Will you guarantee no further expansion across the reserve for 50 years, if you agree to this development, at the loss of public amenities?*

##### **Response by Director Corporate Strategy & Performance**

For clarification on the suggested loss of public amenity, the current proposal relates to the former caravan park site at Lot 211 Quinns Road, Mindarie. It does not relate to other parts of Lot 211, such as native bushland areas, the sealed car parks and buildings (such as Portofino's, Sea Spice, the Quinns-Mindarie Surf Life Saving Club and Community Centre premises). The only current amenity in the former caravan park site is overflow parking, which is a temporary arrangement during limited hours in peak periods over Summer. In contrast, the proposed development will provide enhanced amenity, in the form of accommodation, café and function facilities (plus a lawn area).

If Council determines to proceed with lease negotiations and a lease is entered with the proponent, the future use of the land after the expiry of the lease will be a future decision of Council (based on the circumstances at the time).

The site is currently not a Crown land 'reserve', but is actually freehold land. However, the recommendation to Council is for bushland areas to be excised from Lot 211 (with the excised area to be subject to land survey) and vest that land in the State as Crown land under a management order to the City for the purpose of 'Conservation'. This will provide a further level of protection for areas not currently proposed for development.

### **Item 3.3 Mr E Coates, Quinns Rocks**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Question

*Have any of the Councillors or Mayor ever visited Clarko Reserve Trigg or Tom Simpson Park Mullaloo to see the benefits' that these open spaces bring to the public and if not visited, why not? Thanks*

##### **Response by Director Corporate Strategy & Performance**

No response is required, other than to note that whether the City's Council Members have visited parks in other areas is not relevant to the matters for consideration at the upcoming Special Council Meeting. The current Council item follows a series of prior Council resolutions relating to the use of Lot 211 and the investigation of the former caravan park site for tourism purposes.

As further context on Lot 211, the site is freehold land, it is not a Crown land 'reserve', whereas the parks noted in the question are Crown land. Clarko Reserve is Crown land managed by the City of Stirling and Tom Simpson Park is Crown land managed by the City of Joondalup.

**Item 3.4 Mr McAlaney, Mindarie****SCS01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*Sun protection in local government - Australia has one of the highest rates of skin cancer in the world and Western Australia is second only to Queensland in terms of the incidences of melanoma. The Cancer Council of WA encourages all Local Governments to consider opportunities to reduce the risk of cancer, including skin cancer, in the development of Local Government Public Health Plans.*

*The City of Wanneroo web site reveals that its Public Health Plan was first prepared in 2014/15 and subsequently reviewed in 2016/17. The document does not appear to have been updated since and does not refer to skin cancer as a public health issue at all.*

*The Cancer Council of WA states that the implementation of healthy public policy can reduce the risk of a number of chronic diseases, including cancer, and must be a shared responsibility among all levels of government in Australia. In particular they state that Local Governments are the level of government closest to the community and so are well placed to implement policies, plans, and strategies that help enable West Australians to lead healthy, active lifestyles.*

*“The local government sector is well placed to support efforts to reduce exposure to ultraviolet (UV) radiation in the community. For example, it has an integral role in the town planning process, is responsible for planning and development approvals, controls and operates a range of recreational and community facilities and organizes and sponsors outdoor events.”*  
*Sun protection in local government - Cancer Council WA (cancerwa.asn.au)*

Questions

- 1. Given our state's high rates of skin cancer, does the Council agree that the basic provision of shade in the public domain is an effective way to mitigate the impacts of UVR and hence have a positive impact on public health?*
- 2. The Frederick Stubbs Park along the Quinns foreshore has a shade sail over the playground while the remaining grassed area has no shade for visitors to seek protection from the sun. The plans associated with the proposed redevelopment of the Frederick Stubbs Park Carpark did not show any shade measures. The park in front of the Quinns Mindarie Surf Lifesaving Club has a couple of shade shelters and several trees. What planning has the Council done to effectively address the need for shade along this section of the coast?*
- 3. Has the Council conducted a shade audit, as recommended by the Cancer Council of WA, at its coastal parks?*
- 4. Does Council agree that a decision to extend the coastal parkland to the south over the Quinns Caravan Park site would provide an obvious opportunity to provide shade in the form of trees and shelters and hence benefit the community in offering UVR protection? Local governments, public health and cancer prevention: Actions that will make a difference to your community.*

Funding

*In deliberating their decision about the future of Quinns Caravan Park site some Councillors will rightly be weighing up the relative costs involved in the potential extension of the coastal park to the south. While parks are of enormous benefit to the community, they do have an establishment and ongoing cost.*

*Question:*

1. *Has the Council investigated any funding opportunities via grants and/or partnerships with state and federal government to help cover the costs involved?*

**Response by Director Corporate Strategy & Performance**

The statements and questions relating to sun protection are noted and will be passed to the relevant sections at the City dealing with park and playground development for information.

However, the statements and questions are not relevant to the matters for consideration at the upcoming Special Council Meeting. For context, the current Council item follows a series of prior Council resolutions relating to the use of Lot 211 and the investigation of the former caravan park site for tourism purposes.

On the question relating to sun shade, the City has previously installed shade structures at community parks and beachfront areas. This typically involves 6 sites having new structures installed annually under the City's Install Shade Sail Program.

On the question relating to funding, as noted in the report to the Special Council Meeting, in the event Council resolved to develop a park, the source of funding and the financial impact on the City's budget and other projects would need to be considered.

It is important to note that Council resolved in 2022 to undertake further community engagement to obtain the community's views for the preferred use of the former caravan park site. Council has not resolved to develop the site for other uses and has not resolved to investigate funding and grants opportunities for such alternative development.

**Item 3.5 Ms T Hutchins, Quinns Rocks*****SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site***

*Why did the council decide not to include the option to develop this space as a community open space with beach access included in the extensive community consultations that were solely focused on options for private development of some kind of tourist accommodation park? Was this an oversight or a deliberate strategy for ensuring commercial use rather than a public facility, if so what is the reasoning behind it?*

**Response by Director Corporate Strategy & Performance**

The stages of Council decisions on the status of the former caravan park site are summarised in the background section of the current report to Council.

The process commenced in 2012, when Council resolved to close the former caravan park and investigate future operations (item CB03-11/12).

Subsequently, Council approved a business case and authorised an expression of interest process in September 2020 (item CS03-09/20). Public questions at the time focused on the potential expansion into bushland areas and the impact on parking availability, in contrast to the recent interest in developing a park on the former caravan park site, noting some questions had expressed interest in seeing community access and use of the site (which can still occur under a hospitality and tourism development). In response, Council's resolution specified that the EOI should be weighed against expansion to favour development on the former caravan park footprint.

Following the EOI process, Council resolved in July 2022 to identify a preferred development candidate and undertake further community engagement to obtain the community's views for

the preferred use of the former caravan park site.

One of the views expressed by the community during the recent process has been in favour of community access to the site, including some in the participants expressing support for an alternative community park development. This has been acknowledged in the report to the Special Council Meeting and Council will have regard to the engagement outcomes when making its decision.

### **Item 3.6 Mr R Percival, Buckland**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

*As the proponent/director and shareholder for the Quinns caravan park proposal, I have provided answers to the council to all of the questions put forward however some of the questions are difficult to answer as the proposal is still in very early stages however I would like to address some of the important questions here.*

- 1. Although we didn't need to form the relevant companies until approvals had been granted we acknowledge the public's concerns and have now formed the companies that would own and operate this venture (under a lease agreement). Which is "Eco Tourism Pty Ltd as trustee for the Quinns Resort Unit Trust". All of the shareholders are professional businessmen with not only successful companies in Perth but also associated with our other resorts and management companies which we are expanding throughout Australasia.*
- 2. Following numerous comments and discussions with the community we have now modified the design and look of the resort and we have even advanced glamping units design to accommodate the wind, sun and rain. In addition we have also moved the café function area closer to our larger car park and the beach access point to make it easier for the public to access as well as providing more privacy for guests staying in the resort. We know that this project will be world class and a first for Australia at this level.*
- 3. I have been aware of many other opportunities to develop a glamping accommodation and resort in Western Australia but I see Quinn's/Mindarie as the ideal location for my first operation in Australia.*
- 4. Regarding community access we are fully aware of the advantages and we welcome public access and participation within our open hours from 7am to closing, seven days per week. In the case of a private event, access may be limited and we will notify the public at least two months in advance. In addition we will also introduce a community discount card for everything from beverages to accommodation.*
- 5. We see ourselves becoming an integral part of the community, working with local groups, schools and businesses and we would like to employ as many locals as possible. We will also run various activities and small Sunday sunset concerts for the public to enjoy (for free) and we will welcome people on their morning walks to pop in & buy a coffee and/or breakfast.*
- 6. Apart from working together with the community we would hope that the increased tourism, marketing and recognition across Western Australia will be a huge benefit to other businesses in the area.*
- 7. Throughout this process we have been open with our ideas, discussions, designs and responses with the City of Wanneroo and will continue to work with them and the community in a positive manner.*

*We are very confident that the finished resort will be to a world class standard and that everyone will be proud it's part of their community.*

*Thank you for your support.*

Regards,  
Russell Percival

**Item 3.7 Mr V Partridge, Tapping**

**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

Statement

Dear City of Wanneroo Councillors,

We are writing to express our wholehearted support for the redevelopment of the former Quinns Rocks Caravan Park site as an ecotourism facility. As small business owners living and working in the area, we believe that this proposal offers great potential for boosting tourism and corporate events within the region.

Over the years, we have filmed numerous corporate events in and around the Perth metropolitan area and we have often come across businesses seeking unique and picturesque locations to host their functions. The proposed ecotourism development at Quinns Rocks offers an unparalleled opportunity to cater to this demand, attracting businesses from the city and beyond for both midweek and weekend events. The proximity to Perth, combined with the serene coastal setting, makes it an ideal destination for corporate gatherings, team-building activities and other corporate functions.

What makes this proposal even more compelling is the focus on ecotourism and the inclusion of glamping-style accommodation. This eco-friendly and modern approach to tourism aligns perfectly with the growing demand for sustainable and immersive experiences. As photographers and videographers, we believe that the natural beauty of this location would provide a remarkable drawcard for both corporate events and tourists seeking an extraordinary escape from Perth and beyond.

The proposed facilities, including the café, event space and lawn area, offer versatile spaces for various community and corporate activities. This diversity provides opportunities for a wide range of events, such as fitness programs, sunset concerts, business meetings, and family celebrations. In addition, the wheelchair accessibility and other provisions demonstrate a commitment to inclusivity and ensuring that everyone can enjoy this unique facility.

Beyond its appeal to businesses, the proposed ecotourism development also has the potential to become a unique flagship attraction in Western Australia. This uniqueness will contribute to putting Quinns Rocks and the City of Wanneroo on the map for eco conscious travellers and adventure seekers looking for a truly special experience.

In conclusion, we fully support the ecotourism proposal for the redevelopment of the old Quinns Rocks Caravan Park site. As photographers and videographers who frequently collaborate with businesses in the region, we are confident that this project will have a positive impact on tourism and corporate events within the City of Wanneroo. It represents a fantastic opportunity to establish a unique and eco-friendly facility that will attract businesses and individuals from far and wide and will provide benefits to the whole community.

We trust that the City of Wanneroo will see the immense value in this proposal and move forward with its development for the betterment of our community and our region's tourism sector.

Sincerely,  
Vince & Karen Partridge



**Item 3.8 Mr J Ledsham, Wanneroo****SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I'm the Head of Sport at Butler College and live locally as well. I hope this project gets approved as it's currently an eyesore and it's an unsafe area when I go on my evening coastal walks on the weekends with my wife and my baby girl. As a resident I'm embarrassed by the rubbish and the activities that have been taking place in that location for the past 10 years! If this project doesn't get approved at this meeting, it might be another 10 years before anything happens there.*

*This Glamping Resort will be a place I take my family to enjoy a coffee, invite family to stay at when they are visiting and to watch some of the free acoustic and jazz sunset shows. My high school students I've spoken to are excited about the eco design and a few may end up working there. I listened to the last council meeting and as a result I won't be attending this one. The last meeting ended up being members of the public yelling at the staff and councillors for 3 hrs who were supportive of the project, making the hostile environment nearly impossible for locals who wanted to speak positively about the glamping.*

*Like most members of our community we hope the councillors think about us when voting, the quiet supportive residents of the City of Wanneroo who can't wait to have this world class resort on our doorstep! This was shown with the results of the random door knocking survey recently completed and not the loud complaining few that have been pressuring others to sign their factually incorrect petition.*

**Item 3.9 Ms S Wright, Quinns Rocks****SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I believe this concept would be fantastic for the Northern suburbs. As a school teacher at Quinns Baptist college, I can see many uses for this project that would be beneficial to the school and students. The restaurant/ function area will be perfect not only for the school balls/ formals but also for are teachers workshops, getaways and end of year functions. We are very limited in regards to function centres cafes etc. in the Northern suburbs. Why not utilise beach front accommodation/ cafes/ restaurant areas in a relaxed community like Quinns.*

*Many students take part in physical education, outdoor education subjects that involve being at the Quinns/Portofino's beach area. To be able to enjoy facilities provided by this development would be ideal. This would also be a great opportunity for inter-school competitions, productions and excursions to provide local accommodation for those travelling from far south, being so close to the local schools.*

*We hope you consider factors such as these stated above as we are a growing community at Quinns & this development would be favourable for schools and families.*

**Item 3.10 Mrs D Newton, Wanneroo****SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Question

*For the benefit of residents; Is it the case that the proponent does not have to submit all or any of the development detailed in this report when submitting a development application. unless it is stipulated in the lease? These will be asked at the meeting following research.*

**Response by Director Corporate Strategy & Performance**

It is unclear what this question is referring to. For the purpose of the current response, it is assumed 'development detailed' means the conditions for community access noted in the report for the current item and in comments from the proponent.

In order for the proponent to submit a Development Application it will require the City's consent as landlord / landowner. As part of this landlord review and the lease negotiations, the City will have regard to the community's clear interest in having access to the site and in ensuring that the development and the proponent's performance of the lease provides for this access.

As discussed in the report, the design remains at a preliminary stage.

**Item 3.11 Mr C Treloar, Burns Beach****SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I am very much in favour of this development. It would be very beneficial for me and my family as the employment opportunities would be great. There are enough parks in the area. This is dead bush land and would be great to use it for great business ideas.*

**Item 3.12 Ms J Dal Pozzo, Jandabup****SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I would like to provide a statement for our support for the redevelopment of the Quinn's Rock Caravan park to a Glamping Resort.*

*We have been City of Wanneroo residents for over 30 years and our local beach is Quinns. Recently reading the City of Wanneroo newsletter showing all the projects underway or completed in the most recent financial year, I do not believe there is a need for another park but instead fully support the commercial glamping project, which I believe would bring a lot of opportunities for my grandchildren and the community alike.*

**Item 3.13 Miss I Henkel, Mindarie****SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Question

*The City of Joondalup has provided a great off-beach recreational space at Mullaloo Beach which is used by many people coming from far afield. As an 18 year old my friends and I have often travelled from Mindarie and Quinns to make use of the shady lawned areas and wish we had a similar area to use locally. Frederick Stubbs Park has no shelter and the park at Portofino's is often crowded. When will the City of Wanneroo provide these much needed off-beach recreational zones for our local community?*

**Response by Director Corporate Strategy & Performance & Manager Community Facilities**

The provision of shade in the former caravan park site is not relevant to the matters for consideration at the upcoming Special Council Meeting. However, for context on the provision of shade and as noted previously in relation to Question 3.4, the City has previously installed shade structures at community parks and beachfront areas. This typically involves 6 sites having new structures installed annually under the City's Install Shade Sail Program.

An example is the shade structure in Newman Park at Brazier Road in Yanchep (immediately north of Orion Café), which was replaced in 2020.

**Item 3.14 Ms C Duddy, Butler****SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Question

*On page 39 of the agenda for the meeting 1 August 2023, it is stated the proponent has never expressed concerns regarding noise from the Surf Club or surrounding businesses. Can this be clarified as in the confirmed minutes of the Council meeting held on the 12 July 2022 it states under the Quinns Mindarie Surf Life Saving Club (Inc.) (QMSLSC) the Proponent has advised Administration the following in relation to the QMSLSC proposal: It is concerned with the likely number of QMSLSC members utilising the area and overlooking its proposed development – potential music and verbal noise emanating from the area which could interfere with wedding ceremonies, events and guests trying to sleep in the glamping tents. Was this the case or not?*

**Response by Director Corporate Strategy & Performance**

Whilst the proponent had expressed preliminary concerns at its Expression of Interest stage that an expansion of the Quinns-Mindarie Surf Life Saving Club to include an outdoor decked area would impact guests in nearby glamping tents, the proponent has been able to adjust the design in its discussions with the City in the past 13 months and based on feedback during the engagement process. To reiterate, this involved a particular type of expansion to the QMSLSC premises, rather than any objection to the current noise levels.

The proponent has modified its design to move the glamping accommodation further from the QMSLSC premises, with the proposed café and function centre now closest to the QMSLSC. Further, community feedback regarding wind impact has meant that the proponent is planning to use materials which are more likely to contain noise and less likely to be impacted by external noise.

Finally, as noted in the report for the current item, discussions between the City and the proponent have indicated the proponent is keen to work with the QMSLSC. The proponent was supportive of meeting with the Club, which would provide an opportunity to consider issues such as times of operation, noise management and potential for collaboration.

If Council resolved to proceed with lease negotiations, the proponent would welcome a meeting with the QMSLSC as soon as possible and hopefully this is something QMSLSC would reciprocate.

### **Item 3.15 Mr D Duddy, Butler**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Question

1. *On page 39 of the agenda for the council meeting being held on the 1 August 2023, the proponent has indicated the intent is to hold 1 - 3 functions per week in peak season. Most of these are likely to be weddings and the area would be shut for community use as already advised. This indicates every weekend in the peak season the residents would not be able to access this space. Most weddings take place on weekends. The small lawned area on the plan is unlikely to be used if residents cannot get food or drinks or there is no entertainment as the infinity pool and playground equipment have been removed from the plans. What are the council lease conditions going to be if this is approved (I hope it is not) to safeguard against residents being excluded in peak season. Council is asking the community to trust a private developer that community will get access to this site. The community need to trust the council who we elect that there will be lease safeguards in place to ensure community have access if council pass this proposal to allow a private developer to use Lot 211. I would suggest no exclusion to community on Sundays in peak season.*

##### **Response by Director Corporate Strategy & Performance**

The Council has not thus far resolved to proceed with lease negotiations, which means that the exact terms of the lease remain to be determined. However, the proponent has provided responses on how the community access may be facilitated, with this information included in Attachment 1 to the report.

##### Question

2. *The agenda for the 1 August 2023 Special Council Meeting has several recommendations. One of these recommendations number 4 states AUTHORISES the Chief Executive Officer or a nominee of the Chief Executive Officer to negotiate terms including, for the ground lease, conditions to enhance community amenity and access to the leased site, execute all documentation and comply with all applicable legislation as is required to effect Item 3. above, noting that the execution of an agreement for lease and a ground lease remains subject to Item 5. below;*

*Given the city is about to get a new CEO, a new legal person and new Director of Community & Place and is also soon to have local government elections that could see a new Mayor and several new councillor's should this item not be adjourned until those ultimately responsible going forward have had chance to read the information and understand it. Last month Cr Rowe said this was just part of the process and not the final decision. This recommendation does not say anything is coming back to councillors for their final consideration and endorsement if this is approved. It provides no safeguards for the community. Has council considered waiting until the new CEO and staff are recruited, in place and appraised of this item and the local government*

*elections have taken place so those agreeing to a new leases are the same as those making decisions now. October is only a few weeks away?*

### **Response by Director Corporate Strategy & Performance**

The City of Wanneroo is a large organisation which should not need to stop operations pending a change in personnel.

In any event refer to item 5 of the recommended resolution, which is clear that a report will be presented to a future Council meeting.

### **Item 3.16 Ms A Andrews**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

*I oppose the development of a glamping venue at the old Quinn's rocks caravan park. The area should be made into a park for the community.*

### **Item 3.17 Ms H Sara, Quinns Rocks**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Question

*Is the main reason for the eco park for the shire to make dollars and revenue rather than a community public space to serve future generations?*

### **Response by Director Corporate Strategy & Performance**

Refer to the background section of the current report for the context to the project. This includes the stages of Council decisions on the investigations on the future of the former caravan park site, the noting of the site in the City's Economic Development Strategy and Action Plan 2016 – 2021 and the completion of a business case on the potential viability of the development.

### **Item 3.18 Mr R Ross, Mindarie**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

*I urge all councillors to vote "no" this evening. The proposal before you offers nothing for the community. A successful venue will be used by the business for its customers every weekend. An unsuccessful venture will quickly fall into disrepair. Every facility it offers is already available to the public within Mindarie. The city is handing control of a large parcel of land to a private developer for his own gain for a 20+ year period. All for a tiny benefit to the City's purse. Now is the ideal time to press the stop button and ask questions that have not been fully addressed; Is this proposal the best use of the site - not is this proposal the best use of the site as an accommodation business? What use or mix of uses would provide the best community value? What would such options cost and what funds are available? Like many others, I personally believe that there are better uses for the site. I recognise that these come with costs and I recognise that some development such as parking, toilets/showers or a kiosk*

*may be warranted. I encourage all councillors to reflect on the proposal before them and then to vote so that alternative uses for the site can be investigated properly by voting "No".*

### **Item 3.19 Mr K Gavan, Quinns Rocks**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

1. *With the subdivision of the larger Quinns blocks allowing more housing in 'Old Quinns' and the development of new subdivisions such as Catalina south of Mindarie the population of the Quinns/Mindarie area is increasing rapidly. Membership of the QMSLSC has grown over the past few years with many young families enjoying the Sunday morning activities at the club. Parking is at a premium already with the overflow carpark on the site of the caravan park land already well used during the Sunday morning time. Portofino's and Sea Spice Indian restaurant also use the existing parking bays.*

##### **Response by Director Corporate Strategy & Performance**

The demand for parking close to the beach and restaurants is recognised. The parking study recommends providing timed restrictions on the bays closest to the beach and restaurants to improve access to these bays throughout the day. The City will be looking to implement two hour time restrictions this year.

##### Question

2. *The proposal to utilise the waste water sump land located metres away as an additional parking area is not a safe, viable alternative for young families and elderly residents who will have to transport themselves, their surfboards, picnic supplies, sun shelters, pushers and supervise young children alongside a very busy road used by buses, trucks and a lot of cars. Surely a safer parking option would be to utilise a bigger part of the land area adjacent to the existing surf club.*

##### **Response by Director Corporate Strategy & Performance**

As detailed Section 5 Option 4 of the parking study, the use of land with direct beachside access for car parking may not necessarily provide the most community benefit for the use of the land and hence other options, including extending the existing car park were considered.

The sump land provides an opportunity to provide parking in the vicinity of the coastal node without requiring the clearing of vegetation and to use an existing 2.5m wide concrete shared path for access.

3. *Traffic management is constantly referenced when any new development is considered. One example of a poor traffic management plan already in existence can be seen on Quinns Road at Gum Blossom Park, which has become a hub for sports teams playing on the weekend using the new facilities. Parking bays are insufficient so cars park on the grass verge on either side of Quinns Road. Families then must cross Quinns Road with all their provisions for the day, young children run ahead to find their teams and cars driving along Quinns Road must be very aware of the dangerous situation. To make matters worse there is not a pedestrian crossing anywhere on Quinns Road, Mindarie Drive, or Tapping Way. The least desirable situation as far as the surf lifesaving club is concerned is one where cars are parking up on verges along Quinns Road. Traffic management along Quinns Road has been a nightmare since the growth of the three large schools; Quinns Baptist, Peter Moyes Anglican Community and Mindarie Senior High which cater for the ever-increasing student population in the area. A redevelopment*

*of the traffic intersection at Quinns Road and Marmion Avenue may have assisted in enabling more traffic to turn left out of Quinns Road and head south along Marmion Avenue, but the left hand turning lane, which allows cars to head north on Marmion Avenue, is blocked by the right hand lanes as soon as 3 or 4 cars, or a bus and a car or 2 or a truck and a car are stopped at the traffic lights. This causes traffic to back up and block the roundabout by Tapping Way.*

### **Response by Director Corporate Strategy & Performance**

The issues that are raised are concerned with congestion and road safety at a location over 1km away from the surf club. The development of the site will not have a significant impact on either of these issues.

- 4. Was any research conducted and by whom, on how the council decided on such a low amount of rent on what is prime seaside land in the Northern suburbs of Perth. The QMSLSC is an integral part of the Quinns Rocks and surrounding areas fabric of social cohesion delivering water awareness training, team building and social development of the younger generation including the importance of volunteering in the community. This assists with the development of a cohesive inclusive society.*

### **Response by Director Corporate Strategy & Performance**

A market valuation was completed by a licensed valuer and attached to the current report to Council. This is consistent with the requirements in sections 3.58(3) and (4) of the *Local Government Act*. The valuation is based on the status of the site, including the current zoning which limits the potential uses and tenure whereby the site will be a ground lease, with the developer handling all approvals, development, maintenance and make any repairs. These aspects resulted in a market rental which is comparably lower rental than if the site was already constructed by the City and available on a 'building lease' basis.

Other aspects of the statements made above are addressed in the current report.

### **Item 3.20 Ms K Wheatcroft, Quinns Rocks**

#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Question

- 1. The parcel of land between the bush and the foreshore in an urban environment is a unique piece of land. The housing and community area in close proximity is family oriented with four primary schools, three high schools, a play group, two soccer clubs and the surf lifesaving club all west of Marmion Avenue and north of Anchorage Drive. Does council consider a glamping facility, usually located in more remote settings and a function centre is in keeping with the family oriented community surrounding the area? Or would the green community space with BBQ and beach facilities the wider Wanneroo community has repeatedly requested be more appropriate for the location?*
- 2. The original feasibility study considered a traditional style caravan park and not a facility operating as a function centre, does the council consider the current proposal has undertaken enough market research and due diligence for the proposed facility?*

### **Response by Director Corporate Strategy & Performance**

As mentioned in the Consultation section of the current report, Administration has discussed the proposal with a number of industry groups including Tourism WA and Destination Perth who have indicated their support for the proposal and the glamping concept as a whole.

3. *At the previous special council meeting the council advised me that Mr Luke Percival was not a party to this proposal, yet he is named as one of the directors in the updated information supplied for this meeting. There are still a lot of unknowns in this project and it has already moved significantly away from the original feasibility study, how much further away from this proposal will we end up?*

#### **Response by Director Corporate Strategy & Performance**

It was not stated that Mr Luke Percival was not a party to this proposal, rather that the involvement of Mr Luke Percival with other events is not to do with this site. The appropriate due diligence and checks have been conducted by Administration.

#### **Item 3.21 Mr K Tasker, Mindarie**

##### ***SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site***

###### *Statement*

*I wish to ask Councillors to consider my proposal to resolve this situation through a conciliatory approach so each party can reach a great agreement for the community.*

#### **Item 3.22 Ms N Sangalli, Quinns Rocks**

##### ***SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site***

###### *Statement*

*I would like to speak against the proposed Glamping Wedding development proposed for Lot 211 Quinns Road Quinns Rocks.*

#### **Item 3.23 Mr T Lea, Mindarie**

##### ***SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site***

###### *Statement*

*My first statement and question is the veracity and authenticity of the original poll, I consider this ambiguous and vague as this was spread throughout the whole Wanneroo area and believe neighbouring suburbs don't care about Quinns Rocks.*

###### *Question*

1. *Could the vote on this proposal be postponed until a more comprehensive poll is conducted including members of the North East Ward and Central West Ward?*

#### **Response by Chief Executive Officer**

The decision can only be made by Council.

#### **Response by Director Corporate Strategy & Performance**

This survey was conducted by an independent party following particular guidelines agreed by Federal Government. This statistically valid poll of area survey was checked by a third party and Council had requested the entire area to be included in the survey.



2. *A consortium or company will be investing in this venture, who are these investors? Do they have associations with criminal activities? Are they a Council Member or associate? Will these investors be named?*

#### **Response by Manager Property Services**

As a point of clarification, the previous reports have referred to the proponent by the entity that they had been carrying on their previous business and it was clear that a new entity needed to be established as they are running a separate business operation. Details of the company have been provided in the current report so the community will be able to see who the directors and shareholders are. The company is acting as trustee of a trust and this is not uncommon. As the structure is at such an early stage, the number of investors are yet to be determined, however, some information has been provided to Council Members as confidential.

3. *In regards to a liquor licence, will alcohol be allowed in the open areas or within the boundaries of this establishment?*

#### **Response by Director Corporate Strategy & Performance**

This is a liquor licence matter and will have to be referred to the relevant authority.

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#### **Item 3.24            Mrs N Sangalli, Mindarie**

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##### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

###### Statement

*I want to address the comment made about respect and respect from the gallery and I hope that for the majority of the night this gallery shows you respect but I would ask for the common courtesy of Councillors showing the gallery respect too.*

###### Question

1. *Part of the approval for the previous development included a Foreshore Management Plan and other Environmental Plans. It recommended re-vegetating and maintaining the Bush Forever. Part of these plans supplied a mapping tool identifying and grading bushland according to the condition, for example good, very good, etc. Council was part of this investigation and renewed environmental mapping showed the bushland had not improved but rather further degradation had occurred. Can you please explain how transferring remaining land to State then back to yourself under a Management Plan will have a different outcome to the last recommendation to improve and regenerate the Bush Forever on lot 211?*

#### **Response by Director Planning & Sustainability**

There would need to be proposals for re-vegetation of degraded areas and that would be a matter for future consideration not forming part of this current proposal.

###### Statement

*I've been opposed to the glamping development for quite a long time. I do support the community. The community have fought hard to protect the remaining coastline and previous actions have helped preserve the area including the development of lot 211 with amenities like the Surf Club, restaurants and a state-of-the-art community centre.*

*Lot 211 provides accessible beach access, protection for swimming and various amenities*

*that you cannot find at Fred Stubbs Park. With increasing visitor numbers it's become clear that the parking and amenities at lot 211 are inadequate. Additionally, the threat of further erosion at Fred Stubbs Park and the lack of accessible and swimming locations in Mindarie raises concerns about the added pressure on lot 211 in the future.*

*For Fred Stubbs Park, existing policies and state recommendations suggest preparing for eventual retreat due to coastal erosion and rising sea levels. As sea levels rise, areas like lot 211 will also be affected necessitating a move of beach accesses and amenities. A one centimetre increase in sea level is the equivalent of the beach encroaching land by one meter. In the most recent Climate Adaptation Strategy released by the Department of Transport recently, it quotes, "sea level rises increasing to three centimetres per decade, equating to a land encroachment or loss of beach by three meters within the next 10 years".*

*While the community fought to save Fred Stubbs Park and the car park, it is acknowledged that it's not sustainable in the long term. There's a need for further consideration of how the beachfront and public amenities will be accommodated when the beachfront is no longer viable. Department of Transport's assessment of Coastal Hotspots 2019, recommends to remove all assets sea-ward of Ocean Drive within the next 25 years.*

*Residents have expressed concerns about the City's motivations as the land already generates an income and there are options to address funding sources. The community is asking for the same assurance of coastal foreshore and associated amenities, that all other coastal suburbs in the City of Wanneroo enjoy.*

*In conclusion the proposed glamping proposal is met with opposition due to a number of issues including the community's long-standing concerns about coastal erosion, the need to plan for the future of the beachfront, the Surf Club, public amenities and accesses.*

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**Item 3.25      Mr M Carter, Eglinton**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I'm opposed to the proposed glamping resort at the former Quinns Caravan Park site for all of the previous aforementioned issues. I'd like to state my disappointment in the way Council has conducted the proceedings amongst each other and with regard to the public. Everyone should be afforded the same respect and not subject to bullying tactics.*

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**Item 3.26      Mr K Carter, Eglinton**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I have a lot of experience in outdoor pursuits as well as eco-tourism.*

*Whilst Wanneroo is a great place to live, it is not the place for a world-class glamping facility. I'm in favour of these sort of facilities but in the right place. The average cost of a glamping facility per night is over four hundred dollars.*

*You are in fear of your Council becoming a 'white elephant' and the rate payers amongst us have just had our rates increased by \$500 a year. We don't want to incur the costs of a 'white*

*elephant'.*

### **Response by Director Corporate Strategy & Performance**

Tourism WA has provided comments on the proposal and feel it would be good for the area.

The price point will be \$150-\$350 depending on the size of the eco tent.

In regards to rates, there is an average increase but it depends on if the valuation has changed. This can be checked through the Valuer-General.

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### **Item 3.27          Mr S Faulkner, Quinns Rocks**

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#### **SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

*I would like to acknowledge the passing of Margaret Cockman. She will be sorely missed.*

*I went out and engaged with our seniors in our community, a lot of them don't have access to social media so I developed some signs advertising 1 August 2023 Special Council Meeting. I was informed by a resident the signs were removed by the City.*

*The City advised the signage was misleading the community, in particular the wording of 'beachfront' instead of the City term 'Coastal Foreshore'. I asked the City why they removed the community signs as it was an important part of connecting with the seniors and why was there no attempt to contact me to advise of the issue with the signs.*

*The only advertisement I have seen for this Special Council Meeting was at the Clarkson Library.*

### **Response by Manager Property Services**

As confirmed by the City staff that spoke to you, the signs were removed and the reason was twofold. Firstly, there hadn't been any requests to place the signs they simply just appeared and secondly the signs contained errors such as "the public open space has been lost forever". As the report indicates, the proposal that Council is considering is a lease for 21 years and not forever.

### **Response by Director Corporate Strategy & Performance**

The notice for the meeting goes out in various ways and there was plenty of time given for notice of this meeting. It goes on the Public Notice Boards as well as on the electronic systems. The meeting was deliberately made on a Tuesday night as this is a standard night for Council Meetings.

##### Statement

*Why are we here tonight? We are here because we want public open space. Where I refer to "the public open space will be lost forever" this is my way of saying, if we can't come to an outcome, then we have lost the public open space forever. I appreciate this is not currently public open space but this is our vision.*

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**Item 3.28            Mr S Goodwin, Mindarie**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*My statement is in relation to the surveys undertaken with the community, one a market research sample and the other an open survey and also in relation to the petition being presented.*

*My understanding is that the number of respondents of the petition was much higher than the respondents of the surveys. The market research survey shows the majority in support of the proposal, the open survey shows a small majority against the proposal and the petition is entirely against the proposal.*

*My request to Council is that due consideration be given to the petition as the surveys did not outline to the community what options were available; the consideration of a glamping site or public open space.*

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**Item 3.29            Ms V Brown, Quinns Rocks**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I live 100m from the site you are talking about and we go to the beach often. There's no parking on Friday night or Sunday morning.*

*I feel like that building would make me not love my home, what I pay my rates for, where I live, for my family.*

*That building doesn't belong there. The people that live in Quinns love it because it's a quiet coastal town.*

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**Item 3.30            Mr K Tasker, Mindarie**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*A glamping site is about as far away from being 'community minded' as you can get.*

*I believe that the original concept was for the land to be used as a community site. Forefathers would be proud of that.*

*Can some of our rates payments be spent on community open space and not glamping?*

*There is a document called the Strategic Community Plan. That is the blueprint of which Council and its officers are guided by.*

*Will you support the community by saying no to glamping and saying yes to public open space. If the City does want glamping, can you put it somewhere else?*

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**Item 3.31            Mr E Coates, Quinns Rocks**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*Has any of the Councillors been to Trigg or Mullaloo on a weekend evening to see the facilities? There is all ages using the space and facilities. Why don't you want us to have this? The Wanneroo Destination guide has the facility we desire - parkland.*

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**Item 3.32            Mr R Swinnerton, Quinns Rocks**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Question

*In the last few years we have made great strides as a club [SLSC] and recently WA have recognised our members at the awards of excellence. Woodside 'Nipper of the year programme'.*

*My concern is the 2 hour parking window, there's not enough parking to facilitate the Surf Life Saving Club nipper program and the residents attending businesses such as Portofino's. How is parking feasible?*

**Response by Director Assets**

The proposal requires the proponent to provide parking within their own site.

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**Item 3.33            Mrs D Newton, Wanneroo**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I request Council look to the future. The population in the area is going to grow. The community thinks that the space should be a park because it's zoned 'Parks and Recreation'.*

*The design is not eco. The modifications that will need to be made so the tents can stand in the wind takes it away from being 'eco-tourism'.*

*There are only so many parts along our coastline where a Surf Life Saving Club and a safe swimming beach can exist so we need to support that area for what it's meant to be.*

*I personally think that the glamping site will affect those businesses terribly.*

*I think the glamping site is in the wrong place. We have areas of our coast zoned tourism, Yanchep and Two Rocks are an ideal place so suggest to move it there.*

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**Item 3.34            Mr M Arnold, Quinns Rocks**

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**SCS01-08/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*I thought this meeting was deferred to September?*

*The Surf Club is expanding. Currently the facility was designed to hold 650 people and we've got a thousand. As the last speaker said the population is only going to get bigger. You have to accept the reality that we're going to have to expand at some point and the adjacent lot to the Surf Club is the best place to do it.*

*The viability of a glamping venture is questionable. Tourism on that site won't work, if it was going to work you would have kept the caravan park.*

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**Procedural Motion to Adjourn**

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**Moved Cr Treby, Seconded Cr Miles**

**That the meeting be adjourned for 5 minutes for a short break.**

**CARRIED UNANIMOUSLY**

**For the motion:** Mayor Aitken, Cr Baker, Cr Berry, Cr Coetzee, Cr Cvitan, Cr Herridge, Cr Huntley, Cr Miles, Cr Nguyen, Cr Parker, Cr Rowe, Cr Smith, Cr Treby and Cr Wright

**Against the motion:** Nil

*The meeting adjourned at 8:15pm with all Council Members present.*

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**Procedural Motion to Resume**

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**Moved Cr Herridge, Seconded Cr Baker**

**That the meeting be resumed.**

**CARRIED UNANIMOUSLY**

**For the motion:** Mayor Aitken, Cr Baker, Cr Berry, Cr Coetzee, Cr Cvitan, Cr Herridge, Cr Huntley, Cr Miles, Cr Nguyen, Cr Parker, Cr Rowe, Cr Smith, Cr Treby and Cr Wright

**Against the motion:** Nil

*The meeting resumed at 8:23pm with all Council Members present.*

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**Item 3.35                    Mrs C McAlaney, Mindarie**

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Question:

*I would like to draw attention to 2 significant ventures. Department of Climate Change, Energy, the Environment and Water (DCCEEW) came into effect July 2022 by Federal government, leading Australia's response to climate change, outlook and impacts of weather events. 1 July 2023 – Aboriginal Heritage Act 2021. Those 2 events happened after discussions started. Will council please consult with DCCEEW to review the site, so we have peace of mind?*

**Response by Director Planning & Sustainability**

In relation to sea level rise, the Coastal Hazard Risk Management Plan looks at sea level rise on City of Wanneroo coastlines. This was given due consideration. Aboriginal heritage will be taken into consideration at the relevant stage of the proposal.

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**Item 3.36                    Mr L Sweet, Quinns Rocks**

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Statement:

*Quinns Mindarie beach is Wanneroo beach. Fred Stubbs park was once a great park to eat at. Do you know the jobs figures for the glamping resort? Have you looked at the jobs for an open parkland precinct?*

**Response by Director Corporate Strategy & Performance**

Have not reached that level of detail yet as the proposal is in the early stages.

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**Item 3.37                    Ms I Fraser, Mindarie**

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Statement:

*I have been going to Quinns Beach all my life. We normally go to the grass area to have lunch and kick the football. I'm also a member of the Surf Club and when you walk into it you can tell it's reaching full capacity with the storage. Would it not be a good place to let an organization who gives so much back to the community a place to expand and grow? Our patrols on the beach are four hours, if there is a two hour parking limit how is this going to work? I urge you to please consider what you are taking from the young people in the area and all local residents if you proceed with this development. It's not only me and my friends it is upcoming generations that will be using this place, please don't put the commercial interest of a few before the needs of local residents, the people who you are elected to represent.*

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**Item 3.38                    Ms C Wright, Merriwa**

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Question:

*I have worked for a number of years in hospitality, and over the past few years it has been difficult to find staff. There were lots of news stories about staffing shortages. I have noticed restaurants have closed in Joondalup. It seems a risky act to venture into this development. How confident is the City that this business will be viable?*

**Response by Director Corporate Strategy & Performance**

The Covid period has effected most of the hospitality industry and some have bounced back as it depends on what they are offering. Tourism WA have given a positive outcome. The City has enough to start negotiations. This is a land lease, not a building lease so there's limited risk for the City. It's actually the proponent that's going to put together the position with the tourism situation so I think we have a fair bit of information here to be able to make the decision on the first step.

**Item 3.39 Ms J Stacey, Quinns Rocks**

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Statement:

*The council seem to be for the proposal. The community seem to be against the proposal. My understanding is that the way a democratic council works, we vote for members who would listen to the community regardless of personal opinions, your job is to listen to the community. It is a much-loved nature area - the Ospreys are looking at building their nest there at the moment - it is a beautiful area and a very fragile area. We need those public open spaces with natural Bushland and a bit of shade.*

**Item 3.40 Mr J Keenan, Mullaloo**

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Statement:

*I come to Quinns frequently. I have a different view. Quinns is not a tourism spot anymore which is why the caravan park shut down. I think you underestimate the value of a beachfront public open space of the calibre of Tom Simpson park - a world-class beachfront park will bring a lot more tourism to your area than a glamping facility catering to the wealthy.*

**Item 3.41 Mr S Whitehead, Quinns Rocks**

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Question:

*1. If you are putting 2 hour parking limits, is there likely to be a negative consequence on a volunteer to keep our beaches safe?*

**Response by Director Assets**

In this year's Capital Works Program, Councillors allocated some funding to a feasibility study for a new carpark along Quinns Road 300m short of Quinns Beach

*2. 500m is a long way to go leaving children unattended to pay for parking.*

**Response by Director Assets**

The general walkable catchment is considered to be around 400m. The report lists that the parking area is about 300m from Quinns Beach.

*Mayor Aitken declared public question time closed at 8:47pm.*



## Item 4 Reports

**Declarations of Interest by Council Members, including the nature and extent of the interest. Declaration of Interest forms to be completed and handed to the Chief Executive Officer.**

## Property Services

### **SCS01-08/23 Project Update - Former Quinns Rocks Caravan Park Site**

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File Ref:	22542V033 – 23/231765
Responsible Officer:	Director Corporate Strategy & Performance
Attachments:	20
Previous Items:	<p>SCS01-06/23 - Project Update - Former Quinns Rocks Caravan Park Site - Special Council - 20 Jun 2023 5:30pm</p> <p>CS03-07/22 - Project Update - Quinns Rocks Caravan Park Re-development - Expression of Interest Process - Ordinary Council - 12 Jul 2022 6:00pm</p> <p>CB03-11/12 - Future Redevelopment of Quinns Rocks Caravan Park, Mindarie - Ordinary Council - 13 Nov 2012 7.00pm</p> <p>CB01-12/13 - Tender 01329 - Provision of Consultancy Services for the Proposed Redevelopment of Quinns Rocks Caravan Park, 2 Quinns Road, Mindarie - Ordinary Council - 10 Dec 2013 7.00pm</p> <p>CS08-06/15 - Quinns Rocks Caravan Park Re-development - Establishment of Councillor Working Group - Ordinary Council - 23 Jun 2015 7.00pm</p> <p>CS10-05/18 - Quinns Rocks Caravan Park Redevelopment Working Group - Updated Terms of Reference - Ordinary Council - 29 May 2018 7.00pm</p> <p>CS03-09/20 - Business Case - Quinns Rocks Caravan Park Re-Development - Ordinary Council - 22 Sep 2020 7:00pm</p> <p>CE01-06/16 - Adoption of Economic Development Strategy &amp; Action Plan - Ordinary Council - 28 Jun 2016 6.00pm</p> <p>CS04-12/20 - Response to Petition PT01-09/20 - Opposing any Expansion of the Former Quinns Rocks Caravan Park Site at Lot 211 Quinns Road, Mindarie - Ordinary Council - 14 Dec 2020 7:00pm</p> <p>CS05-12/20 - Terms of Reference - Quinns Rocks Caravan Park Re-Development Community Advisory Group - Ordinary Council - 14 Dec 2020 7:00pm</p> <p>CS03-07/21 - Proposed Road Closure of Unnamed and Unconstructed Road Reserve - Ordinary Council - 13 Jul 2021 6:00pm</p>

## Issue

To provide an update on the former Quinns Rocks Caravan Park site, including the outcomes of recent community engagement.

## Background

### Context – Preliminary comments (deferred item)

The current report follows the deferral of an earlier item (SCS01-06/23) considered at the Special Council Meeting held on 20 July 2023 (**Special Council Meeting**). Council's resolution to defer the item provided:

*'That Item "SCS01-06/23 Project Update - Former Quinns Rocks Caravan Park Site" be deferred for the Chief Executive Officer to provide responses to public questions taken on notice and to provide further information on the proponent, to a Special Council meeting to be held no later than 26 September 2023.'*

Administration has provided responses to the public questions taken on notice and has further information on the proponent for the project. Accordingly, the item has been returned for Council's consideration. In the format for the current report, where possible, the report is unchanged from the report to that Special Council Meeting, other than:

- a) changes noted below as 'update' and formatted in ***bold and italics***, which relate to clarifications or additional information to the previous item, and with deletions shown as ~~struck through~~;
- b) minor changes to headings and attachment numbering;
- c) minor changes to the recommended resolution; and
- d) more detailed information in **Attachment 1**, which includes further responses to questions noted at the time of the previous meeting, but which were not formally submitted by attendees at that meeting.

For further clarification, responses to formal questions at the Special Council Meeting, including:

- a) written questions submitted and responded to by Administration before the meeting;
- b) questions received and responded to by Administration at the meeting; and
- c) questions received at the meeting, taken on notice at that time and subsequently responded to by Administration,

were recorded in the Minutes for the Special Council Meeting (as confirmed at the Ordinary Council Meeting on 18 July 2023). An extract of those statements and responses (items 3.1 to 3.49 in the Special Council Meeting Minutes are provided as **Attachment 2**).

### Project background

The project has been ongoing for more than 10 years and has a high level of community interest (particularly in the immediate local area). For this reason, and noting the current stage and decision point for Council should not be viewed in isolation, this Background section of the current report provides a higher level of detail on the context and history of the project than would typically be the case for an Administration report to Council.

From a community information perspective, further information is available on the project 'Your Say' page on the City's website and in prior Council reports (referenced in the current report).

### Lot 211

The former Quinns Rocks Caravan Park site (**Site**) is located on a portion of the City's freehold land at Lot 211 Quinns Road, Mindarie (**Lot 211**) (**Attachment 3** refers).

Lot 211 has a total area of 11.042 hectares and is zoned 'Regional Reserve – Parks & Recreation' in the MRS.

The land is bisected by an unconstructed road reserve, running approximately south-west from Seaham Way to the foreshore reserve (Reserve 20561).

The northern, eastern and southern portions of Lot 211 are vegetated with natural coastal heath, which encompasses both good quality and degraded bushland. Unsealed tracks traverse the vegetated areas.

The vegetated areas of Lot 211 are designated as part of Bush Forever Site 397. This Bush Forever status includes the existing leased sites, Portofinos, Sea Spice and the Quinns-Mindarie Surf Life Saving Club (Inc.) (**QMSLSC**), the Quinns-Mindarie Community Centre (**QMCC**), the Site, bituminised car parks and a drainage sump (notwithstanding those areas are cleared and already developed).

The current land uses have been in place for a number of years and are considered to be consistent with the intent and function of the Parks & Recreation reserve as approved by the WAPC (which is the responsible planning agency).

#### Former Caravan Park Site

The Site comprised approximately 1.9 hectares of Lot 211 and a small portion encroaching into Reserve 20561.

There is evidence of camping and similar uses since the late 1940s, with Lot 211 owned by the City since 1961 and a caravan park in operation since the later 1960s.

The former caravan park closed in 2014, with buildings and other improvements being demolished and removed at that time. An aerial image of Lot 211 at the time Council resolved to commence decommissioning the Site (CB03-11/12) is attached as **Attachment 4**.

The Site is now vacant, with a portion used on a temporary basis for overflow parking. The temporary overflow parking was provided at the time of construction of the QMCC but was not intended to be a parking facility in the longer term. It is currently made available to service increased vehicular traffic during peak summer periods.

Due to the location of the Site, which lacks passive surveillance and passing traffic, anti-social behaviour (including drug use and off-road vehicles (including 4WDs) driving into the bushland) is an ongoing problem when the temporary overflow car park is accessible.

#### Project context

Below is a brief timeline of the key milestones that have occurred regarding the Site. More detailed information on each of these steps can be found in previous reports to Council.

It is important to note that the project has been reported to Council on a number of instances in the past decade and that each subsequent phase followed Council consideration.

- **2012** (CB03-11/12): Council resolved to close the former caravan park and investigate future operations. The resolution noted:

'1. *RESOLVES to operate Quinns Rocks Caravan Park as a typical modern caravan park into the future featuring serviced sites for caravans, campervans and RV's*

*brought onsite by short stay visitors, with a limited number of park homes available for short term hire by the public; and*

6. *REQUIRES Administration to submit a series of reports to Council to consider a framework/plan for transitioning the site, and determining the terms of tender documentation to be publicly advertised seeking Expressions of Interest/Tenders from suitably qualified and experienced caravan park operators for the upgrade and management of the caravan park.'*
- **2014:** Former caravan park decommissioned and left vacant.
  - **2014 - 2017:** Investigations occurred to inform development scenarios as well as stakeholder and community engagement at intervals during this period. This period included the formation of the Quinns Rocks Caravan Park Re-Development Working Group (**Working Group**).
  - **2016** (CE01-06/16): The City's Economic Development Strategy and Action Plan 2016 - 2021 (**Action Plan**), was adopted. Item 1.4c) of Program 1 (Industry Diversification) in the Action Plan identified the need for market research for potential tourism park opportunities at the Site.
  - **2017:** Installation of temporary overflow car park, to coincide with construction of the QMCC.
  - **2017 – 2019:** A business case process was commenced to determine if it was feasible to develop a tourism accommodation operation on the Site. The first stage of the business case involved conducting a study to identify technical and financial considerations, as well as market conditions and overall demand for the Site's redevelopment. Research and feedback from industry and the community, the outcome of the initial environmental and bushfire assessments, and detailed financial analysis and modelling were also included.
  - **2018 – 2019:** As part of the business case process, the City sought community input and feedback on the site's future.
  - **2020** (CS03-09/20): The second stage of the business case was endorsed by Council (CS03-09/20). The business case (**Attachment 5** refers) was attached to the September 2020 report to Council, and is also attached to the current report to provide further context to Council and the community.

The business case focused on the economic viability of three discrete accommodation options:

- a) tourist park (traditional caravan sites and chalets);
- b) an eco-retreat (glamping); and
- c) luxury units,

with the family tourist park and eco retreat options identified as the most viable development scenarios.

In the same Ordinary Council Meeting item, Council also authorised an Expression of Interest (**EOI**) program to investigate market-based interest from third party operators to develop the Site.

The resolution associated with the above noted:

1. *ENDORSES the Quinns Rocks Caravan Park Redevelopment Business Case (August 2020) prepared by Pracsys (Attachment 4);*
2. *AUTHORISES Administration, in consultation with Pracsys and Quinns Rocks Caravan Park Re-Development Working Group, to:*

- a) *Develop and conduct an Expression of Interest process for market-based interest from third party operators, of the former Quinns Rocks Caravan Park site (as a modern caravan or holiday park) under a commercial ground lease, noting that:*
    - i. *The Expression of Interest will invite submissions on one, or both of the following alternatives:*
      - a. *The original footprint of the former Quinns Rocks Caravan Park; and*
      - b. *The original footprint plus an expansion in accordance with item 2. a) ii. below;*
    - ii. *Any expansion to the development footprint of the former Quinns Rocks Caravan Park site will be to the extent reasonably required for the commercial viability of a development, while preserving the environmental value the majority of natural vegetation at Lot 211 Quinns Road, Mindarie (noting that the preservation of the environmental value will be an important criterion in the Expression of Interest process); and*
    - iii. *The outcomes of the Expression of Interest process, including any recommended lessee/ operator and development footprint will be the subject of a subsequent report to Council; and*
  - b) *Investigate and report to Council on options to preserve and enhance the environmental value of those portions of Lot 211 Quinns Road, Mindarie which are not required for the redevelopment of the former Quinns Rocks Caravan Park; and*
3. *NOTES that Administration, in parallel to the Expression of Interest process described in Recommendation 2 above, will:*
- a) *Undertake further community engagement in conjunction with the Expression of Interest process, including site specifications and design elements, with that community engagement to include:*
    - i. *Providing information sessions for participants in the community workshops (and other interested parties) to convey further details on the Expression of Interest process; and*
    - ii. *Investigation of a reference group (or groups) or an Advisory Group (or Advisory Groups), representing local, environmental/ heritage and business/ tourism interests, to inform the Quinns Rocks Caravan Park Re-Development Working Group on the development of the Expression of Interest documentation; and*
  - b) *Engage with the Department of Planning, Lands and Heritage in relation to the land tenure of the road reserve area bounded by Lot 211 Quinns Road, Mindarie.*

Council's decision in September 2020 on the format for the EOI was a key milestone, in that Council recognised the local concerns that bushland adjoining the Site may be impacted by development. In response, Council's resolution specified that the EOI was to target development within the original footprint of the Site, rather than an expansion

into the surrounding bushland, and with due consideration to local community, heritage and environmental conservation value.

- **2021:** The EOI was released to the market seeking proponents to fund, develop and operate a low impact, environmentally sensitive tourism accommodation site on the Site. The EOI document (**Attachment 6** refers) was attached to the July 2022 report to Council (CS03-07/22), and is also attached to the current report to provide further context to Council and the community.

EOI proponents were invited to demonstrate their ability to operate within a small footprint (with the EOI weighted against any expansion proposal), and with criteria giving consideration to local community, heritage and environmental conservation value.

The EOI specified that any development will occur under a ground lease from the City, on the basis that the operator would be responsible for development (including approvals), construction, operating costs (including maintenance) and make good at the end of the lease term.

- **2022** (CS03-07/22): Following the evaluation of EOI submissions, Council identified a preferred proposal, together with authorising further actions:
  1. *NOTES the submissions received during the Expression of Interest process for the redevelopment of the former Quinns Rocks Caravan Park site on the City's freehold property at Lot 211 Quinns Road, Mindarie;*
  2. *DECLINES the submission from the Campervan and Motorhome Club of Australia Ltd (Attachment 4 refers);*
  3. *NOTES the submission received from Heritage W.A. Investments Pty Ltd (Attachments 7, 8 and 9 refer) as being the preferred proposal from the Expression of Interest process for the development of a tourist opportunity on a ground lease basis in accordance with section 3.58 of the Local Government Act 1995 (WA) (limited to the existing footprint of the former vacant Quinns Rocks Caravan Park);*
  4. *AUTHORISES the Chief Executive Officer (or a nominee of the Chief Executive Officer), to continue discussions in accordance with the provisions of the Local Government Act 1995 (WA) with Heritage W.A. Investments Pty Ltd (or a company to be established by the directors of that entity) further to item 3 above;*
  5. *NOTES the outcome of the negotiations in Item 4 (including the lease terms and the scope of the development proposal) will be subject to:*
    - a) *a further report to Council for approval of the lease; and*
  6. *NOTES that Administration will consult with the Quinns Rocks Caravan Park Re-Development Working Group to support and inform the discussions in Item 4 above;*
  7. *NOTES that Administration will, commencing as soon as practicable and during the discussions described in Item 4 above:*
    - a) *release preliminary project information in relation to the preferred proposal including via the City's 'Your Say' internet page;*

- b) *undertake further community engagement in accordance with the City's Community Engagement Policy, with that engagement to include consultation with the community to obtain their views for the preferred use of the former Quinns Caravan Park Site (whilst clearly outlining the current use, community value, constraints and environmental impacts); and*
  - c) *engage with the existing lessees of the City's land at Lot 211 Quinns Road, Mindarie, including the Quinns-Mindarie Surf Life Saving Club (Inc.);*
9. *NOTES that Administration will continue to investigate, and will report to Council on the outcomes of the community engagement and the, options to preserve and enhance the environmental value of those portions of Lot 211 Quinns Road, Mindarie which are not required for the redevelopment of the former Quinns Rocks Caravan Park.*
- ***Update – 2023 (SCS01-06/23): Following the completion of community engagement regarding the Proposal and the Site, a report was presented to the Special Council Meeting on 20 June 2023. This item is described separately in the current report.***

#### Preferred Proposal

The development proposal preferred by Council from the EOI process had been submitted by Heritage W.A. Investments Pty Ltd and its director, Russell Percival (**Proponent**), noting that the Proponent intended to incorporate a new corporate entity to implement the Proposal and develop the Site, in the event that a ground lease was approved by Council.

The Proponent's submission characterised its development proposal (**Proposal**) as a 'glamping' site, featuring holiday accommodation / glamping (furnished, air conditioned, decked and with an ensuite bathroom).

The Proposal incorporated additional facilities and amenities:

- a licensed café/restaurant structure which would act as a central hub and overlook a lawn area facing Quinns Beach;
- an events space as part of the café/restaurant catering for corporate retreats, conferences, private events (birthdays, weddings, etc.), community group meetings and activities;
- lawn area with potentially a shallow reflection pool. This area would be used by guests, family groups, yoga, small intimate concerts and some wedding ceremonies and receptions. Most of these events will be open to the public, subject to being reserved for events bookings; and

***Update – Subsequent to the Special Council Meeting, the Proponent has clarified the Proposal to remove the reflection pool. This was in response to community feedback during the engagement process, which highlighted safety and maintenance considerations. More information is provided in Attachment 1. Aside from the removal of the reflection pool, the lawn area is retained, to be used as described above.***

- toilet/shower block, car parking areas, laundry, office and caretaker-security/accommodation, and shaded seating area.

The Proposal will be designed and engineered to withstand high winds that are experienced at the Site. Additional mitigation measures will be used, such as wind breaks, full glass and aluminium frontages and solid eastern and southern walls which will be retrofitted in canvas.

The overall scope of the Proposal, incorporating the above features, may be described as 'ecotourism, café and community event space', with this being the description used in the City's recent community engagement process.

When identifying the Proposal as the preferred EOI submission (CS03-07/12), Council did not resolve to finalise lease negotiations. Instead, Council resolved to continue discussions with the Proponent in advance of a future leasing report to Council.

The progress of the discussions with the Proponent is described in the Detail section below. In considering the status of the Proposal, it is important for Council and the community to note that there has been progress (in part informed by the engagement process), so that the Proposal as considered in July 2022 was at an earlier stage and has evolved and been refined since that time.

The discussions with the Proponent were to coincide with other project actions identified in the July 2022 report to Council and Council's resolution, including further community engagement.

#### Community engagement

Council required additional community engagement as part of its resolution on 12 July 2022 (CS03-07/22, at item 7) relating to the future of the former Quinns Rocks Caravan Park:

*'NOTES that Administration will, commencing as soon as practicable and during the discussions described in Item 4 above:*

- a) release preliminary project information in relation to the preferred proposal including via the City's 'Your Say' internet page;*
- b) undertake further community engagement in accordance with the City's Community Engagement Policy; and*
- c) engage with the existing lessees of the City's land at Lot 211 Quinns Road, Mindarie, including the Quinns-Mindarie Surf Life Saving Club (Inc.).'*

The implementation of the community engagement strategy, together with the data and findings from the engagement process, are described in the Detail section of this report.

#### Further project updates

In addition to providing an update to Council on the discussions with the Proponent and the recent engagement process, the current report includes information on other aspects of the project, including:

- a parking study to identify parking patterns and occupancy rates at Lot 211;
- the progress of Administration's discussions with representatives of the QMSLSC;
- Administration's investigations on the history of Lot 211 being transferred to the City; and
- consideration of how the City may respond to the findings from the engagement process, including options to address concerns raised by sections of the community.

***Update – Following questions from the public and Council Members at the Special Council Meeting regarding the company which will operate the development and on the status of the lease, the current report also includes information on:***



- *the progress made by the Proponent in establishing the company intended to operate the proposal, should Council decide to proceed; and*
- *further answers and clarifications to questions raised at the Special Council Meeting regarding this item.*

## Detail

### Update - Further information provided following Special Council Meeting

*During the Special Council Meeting on 20 June 2023, a number of questions were raised by the community relating to the subject of the report. Since then, Administration has provided detailed responses to all relevant enquires.*

*These responses were provided in the minutes of the Special Council Meeting, which can be viewed on the City's website. Since then, further information has been provided by the Proponent and sourced by Administration. This further information has been provided within Attachment 1.*

### Engagement consultant and strategy

Administration contracted community engagement specialist Viv Warren of Viv Warren Consulting (**Viv Warren**) to develop and conduct the community engagement strategy for the Quinns Rocks Caravan Park Project.

In alignment with the City's Community Engagement Policy, Viv Warren developed a strategy to further engage and consult the community. The strategy was endorsed by the Working Group.

### Implementation of community engagement strategy

The engagement process commenced in December 2022 and concluded in March 2023 and involved two phases:

- **First Phase:** Information sharing and direct, smaller group and one-on-one engagement:
  - a) Project information was shared online, primarily via the Your Say page. This included a concept plan of the proposed development (supported by an aerial overlay with the current site), a video fly-through and a detailed Question and Answer document, with the latter document being updated on an ongoing basis when questions had been raised by Council Members, the community and project stakeholders.
  - b) Qualitative feedback was invited from key stakeholders including one-on-one meetings with local residents, businesses and other interested parties, question and answer sessions, email and phone conversations, online feedback and a community drop-in session. This has provided in-depth responses about the concept proposal and preferred uses of the Site.
  - c) The first phase commenced on 14 December 2022, with meetings occurring in January and February 2023.
- **Second Phase:** Community survey:
  - a) The survey investigated and aimed to understand broader views on the proposed development and preferred uses of the Site.
  - b) The survey was distributed in two ways to provide two discrete data sets.

- i) A public data collection, completed on an open, self-selected basis (**Open Sample**), to allow Council to understand the views of residents and ratepayers most passionate and interested in the site; and
  - ii) A market research collection, conducted by Thinkfield Research (**Thinkfield**), an external market research agency engaged by Viv Warren. Focusing on random selection door-to-door interviews (**Market Research Sample**), to allow Council to understand the perspectives of the local Quinns Rocks and broader City of Wanneroo community with statistical confidence.
- c) Open Sample:
- i) Intended to provide and reflect the views of those that are most interested and/or impacted by the project.
  - ii) City of Wanneroo residents and ratepayers over the age of 14 were invited to complete a Thinkfield survey accessible through the City's website.
  - iii) Hard copies of the survey were available from City of Wanneroo libraries and the Civic Centre and other key locations, including the QMSLSC/QMCC building. Copies could also be requested through City staff.
  - iv) The final data set for the Open Sample comprised 1,006 respondents:
    - 742 respondents identified as residents of the Central West Ward; and
    - 264 respondents identified as residents of the other six Wards that comprise the City of Wanneroo.
- d) Market Research Sample:
- i) The Market Research Sample enables Council to understand the likely views of the population they represent, to an acceptable level of statistical confidence.
  - ii) The process targeted 400 responses, comprising:
    - 200 respondents from the Central West Ward, to provide a high degree of confidence that the results represent the views of the residents and ratepayers closest to the site; and
    - 200 responses from residents and ratepayers across the rest of the City of Wanneroo, to provide statistical confidence that the results represent the views of the broader City of Wanneroo community outside the immediate suburbs of Quinns and Mindarie.
  - iii) The final data set for the Market Research Sample comprised 426 respondents:
    - 196 respondents identified as residents of the Central West Ward; and
    - 230 respondents identified as residents of the other six Wards that comprise the City of Wanneroo.
  - iv) The sample of 426 provides a theoretical survey error rate of approximately 4.7% at a 95% confidence level. The sample of 196 for the Central West Ward provides a survey error of proximately 7%, and the 230 for the remainder of the City of Wanneroo an approximate survey error rate of 6.5%.
  - v) An equivalent statistical level of confidence is not experienced with the Open Sample.

To support the engagement process, the City engaged (via Viv Warren):

- Thinkfield to host and collect responses associated with the community engagement survey; and
- Keith Paterson of Patterson Market Research, as a specialist to direct the market research, supervise field staff collecting data and analyse the results.

#### Outcomes of community engagement

The key findings of the engagement process are prepared in **Attachment 7**, with a summary version provided in **Attachment 8**. Administration's summary below should be read together with those Attachments.

The community and stakeholder responses during the engagement process were varied, with some participants supporting, some opposing, and a smaller proportion neutral or indifferent.

The levels of support for the Proposal varied depending on the type of engagement activity attended, with focus group attendees mostly supportive, interviewees divided, and drop-in session attendees mostly opposed.

The survey data revealed support (70%) for the Proposal in the Market Research sample collected by Thinkfield. Most respondents, regardless of their residential proximity to the site, were in favour of the Proposal.

In contrast, the Open Sample survey revealed a higher level of opposition (48%) to the proposal.

Survey Method	Level of Support	Level of Opposition
Market Research Sample	70%	10%
Open Sample	47%	48%

Data trends included:

- Supporters of the Proposal identified:
  - a) the Proposal as a modern and unique concept, eco-friendly design;
  - b) the need for accommodation;
  - c) increased tourism benefits to the region; and
  - d) the footprint for the Proposal reflected community preferences to contain the development within the existing caravan park site and not encroach on the surrounding bushland;
- Opponents had concerns regarding:
  - a) future public access to the Site;
  - b) the potential high cost of staying in the proposed accommodation, meaning that it would be less accessible than the former caravan park;
  - c) doubtful commercial viability, due to high winds at peak periods and lower occupancy in cooler times during the year;
  - d) noise, traffic and parking disruptions for immediate residents and users of Lot 211;

- e) the potential future impact on the surrounding bushland (in the event there was a subsequent request to expand the development); and
- f) impact on the potential future expansion of QMSLSC; and
- Opportunities to enhance the Proposal which were identified during the community engagement included:
  - a) increasing access to, and availability of facilities and amenities;
  - b) increasing accommodation options and keeping prices affordable;
  - c) adding playgrounds, paths, and sun protection; and
  - d) reviewing a proposed reflection pool to increase its utility and safety.

**Attachments 7 and 8** were released to the public via the City's Your Say page on Tuesday, 30 May 2023.

To support the information release, updates were also provided to key stakeholders and to community members registered on the Your Say page. These included electronic direct mail (EDM), supported by an updated version of the QA document which is available on Your Say. A number of key stakeholders were also contacted via phone calls prior to the release.

The information release occurred in advance of the current Special Council Meeting, to provide an opportunity for the community to see the findings before this report is brought to Council for consideration.

It is important to note the community's valuable contributions made during this engagement process:

- Valuable feedback has been provided in regard to many aspects of the Site, Proposal, surrounding land uses and the area as a whole.
- In addition to attending meetings and participating in the survey, community members and stakeholder groups, particularly those in the immediate vicinity of the Site, met separately, prepared their own information sheets, circulated information at public venues and events, and participated in separate online discussions.
- Community members completed a petition in relation to the Site, which was received at the 12 June 2023 Ordinary Council Meeting. Further discussion of this item is provided below.
- Within the immediate local area, there is a notable section of the community and stakeholder groups which have a strong interest in the Site and its long-term use. In earlier phases of the project, this interest was more focused on limiting the development footprint and preventing expansion into native bushland, reflected in Petition PT01-09/20 (see CS04-12/20). In the recent phase, the community response has been more focused on securing community use of the Site and providing for the future expansion of the QMSLSC.

The community's feedback and the time taken to engage is valued and greatly appreciated. Administration recommends that the City continues to look for opportunities to work with the community and incorporate its perspectives in the future use of the Site and the surrounding area. Recommendations for this aspect are provided in the Comment section of this report.

### Discussions with the Proponent

Administration continued discussions with the Proponent since July 2022, covering:

- collaboration during the community engagement process, with the Proponent assisting Administration with responses to community enquiries and Administration providing updates on engagement feedback and themes (to the extent relevant to the Proposal);
- the Proponent's corporate structure, which Administration requires for due diligence; and
- preliminary discussions on potential lease terms, noting that Administration has been unable to proceed with formal negotiations until Council decides to proceed with a lease.

***Update – The text in the paragraph below was previously included in the report to the Special Council Meeting, but has now been moved to Attachment 1 and updated. In addition to the detail provided in Attachment 1, Administration acknowledges that some of the concerns raised in the Special Council Meeting on 20 June 2023 may have misunderstood the status of the project, in that Council had previously only identified the Proponent as the preferred candidate following the EOI process and had not endorsed formal negotiations. This meant that aspects of the lease have only reached a preliminary stage and there was significant uncertainty in how much the Proponent should invest in its operating structure and detailed planning.***

~~The concept plan for the Proposal (overlayed with an aerial image of Lot 211) is provided in Attachment 7.~~

~~The concept plan may change, with aspects such as the accommodation locations and format subject to modification based on information shared with the Proponent during the engagement process and as part of the Proponent fine tuning its designs.~~

~~An example of the proposed accommodation structure is provided in Attachment 8.~~

### Proponent and the engagement process

Feedback on the Proposal has been provided by the community during the engagement process.

Where relevant, community feedback prompted Administration to request project clarification from the Proponent, which were then shared with the community via the City's website.

Administration has found that the Proponent is responsive to enquiries from City staff, acknowledging that the Site is constrained and any modifications to the Proposal need to be operationally and financially viable.

Examples of community feedback that identified potential challenges or enhancements which could be considered by the Proponent included:

- Inclusion of sustainable design features: The Proposal was amended to include the use of solar panels and lights where possible to reduce energy consumption. The footings for all tents have also been designed to minimise environmental impact compared to traditional concrete footings.
- High coastal winds: Community members expressed concern that the tent structures would be unable to handle the strong coast winds on Site. The Proponent has confirmed that the tents will be designed and engineered to withstand extremely high winds. Additional aids such as wind breaks, full glass and aluminium frontages and solid eastern and southern walls (retrofitted in canvas) will be used.
- ***Update - Reflection pool: Safety and maintenance concerns were expressed by the community regarding the reflection pool included within the Proponents original design. Following consideration of the above, the design has been amended to remove the reflection pool.***
- Affordability:
  - a) Initial community feedback indicated that price was very important. The community envisage the offering as somewhere for their family/friends from interstate/overseas to stay at while visiting. They expressed concerns that the price would be like other luxury glamping operations.
  - b) The Proponent responded by advising that accommodation prices would be lower than the other comparable “glamping” tents, such as on Rottnest Island. It is expected that accommodation options will start at approximately \$175 per night per tent. In this way, the pricing will be comparable to ‘chalet’ style accommodation in a modern caravan park or to hotel rooms in the Perth metropolitan area.
  - c) To maximise accommodation affordability, the Proponent suggested tiered pricing for family, deluxe and outpost tents and also proposed discounts for City of Wanneroo ratepayers and residents. This would be a commercial matter for the Proponent and its operating model.
- Public access: Community access to the site was a common theme in the community feedback. The proposal includes a licensed café, events space and lawn area with a reflection pool overlooking the ocean. It is proposed that the community would have access to the café and lawn area, unless these areas are booked for a private function.

***Update – The text in the paragraph below was previously included in the report to the Special Council Meeting, but has been deleted as being superseded.***

~~Administration notes that, in response to community feedback regarding the potential safety and maintenance challenges arising from the reflection pool, the Proponent has recently indicated a willingness to remove the reflection pool in a revision of the Proposal.~~

Community access to the lawn area would be encouraged and this area could be activated for regular and one-off community activities such as fitness programs, sunset concerts and community events. The lawn area, café and facilities will be available to the general public during daylight hours and when not booked for a private event.

- QMSLSC:
  - a) The Proponent is aware that QMSLSC sees the Site as a potential area to accommodate future expansion.
  - b) To try to understand QMSLSC's priorities, the Proponent was willing to meet with representatives of QMSLSC, noting that the Proponent met with representatives of Portofino's (as another key local stakeholder).
  - c) QMSLSC was not supportive of meeting with the Proponent. This meant that Administration instead met separately with QMSLSC and the Proponent and conveyed information between them.
  - d) In the event that Council resolved to proceed with a lease with the Proponent and for the Proponent to finalise its design and development plans, Administration would encourage QMSLSC and the Proponent to engage in direct discussions. In general, Administration's experience is that direct meetings between stakeholders are more likely to find an understanding and opportunities for collaboration.
- Food offering:
  - a) The Proponent has clarified that it intends to operate its café as primarily a breakfast and lunch offering.
  - b) The Proposal will not offer a dinner service and therefore will not impact on the main dinner offering at Portofinos and Sea Spice.
  - c) The Proponent has advised that it is interested in working with the surrounding business rather than competing, and that it would welcome collaboration (such as for neighbouring businesses, including Portofinos and Sea Spice, to have the opportunity to assist with catering services).
- Site footprint:
  - a) Avoiding or limiting an expansion was a concern expressed by the community during the engagement process.
  - b) In this regard, the Proponent has supported remaining in the footprint of the former caravan park, and the Proposal can be viewed as responsive to the community aspirations expressed in Petition PT01-09/20) (considered by Council in December 2020, CS04-12/20).
  - c) For reference, the petition had provided:

*'We are opposed to any expansion to the development footprint of the former Quinns Rocks Caravan Park site at Lot 211 Quinns Road Mindarie which will encroach on Bush Forever site #397'*

**Update – Revised concept design**

***Following community feedback during the engagement process and at the recent Special Council Meeting, the Proponent has reviewed the concept design for the Proposal.***

***The updated concept design is shown as an overlay image with Lot 211 in Attachment 9 and to a higher resolution in Attachment 10. Material changes discussed in further detail in Attachment 1.***

***An example of the proposed accommodation structures is provided in Attachment 11.***

***The concept remains a draft and is subject to detailed design, planning approval and approval of the lease.***

**Update – Establishment of an operating entity**

***At the Special Council Meeting, concerns were raised regarding the Proponent not having established a company to operate the Proposal. As noted above, some of these concerns may have been based on a view that the project was at a late stage and Council was making a final decision. However, Council had previously only identified the Proponent as the preferred candidate following the EOI process and had not endorsed formal negotiations. This meant there remains significant uncertainty in how much the Proponent should invest in its operating structure and detailed planning. The Proponent had delayed formalising the structure until Council provided a more formal indication of its intents for the project.***

***Following the Special Council Meeting, the Proponent has established its operating structuring, by incorporating Eco Tourism Pty Ltd (ACN 669 182 709) as trustee for the Quinns Resort Unit Trust.***

***More detailed information on the operating entity is provided in Attachment 1.***

**Update – Operating structure**

***Further detail is provided in Attachment 12. Given that lease negotiations are still pending, the information is commercially sensitive and has been marked confidential.***

**Lease terms**

Discussions with the Proponent included possible lease terms should the Proposal be supported by Council. This has not progressed to formal lease negotiations or final lease terms.

The Proponent has reviewed the following preliminary outline of essential lease terms and has indicated those terms are likely to be acceptable, subject to lease negotiations:

<b>Lease Type</b>	Ground Lease (Agreement for Lease to provide for the approvals and development phase of the project).
<b>Term</b>	21 years  Although the Proponent would not be securing the Site permanently, the lease term needs to be sufficiently long term to provide an adequate return on investment.



<b>Commencement date</b>	On practical completion of the Proponent's works constructing the Proposal.
<b>Options</b>	<p>No option provided.</p> <p>Proponent has requested a first right of refusal should the City intend to lease the Site for the same permitted use after the expiry date.</p>
<b>Rent</b>	<p>Market Value. Currently assessed as \$50,000 per annum plus GST (valuation dated 17 March 2023) (<b>Attachment 13</b> refers).</p> <p>No rental incentives are currently proposed, other than deferring rent until the Proponent's development has commenced trading. Delaying rent payments until the commencement of trading is a relatively common and market appropriate position.</p> <p>In the event that financial incentives (such as a rent-free period) were agreed during formal lease negotiations, these would be disclosed in the City's local public notice under section 3.58 of the Act.</p>
<b>Permitted Use</b>	Short-term accommodation and café/restaurant/functions/bar.
<b>Outgoings</b>	Proponent responsible for all maintenance costs, rates, outgoings and utility costs.
<b>Security</b>	<p>Security/guarantee will be largely in place to provide the City with an adequate buffer to allow for make good of the site should the Proposal default.</p> <p>Amount to be confirmed by negotiation, and will be informed by due diligence on company structure (once it is in place and finalised).</p>
<b>Documentation</b>	<p>Tenure would be structured in an Agreement for Lease (covering the approval and construction phase) and a Ground Lease (covering the operational phase).</p> <p>Should this matter progress and lease conditions are finalised, the City will prepare formal lease documents based on the City's template agreement for lease and ground lease documents (similar to those recently used for Scouts WA and the Wildflower Society of WA).</p> <p>Lease documents would be prepared by the City (at the City's cost), with each party responsible for its own review and negotiation costs.</p> <p>The Proponent has been presented with the City's current template draft lease and agreement for lease. The Proponent has indicated the template documents are largely acceptable, subject to lease negotiations and further document review.</p>
<b>Other terms</b>	<p><u>Conditions precedent</u></p> <p>The agreement for lease will be subject to conditions precedent determined by negotiation. Administration anticipates this would include the transaction being subject to securing all development approvals and other approvals for the construction and operation of the Proposal.</p>

The Proponent has not prepared a development application and related plans at the current time, due to uncertainty regarding Council's intent to proceed.

If Council resolved to proceed with the agreement for lease and ground lease, the Proponent's preparation of its development application would include other site considerations, such as noise control and the management of any bushfire risk at the Site.

There would be a 'sunset date' attached to the conditions, so that the Agreement for Lease would come to an end if the Proponent was unable to secure its approvals and complete the development by an agreed date. Typically, this would be a period of 24 months, but will be confirmed by negotiation.

#### Responsibility for development

Development tasks and costs would be the Proponent's responsibility. The Proponent has not requested that the City contribute to the funding of the development or provide works on the Site.

The Proponent's estimated investment in the development is in the region of \$7.5 million - \$8 million.

The Proponent will be responsible all site operating and maintenance costs. This will provide saving on the City's current costs in providing security and waste removal from the Site.

***Update – The text in the paragraphs below was previously included in the report to the Special Council Meeting, but has now been moved to Attachment 1 and updated.***

#### Community access

~~Should Council decide to proceed with a lease over the Site, lease terms, once negotiated, may include measures to enhance community access to the site.~~

~~These terms could include the requirement that the Proponent allow access to the Site for specified community activities.~~

~~Given the Proponent's interest in engaging with the community as a key part of the business, Administration anticipates that the City would be able to negotiate to reflect a level of community access and use under the lease.~~

#### Make good

The Proponent would be responsible for removing improvements and leaving the Site in a clean and clear condition at the end of the lease term.

Subject to negotiation, the only exception would be if the City directed that improvements are to remain in place, such as where they offered value for the future use of the Site.

***Update – Further to the above essential lease terms, a number of other terms (particularly practical, operational requirements to enhance community access) will need to be confirmed at a negotiation stage, should Council decide to proceed with a lease.***

***Further information and the Proponents position in regard to these items is discussed in detail in Attachment 1.***

#### Parking study

Administration commenced a parking study in late 2022 to inform Council on parking patterns and occupancy rates at the Quinns Mindarie Coastal Node (**Parking Study**). This area extends from the Site in the south to the artificial headland on the beach between Pearce Street and Hall Road in the north.

The Parking Study (**Attachment 14** refers) identifies parking patterns and occupancy rates at the Quinns Mindarie Coastal Node during a peak usage period in summer 2022/23.

The Quinns Mindarie Coastal Node area incorporates the foreshore reserve and the land uses within Lot 211. The land uses are for the QMSLSC, QMCC, Portofinos Restaurant and Sea Spice Indian Restaurant.

Data was collected during the peak summer season of December 2022 and January 2023 using traffic counters installed at the entrance and exit of the Quinns Mindarie Coastal Node car park, as well as at the entry to the overflow car park.

The Parking Study:

- is focused on current usage;
- is limited to all existing land uses associated with Lot 211 and general beach and foreshore visitation in the vicinity; and
- does not speculate on additional parking demand that will be generated by the proposed development of the Site.

Administration's discussions with the Proponent (and the prior expression of interest process) have been clear that a redevelopment of the Site needs to provide for its own guest parking.

Findings and recommendations are outlined in section 7 of the Parking Study, with additional parking options considered in detail in section 5.

The parking data revealed that from Monday through to Saturday, there is sufficient parking to accommodate all uses at the site, with over 30% capacity available at peak times.

Parking demand at the site only exceeds formal capacity on Sundays.

Administration has listed a project in 2023/24 to undertake a feasibility study for the provision of a new car park at the existing drainage sump, to service the Quinns Mindarie Coastal Node. As identified in the Parking Study, there is no other location within suitable walking distance to the coastal node, where a serviceable amount of parking could be provided to meet average Sunday morning peak parking demand.

Administration will progress with the investigation into potential additional parking in the location of the City's drainage sump in Lot 211 Quinns Road, Mindarie irrespective of Council's decision on how to proceed with the use of the Site, noting that parking capacity at the Quinns Mindarie Coastal Node is a wider precinct consideration.

### Quinns Mindarie Surf Life Saving Club

QMSLSC provides valuable services for the community, including surf patrols, community safety awareness and the provision of spaces for the community to connect.

At the time of the July 2022 report to Council and subsequently during the community engagement process, QMSLSC members expressed concerns regarding the Site's proposed redevelopment. Feedback, which in some cases was provided directly to City staff and in other instances was shared on social media, included that the Proposal would impact parking availability and limit the potential future expansion of the QMSLSC facility.

During the community engagement process, QMSLSC began to advocate more strongly for its own expansion to provide storage and membership space. Whereas at the time of the July 2022 report to Council this advocacy had been focused on an open, decked area, QMSLSC subsequently clarified to Administration that it was nearly at capacity and generally required additional space to provide for current members' needs and accommodate membership growth.

Administration conducted a desktop assessment of the current facility provision at QMSLSC. The assessment included a comparison between current provision and the recommended available spaces as detailed in the adopted Northern Coastal Growth Corridor Community Facilities Plan (**CFP**).

The review identified that QMSLSC has access to all required facilities specified in the CFP, whether the access be through the leased area or the adjacent QMCC.

The current facility was built in 2005 and there are no funds listed in the City's Long Term Financial Plan (**LTFP**) for the provision of any works relating to QMSLSC (including a full needs assessment). It is recognised that there are several competing priorities in the coming years and at this stage any upgrades to the facility would be a lower priority given QMSLSC has a facility, where several other current and future growth area stakeholders do not.

Based on the available information, the size of the facility, in its current form, and the number of rooms provided, the current facility can be considered sufficient for a regional surf life saving club.

The City is intending to progress with a needs assessment and master planning process for the new Alkimos Surf Life Saving Club facility in 2024/25, noting that this schedule is guided by anticipated land availability timeframes. The needs assessment and master planning process may provide guidance for future QMSLSC needs and consider solutions to some of the issues experienced by QMSLSC.

The CFP does not evaluate the potential impact on QMSLSC with a new facility at Alkimos.

Administration notes that the City's support for QMSLSC currently includes:

- an annual contribution of \$40,000, provided to QMSLSC for its surf lifesaving services;
- a lease of the main club area on the ground floor of the facility, subject to the payment of a maintenance fee of \$ 2,909.70 plus GST (for the year commencing 7 October 2022), which provides for the City's completion of scheduled maintenance to key building services (in accordance with the Leasing Policy); and
- related leased areas (under the same lease document) of an upper floor office room and an external ground lease area (for placement of a sea container used by QMSLSC), in both cases on a peppercorn basis.

QMSLSC's lease of the ground floor in the facility, the upper floor office and the external ground lease area expires on 6 October 2026, however, there is one 5-year option available to the club. If exercised, this would take the lease through to 6 October 2031.

***Update – Due to the focus on providing project updates and clarifications and answers to matters raised at the Special Council Meeting, the item has not been at a stage requiring further discussion with QMSLSC.***

#### Site history

Administration has investigated the history of Lot 211 and how it came to be in the City's freehold ownership. The background to the land ownership has been a point of speculation amongst the community and during prior input from Council Members.

Landgate searches have identified a 1961 transfer to the then Shire of Wanneroo, which referred to the reason for the transfer as being '*in order to give effect to and for the purpose of the approval of the plan of subdivision (Plan 7318)*' (**Attachment 15** refers).

Following consultation with DPLH, Administration obtained access to the State's Town Planning Board minutes dated 18 July 1961 from the State Records Office in the hope that the subdivision approval expressed a condition requiring the transfer of the land. Unfortunately, the Town Planning Board minutes did not show any mention of the Site and the reason for the transfer.

Administration also obtained a copy of the will and probate grant relating to the former owner (John Wilberforce Clarkson). Mr Clarkson's will and probate did not provide any indication of the purpose for which Lot 211 was transferred to the City (**Attachment 16** refers).

Finally, Administration conducted State Records Office searches of Shire of Wanneroo minutes during the early 1960s, at the time when Lot 211 was transferred to the City. These searches did not identify any clear reason or stipulation for the transfer.

Administration considers that the investigation options have been exhausted in searching for documentation to indicate the purpose for which Lot 211 was transferred to the City.

#### Road reserve

Lot 211 is bisected by an unconstructed, gazetted public road reserve, of a width of 20m and a total area of 0.67ha, passing through cleared and vegetated areas. The road reserve is Crown land, under the City's care, control and management. There is no intention to construct the road, with the road reserve being historical only.

Council, at its Ordinary Council Meeting of 13 July 2021 (CS03-07/21) resolved to support the closure of the unconstructed road reserve which bisected Lot 211, subject to public consultation on the road closure.

The proposed closure of the road reserve was advertised in accordance with the requirements of the Act and the *Land Administration Regulations 1998* (WA) for a combined period of 35 days, closing 8 October 2021.

82 objections were received from the community. It is noted that a large portion of the submissions had been prompted by assertions on social media that the advertising of the closure related to an approved development proposal on the Site. This was not the case, as Council had not even identified a preferred EOI submitter at that time. Responses to all 82 objections were provided where applicable by Administration.

The matter has been under review while the community consultation process was being finalised. Administration feel that enough information has been gathered as part of the engagement process for Council to further consider this matter.

The community has expressed a desire to retain the bushland areas located within the Site, and there is an opportunity for Council to consider the closure of the road reserve to help accommodate further protection of the bush values present at the site.

Administration recommends proceeding with the road closure and to renew discussions with DLPH regarding this process. It is anticipated that a portion of the road reserve (the majority) will be included in a Crown land parcel dedicated as conservation, with a smaller portion potentially forming part of a freehold land parcel comprising the balance of Lot 211.

### Public Open Space

Public open space (**POS**) is land set aside for the purpose of public enjoyment, active and passive recreation, and protection of environmental assets.

There are two types of Public Open Space Reserves:

- Regional Open Space: These are regionally significant areas of open space which accommodate both active and passive recreation, including major playing fields and conservation features including Foreshore Reserves.
- Local Open Space: These are local areas of open space which accommodate both active and passive recreation and include district parks, neighbourhood parks, local parks, special purpose parks, playing fields, natural vegetation conservation and community purpose sites.

Development Control Policy 5.3 ('Use of land reserved for parks and recreation and regional open space') establishes the WAPC's position for the use of land zoned for parks and recreation and regional open space under the MRS:

- Passive recreation;
- Active sporting pursuits;
- Cultural or community activities;
- Activities promoting community education of the environment; and/or
- Uses that are compatible with and or support the amenity of the reservation (i.e. café, restaurant) where specific facilities for such purposes have been approved by the WAPC.

As stated above in the current report, Lot 211 (including the Site) is zoned as a 'Regional Reserve – Parks & Recreation' (Regional Open Space) in the MRS. This area includes other leased commercial businesses such as Portofinos, Sea Spice and the QMSLSC which have been considered as consistent with the purposes of the reserve by the City and the WAPC.

Similar to the established commercial operations on Lot 211, Administration also considers that the Proposal is ancillary to and compatible with the purpose of the reserve and is likely to enhance the public access to and enjoyment of the reserve.

The City received comments from residents during the consultation period which raised concerns with the loss of land set aside for POS in the locality as a result of the development progressing. As the Proposal is considered to be consistent with the purposes of the reserve, it is advised that the locality will not be losing a reserve as a result of the Proposal.

Notwithstanding, Administration undertook a desktop review of the provision of POS in the locality to understand if the use of the subject site would result in an unacceptable reduction in areas set aside for recreational opportunities for residents.

- As per the requirements outlined in *State Planning Policy - Liveable Neighbourhoods*, new suburban developments must allocate approximately 8 - 10% of the area as Local Open Space. This calculation does not include Regional Open Space within the 8 - 10% allocation.
- The desktop review of the locality demonstrates that Quinns Rock comprises approximately 9% Local Open Space and 9.4% Regional Open Space.
- Mindarie comprises approximately 7% Local Open Space and 42% Regional Open Space.

Based on the above information, Administration considers that the Proposal on the Site will not lead to a shortage of recreational opportunities for the residents as the development is consistent with the purpose of the reserve. In addition, there is sufficient Local and Regional POS available for passive and recreational activities and access to natural assets in the locality.

#### Community petition

At the Ordinary Council Meeting on 12 June 2023, Council received a petition which reads as follows:

*"We the undersigned, do formally request council's consideration regarding the former Quinns Rocks Caravan Park redevelopment to cease any further discussions with Heritage WA Investments and fully investigate the feasibility and costs to develop the former Quinns Rocks Caravan Park site (central-west portion of Lot 211 Quinns Road, Mindarie) for active community use. Including parkland, outdoor activity spaces, barbeques, sheltered areas, playground, food and beverage / light retail options, increased parking facilities, suitable beach access, additional public shower and toilet facilities. This will allow the last remaining foreshore reserve in the Quinns Rocks and Mindarie area to be enjoyed by all residents, rate payers and visitors to the area."*

***Update – It is intended that the petition will be considered at the same Special Council Meeting as the current item. The text in the paragraphs below was previously included in the report to the Special Council Meeting on 20 June 2023, but has now been removed.***

~~The petition will be responded to at a future Ordinary Council Meeting in accordance with the City's usual processes.~~

~~As a preliminary comment on the petition, Administration notes that the substance of the petition (including matters such as the feasibility of an alternative development scenario and the availability of POS) have been addressed in the current report, and the petition should not delay Council in making a decision on the current item.~~

## **Consultation**

#### Community engagement

Information on the community engagement process which occurred between December 2022 and March 2023 is provided in the Detail section of this report, with further detail provided in **Attachments 7 and 8.**

The extent of engagement was broader than would typically be undertaken by the City, such as for other recent projects (including for the Alkimos Aquatic & Recreation Centre during 2022). This was a reflection of Council's concern in July 2022 that further engagement occurs to consider the community's perspectives on the Site, including for the Proposal and potential alternative uses.

The engagement report and summary document were released in late May 2023, to provide an opportunity for the community to consider the findings in advance of a Council meeting.

Due to the sustained community interest in the Site and the high level of participation in the engagement process, the current report is being provided to a Special Council Meeting. This is not usual practice for a project of this type (particularly in the context of a potential lease of City owned or managed land), but is considered appropriate for the current stage of the project.

#### Prior (historical) community and stakeholder consultation

Several prior community and stakeholder consultation and engagement processes have occurred in regard to the Site prior to the current engagement process.

In the period following the closure and demolition of the caravan park, Administration investigated the potential for redevelopment of the Site in accordance with Council's resolution in November 2012. Enquiries included a review of the condition of the site and consultation with DPLH.

The Working Group was established in 2015 to support and inform the investigations arising from Council's resolution in November 2012.

The City's Action Plan was adopted in 2016 reinforced the potential for redevelopment. The Action Plan identified the need for market research for potential tourism park opportunities at the Site.

To support the evaluation of the opportunities for the site, the City engaged a consultant (**Pracsys**) in 2017 to prepare a three stage Business Case to assess the feasibility of redeveloping the site.

The Business Case was informed by community and industry engagement, progressed between late 2018 and early 2020. This included:

- Community workshops in late 2018;
- Industry consultation during mid-2019; and
- A survey seeking broad community and business input on values and preferences for tourist parks, led by the themes arising from the workshops.

Attendance at the workshops was predominantly by community members living in close proximity to Lot 211. Responses noted the environmental value of the site and opposed potential expansion.

The workshops were followed by the community survey in late 2019, to provide a broader opportunity for participation, by local residents and business, the wider City of Wanneroo community and broader Perth. The survey was conducted between late November 2019 and mid-February 2020.

The outcomes of the survey were reported to Council in September 2020 (see Attachments 4 and 5 to CS03-09/20).



The Quinns Rocks Caravan Park Re-Development Community Advisory Group met during early/mid-2021 to inform the preparation of the EOI documentation.

#### Parking study

The Parking Study was conducted to identify parking patterns and occupancy rates at Lot 211 between December 2022 and January 2023 during peak summer usage.

Findings and recommendations associated with this study are provided in the Detail section of this report. The full study is provided in Attachment 14.

#### Key stakeholders

During the first phase of the engagement process, Administration and Viv Warren engaged with key stakeholders including, surrounding business, residents, QMSLSC and tourism industry experts to gain their feedback on the Proposal.

A high-level summary of these discussions is provided below (with more detailed information provided in Attachment 7):

- **Update – Tourism WA: Tourism WA submitted a letter of support to Administration noting its backing for the Proposal, Proponent and the glamping industry as a whole. The letter is provided in Attachment 17.**
- Destination Perth: Feedback received was positive, indicating that from a tourism perspective, the Proposal would enhance the Perth region's accommodation offerings as part of the Sunset Coast, which currently lacks high-quality, specialized lodging options for the High Value Traveller. Currently, there is no comparable accommodation option in the mainland Perth region.
- Caravan Industry Association (WA): Feedback provided on the Proposal was positive, outlining the potential for an iconic tourism venue that would be successful.
- Discussions with nearby hospitality businesses: Feedback on the Proposal initially flagged concerns around competition. However, upon further consideration, Administration noted a level of support for an increase in possible tourists to the area.
- QMSLSC: Direct feedback from staff associated with the QMSLSC included concerns regarding parking, the potential future expansion of the QMSLC and the Proposal not being compatible with existing land uses.

QMSLSC members and other supporters of QMSLSC have been highly involved in the community engagement process, including in the Open Sample survey.

#### Update – Special Council Meeting

**The Special Council Meeting on 20 June 2023 attracted a high level of local community interest. This was reflected in the public statements which were made and questions which were raised relating to the subject of the report. The Minutes of the Special Council Meeting record 71 members of the public as attending, with 49 items minuted as relating to public statements and questions, which can be further categorised as:**

- **Twenty (20) statements; and**
- **Eighty-three (83) questions.**

**For the public questions, seven (7) were formally taken on notice and responded to after the Special Council Meeting. A further three (3) questions were the subject of further responses by Administration provided after the Special Council Meeting (in addition to the response provided at the meeting).**

***This participation in the Special Council Meeting took approximately 2 hours and 49 minutes, reflecting the local community interest in the Site and its future. This community interest is consistent with the interest in the recent engagement process and the community petition (considered separately in the current report).***

## **Comment**

### Recommended actions

The engagement process has shown a diversity of opinions with some being strongly felt and long standing. In deciding how to proceed, Council faces a challenging decision, which will need to consider the interests of the community and stakeholders and ensure that the final decision aligns with the overall goals and values of the community.

The range of opinions provided during the engagement process means that Council needs to consider and balance those views in making its decision on the current stage of the project (noting also that further stages are required and this is not a 'final' decision).

Weighing against the challenging decision faced by Council, and having regard to the engagement process overall, including the market research sample survey collected by Thinkfield and the open sample survey, Administration considers that:

- many of the concerns raised in the engagement process can be mitigated or addressed in the delivery of the proposed concept, such as through provisions in the lease and in operating arrangements by the Proponent; and
- there is a level of support for the Proposal and potential benefits for the City and the community.

Further, in progressing to a recommendation in this report, Administration notes that the decision is not necessarily 'binary', where proceeding with the concept proposal means overlooking the views of those opposed within the local community. Rather, the Proposal offers a number of benefits, and community feedback and concerns can largely be mitigated or addressed in the implementation of the Proposal.

Community access, aspirations and amenity can occur within a leased site (as is proposed for the concept). This is not unusual, with commercial lessees often hosting community events or providing parts of their premises (such as open areas or toilets) for public access within trading hours. Engagement with the local community is often fundamental to the viability of a lessee's business. The Proponent has shown every indication that it will embrace the local area.

The Proposal is also time-limited (as a lease) and so would not permanently exclude Lot 211 being available for other uses, such as the future expansion of the QMSLSC once the proposed lease term is complete.

Accordingly, Administration recommends the following:

- proceeding with lease negotiations with the Proponent and requesting the Proponent to prepare a development application for the Proposal. The City would be proactive in its lease negotiations to enhance community amenity and access to the leased site;

***Update – Due to the Proponent's progress in establishing an operating entity, the entity information has been included in the recommended resolution below. This has not been shown as an amendment, as the resolution needs to be read in its entirety without editing notes.***

- providing a further report to Council once the lease negotiations have reached an 'in principle' agreement stage, after the advertising of the local public notice required under section 3.58 of the Act has been completed; and
- in parallel with the above actions, the City will also:
  - a) further to item 2b) of resolution CS03-09/20 and item 9 of resolution CS03-07/22, prepare a plan of subdivision to excise bushland areas from Lot 211 (with the excised area to be subject to land survey) and vest that land in the State as Crown land under a management order to the City for the purpose of 'Conservation';
  - b) proceed with a parking feasibility study in relation to constructing additional parking in the location of the City's drainage sump in Lot 211 Quinns Road, Mindarie;
  - c) continue to work with QMSLSC regarding the Club's current and future needs; and
  - d) commence the preparation of a 'Sense of Place Statement' (**Place Statement**) to capture the feedback provided by the community in Quinns Rocks and Mindarie and document the uniqueness of the area.

The recommended action above to progress further with the Proposal would maintain the historical use of the Site (at least since the 1960s) for accommodation purposes. The Site had previously been a traditional caravan park, and this may have been seen as a more likely development scenario when the former caravan park was decommissioned. However, the EOI process (which had been weighted against expansion into the bushland, in recognition of community concerns) highlighted that a traditional caravan park was not a feasible option. Instead, a glamping development provides a more viable and contemporary option to provide accommodation, with associated tourism and economic benefits.

In requesting the Proponent to proceed with a development application, Administration acknowledges that there are costs for the Proponent associated with the application (including consultancy reports which would be needed to support the submission to the WAPC). However, a development approval would provide greater certainty regarding the final design and content for the development of the Site.

In the case of the proposed subdivision noted in sub-paragraph a) above, the excision would be on the basis that the balance of the land not vested in the Crown (i.e. including the Site and leased areas) would be retained by the City in freehold. Administration would intend that the plan of subdivision is prepared following the status of the Proponent's lease being finalised, as this would enable consideration of the final development footprint and the potential status of the road reserve.

The excision of the land and creation of a 'Conservation' reserve would be in addition to practical measures already undertaken by the City, including fencing installation and maintenance, interpretative signage and weed management.

In the case of the Place Statement noted in sub-paragraph d) above, the local community values the importance of the foreshore area and considers it a priority for proper planning and management within the broader Quinns Rocks/Mindarie area. The preparation of a Place Statement for Quinns Rocks/Mindarie would capture and document this community sentiment, alongside information obtained from previous community engagement activities in the area.

The Place Statement would outline the social, environmental, economic and built form characteristics of the area with the aim of identifying the key elements that make Quinns/Mindarie special and using this to protect and advocate for the community's vision for this important place.

The preparation of a Place Statement is a precursor to further place management work that would identify how to best address the priorities identified by the community. This may be a combination of targeted service delivery, planning controls, place activation initiatives or coordinated capital works projects. Accordingly, the Place Statement should not be viewed as a stand-alone action, but rather an initial step in a wider process to recognise the uniqueness of the Quinns/Mindarie area.

#### Alternative scenario

Conversely, if Council decides to not proceed with the Proposal, there are different community opinions and preferences for the Site. Some of the concerns raised by the community in relation to the Proposal would also apply to an alternative development scenario.

Further community engagement, and likely master planning, would be necessary. Even a concept such as a 'community space' (which had been popular during the community engagement process) would attract debate on issues such as:

- the level of clearing or revegetation;
- infrastructure upgrades, such as lighting and CCTV;
- design and security measures to address anti-social behaviour;
- the location of car parking;
- commercialisation (such the addition of a kiosk, café or food truck space) and the potential impact on nearby businesses, such as if a kiosk operation was more likely to directly compete with Portofinos, Sea Spice and other local cafés than envisaged by the Proposal; and
- how any development would be funded, including the impact on City rates (whether special area rates are required) and whether there would be an impact on other projects (noting there is no funding in the LTFP for the development of a park or community space at the Site).

These considerations may be contentious, which would impact the timeline for any development.

#### **Statutory Compliance**

Should Council decide to proceed with the Proposal, the development and ground lease arrangement would be a private treaty negotiation under section 3.58 of the Act.

A local public notice of the proposed disposition will be required to comply with the requirements of section 3.58 of the Act. This would occur once Council has approved a ground lease, in the event that the document is negotiated and agreed 'in principle' by the parties.

The public notice would need to disclose the rent for the ground lease (including any rental incentives) and the comparable market rental value.

The notice would be advertised as required under the Act, which would include newspaper notices and on the City's website. The advertising period is 14 days.

Any future approved development application by the Proponent will require WAPC approval.

## Strategic Implications

The proposal aligns with the following objective within the Strategic Community Plan 2021 – 2031:

*2 ~ A City that celebrates rich cultural histories, where people can visit and enjoy unique experiences*

*2.3 - Tourism opportunities and visitor experiences*

## Risk Appetite Statement

In pursuit of strategic objective goal 2, we will accept a Medium level of risk. The City accepts this is required to protect priority cultural places, create 'unique' experiences and embrace the cultural diversity of our heritage in a way that is inclusive but challenges convention and historical thinking.

## Risk Management Considerations

<b>Risk Title</b>	<b>Risk Rating</b>
ST – G09 Long Term Financial Plan	Low
<b>Accountability</b>	<b>Action Planning Option</b>
Director Corporate Strategy and Performance	Manage

<b>Risk Title</b>	<b>Risk Rating</b>
ST – S12 Economic Growth	Medium
<b>Accountability</b>	<b>Action Planning Option</b>
Chief Executive Officer	Manage

<b>Risk Title</b>	<b>Risk Rating</b>
ST – S23 Stakeholder Relationship	Medium
<b>Accountability</b>	<b>Action Planning Option</b>
Director Corporate Strategy and Performance	Manage

<b>Risk Title</b>	<b>Risk Rating</b>
CO-O03 Strategic Land	Medium
<b>Accountability</b>	<b>Action Planning Option</b>
Director Corporate Strategy and Performance	Manage

The above risks relating to the issue contained within this report have been identified and considered within the City's Strategic and Corporate risk registers. Action plans have been developed to manage this risk to support existing management systems.

## Policy Implications

Any future proposed agreement for lease and ground lease would be negotiated in accordance with the City's Leasing Policy.

As the Site would be leased as a ground lease over freehold land, rent will be payable by the future lessee.

All development and maintenance would be the responsibility of the Proponent (as lessee).

## Financial Implications

### Proposal

All future approvals, design, construction, engineering, utility connection, relevant reporting and maintenance for the Site would be the responsibility of the lessee, subject to the lease terms being agreed by the parties and approved by Council.

Rent and other commercial terms have not been fully negotiated, but would be confirmed to Council once lease negotiations are finalised. Rent would also be advertised in the local public notice required by section 3.58 of the Act.

The City anticipates receiving an income from the future development, but this position will not be finalised unless the City progresses in negotiations with a preferred candidate. Accordingly, the financial implications of a proposed lease to the Proponent, including:

- rental income;
- potential rates income; and
- the savings in reduced maintenance and security costs,

would be described in the event Council resolves to proceed with lease negotiations and a final lease proposal is submitted to Council for approval.

### Project costs

***Update – Recent consultancy costs (since 2017) had been provided in the report for the Special Council Meeting on 20 June 2023. Two public questions at the Special Council Meeting on 20 June 2023 asked the following question: ‘Can the City of Wanneroo please advise how much money has been spent as at 16/6/2023 on investigations in relation to Lot 211 over the past 10 years?’ Following review, Administration confirms that the total historical project costs (including City internal staff, materials and plant costs) since 2014 (when the former caravan park was decommissioned and closed) are approximately \$967,000.00 (exclusive of GST).***

***The text in the paragraphs below was previously included in the report to the Special Council Meeting on 20 June 2023, but has now been removed.***

- ~~Current Community Engagement (Viv Warren): The initial contract amount for Viv Warren Consulting was \$35,400 plus GST.~~

~~Over the course of the engagement, additional works were required by Viv Warren Consulting and Thinkfield to conduct extra community drop-in sessions and provide additional expert analysis and report preparation following completion of the survey. The current contracted amount has therefore been increased to \$51,085 plus GST.~~

~~The costs are within the scope of the current project budget.~~

- ~~Consultancy costs during the recent stages of the project (since the Pracsys business process commenced in 2017) include:~~

~~a) Business Case and EOI preparation (Pracsys) – \$154,165;~~

~~b) Financial due diligence checks and reviews (William Buck Consulting) – \$2,500;~~

~~e) — Survey for utility service locations (Terravac) — \$8,084; and~~

~~d) — Ancillary community engagement items (post cards and banners) — \$925.~~

#### Opportunity cost if the Proposal does not proceed (land value)

The City's Strategic Land Policy and the Leasing Policy confirm that opportunity cost should be considered when leasing/dealing with land.

In particular, the Leasing Policy specifies '*where revenue is not maximised on Freehold Land the opportunity cost of the Lease will need to be acknowledged in the applicable report to Council*'.

To provide more information on the value of alternative uses of the Site, Administration engaged Australian Property Consultants to relevant property values (**Attachment 18** refers). This information is commercially sensitive and has been marked confidential.

#### Opportunity cost if the Proposal does not proceed (development costs)

As part of the recent community survey, participants were asked what their 'preferred use' of the site would be. One of the more common responses to this question was a community park.

Administration's preliminary internal assessment of costs associated with the construction of a community park, is in the region of \$5 million - \$10 million. This range includes a threshold for environmental offset implications, heritage issues and a large contingency.

Potential development costs are currently unbudgeted nor planned. There is no provision in the LTFP.

If Council decides to not proceed with the Proposal, and instead decided to provide a community park on the Site, Council will need to consider:

- the funding source;
- the impact on City rates (whether special area rates are required for example); and
- the impact on other City projects.

Maintenance and operating costs are not included in the above estimate. Even if external funding was secured for an alternative development (and the potential for this would be speculative only), funding would not typically extend to ongoing operational costs for the site, which would need to be borne by ratepayers.

## **Voting Requirements**

Simple Majority

**Moved Cr Parker, Seconded Cr Herridge**

That Council:

1. ACKNOWLEDGES, and confirms the City's appreciation for, the significant community response to the recent engagement process in relation to Lot 211 Quinns Road, Mindarie, which included stakeholder and local resident meetings and a survey;
2. REQUESTS Administration:
  - a) develops a sense of place statement (as described in the Administration report) for the Quinns Rocks and Mindarie local area;
  - b) prepares a plan of subdivision, to excise bushland areas from Lot 211 Quinns Road, Mindarie (with the excised area to be subject to land survey, to consider the status of the adjacent unconstructed road reserve and to exclude the existing drainage sump referred to in Item 2d)) and vest that land in the State as Crown land under a management order to the City for the purpose of 'Conservation', with the balance of the land not vested in the Crown to be retained by the City in freehold;
  - c) continues to work with the Quinns-Mindarie Surf Life Saving Club (Inc.) in relation to supporting the Club's current and future needs; and
  - d) investigates the feasibility of constructing additional parking in the location of the City's drainage sump in Lot 211 Quinns Road, Mindarie;
3. APPROVES, in principle, proceeding with private treaty negotiations (for an agreement for lease and a ground lease, as a disposal under section 3.58 of the *Local Government Act 1995* (WA)) with Eco Tourism Pty Ltd (ACN 669 182 709) as trustee for the Quinns Resort Unit Trust for the development of an ecotourism, café and event space proposal on the footprint of the vacant former Quinns Rocks Caravan Park;
4. AUTHORISES the Chief Executive Officer (or a nominee of the Chief Executive Officer) to negotiate terms (including, for the ground lease, conditions to enhance community amenity and access to the leased site), execute all documentation and comply with all applicable legislation as is required to effect Item 3. above, noting that the execution of an agreement for lease and a ground lease remains subject to Item 5. below;
5. NOTES, subject to the lease negotiations in Item 4 being finalised and the City publishing a local public notice of the proposed disposal by lease in accordance with section 3.58 of the *Local Government Act 1995* (WA), a further report will be submitted to Council after the last day for submissions in response to that local public notice to consider:
  - a) all submissions received in response to the local public notice; and
  - b) whether to proceed with the agreement for lease and ground lease; and
6. APPROVES the City signing (in its capacity as freehold landowner of Lot 211 Quinns Road, Mindarie) a development application for the proposal described in Item 3, on the basis that if the development application is approved possession of the site and construction of the development must not occur until Council has resolved to proceed with the agreement for lease and ground lease under Item 5 and the agreement for lease and ground lease have been signed by all parties.



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**Procedural Motion for Extension of Time to Speak**

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**Moved Cr Berry, Seconded Cr Baker**

**That an extension of time to speak up to a maximum of ten minutes be provided to Council Members.**

**CARRIED UNANIMOUSLY**

**For the motion:** Mayor Aitken, Cr Baker, Cr Berry, Cr Coetzee, Cr Cvitan, Cr Herridge, Cr Huntley, Cr Miles, Cr Nguyen, Cr Parker, Cr Rowe, Cr Smith, Cr Treby and Cr Wright

**Against the motion:** Nil

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**Procedural Motion to Adjourn**

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**Moved Cr Smith, Seconded Cr Berry**

**That the meeting be adjourned for up to 15 minutes for Councillors to get more clarity on a potential proposed amendment.**

**CARRIED  
9/5**

**For the motion:** Mayor Aitken, Cr Baker, Cr Berry, Cr Coetzee, Cr Huntley, Cr Nguyen, Cr Parker, Cr Smith and Cr Wright

**Against the motion:** Cr Cvitan, Cr Herridge, Cr Miles, Cr Rowe, Cr Treby

*The name(s) of Members who had spoken on the matter prior to the adjournment are :*

- *Cr Parker.*

*The meeting adjourned at 9:02pm with all Council Members present.*

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**Procedural Motion to Resume**

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**Moved Cr Berry, Seconded Cr Herridge**

**That the meeting be resumed**

**CARRIED UNANIMOUSLY**

**For the motion:** Mayor Aitken, Cr Baker, Cr Berry, Cr Coetzee, Cr Cvitan, Cr Herridge, Cr Huntley, Cr Miles, Cr Nguyen, Cr Parker, Cr Rowe, Cr Smith, Cr Treby and Cr Wright

**Against the motion:** Nil

*The meeting resumed at 9:18pm with all Council Members present.*

## Procedural Motion to Extension of Time to Speak

Moved Cr Berry, Seconded Cr Baker

That an extension of time to speak up to a maximum of ten minutes be provided to Council Members.

**CARRIED UNANIMOUSLY**

**For the motion:** Mayor Aitken, Cr Baker, Cr Berry, Cr Coetzee, Cr Cvitan, Cr Herridge, Cr Huntley, Cr Miles, Cr Nguyen, Cr Parker, Cr Rowe, Cr Smith, Cr Treby and Cr Wright

**Against the motion:** Nil

*Cr Paul Miles left the meeting, the time being 09:19 PM*

*Cr Paul Miles returned to the meeting, the time being 09:20 PM*

## Amendment

Moved Cr Smith, Seconded Cr Berry

*That the recommendation be amended as follows;*

1. ACKNOWLEDGES, and confirms the City's appreciation for, the significant community response to the recent engagement process in relation to Lot 211 Quinns Road, Mindarie, which included stakeholder and local resident meetings and a survey;
2. REQUESTS Administration:
  - a) develops a sense of place statement (as described in the Administration report) for the Quinns Rocks and Mindarie local area;
  - b) prepares a plan of subdivision, to excise bushland areas from Lot 211 Quinns Road, Mindarie (with the excised area to be subject to land survey, to consider the status of the adjacent unconstructed road reserve and to exclude the existing drainage sump referred to in Item 2d)) and vest that land in the State as Crown land under a management order to the City for the purpose of 'Conservation' **(and advocate with the State to categorise that land as Class 'A' reserve)**, with the balance of the land not vested in the Crown to be retained by the City in freehold;
  - c) continues to work with the Quinns-Mindarie Surf Life Saving Club (Inc.) in relation to supporting the Club's current and future needs **(including developing a facilities plan)**; and
  - d) investigates the feasibility of constructing additional parking in the location of the City's drainage sump in Lot 211 Quinns Road, Mindarie;
3. APPROVES, in principle, proceeding with private treaty negotiations (for an agreement for lease and a ground lease, as a disposal under section 3.58 of the *Local Government Act 1995* (WA)) with Eco Tourism Pty Ltd (ACN 669 182 709) as trustee for the Quinns Resort Unit Trust for the development of an ecotourism, café and event space proposal on the footprint of the vacant former Quinns Rocks Caravan Park, **with the lease to include provisions ensuring community access**;

4. AUTHORISES the Chief Executive Officer (or a nominee of the Chief Executive Officer) to negotiate terms (including, for the ground lease, conditions to enhance community amenity and access to the leased site), execute all documentation and comply with all applicable legislation as is required to effect Item 3. above, noting that the execution of an agreement for lease and a ground lease remains subject to Item 5. below;
5. NOTES, subject to the lease negotiations in Item 4 being finalised and the City publishing a local public notice of the proposed disposal by lease in accordance with section 3.58 of the *Local Government Act 1995* (WA), a further report will be submitted to Council after the last day for submissions in response to that local public notice to consider:
  - a) all submissions received in response to the local public notice **(with the report to include the text of those submissions, excluding confidential and commercially sensitive information)**; and
  - b) whether to proceed with the agreement for lease and ground lease; **and**
6. APPROVES the City signing (in its capacity as freehold landowner of Lot 211 Quinns Road, Mindarie) a development application for the proposal described in Item 3, on the basis that if the development application is approved possession of the site and construction of the development must not occur until Council has resolved to proceed with the agreement for lease and ground lease under Item 5 and the agreement for lease and ground lease have been signed by all parties;
7. **NOTES, before the City signs (in its capacity as freehold landowner of Lot 211 Quinns Road, Mindarie) a development application under item 6, the draft development application and supporting documents will be presented to the Council for comment prior to formal submission to the Western Australian Planning Commission.**

**CARRIED**  
**13/1**

**For the motion:** Mayor Aitken, Cr Baker, Cr Berry, Cr Coetzee, Cr Huntley, Cr Parker, Cr Smith and Cr Wright, Cr Cvitan, Cr Herridge, Cr Miles, Cr Rowe, Cr Treby

**Against the motion:** Cr Nguyen

#### **Procedural Motion to Suspend the Limitation on Members Speaking**

**Moved Cr Smith, Second Cr Huntley**

**That the limitation on Members speaking be suspended to allow only Cr Berry an additional 5 minutes speaking time.**

**CARRIED UNANIMOUSLY**

**For the motion:** Mayor Aitken, Cr Baker, Cr Berry, Cr Coetzee, Cr Cvitan, Cr Herridge, Cr Huntley, Cr Miles, Cr Nguyen, Cr Parker, Cr Rowe, Cr Smith, Cr Treby and Cr Wright

**Against the motion:** Nil

**Substantive Motion as Amended****That Council:**

1. **ACKNOWLEDGES**, and confirms the City's appreciation for, the significant community response to the recent engagement process in relation to Lot 211 Quinns Road, Mindarie, which included stakeholder and local resident meetings and a survey;
2. **REQUESTS Administration:**
  - e) develops a sense of place statement (as described in the Administration report) for the Quinns Rocks and Mindarie local area;
  - f) prepares a plan of subdivision, to excise bushland areas from Lot 211 Quinns Road, Mindarie (with the excised area to be subject to land survey, to consider the status of the adjacent unconstructed road reserve and to exclude the existing drainage sump referred to in Item 2d)) and vest that land in the State as Crown land under a management order to the City for the purpose of 'Conservation' (and advocate with the State to categorise that land as Class 'A' reserve), with the balance of the land not vested in the Crown to be retained by the City in freehold;
  - g) continues to work with the Quinns-Mindarie Surf Life Saving Club (Inc.) in relation to supporting the Club's current and future needs (including developing a facilities plan); and
  - h) investigates the feasibility of constructing additional parking in the location of the City's drainage sump in Lot 211 Quinns Road, Mindarie;
3. **APPROVES**, in principle, proceeding with private treaty negotiations (for an agreement for lease and a ground lease, as a disposal under section 3.58 of the *Local Government Act 1995 (WA)*) with Eco Tourism Pty Ltd (ACN 669 182 709) as trustee for the Quinns Resort Unit Trust for the development of an ecotourism, café and event space proposal on the footprint of the vacant former Quinns Rocks Caravan Park, with the lease to include provisions ensuring community access;
4. **AUTHORISES** the Chief Executive Officer (or a nominee of the Chief Executive Officer) to negotiate terms (including, for the ground lease, conditions to enhance community amenity and access to the leased site), execute all documentation and comply with all applicable legislation as is required to effect Item 3. above, noting that the execution of an agreement for lease and a ground lease remains subject to Item 5. below;
5. **NOTES**, subject to the lease negotiations in Item 4 being finalised and the City publishing a local public notice of the proposed disposal by lease in accordance with section 3.58 of the *Local Government Act 1995 (WA)*, a further report will be submitted to Council after the last day for submissions in response to that local public notice to consider:
  - c) all submissions received in response to the local public notice (with the report to include the text of those submissions, excluding confidential and commercially sensitive information); and

- d) whether to proceed with the agreement for lease and ground lease;
6. **APPROVES** the City signing (in its capacity as freehold landowner of Lot 211 Quinns Road, Mindarie) a development application for the proposal described in Item 3, on the basis that if the development application is approved possession of the site and construction of the development must not occur until Council has resolved to proceed with the agreement for lease and ground lease under Item 5 and the agreement for lease and ground lease have been signed by all parties;
7. **NOTES**, before the City signs (in its capacity as freehold landowner of Lot 211 Quinns Road, Mindarie) a development application under item 6, the draft development application and supporting documents will be presented to the Council for comment prior to formal submission to the Western Australian Planning Commission.

The Substantive Motion as Amended was put and the votes were

**EQUAL**  
**7/7**

**For the motion:** Mayor Aitken, Cr Cvitan, Cr Herridge, Cr Miles, Cr Parker, Cr Rowe and Cr Treby

**Against the motion:** Cr Baker, Cr Berry, Cr Coetzee, Cr Huntley, Cr Nguyen, Cr Smith and Cr Wright

In accordance with section 5.21(3) of the *Local Government Act 1995*, the Presiding Member Mayor Aitken cast a second vote and voted **FOR** the procedural motion.

**The Substantive Motion as Amended was declared CARRIED**

*Attachments:*

1.	Attachment 1 - Further Information	23/239273
2.	Attachment 2 - Minutes of Special Council Meeting - Tuesday, 20 June 2023	23/253485
3.	Attachment 3 - QRCP Site and Locality	21/255356
4.	Attachment 4 - Nearmaps Image - Lot 211 Quinns Road, Mindarie - October 2012	22/256766
5.	Attachment 5 - Business Case - September 2020	20/371606[v2]
6.	Attachment 6 - Expression of Interest Document	22/108788
7.	Attachment 7 - Community Engagement Key Findings Report	23/165646[v12]
8.	Attachment 8 - Community Engagement Update	23/164622[v5]
9.	Attachment 9 - Aerial Showing Overlay of Proposal on Map	23/241038
10.	Attachment 10 - Updated Concept Plan	23/229554
11.	Attachment 11 - Concept Images (Draft)	23/151781
12.	Confidential Attachment 12 - Operating Structure	Confidential
13.	Attachment 13 - Ground Lease Valuation Report - Summary	23/199809
14.	Attachment 14 - Quinns Mindarie Coastal Node - Parking Study 2023-23 - Traffic Services	23/89701
15.	Attachment 15 - Land Title Information	23/83466
16.	Attachment 16 - John Wilberforce Clarkson - Will and Probate	23/137220[v2]
17.	Attachment 17 - Tourism WA - Letter of Support	23/254147
18.	Confidential Attachment 18 - Valuations	Confidential
19.	Attachment 19 - Company Search - ECO TOURISM PTY LTD	23/227466
20.	Attachment 20 - Equifax Search - ECO TOURISM PTY LTD	Confidential

## ATTACHMENT 1

**Subject:** Former Quinns Rocks Caravan Park Site  
Further information since Special Council Meeting on 20 June 2023

### Proponent and possible lease terms

The items listed in the table below will need to be finalised during the negotiation process if Council decides to proceed with a lease.

Acknowledging that the Proposal remains at a preliminary stage (in that lease negotiations have not occurred and development approval has not been applied for), the Proponent has provided responses to the main concerns raised regarding the lease, as detailed below.

Item	Preliminary Response from Proponent (Subject to Negotiation)
Community access to the Site	<p>It is anticipated that public access to the Proposal will be seven days a week, except in the event that a booked function requires the entire venue.</p> <p>If there is an event booked, we will know about it months in advance and will notify the public by signage and a community-style calendar on our website or social media.</p> <p>The community will not need to purchase something from the café to use the space.</p>
Community events	<p>We are open to providing our facilities to the public for a variety of purposes. For example, we would be happy to provide space for a regular exercise class, such as yoga, in the morning. This will be driven by community needs and demand.</p> <p>We also plan to host "Sunday sundowners", where the community can bring a blanket and sit on the lawn to enjoy acoustic guitar music and the sunset. This event will be free of charge, unless we bring in a special artist, in which case it would be a ticketed event.</p>
Access to BBQs	<p>There are BBQs located within 20-40m of the site that are not used frequently.</p> <p>Should there be increased demand in the future for an additional BBQ, we are happy to investigate either a permanent BBQ or perhaps portable BBQs to service community events.</p>

Should Council decide to proceed with a lease over the Site, lease terms, once negotiated, may include measures to incorporate the items discussed above.

Given the Proponent's stated interest in engaging with the community as a key part of the business, Administration anticipates that the City would be able to negotiate terms similar to those mentioned above.

### Updated concept design

Following community feedback during the engagement process and at the recent Special Council Meeting, the Proponent has reviewed the concept design for the Proposal.

The updated concept design is provided in **Attachments 9 and 10**, with the material changes being:

- Removal of the reflection pool, as a result of community concerns regarding safety and maintenance; and
- Relocation of the function area to the northern part of the site (abutting the QMSLSC premises), to reduce potential noise impacts from QMSLSC on guests and from the eco-tourism development to surrounding residences.

An example of the proposed accommodation structure is provided in **Attachment 11**.

The concept remains a draft and is subject to detailed design, planning approval and approval of the lease.

#### Establishment of an operating entity

At the Special Council Meeting, concerns were raised regarding the Proponent not having established a company to operate the Proponent's Proposal.

As noted by Administration at the Special Council Meeting (and in previous updates), this status reflected the uncertainty regarding Council's position on the Proposal and whether it would approve a lease over the Site. This stemmed from the terms of the amended resolution of Council in July 2022, in which Council removed 'negotiation' and replaced it with 'discussion', together with a requirement for further community engagement.

Establishing a company and related operating structures is a cost for the Proponent, which is not strictly required if lease negotiations have not even commenced.

Following the Special Council Meeting, the Proponent had regard to the interest from Council Members and the community to have a tangible entity. The Proponent has established its operating structuring, by incorporating Eco Tourism Pty Ltd (ACN 669 182 709) as trustee for the Quinns Resort Unit Trust (ABN 6 148 947 171).

A copy of the company search associated with Eco Tourism Pty Ltd (ACN 669 182 709) is provided in **Attachment 19**.

Although the operating structure has been established, it is expected that no funds will be transferred to the new entity and trust until a decision is made by Council on whether to proceed with lease negotiations and the project is at the appropriate stage for financial investment.

#### Operating structure and due diligence

Further detail is provided in **Attachment 12**.

Given that lease negotiations are still pending, the information is commercially sensitive and has been marked confidential.

#### Responses to additional information requests

Since the Special Council Meeting, the community has raised a number of questions that required further investigation by Administration and consideration by the Proponent. A summary of these questions and responses from Administration's and/or the Proponent are



provided below. This includes responses for questions taken on notice at the Special Council Meeting, which are also incorporated in **Attachment 2**.

Please note that the responses below have been provided since the Special Council Meeting and the date of this report.

Special Council Meeting (20 June 2023)	
Question Raised	Administration Response (noted in minutes)
Can you confirm that the combined maximum capacity for Portofino's and Sea Salt restaurants, inclusive of alfresco areas, still do not exceed 425 people?	The Department of Planning Lands and Heritage (DPLH) approved a Restaurant development in 2005 which limited capacity to 180 patrons which is where Portofino's and Sea Spice are currently located. In 2012, the DPLH approved a change of use from Restaurant to Tavern where Portofino's and Sea Spice are currently located. The seating plan on this approval shows 288 seated patrons for Portofinos and 88 patrons for Sea Spice (376 total seated patrons and some space for more standing patrons). The approval does not include a condition with respect to maximum occupancy. However, It is also noted that the City has issued an Occupancy Permit in 2013 for the Portofinos 'Restaurant and Function Centre' which limits capacity at 425 patrons for Portofinos.
Can the City advise if they investigated the reduced saving on maintenance costs which question 3.2 refers to in the question and answer sheet?	The average annual expenditure on maintenance and the up keep of this site is \$16,000. This includes a 1 hour of rubbish pickup conducted by two people on a weekly basis.
What are the City's plans to protect the cultural heritage of Lot 211 and the former Quinns Rocks Caravan park site as outlined in the Foreshore Management Report 2004?	The City has an established plan in place for managing the foreshore, specifically known as the Quinns-Mindarie Foreshore Management Plan, prepared in 2004 and this encompasses Lot 211. The management plan reviews both Aboriginal and Non-indigenous Cultural Heritage in the locality. Broad provisions are made for addressing potential impacts on cultural heritage, including both Aboriginal and Non-indigenous Cultural Heritage. If development takes place on Lot 211, an updated Foreshore Management Plan will be required for the affected area. An updated management plan would address heritage-related matters and provide guidelines on how they should be managed if any are identified through the Development Application and approval process. The Department of Planning, Lands, and Heritage will ultimately make a determination with potential conditions to this effect at the Development Application stage.



<p>Can you advise how much has been spent in the last 5 years on water, power, maintenance and lighting for the old caravan park site?</p>	<p>Water, power, and lighting costs for the former caravan park site are not tracked separately. Instead, they are all allocated to the entire property (Lot 211).</p> <p>The average annual expenditure on maintenance and the up keep of this site is \$16,000. This includes 1 hour of rubbish pickup conducted by two people on a weekly basis.</p> <p>If the Council decides to proceed with a lease over the subject site, it is anticipated that the above-mentioned costs will be reduced.</p>
<p>Can the City of Wanneroo please advise how much money has been spent as at 16/6/2023 on investigations in relation to Lot 211 over the past 10 years?</p>	<p>Project costs are described in the Administration report on the Special Council Meeting Agenda. Project costs include:</p> <ul style="list-style-type: none"> <li>• APP Corporation (Early site investigations, mid-2010s): \$43,385.</li> <li>• Pracsys consultancy (2 Stage Business Case and Expression of Interest preparation): \$154,165.</li> <li>• Utility service location (to inform EOI discussions): \$8,084.</li> <li>• Consideration of Proponent: Financial due diligence checks and reviews (William Buck Consulting): \$2,500.</li> <li>• Community engagement process: <ul style="list-style-type: none"> <li>➤ Viv Warren Consulting (including Thinkfield and Patterson Market Research): \$51,085.</li> <li>➤ Ancillary community engagement items (post cards and banners): \$925.</li> </ul> </li> </ul> <p>The above amounts are GST exclusive.</p> <p>Further investigation is needed to finalise a complete list of costs. This aspect of the question will be taken on notice and will be the subject of a subsequent response.</p> <p>The costs noted in the report do not include the City's ongoing operation costs in managing the former caravan park site, including security patrols and waste removal. Similarly, precinct costs (such as car park maintenance and conservation management) are not specific to the project and are not included.</p> <p>It is noted that Council deferred Item SCR01-06/23 at the Special Council Meeting. In regard to the complete list of costs, this information requires significant research of historic records, and a full response is not available at this time. Whilst the information is not material to the matter under consideration, the relevant details in response to this question will be prepared and included in the report when the Council reconsiders the Item.</p>

<p>Does the City feel that they have made the right decision to engage with Viv Warren Consulting when they are bound by the Research Society's Professional Behaviour Policy that does not align with the City's Strategic Plan? There are barriers to participation by youth and there is no evidence the City has engaged with schools – young people are the future.</p>	<p>There are important codes of practice that are continually coming out in terms of involvement of children with any kind of online system. The contractors that undertake community engagement have a very strict protocol and so they are required to follow a particular code of practice. The City is going to have to introduce some different things too, we've been in discussion with the Commissioner for children and young people about how to approach engagement with young people, it is important that we get this correct. As a compromise, we also allowed there to be paper copies of the survey taken and they were able to be handed in so we did try to make it as open as possible for the young people too. A full answer will be sent to Mr Faulkner later.</p> <p>The survey was designed for older youth and adults, and required a significant amount of reading and answering detailed questions. This may have made it difficult for younger youth to participate. More effective methods of engaging youth include simplified surveys, face-to-face feedback, and other interactive activities.</p> <p>The City's Youth Services team did attempt to engage with youth at schools but found the process was being influenced heavily by parents or other adults.</p> <p>Following requests from the community to allow young people to complete the survey, the survey was extended to allow children over the age of 14 to participate with parental consent. Administration engaged community engagement specialist Viv Warren of Viv Warren Consulting to develop and conduct the community engagement strategy for the Quinns Rocks Caravan Park Project. The City is comfortable with this appointment.</p>
<p>If the Surf Club was a restaurant catering for 900 guests rather than members, what would the additional parking requirements be?</p>	<p>Car parking standards are provided under Schedule 11 of the City's District Planning Scheme No.2. A Restaurant/Cafe land use is required to provide 1 bay per 4 persons accommodated or 1 bay per 5m<sup>2</sup> of seating area. If the Surf Club accommodated 900 guests as a Restaurant, the parking requirement under the Scheme would be 225 car parking bays. While the City's Scheme and its parking standards do not apply to Land Reserved under the Metropolitan Region Scheme these standards would be used as a basis for assessing the merit for any such land use.</p>
<p><b>Additional Clarifications / Proponent Position</b></p>	
<p><b>Question Raised</b></p>	<p><b>Preliminary Response from Proponent (Subject to Negotiation)</b></p>
<p>What is the accommodation price point?</p>	<p><b>Proponent:</b></p> <p>We want to create a more relaxed, casual-style cafe. The food,</p>

	<p>drinks, and coffees will be competitive in the industry.</p> <p>The cost of glamping will vary depending on the season, day of the week, size of the tent, and demand.</p> <p>Unlike glamping tents at Rottnest Island and Exmouth, we anticipate the average price point to be between \$150 and \$350.</p>
<p>Page 14 of the report talks about community access to the lawn area being encouraged.</p> <p>Will this include families and visitors just wanting to picnic on the lawn who are not staying or buying anything from the café and if so, how will a member of the community know in advance whether they will be able to use the lawn area before arriving?</p> <p>Will it be locked off?</p>	<p><b>Proponent:</b></p> <p>We anticipate that public access to the resort will be seven days a week, except in the event that a booked function requires the entire venue.</p> <p>If there is an event booked, we will know about it months in advance and will notify the public by signage and a community-style calendar on our website or social media.</p> <p>The community will not need to purchase something from the café to use the space</p>
<p>The expectation among many of the community would be that if this facility is to be successful commercially, it will need to be booked a lot of the time, so there's a likelihood that a large proportion of the nice days on weekends in particular, we are going to find that the lawn area is not available to us.</p> <p>Facebook might not suffice to let people know. The mechanism is not practical and the community will find it will be used a lot of the time for events and they couldn't use it.</p>	<p><b>Proponent:</b></p> <p>It may be too early to be certain on our position in this regard, however we are currently considering the following:</p> <p>It is expected that if there is a small function, such as a health retreat in the function space, we do not plan to close off public access to the rest of the grassed area.</p> <p>If we have a large event, we anticipate that this will commence in the afternoon. It is assumed that most families would want to use the area in the mornings before the heat of the day and sea breeze.</p> <p>We will notify the public of any upcoming events that may require limited public access through signage and our website or social media.</p>
<p>In 3.21 of the question and answer sheet, it is stated the community will benefit from shared use of the café and any events held there by the proponent such as sunset music concerts and community yoga sessions.</p> <p>How many times per year and what times of the year will this be allowed and will the community be charged for this?</p>	<p><b>Proponent:</b></p> <p>We are open to providing our facilities to the public for a variety of purposes. For example, we would be happy to provide space for a regular exercise class, such as yoga, in the morning. This will be driven by community needs and demand.</p> <p>We also plan to host Sunday sundowners, where the community can bring a blanket and sit on the lawn to enjoy acoustic guitar music and the sunset. This event will be free of charge, unless we bring in a special artist, in which case it would be a ticketed event.</p>



<p>The preferred proponent has expressed concerns about noise from Quinns Mindarie Surf Lifesaving Club operations and the possible impact on guests.</p> <p>Can the City advise if they have investigated possible impacts on the proponents' business from other existing community activities such as morning exercise classes and the Quinns Rocks park run activities etc?</p> <p>If you have wedding guests they probably want to sleep in but you've got the park run assembling at about 7:00am and they make quite a lot of noise.</p>	<p><b>Proponent:</b></p> <p>This is incorrect, we have never expressed any noise concerns that may possibly come from the surf club or neighbouring businesses.</p>
<p>I use barbecues at other parks if there was to be barbecues or other facilities here would I have to pay for them on the site?</p>	<p><b>Proponent:</b></p> <p>There seems to be BBQs located within 20-40m of the site that are not used frequently.</p> <p>Should there be increased demand in the future for an additional BBQ, we are happy to investigate either a permanent BBQ or perhaps portable BBQs to service community events.</p>
<p>Has a total maximum for private gatherings at the proponent's venue been capped and if it has, at what number?</p>	<p><b>Proponent:</b></p> <p>At this stage it is too difficult to estimate how many functions may occur at the site. We would be aiming to hold 1- 3 per week in the peak season with less in the colder months.</p> <p>It is important to note that some functions may only be contained to the function / restaurant space and not affect the lawned area outside.</p> <p>It is also important to note that the resort is primarily a place to stay and functions are not solely contained to weddings. Other functions could include:</p> <ul style="list-style-type: none"> <li>• Corporate events.</li> <li>• Company meetings and presentations.</li> <li>• Community events, such as business functions, club meetings, or family gatherings.</li> <li>• Weddings and other celebrations.</li> <li>• Health and well-being retreats.</li> <li>• Sports presentations.</li> <li>• School-based activities.</li> </ul> <p>As mentioned above, some functions may only be contained to the function / restaurant space and not affect the lawned area outside.</p>

Further Questions Raised Since Special Council Meeting	
Question Raised	Administration Response
Why was the word Offset only used when talking about the community park?	<p>The reference to 'offset' was made in the Financial Implications section of the report to the Special Council Meeting, to note some of the possible costs in developing a community park on the former caravan park site.</p> <p>As some of the concept plans developed by local community members and circulated in parallel to the City's engagement process seem to indicate a level of clearing required into the bushland to provide for additional parking, the potential need for offset was noted as a risk, on a preliminary basis.</p>
Why after a decade has Council not listed this in the long term financial plan why hasn't money been put aside as occurs for other assets owned?	Council has made a number of resolutions since 2012 in relation to the investigations on the future of the former caravan park site. The more recent resolutions of Council (including in September 2020 and July 2022) were clear that any development on the former caravan park site would occur via a private, third party operator, rather than a City-funded or operated development. At these times, and in the adoption of the City's Long Term Financial Plan, Council has been clear in its intention to redevelop the former caravan park site as a privately funded concern.
Where did the sum of 5 to 10 Million dollars come from to develop a park when the proponent is planning to establish an eco glamping site for 7-8 Million?	<p>As noted in the report, the \$5-10 million range is a preliminary, internal estimate of costs in relation to developing a community park.</p> <p>The \$7-8 million range has been disclosed by the Proponent in the context of its proposed development.</p>
Why was the mention of a rates levy raised in the report, is this something elected Council is considering for future facilities for community use. Such as Libraires etc none of which make a profit?	<p>Major capital investments by the City (such as the development of a new library, community facility or park) are typically scheduled and budgeted for via the Long Term Financial Plan, as approved by Council. No such scheduling or funding is currently in place for a community park on the former caravan park site, noting that Council has not resolved to investigate or develop this type of facility.</p> <p>In the event Council resolved to develop a park, the source of funding and the financial impact on the City's budget and other projects would need to be considered.</p>
Under the terms of the Agreement for Lease, and the Lease Proper, will the City be required to bring "the services to the sit's boundary", including Scheme water, supply sewerage, gas supply and if so,	<p>Any headworks or upgrades necessary to existing services, to accommodate the proposed development, are to be undertaken by the Proponent.</p> <p>Capital contributions by the City are not proposed.</p>

<p>what is the anticipated total cost of these to the City?</p>	<p>Administration is aware that a City contribution has been erroneously suggested by some community members for some time. The report to the Special Council Meeting had attempted to clarify this, with the following information in the outline of potential lease terms' in the Detail section (at page 17 of the agenda):</p> <p><i>Development tasks and costs would be the Proponent's responsibility. The Proponent has not requested that the City contribute to the funding of the development or provide works on the Site.</i></p>
<p>In terms of Community's future access to leased area for the next 21 years, why are the words "could", may and "would be" used in paragraphs 4, 5 and 6 on page 17 of Agenda, as opposed to the words, "shall, must and will"?</p>	<p>The previous resolution of Council was clear in stating that Administration could not engage in formal lease negotiations with the Proponent. As a result, Administration did not have the authority to negotiate on specific terms or how mandatory or discretionary the performance of those terms may be.</p> <p>The Proponent has indicated its willingness to enhance community access to the site. If Council decide to proceed with a lease over the Site, these items will be addressed within the lease.</p>
<p>Paragraph 2 on page17 of the Report states that the Proponent's total estimated investment in "the development" is in the region of \$7.5 to 8 million.</p> <p>Aren't the developer's capital costs for this development more in the vicinity of \$27 million?</p>	<p>The figures referred to this question are apparently taken from different sources:</p> <ul style="list-style-type: none"> <li>• The \$27m capital cost estimate provided in the Business Case prepared by Pracsys, under the 'Eco Retreat' scenario (at page 8 of the Summary Business Case provided to Council in September 2020).</li> <li>• The Pracsys figure was a high level estimate, and related to development of a larger footprint (noting that Pracsys had included a potential expansion for modelling purposes).</li> </ul> <p>The Proponent's estimated investment in the development is in the region of \$7.5 million - \$8 million, noting that the project is not currently at a detailed design stage.</p>
<p>Can Administration provide any examples of commercial lessees providing parts of their premises (such as open areas, playgrounds or toilets) in WA in which the arrangement is working well?</p>	<p>Public toilets are fairly common in leased sites used as cafes or kiosks. For example, the Portofino's toilets were maintained by the lessee until 2021 (the City took over maintenance after Covid impacted the business), and the toilets at the Jindalee Shack are currently open to the public. Open areas (playgrounds and lawns) are also fairly common, as they improve the amenity of the site. For example, Orion Café includes tables and other open areas under its leased area. Public access will vary, from entirely unrestricted (where it is not necessary to be a customer, which is the position in the current Orion Café lease) to requiring a purchase. As an example beyond the City, Dome Cafes often have a meeting room within their premises, with these</p>

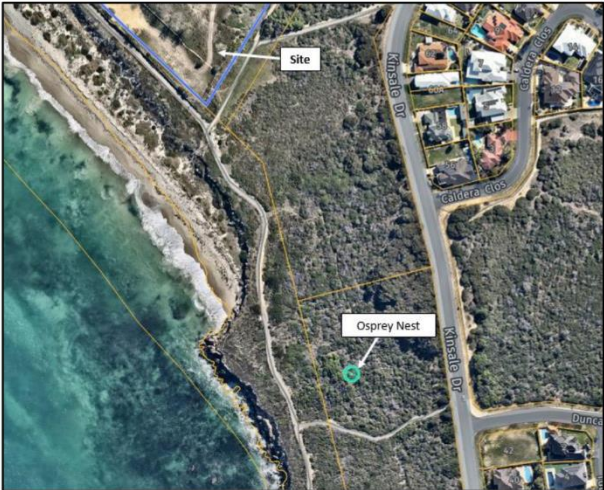


	bookable at minimal cost (often only requiring purchases from the café).
Was there anyone raising in the earlier years of 2017-2020 the desire to make the area a public space? Was it ever considered to explore/cost that option?	Council's resolutions since 2012 were focused on investigating the site as a caravan park or similar development. Community pressure for an alternative use had previously been focused on preserving bushland and parking availability. This is why the EOI was weighted against an expanded development footprint, and why a parking study was recently undertaken to consider precinct needs.
The area is zoned as a Regional Reserve. I note that examples of parks came under the Local Open Space zoning. Would a zoning of Regional reserve make an option like whitford nodes/mullaloo impossible at this site?	A community park would also be consistent with the purpose of the MRS reservation, as it also permits passive recreation.
What % does the Quinns ex caravan site contribute to the total 9.4% of regional open space?	Lot 211 was included in the Regional Open Space calculation for Mindarie (not Quinns Rocks). Lot 211 contributes 0.5% of the 42% Regional Open Space calculated for Mindarie.
How long do you estimate it would take admin to fully investigate the feasibility and costs to develop the site to include parkland, outdoor activity space, bbqs, sheltered areas, playground, areas for café/foodvans, shower and toilet facilities and beach access?	Feasibility would first need to determine a scope of what is included, in terms of the extent of parking, lawn, shade structures, barbecues, hard stand or café structures, power connections, security, etc. This would likely involve additional design and engagement to determine a scope which would be subject to feasibility assessment. Noting that a high level costing is provided in the current report, a more accurate and detailed feasibility assessment would take 6-12 months or more.
I note in the design considerations of the EOI (pg 58) "A design which minimises the number of unmoveable structures (chalets and cabin style) is preferred. Do the glamping tents count as moveable?	The category of building (from a planning perspective) would be confirmed in the development approval process. It may depend on the final design.
Does the Proposal impact the beachfront?	It has been noted that a common misconception has been expressed regarding the possible impact the Proposal could have on the beachfront.  It is important to note that the Site, being the former Quinns Rocks caravan park, is not located within the foreshore reserve. Therefore, any proposed development will not impact on the beachfront itself and will rather be contained within the previously developed former caravan park site.
Climate change is still not completely understood however it is clear that there is an urgent focus required, even at a micro level. Commercial development is an	Administration cannot comment on future decisions Council Members may make. However, as part of the current report to Council. Should Council decide to proceed, the report has recommended to excise

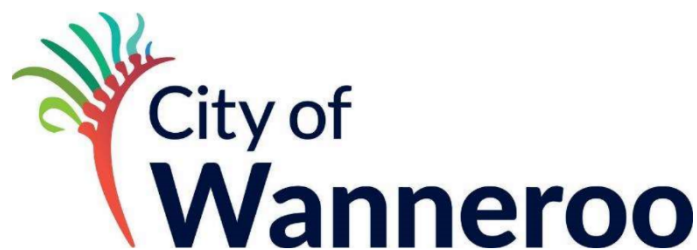
attractive proposition (financially) for councils. Will you guarantee no further expansion across the reserve for 50 years, if you agree to this development, at the loss of public amenities?	bushland areas from Lot 211 (with the excised area to be subject to land survey) and vest that land in the State as Crown land under a management order to the City for the purpose of 'Conservation'. This will provide a further level of protection to the Site.
Is the proposal a private development?	<p>The Proponent is a private entity, which will operate the Site as a commercial business. However, as noted elsewhere in this Attachment, the Proponent's business will be heavily reliant on community access to and use of the Site.</p> <p>The Site will not wholly closed to the public, who will be able to stay in the accommodation, use the function/café area and lawn.</p> <p>A separate response is provided from the Proponent in this Attachment regarding how community access will be maintained in the context of 'booked' events.</p>
Will the site be 'lost forever' to the community?	<p>The Proposal is for a lease. By definition, a lease is for a finite term. The term of the lease will need to balance the extent of capital investment by the Proponent and the time required to achieve an adequate return on that investment.</p> <p>At the end of the lease term, the City will need to consider the future use of the Site, whether for a continued tourism use or for another purpose.</p>
<b>Environmental Considerations</b>	
Remnant bushland on Lot 211 Quinns Road, Mindarie, is a significant conservation and open space asset. The regional conservation value of the bushland is recognised by its designation as a Bush Forever area. Surveys commissioned by the City highlight the significant flora and fauna here. The community has sought retention of the bushland for many years.	<p>Site investigations and community consultation has occurred regarding Lot 211 since the closure of the former caravan park in 2014. This followed Council resolving in 2012 to continue to operate and investigate the development for the Site.</p> <p>Environmental studies completed as part of the investigations noted the environmental condition of the bushland within Lot 211.</p> <p>Outcomes of the investigations and consultation have been reported in previous reports to Council and shared with the community. This includes providing flora and fauna survey reports on the Your Say section of the City's website.</p> <p>It is evident that the community values the bushland contained within Lot 211. To this end, Council's decision in September 2020 on the format for the Expression of Interest recognised the local concerns that bushland adjoining the Site may be impacted by development.</p> <p>Council's resolution specified that the EOI was to target development within the original footprint of the former caravan park site, rather than an expansion into the</p>



	<p>surrounding bushland, and with due consideration to local community, heritage and environmental conservation value.</p> <p>Any future lease of the site will be contained within the former caravan park footprint. The Proponent has also indicated its willingness to not expand past the former caravan park footprint.</p>
<p>The agenda recommends progressing the proposal for tourist development on the former caravan park portion of Lot 211. This would involve long-term lease of the site to a private party. We are concerned that this will limit public access to this beachside area and threaten bushland if it recreational activity in the precinct grows. We are also concerned that fire risk mitigation measures could affect the bushland (e.g. alternative access route to site, fuel load reduction).</p>	<p>It is important to note that should Council resolve to proceed, the proposed development is time-limited (being a lease, with a defined expiry date). This means that the proposal would not permanently exclude the Site being available for other uses at a future time.</p> <p>The Proponent has advised that community access will be encouraged should Council decide to proceed with a lease. Given that the Site is currently only used for overflow parking (and this is only at peak periods in summer) and is otherwise uncontrolled and a target for antisocial behaviour (as evidenced by the regular removal of waste and drug paraphernalia), the proposal will enhance community amenity. Further information on how access and community use will be achieved will be provided in the report to the future Special Council Meeting.</p> <p>In regard to the bushland, the proposal is contained to the footprint of the cleared former caravan park site. The remaining bushland would be contained outside of the proposed lease area and therefore unaffected. Considerations relating to fire mitigation will be addressed at the development application stage should the lease proceed to that point.</p>
<p>Leasing the site would involve an opportunity cost as the land would not be available to meet community needs. As a popular coastal node the precinct attracts many people who swim, walk, ride, picnic, dine at the restaurants and participate in Surf Life Saving Club activities. As the population grows, demand for recreational facilities and car parking will also grow. Leasing the caravan park site will remove the opportunity to meet these demands within the already cleared portion of Lot 211 and so pose a threat to bushland. Public parkland on the caravan park site and protection of the adjoining bushland would be a great combination that could address community aspirations for this important coastal location.</p>	<p>As above mentioned above, should Council resolve to proceed, the proposal is time-limited, being a lease. Community access and amenity would be addressed via the lease, so that the community would be able to use and enjoy the Site.</p> <p>Development under a lease would not permanently exclude the Site being available for other uses following the expiry of the lease. At this time, longer term concerns such a coastal erosion and population increases can be assessed to determine the appropriate use of the site.</p> <p>It is also unclear why QREG would suggest that a community park would better preserve the bushland within Lot 211. If this is intended as concern that the City may clear the bushland to create a park – if the Site itself was unavailable as a park – this concern should be dispelled by the recommendation previously made to Council that the bushland portion of Lot 211 is excised and transferred to Crown land as a 'Conservation' reserve.</p>

	Further information will be provided in the report to the future Special Council Meeting on the considerations for the development of a community park.
In my research of campsites, degradation of the area occurs. While there has been an assessment of species, it appears no study has occurred of long-term degradation to the area, such as biophysical impacts. I would also like to understand consultation outcomes with First Nations Peoples, regarding this project.	Environmental and Cultural Heritage matters will need to be further considered and assessed as part of a future development application should Council decide to proceed with the Proposal. If development takes place on Lot 211, an updated Foreshore Management Plan will be required for the affected area. An updated management plan would address heritage-related and environmental matters and provide guidelines on how they should be managed if any are identified through the Development Application and approval process. The WAPC and Department of Planning, Lands, and Heritage will ultimately decide with potential conditions to this effect at the Development Application stage.
Will there be any impact on the osprey nest in the adjoining reserve (reserve number 48305) if the development proceeds?	<p>The osprey nest is situated approximately 220m from the southern corner of the Site and approximately 370m from the function/café area identified in the revised concept plan for the Proposal. By comparison, the osprey nest is situated approximately 150m and 120m (to the north and south, respectively) from the nearest residential properties on Kinsale Drive</p> <p>The future Development Approval process (determined by the WAPC) will need to consider relevant environmental impacts from the Proposal. If relevant, this may include impacts on the osprey nest and the ospreys that occupy the nest.</p> <p>The same consideration will need to take place should the Site be used for a community park.</p>  <p>The image is an aerial photograph of a coastal area. A blue line indicates the 'Site' boundary. A green circle marks the 'Osprey Nest' location. The map shows 'Kinsale Dr' running vertically on the right side, with residential houses visible. To the left of the site is a body of water with a rocky shoreline. A yellow line runs along the coast. Labels 'Site', 'Osprey Nest', and 'Kinsale Dr' are present with arrows pointing to their respective locations.</p>

Further to the above, there were also a number of questions raised by Council members that were confidential in nature. Please refer to confidential **Attachment 12** where a summary of these questions and the associated responses are provided.



## CONFIRMED MINUTES OF SPECIAL COUNCIL MEETING

HELD ON TUESDAY 20 JUNE, 2023

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## CITY OF WANNEROO MINUTES OF SPECIAL COUNCIL MEETING 20 JUNE, 2023

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## Minutes

Mayor Aitken declared the meeting open at 5:31pm and read the prayer.

*Good evening Councillors, staff, ladies and gentlemen, this meeting today is being held on Whadjuck Nyoongar Budjar and I would like to acknowledge and pay my respects to Elders, past, present and future. I thank all past and present members of the community that have supported the City to better understand and value Nyoongar culture within the City of Wanneroo. I invite you to bow your head in prayer:*

*Lord, We thank you for blessing our City, our community and our Council. Guide us all in our decision making to act fairly, without fear or favour and with compassion, integrity, wisdom and honesty. May we show true leadership, be inclusive of all, and guide all of the City's people and many families to a prosperous future that all may share. We ask this in your name. Amen.*

### Item 1 Attendance

LINDA AITKEN, JP

**Mayor**

#### Councillors:

CHRIS BAKER	North Ward
SONET COETZEE	North Ward
GLYNIS PARKER	North-East Ward
BRONWYN SMITH	North-East Ward
JACQUELINE HUNTLEY	Central-East Ward
PAUL MILES	Central-East Ward
HELEN BERRY	Central-West Ward
FRANK CVITAN, JP	Central Ward
JORDAN WRIGHT	Central Ward
NATALIE HERRIDGE	South-West Ward
VINH NGUYEN	South-West Ward
JAMES ROWE, JP	South Ward
BRETT TREBY	South Ward

#### Officers:

DANIEL SIMMS	Chief Executive Officer
GREG BOWERING	A/Director, Planning & Sustainability
HARMINDER SINGH	Director, Assets
DEBBIE TERELINCK	Director, Community & Place
NOELENE JENNINGS	Director, Corporate Strategy & Performance
PAUL GREER	Manager, Property Services
NATASHA SMART	Manager, Council & Corporate Support
JACKIE KALLEN	Manager, Marketing
YVETTE HEATH	Council Support Officer – Minutes
TINA BALTIC	Council Support Officer
CHANTEL HELDT	Council Support Officer

### Item 2 Apologies and Leave of Absence

Nil

There were 71 members of the public and one member of the press in attendance. Mayor Aitken acknowledged the presence of Mr Mark Folkard MLA Member for Burns Beach.

### **Item 3 Public Question Time**

#### **Questions and Statements Received in Writing Prior to the Meeting**

***Mayor Aitken read aloud the following public questions and statements that were received in writing prior to the meeting.***

#### **Questions and Statements Received in Writing Prior to the Meeting**

##### **Item 3.1 Mr R Percival, Buckland**

---

#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

*I am the preferred proponent for this project and I would like to provide a short update please.*

*Dear Councillors for the City of Wanneroo.*

*I would like to take this opportunity to express our very keen desire to continue with this project at the former Quinns Rocks caravan Park.*

*Council identified us as the preferred proponent for the tender nearly 18 months ago and since then we have continued to evolve the designs, concepts and layout for the proposed glamping resort.*

*This has given us the time to develop the concept, redesign the tent structures to suit the wind and climate and make other changes based on feedback and questions from the community.*

##### **COMMUNITY FEEDBACK**

*In every instance we've tried to resolve any concerns they may have had and continued to design elements from the suggestions they made.*

*Some examples of these are-*

*Parking - We made the car park much larger than we require and we discussed with City's planning department that we are happy to accept any overflow and reciprocal parking when required*

*Tent design- We have added many new refinements to our tents to allow for the summer and winter temperatures, the constant wind/ sea breeze and the hot sun. Many of the walls are now with glass panels and sliding doors or solid recycled plastic composite wall panels that match and blend in with the colour of the canvas. These new panels also greatly improve the climate control inside the tents plus added security.*

*Reflection pool - After many comments and alternate suggestions we have decided to delete the pool in total.*

*Fencing- We will provide fencing around the property especially screening to the bushland to limit access by snakes.*

*Surf club - We understand the surf club may need some additional land for boat and trailer storage and if we are successful we will try to work with them on this.*

*Community - we will encourage the whole community to come to the venue for any purpose*

*from a cup of coffee, accommodation, birthday parties and functions, yoga and health groups local charity groups and businesses meetings. In addition we will offer all rate payers a special discount or membership card for any of the services at the resort.*

#### **OUR EXPERIENCE**

*Over this time we have continued to grow our Glamping resorts in other areas and apart from original resort named Bali Beach Glamping, we now have two other new resorts in Bali commencing, Plus the beach club which is also progressing.*

*During the last few months we have also built strong relationships with Tourism W.A. and the State Government land department in Western Australia. Through these we are now being represented as a key/preferred developer in the Glamping industry in Western Australia and being offered the opportunity to participate in other tourist accommodation sites across the state.*

#### **SHAREHOLDER EXPERIENCE**

*I now have a very strong team of partners for the project who are all very experienced Business owners/ operators from the building Industry to resort and hotel management.*

#### **DA APPLICATION**

*We have also been moving forward with preparation for the development application and have most of our consultants in place. We have contracted a very experienced Perth company known as Hospitality Total Services who have designed and developed many projects from cafes to hotels with a strong understanding on public and staff flows, design set ups, interiors and all general aspects within the hospitality industry.*

*In addition we have our other consultants ready to start on the other requirements such as flora and fauna, traffic flow management, fire protection and management, acoustic studies and other consultants and engineers. With this team we will create a project that will not only surpass the City of Wanneroo's requirements but also a project that will become loved and well known by people locally and nationally.*

*We look forward to the opportunity to continue moving forward on this project with the City of Wanneroo*

### **Item 3.2 Mr V Partridge, Tapping**

#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

*Dear City of Wanneroo Councillors,*

*We are writing to express our strong support of the Quinns Rocks Caravan Park Ecotourism Redevelopment Proposal. As small business owners and residents of the area, we believe this project presents a significant opportunity for economic growth and sustainable development in our community.*

*The proposed ecotourism accommodation, café, and event space concept aligns perfectly with the natural beauty and environmental values of Quinns Rocks and the City of Wanneroo. It offers a unique opportunity to showcase our region's rich biodiversity, stunning landscapes, and cultural heritage to visitors from near and far. By embracing ecotourism principles, this development has the potential to create a sustainable tourism industry that benefits both the local economy and the environment.*

*Ecotourism projects are known for their ability to generate economic growth while minimizing*

*negative impacts on the environment. By attracting local, national, and international visitors who appreciate and respect nature, the Quinns Rocks Caravan Park Ecotourism Development can provide a source of income for local businesses, including accommodation providers, cafes, restaurants, tourism operators and recreational activity operators. This would create employment opportunities for residents and contribute to the overall prosperity of our community.*

*In conclusion, we firmly believe that the redevelopment of the Quinns Rocks Caravan Park site as an ecotourism project holds great potential for our community. It offers economic benefits, fosters sustainable practices, and showcases the natural beauty of our region. We wholeheartedly support the approval of this iconic development and look forward to seeing it become a reality. Thank you for your attention to this matter.*

*Sincerely,  
Vince & Karen Partridge*

### **Item 3.3      Mrs D Guise, Mindarie**

#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. Can the City of Wanneroo please advise how much money has been spent as at 16/6/2023 on investigations in relation to Lot 211 over the past 10 years?

#### **Response by Director Corporate Strategy & Performance**

Project costs are described in the Administration report on the Special Council Meeting Agenda. Project costs include:

- APP Corporation (Early site investigations, mid-2010s): \$43,385.
- Pracsys consultancy (2 Stage Business Case and Expression of Interest preparation): \$154,165.
- Utility service location (to inform EOI discussions): \$8,084.
- Consideration of proponent: Financial due diligence checks and reviews (William Buck Consulting): \$2,500.
- Community engagement process:
  - Viv Warren Consulting (including Thinkfield and Patterson Market Research): \$51,085.
  - Ancillary community engagement items (post cards and banners): \$925.

The above amounts are GST exclusive.

Further investigation is needed to finalise a complete list of costs. This aspect of the question will be taken on notice and will be the subject of a subsequent response.

The costs noted in the report do not include the City's ongoing operation costs in managing the former caravan park site, including security patrols and waste removal. Similarly, precinct costs (such as car park maintenance and conservation management) are not specific to the project and are not included.



### Further Response by Director Corporate Strategy & Performance

It is noted that Council deferred Item SCR01-06/23 at the Special council Meeting. In regard to the complete list of costs, this information requires significant research of historic records, and a full response is not available at this time. Whilst the information is not material to the matter under consideration, the relevant details in response to this question will be prepared and included in the report when the Council reconsiders the Item.

2. *Can the City of Wanneroo please advise how much money has been spent as at 16/6/2023 on the preferred proponent's proposal, including, but not restricted to consultant's fees, internal staffing, resources and meetings?*

### Response by Director Corporate Strategy & Performance

Please refer to the above response to Question 1 for the City's project costs.

The costs incurred by the proponent are a commercial matter for the proponent and are not available.

### Item 3.4 Mr K Tasker, Mindarie

#### SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site

##### Statement

*This last beach-side land should be used as public open space, as a forever legacy for families, (wanted by so many, as similar to Mullaloo Beach) - and once it's gone, it's gone forever.... then why would council consider putting profit before family pleasure offered by this space - and lose this iconic area that offers so much for future generations for all Wanneroo residents and the wider community?*

### Item 3.5 Mrs N Sangalli, Quinns Rocks

#### SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site

1. *Page 21 mentions Liveable Neighbourhoods requirements for Local Open Space. Can you please advise if the calculations used were for all of the Quinns Locality or just "Old Quinns". If not for Old Quinns please supply calculations for area bounded by Quinns Rd, Tapping Way, Ocean Drive terminating at Coastal Rise Quinns Rocks?*

### Response by Director, Corporate Strategy & Performance and A/Director, Planning & Sustainability

The calculations were for the entire suburb of Quinns Rocks.

Approximately 14.7% of the area bounded by Quinns Rd, Tapping Way, Ocean Drive terminating at Coastal Rise, Quinns Rocks is made up of Local Open Space, and 12.7% of the area is made up of Regional Open Space.

2. *Question 8 and 10 of the survey relate to awareness of the project. If someone responding was UNFAMILIAR, they were directed to Section 3 and asked to read the project brochure before completing the rest of the survey. In the brochure (Quinns Rocks Caravan Park Information Brochure) can the City please show where they identified to AN UNFAMILIAR respondent?*
  - a) *The development area is part of a Bush Forever area*

- b) the current and adjacent competing uses of the site*
- c) the current and potential future loss of foreshore land in this locality and the wider Quinns / Mindarie locality*

### **Response by Director, Corporate Strategy & Performance**

Leading up to the community survey, information was shared with the community between mid-December 2022 and mid-February 2023 to raise awareness of the community engagement process and the concept proposal.

All communications directed people to the City's [Your Say page](#), which was viewed more than 27,000 times by more than 12,000 individuals.

Your Say contained background information on the project – including a Q/A document that was updated as questions came in, plus the project brochure, which was available at the following link: [63be2f1f25d04.pdf \(wanneroo.wa.gov.au\)](#).

Both documents noted that the proposal was within the current site footprint.

The project brochure (which was linked in the survey) was intended as a short document to provide detail on the proposal.

The QA document provided more detail on key aspects of the former caravan park site, the project history and the development proposal. This includes information on Bush Forever, at page 19 of the QA document.

As noted in the current Administration report, the Bush Forever status applies to the whole of Lot 211, included developed area (leased and community buildings, former caravan park site, car parking areas and sump). In the case of the current proposal, it is emphasised that the proposal is limited to the former caravan park footprint, not the adjoining bushland.

Council's resolution in July 2022 to undertake community engagement referred to the community's views for the preferred use of the former caravan park site, rather than for uses of land in other parts of the locality or on the status of coastal erosion.

It is also noted that approval of a development application by the WAPC would likely have regard to submissions from the proponent on site considerations such as bushfire management and coastal erosion. These would be matters for consultants' reports by the proponent, and have not yet progressed due to the recent engagement phase and the uncertainty as to how Council intended to proceed.

3. *Does the City consider that waiting 21 years to upgrade and expand the Quinns Mindarie Surf Life Saving Club fair and reasonable considering it is already suffering from a lack of storage and space.*

### **Response by Director, Corporate Strategy & Performance and Director, Community & Place**

The City recognises the important contribution and community services provided by the Club and has worked with the Club over a long period.

Support measures are noted in the current Administration report. This includes entering a new lease in 2021 to provide an additional office area and space (on a ground lease) for the Club to install a sea container for storage.

In the course of preparing the new lease, City staff also worked closely with QMSLSC representatives to ensure that the gym area (completed by QMSLSC in advance of securing

formal approvals) was compliant with relevant building regulations.

The proposed resolution acknowledges that the City will continue to work with the Club to support its current and future needs.

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### **Item 3.6 Ms T Saunders, Carramar**

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#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

*A statement is intended to be made regarding public use of Quinns Beach by school groups and the benefit of a public open space to schools in the community.*

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### **Item 3.7 Mr R Ross, Mindarie**

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#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*Would the Councillor's agree that this is a complex issue and that there is a large quantity of information to be considered in response to the market survey? Such surveys are very useful when the random sample can be expected to already hold an informed view (for example political surveys, sampling comparing food preferences etc.).*

*Question 8 is a critical question in this regard. It may also explain the wide difference between the market research sample and the survey response sample. Why is this question worded to ask about awareness of the location and not awareness of the development proposal? This is a clear introduction of bias. Respondents not answering "yes" to this question must inform themselves before answering questions 12 onwards.*

*I put forward that respondents not answering "yes" to question 8 are introducing a strong response bias in favour of the proposal as informing themselves on the issue has an immediate time cost. Therefore will the city please present any information regarding the average time to complete the survey for respondents who did not answer "yes" to question 8 (and if this is unavailable please explain why this is not recorded) and the results of Question 15 from the market research sample broken down by the answer to question 8 such that the reader can appreciate the response bias from being previously uninformed.*

#### **Response by Director, Corporate Strategy and Performance**

It is unclear why a participant not selecting 'yes' would introduce bias.

In any event, based on further information from Thinkfield relating to face-to-face interviews, it is notable that those respondents completing the market research survey with 'no' connection to the site completed in comparably less time and with less support for the proposal.

- Respondents who had 'NO' connection to the site on average completed the survey 5 minutes faster than those who had a connection to the site:
  - The average person interviewed face-to-face by field researchers took 23 minutes to complete the survey.
  - 66% of respondents had a 'YES' connection to the site and these people took an average of 25 minutes to complete the survey.
  - 34% of respondents who had 'NO' connection to the site took an average of 20 minutes to complete the survey.

- In Question 15, respondents with a connection to the site (52%) preferred the ecotourism proposal (24% don't mind and 24% something else altogether):
  - More people with a connection to the site (52%) preferred the ecotourism proposal than those with no connection to the site (37%);
  - More people with a connection to the site (24%) preferred something else altogether compared to those with no a connection (10%);
  - The remainder of those with a connection to the site (24%) didn't mind what is developed, compared to those with no connection (53%).

As for the reasons for providing the supporting information and including responses from community members with 'no' prior awareness of the site, Council had been clear in its consideration of the item in July 2022 that the wider City of Wanneroo community should have the opportunity to participate in the engagement process, with this including the immediate locality of Lot 211 and the rest of the City.

This meant that prior knowledge of the site was not a prerequisite to completing the survey.

The question, and the access to supporting information, was intended to ensure that all participants had some awareness of the site and the proposal.

### **Item 3.8 Mr D Croker, Yanchep**

#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*I have been involved in having the old caravan park at Quinns Rocks developed into a modern tourist park for over 15 years. The current proposal to allow a Glamping Park is not going to fill the need for additional tourism accommodation in the City of Wanneroo and I question its viability due to the fact that it will be a seasonal facility that only caters to a narrow tourism/residential demographic. This current proposal came about due to the politicisation of the process which allowed a very small group of people who wished the property to be turned into open space rather than a quality asset that is much needed within our city. I still believe the current property should have some of the surrounding bush be part of a land offset programme which will allow a much needed broad spectrum development to go ahead. A number of companies who originally showed interest would be only too pleased to be involved if there was sufficient land to develop an integrated tourist park. The City of Wanneroo needs additional accommodation and tourism developments to allow it to become a destination rather than just a residential city and the current proposal does not meet the City's future needs and wastes an extremely valuable asset.*

#### **Response by Director, Corporate Strategy and Performance**

The current status of the project, with the ecotourism proposal identified by Council in July 2022 as a preferred candidate, is a reflection of:

- Community and Council Member concerns at the time of consideration of the Business Case in September 2020, followed by the petition item considered by Council in December 2020, which resulted in the Expression of Interest being weighted against expansion of the site (though expansion had not been ruled out entirely); and
- The level of market interest in the site, noting that expansion was still an option for potential EOI candidates to propose.

In any event, the current proposal received positive feedback from Destination Perth and Tourism WA in discussions with City staff during the recent engagement process. This feedback noted the growth of the ecotourism/glamping sector of the tourist market, and that

the proposal would cater for accommodation needs in the area.

### **Item 3.9 Ms K Wheatcroft, Quinns Rocks**

#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*I have previously asked for the figure for the total money spent to date on this project to be made available, I have not seen a response to this question, but an educated guess for all the professional services engaged would put this figure over \$500,000. The council are considering spending an additional \$1.4M on parking 400m-500m from the beach front, wouldn't this money be better spent on a public beach front area, like Mullaloo, the community have indicated they would prefer in the Market Research survey conducted by the council?*

#### **Response by Director, Corporate Strategy and Performance**

The statement regarding total expenditure is similar to the question at Item 3.3 (Mrs D Guise). The response has been repeated below.

Project costs are described in the Administration report on the Special Council Meeting Agenda. Project costs include:

- APP Corporation (Early site investigations, mid-2010s): \$43,385.
- Pracsys consultancy (2 Stage Business Case and Expression of Interest preparation): \$154,165.
- Utility service location (to inform EOI discussions): \$8,084.
- Consideration of proponent: Financial due diligence checks and reviews (William Buck Consulting): \$2,500.
- Community engagement process:
  - Viv Warren Consulting (including Thinkfield and Patterson Market Research): \$51,085.
  - Ancillary community engagement items (post cards and banners): \$925.

The above amounts are GST exclusive.

Further investigation is needed to finalise a complete list of costs. This aspect of the question will be taken on notice and will be the subject of a subsequent response.

The costs noted in the report do not include the City's ongoing operation costs in managing the former caravan park site, including security patrols and waste removal. Similarly, precinct costs (such as car park maintenance and conservation management) are not specific to the project and are not included.

For the second part of the statement (in relation to \$1.4 million expenditure on parking), irrespective of how Council resolves to proceed with the status of the former caravan park site, the recent parking study has indicated that there is a high level of demand for parking at some points during the year (Sunday mornings during summer, at the time of the peak surf club activity).

Precinct parking will be investigated by the City, noting that the location of the temporary overflow car park is not the best location for future parking (due to its prominence for ocean views and its lack of passive surveillance).

The costs of the alternative parking will be determined by a feasibility study in the 2023/24 financial year.

#### **Further Response by Director Corporate Strategy & Performance**

It is noted that Council deferred Item SCR01-06/23 at the Special council Meeting. In regard to the complete list of costs, this information requires significant research of historic records, and a full response is not available at this time. Whilst the information is not material to the matter under consideration, the relevant details in response to this question will be prepared and included in the report when the Council reconsiders the Item.

### **Item 3.10 Mr D Wake, Quinns Rocks**

#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

##### Statement

*The proposal to include bushland on Lot 211 in a public reserve for conservation is welcome. The bushland is of regional conservation value and change of tenure would enhance its long term protection. I think public parkland would be a better use of the caravan park site, offering greater benefit to the community. Leasing the site to a private party for 20 years or so would mean it was not available to meet community needs at this important beachside location. With a growing local population demand for recreational space, expanded surf club facilities and associated car parking is likely to grow too. Public parkland and protected bushland would be a better combination for this key coastal node to meet long-term community needs. I commend this alternative to council in deciding future use of the caravan park site.*

1. *Where and how could these needs be met?*

#### **Response by Director, Corporate Strategy and Performance**

The extent of the need for public open space has been considered in the current report to the Special Council Meeting. See the subsection headed 'Public Open Space' within the Detail section (pages 20-21 of the Agenda).

Noting that the proposal is consistent with the MRS reservation for the site and provides public amenity (through the ecotourism accommodation, café and event space services), plus an opportunity to use a proposed lawn area, the proposal would offer community benefits.

2. *Would the adjoining bushland be put at risk?*

#### **Response by Director, Corporate Strategy and Performance**

The proposal is to remain within the footprint of the former caravan park site, and with native vegetation in that footprint retained.

3. *If the tourist development proposal proceeds, would bushland be affected by fire risk mitigation measures including another access route?*

#### **Response by Director, Corporate Strategy and Performance**

The proposal will require development approval. This would likely proceed if Council resolved to progress further. During the development approval process, the proponent would need prepare submissions to the WAPC (as the relevant authority) dealing with bushfire risk and management.

**Item 3.11 Mr S Healey, Darch**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*The proposed ground lease for lot 211 Quinns Road is 21.7cents per square meter per month. A typical commercial lease in an industrial estate is \$10/m2/month. 21 cents for a commercial lease, that will feature hospitality and retail, on prime beach side land seems extraordinarily low.*

*A new corporate entity will be set up to develop and operate the site at lot 211 Quinns Road.*

1. *Why is a new company, separate to Heritage W.A. Investments Pty Ltd, required?*

**Response by Director, Corporate Strategy and Performance**

As noted in the current report to the Special Council Meeting, engagement with the Proponent remains in a 'discussion' stage and is not yet at formal negotiations. This uncertainty has meant that the Proponent has not finalised its company and investment structure.

Establishing separate companies to operate separate businesses (whether in hospitality or another section) is a relatively common approach, typically supported by legal and financial advice. There are a range of reasons why this would occur, including having a different mix of investors in each venture.

2. *Who are the shareholders of this new company?*

**Response by Director, Corporate Strategy and Performance**

The final shareholders and extent of shareholding (percentage and how the shares may be held) are still to be determined. If Council resolves to progress, the proponent will need to confirm its structure, and this will be a matter for due diligence by the City.

**Item 3.12 Ms T Henkel, Mindarie**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*Given that the Quinns Mindarie Beach is one of very few shark netted and surf lifesaving club patrolled beaches in Western Australia, how has the City of Wanneroo factored in the rising popularity and use of this beach into its research and assessment of the future use of this coastal land?*

**Response by Director, Corporate Strategy and Performance**

The status of the Quinns Beach Swimming Enclosure is relevant to the popularity of the precinct. It is also acknowledged that the continuation of the enclosure in the long term is a matter for future agreements to renew (with maintenance and funding to be part of the future evaluations).

The presence of the enclosure may also be an attractor for potential users of the proposed ecotourism development, although feedback from the proponent and stakeholders in the tourism industry (such as Destination Perth and Tourism WA) indicates that there is a need for accommodation in the area more generally (irrespective of its proximity to the enclosure).

The extent of the need for public open space has been considered in the current report to the Special Council Meeting. See the subsection headed 'Public Open Space' within the Detail section (pages 20-21 of the Agenda).



***The following questions and statements were submitted at the Special Council Meeting.***

**Item 3.13 Mr S Faulkner, Quinns Rocks**

***SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site***

***Statement***

*Thank you to all the residents from Quinns Rocks and surrounding areas that have made the effort to come out tonight. I am chief instructor of the Quinns Rocks Youth and Emergency Services Cadets which has 70 registered young people aged 11 to 18, father of three children and a passionate Quinns Rocks community member for over 30 years.*

*On 19 February 2023 the city launched a survey on the Your Say page calling for communities in the City of Wanneroo to participate on Tuesday 21 February, but I noticed that only community members aged 16 and over were able to complete the survey. I attended the Council meeting that evening and addressed the issue with young people not getting their say. A few days later a statement was released by Mayor Aitken on Youth Jam radio stating "We have listened to the concerns regarding the age limit that was in place on the online survey and made changes to allow 14 to 17 year olds to participate with parental consent to align with the research agency's Research Society Professional Behaviour Code."*

*This Code states "members must take special care when collecting information from children and young people. The consent of parents or responsible adult must first be obtained before collecting information from a) children identified under the age of 14 and b) young people identified as 14 to 17 when sensitive information is being collected." In the City's Community Engagement Policy, the first three dot points under the Key Principles heading states "encouraging participation of people who live, work, visit and support the City of Wanneroo. Encourage broad representation from stakeholders within the City of Wanneroo to ensure the diverse range of views are expressed and considered, minimising barriers to participation." The market research sample of under 16 year olds in the recent survey show only two people out of the 426 surveyed had their say, representing a zero percent in the total sample.*

*Priority 6.2 of the City's Strategic Plan 2021-2031 states "Wanneroo will be a City where all people have the opportunity to be involved in the decision-making and the future planning. There will be a range of traditional digital engagement options available for people to have their say, collaborate and participate that ultimately increase the community outreach and involvement."*

*Does the City feel that they have made the right decision to engage with Viv Warren Consulting when they are bound by the Research Society's Professional Behaviour Policy that does not align with the City's Strategic Plan? There are barriers to participation by youth and there is no evidence the City has engaged with schools – young people are the future.*

**Response by Director, Corporate Strategy and Performance**

There are important codes of practice that are continually coming out in terms of involvement of children with any kind of online system. The contractors that undertake community engagement have a very strict protocol and so they are required to follow a particular code of practice. The City is going to have to introduce some different things too, we've been in discussion with the Commissioner for children and young people about how to approach engagement with young people, it is important that we get this correct. As a compromise, we also allowed there to be paper copies of the survey taken and they were able to be handed in so we did try to make it as open as possible for the young people too. A full answer will be sent to Mr Faulkner later.



### Further Response by Director, Corporate Strategy and Performance

The survey was designed for older youth and adults, and required a significant amount of reading and answering detailed questions. This may have made it difficult for younger youth to participate. More effective methods of engaging youth include simplified surveys, face-to-face feedback, and other interactive activities.

The City's Youth Services team did attempt to engage with youth at schools but found the process was being influenced heavily by parents or other adults.

Following requests from the community to allow young people to complete the survey, the survey was extended to allow children over the age of 14 to participate with parental consent.

Administration engaged community engagement specialist Viv Warren of Viv Warren Consulting to develop and conduct the community engagement strategy for the Quinns Rocks Caravan Park Project. The City is comfortable with this appointment.

### Item 3.14 Mr K Tasker, Mindarie

#### SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site

##### Statement

*My wife and I are lifelong Mindarie residents and have been involved in the community and represent four generations of people from Road Board days. Many ratepayers are firmly against the proponents submission as a glamping site. Most of the comments in Have Your Say support this view. We talked to hundreds of people that actually used the area and only two were in favour of the glamping. Lot 211 is unique, uneroded beachside land, unlike a lot of the coastline and in particular the Fred Stubbs park area where there was ongoing, very expensive sand replenishment and a lot of recreational land was lost there. With a No vote, we see an opportunity for much needed recreational area on the coast.*

*We visited the Mullaloo beach area, there was a lot of community involvement throughout the area, all ages enjoying themselves. This is in stark contrast to the glamping which will not attract these activities. If it goes to commercial development then it is really gone.*

### Item 3.15 Ms T Lea, Mindarie

#### SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site

*My questions relate to the parking capacity and the parking study that was dated 2016.*

- 1. In relation to the concern about passive surveillance and anti-social behaviour raised by the City on page 3, can the City explain how these elements are controlled in other City car parks such as Kingsway Sporting Complex, Oldham Park Yanchep, Splendid Park, Yanchep, Gumblossom Community Centre, Quinns Rocks Sporting Club, The Spot, Catalina Beach and a few others?*

### Response by Director, Community and Place

Antisocial behaviour is generally a police matter, but in some instances the City will have fixed or mobile CCTV installed which assists with deterring and if needed, detecting who may be conducting the antisocial behaviour. The City has a close relationship with the police through our Community Safety Working Group and we work in collaboration with police where needed. We also have Ranger and Community Safety patrols and if hotspots are identified through data, additional patrols will be conducted of those areas.

2. *If the Surf Club was a restaurant catering for 900 guests rather than members, what would the additional parking requirements be?*

**Response by A/Director, Planning and Sustainability**

The City would have to do a demand analysis based on the nature of the use so couldn't give an exact figure. Can provide an estimate in the minutes.

**Further response by A/Director, Planning and Sustainability**

Car parking standards are provided under Schedule 11 of the City's District Planning Scheme No.2. A Restaurant/Cafe land use is required to provide 1 bay per 4 persons accommodated or 1 bay per 5m<sup>2</sup> of seating area. If the Surf Club accommodated 900 guests as a Restaurant, the parking requirement under the Scheme would be 225 car parking bays. While the City's Scheme and its parking standards do not apply to Land Reserved under the Metropolitan Region Scheme these standards would be used as a basis for assessing the merit for any such land use.

3. *Are you aware of other community groups who use the beach and foreshore areas for out of season training?*

**Response by Director, Community and Place**

It is not a bookable space so there could be other community groups that use the foreshore area but we are not aware of groups using the old Quinns Rocks Caravan park site

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**Item 3.16 Mr T Lee, Mindarie**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Sit**

1. *The initial parking study is over 7 years old, is that relevant to 2023?*

**Response by Director, Corporate Strategy and Performance**

2. *Can you confirm that the combined maximum capacity for Portofino's and Sea Salt restaurants, inclusive of alfresco areas, still do not exceed 425 people?*

**Response by A/Director, Planning and Sustainability**

Question taken on notice.

**Further Response by A/Director, Planning and Sustainability**

The Department of Planning Lands and Heritage (DPLH) approved a Restaurant development in 2005 which limited capacity to 180 patrons which is where Portofino's and Sea Spice are currently located. In 2012, the DPLH approved a change of use from Restaurant to Tavern where Portofino's and Sea Spice are currently located. The seating plan on this approval shows 288 seated patrons for Portofinos and 88 patrons for Sea Spice (376 total seated patrons and some space for more standing patrons). The approval does not include a condition with respect to maximum occupancy. However, It is also noted that the City has issued an Occupancy Permit in 2013 for the Portofinos 'Restaurant and Function Centre' which limits capacity at 425 patrons for Portofinos.

3. *In the report on page 129, only 200 people were listed as beach only users, does this include surf club members as well?*

**Response by Director, Corporate Strategy and Performance**

That is referring to the 2016 figures, so that is the historical background. This parking study is the new one that's been done over summer in 2022/23.

4. *That record was made many years ago, how many beach users are you intending to update to for this present period?*

**Response by Director, Corporate Strategy and Performance**

The new study under section 3.1 shows all the parking demands and takes into account what is happening now and for the potential future.

**Response by Director, Assets**

On page 129 it defines what type of beach that is, it is a regional coastal node and the requirements are to provide parking bays of 250.

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**Item 3.17 Mr P Hodgson, Quinns Rocks**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *Regarding the Information brochure that was used as part of the community engagement, why was an estimate of accommodation costs for the Eco-Retreat not included?*

**Response by Director, Corporate Strategy and Performance**

There was more information in the question and answer document which that brochure pointed to for further detail plus it is something that is an estimate, it has not been finalised.

2. *Why has the City of Wanneroo not proffered more options for the site, that might have included artist impressions to obtain a more balanced view of community engagement responses?*

**Response by Director, Corporate Strategy and Performance**

The last Council resolution asked us to look at the expression of interest as well as doing community engagement, so there has been limited discussion with the proponent, but it was always about tourism or a caravan park for accommodation. The engagement was further expanded at the Council meeting in July 2022, so we have been following exactly as Council resolved in the past.

3. *Does the parking study differentiate between cars and buses, because a busload of passengers puts more pressure on amenities than even four people in a car?*

**Response by Director, Assets**

The parking study does take into account the number of vehicles which entered the carpark, that's how we look for the numbers, so it is based on the number of vehicles, not the number of people.

**Item 3.18 Mr N Lee, Mindarie****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *I am a resident of Mindarie and current President of the Quinns Rocks Surf Lifesaving Club. There is a reference in the report to a desk top analysis being conducted about the requirements for the club's facility development. Did that desktop analysis take into account our historical and projected growth in terms of numbers, the population growth and the demand that places on the foreshore, given the attractions already there and likely demand to be placed on the club's services and resources?*

**Response by Director, Community and Place**

The City recognises the valuable community service provided by the three surf lifesaving clubs and we regularly engage with all the clubs as well as the peak body, Surf Lifesaving WA to understand the service and facility requirements for our community, including the future plans to build a new facility at Alkimos. The City also has over 370 volunteer led organisations in our community and we regularly engage with a number of these clubs and groups about service and facility requirements given the growth that's being experienced in the City.

City staff have met with the Quinns Mindarie Surf Lifesaving Club to understand their growth pressures and worked with them for additional office space at the Community Centre and the installation of a sea container to increase storage in the short to medium term. At the strategic level, the City has provided advice to the club on developing a business case for future facility requirements and look forward to continuing discussions with the club about the business case and potential funding, so we are aware of the situation. We have done a desk top analysis based on the level of facilities that are usually provided to surf lifesaving clubs.

2. *The statement in the report that the club does not require any facility development is false?*

**Response by Director, Community and Place**

I understand the Council report acknowledges that we are in discussions with the Quinns Mindarie Surf Lifesaving Club about facility requirements but the desktop analysis indicates that the current facilities provided align with the community facilities planning that the City does in terms of the type of facilities that are provided in comparison to other surf lifesaving clubs

3. *Is that in comparison to the 32 clubs or just those within the City of Wanneroo?*

**Response by Director, Community and Place**

The City's Community Facilities Planning Framework is what was used for the assessment and we do take guidance from Surf Lifesaving WA, the peak body, to understand what the service and facility requirements are for surf lifesaving clubs.

**Item 3.19 Mr C Sangalli, Quinns Rocks****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*How can we take away community land? The City of Wanneroo is growing and we are going to take away very hard-to-get foreshore land as you all know. We want to give it away at a peppercorn lease for 20 years, how is that helping the wider community, grandkids and everyday people to use the facilities that should be there?*

**Response by Chief Executive Officer**

Mr Sangalli's statement will be considered in the context of Council making a decision this evening.

**Item 3.20 Ms M Carter, Eglinton**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *Has the City investigated and provided a copy of the analysis that shows there is a demand for more tourist accommodation in the Quinns Rocks area, given there is a hotel in the neighbouring suburb and numerous short term rental AirBnB options in close proximity? Was this pre or post Covid?*

**Response by Director, Corporate Strategy and Performance**

That was a part of the business case the City went through during the Covid pandemic prior to this stage. Attachment 4 on pages 55 and 56 of the full Agenda refers.

2. *Has the City investigated and provided a copy of the analysis that shows the impact on the preferred proponent's proposal, in relation to the development of the Ocean Reef Marina, Capricorn tourism node, future marina Eglinton and the possible extension of Yanchep National Park camping facility and if not, why not?*

**Response by Director, Corporate Strategy and Performance**

The surrounding areas were known as part of the business case work and formed part of the discussion with Tourism WA.

3. *Can the City advise if they investigated the reduced saving on maintenance costs which question 3.2 refers to in the question and answer sheet?*

**Response by Director, Corporate Strategy and Performance**

Question taken on notice.

**Further Response by Director, Corporate Strategy and Performance**

The average annual expenditure on maintenance and the up keep of this site is \$16,000. This includes a 1 hour of rubbish pickup conducted by two people on a weekly basis.

It is anticipated that with maintenance being the responsibility of the lessee, costs associated with this site will be reduced.

4. *If you say will take my question on notice how will Councillors make an informed decision if making the decision tonight?*

Taken as a Statement.

**Item 3.21 Mr K Carter, Eglinton****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *Page 26 of the report, it suggests that in order to contemplate supply of a community space that requires light, CCTV design and security measures to address a perceived anti-social behaviour and assessment of how a kiosk and food truck would impact Portofinos? That's the impost of rate increases on local residents within the Quinns/Mindarie area that may be needed. Can you advise if these same special area rates apply to residents in Wanneroo when you recently awarded \$1.1m to upgrade the playground at Rotary Park using only City funds, and no State or Federal grant funding or were they only applied to 17 people in support of the upgrade, and if not, why not?*

**Response by Director, Corporate Strategy and Performance**

This section is really saying that there is a lot of investigation to be done. We don't actually know, we haven't got money in the budget for anything in the foreseeable future so we have to understand what that might mean. There is a whole range of things still to be investigated if there were to be a different decision.

2. *Were special rates applied to any other community parks developed in the City of Wanneroo? If so, please explain the circumstances.*

**Response by Director, Corporate Strategy and Performance**

We haven't had special area rates at this point. We have had various different sorts of agreements with developers and some of the maintenance that is done but at this point we don't have specific area rates but that doesn't mean it can't happen because it is something allowed in the *Local Government Act*. Should there be a need to use this mechanism.

3. *If special rates were applied to Lot 211, does the City intend to apply the same rate policy to all other community recreational space upgrades?*

**Response by Director, Corporate Strategy and Performance**

That would be a decision for Council anyway for whatever investigations occur.

**Item 3.22 Mr S Goodwin, Mindarie****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *Page 14 of the report talks about community access to the lawn area being encouraged. Will this include families and visitors just wanting to picnic on the lawn who are not staying or buying anything from the café and if so, how will a member of the community know in advance whether they will be able to use the lawn area before arriving? Will it be locked off?*

**Response by Manager, Property Services**

This was something that was raised during the engagement period and the City has spoken to the proponent seeking clarification. The access to the area would be confirmed in the lease documents. They would be on a ground lease which would cover both the built area they would develop and the wider lawn area with access being confirmed through the lease negotiations which would then be determined by Council. In letting the community know about

the access, this would need to be coordinated with the developer operating it. It could be done via Facebook or some other means, but they have indicated they would like the community to use the space, the only qualification being unless the space was needed for an event, such as a corporate event or a wedding for example.

2. *The expectation among many of the community would be that if this facility is to be successful commercially, it will need to be booked a lot of the time, so there's a likelihood that a large proportion of the nice days on weekends in particular, we are going to find that the lawn area is not available to us. Facebook might not suffice to let people know. The mechanism is not practical and the community will find it will be used a lot of the time for events and they couldn't use it.*

#### **Response by Mayor Aitken**

We will take that as an observation, thank you.

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#### **Item 3.23 Mr T Warwick, Mindarie**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

###### Statement

*The area is currently in a state of disrepair as the caravan park has been empty for a long time. One of the concerns of residents is the path between Portofinos and Mindarie being in a bad state of repair, there are no lights there. The process appears to have already been decided by the City and I want to know why, unlike Bunbury, Geraldton, Albany, Broome and so forth, the City is not looking to develop the beachfront for the community, and it appears that it is wanting to give away a multi-million dollar block of land to a developer who will lock it up. If the development is to make money they will need to be busy for seven days a week meaning it will be locked away from the community. As a viable business, they are not going to want the public to wander through and using the areas because of the security costs and worry of damage. I beg Councillors to look at the community, look at the people, younger families, older people, look at the demographics and keep last multimillion dollar block of land on the beachfront to be used by the community.*

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#### **Item 3.24 Mrs D Newton JP, Wanneroo**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

This report is about tourism because the word is used 124 times, yet it doesn't say who you are leasing it to. The proponent has written to Council and thank you for putting that in the public questions. Why was the word 'offset' only used once when talking about the community park and why after more than a decade has Council not listed it in the Long Term Financial Plan, why hasn't money been put aside like has been done with other assets the City owns? Where did the sum of \$5-10m come from to develop a park when the proponent is apparently going to develop an eco-tourism glamping site for \$7-8m? Who raised the point of rates levy and will Council be suggesting this for all Council facilities such as libraries? Will this be for libraries, they don't make profit, parks shouldn't have to make a profit. We are taking away a facility that babies being born now and that are already born, will want to use, please take that into consideration.

#### **Response by Mayor Aitken**

Thank you, I will take that as a statement.

**Item 3.25 Mr R Ross, Mindarie****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*The option is to hand over a prime piece of land that has a lot of other optional uses that we have been exploring today to a private business for a very small financial return. There have been a lot of comments about parking and I don't see how the parking can be adequate for the site? Mr Buckland says he is going to encourage people to come to the venue for a cup of coffee, but Portofinos is less than 200m from the site and there are lots of other opportunities for that as well and there are other places for accommodation across a wide range of budgets, and there are other facilities that offer birthday parties and yoga within 100m of the site, I don't see anything this proposal gives back to the community, everything you are proposing for us is already there, it feels like a big sacrifice for small financial gain.*

**Item 3.26 Ms C Guise, Mindarie****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *On page 17 of the report, it stated should Council decide to proceed with the lease over the site, lease terms once negotiated may include measures to enhance community access to the site and in earlier information provided to the community it states the preferred proponent has indicated that the community will be able to access facilities on the former caravan park site when not booked for an event. As such, some analysis must have been undertaken to gauge possible profitability of the proposal and how many booking events would be required annually? Can the City outline how much access the community will receive?*

**Response by Manager, Property Services**

At the current stage, the City has been undertaking engagement with the community and as Council recommendation last year stated only discussions to be held with the proponent not formal negotiations. Therefore, some points in the lease are not final, so lease terms such as hours and days of access, that would remain to be determined if Council were to proceed.

2. *During negotiations, will there be any minimum community access? Will the proponent be required to provide a certain level of access?*

**Response by Manager, Property Services**

The exact level would be determined by those negotiations and the fact the community has shown so much interest during the engagement process, and Council Members have asked similar questions, it would be made a priority.

3. *In 3.21 of the question and answer sheet, it is stated the community will benefit from shared use of the café and any events held there by the proponent such as sunset music concerts and community yoga sessions. How many times per year and what times of the year will this be allowed and will the community be charged for this?*

**Response by Manager, Property Services**

The Council resolution in July 2022 was to discuss rather than negotiate with the Proponent. Confirming particulars that relate to the lease would constitute negotiation, and this would require a resolution from Council to do so. Therefore, that would need to be resolved through negotiations with the proponent. The proponent is keen to bring in the community. Some



things may need a fee, some might not but that would be worked through at the next stage if we reach that stage.

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**Item 3.27 Mr T Boland, Quinns Rocks**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*A description of the Central West ward on the City's website reads "Quinns Rocks is the City of Wanneroo's older and most established Coastal suburbs... Quinns Beach provides a safe place to swim while ...Quinns Mindaie Surf Life Saving club and Community centre are true neighbourhood hubs. Does Council feel this report treats the Quinns Rocks community with respect and that they have truly listened and heard what the community values and how our true neighbourhood hubs could be improved?"*

**Response by Mayor Aitken**

That will be taken as a statement and Council will make a decision on this when voting on the item.

1. *Why have you waited over 60 years to do a Place Statement or any other plan for the future?*

**Response by Director, Community and Place**

Council adopted the Place approach in 2018 so it is a relatively new concept and journey for the City. Some work has been done in the key activity areas of Girrawheen/Koondoola, Wanneroo, and Yanchep/Two Rocks to date. Given the level of interest from the Quinns Rocks and Mindarie communities around this issue and what they see as being unique and special to their area, similar work is proposed to be undertaken with the Quinns Rocks area as the next step in our Place journey.

2. *What are the City's plans to protect the cultural heritage of Lot 211 and the former Quinns Rocks Caravan park site as outlined in the Foreshore Management Report 2004?*

**Response by A/Director, Planning and Sustainability**

Question taken on notice.

**Further Response by A/Director, Planning and Sustainability**

The City has an established plan in place for managing the foreshore, specifically known as the Quinns-Mindarie Foreshore Management Plan, prepared in 2004 and this encompasses Lot 211. The management plan reviews both Aboriginal and Non-indigenous Cultural Heritage in the locality. Broad provisions are made for addressing potential impacts on cultural heritage, including both Aboriginal and Non-indigenous Cultural Heritage. If development takes place on Lot 211, an updated Foreshore Management Plan will be required for the affected area. An updated management plan would address heritage-related matters and provide guidelines on how they should be managed if any are identified through the Development Application and approval process. The Department of Planning, Lands, and Heritage will ultimately make a determination with potential conditions to this effect at the Development Application stage.

**Item 3.28 Mr D Wake, Quinns Rocks****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*The Council has an important decision to make tonight and good to see so many people here and involved in trying to influence the future use of the site. I welcome the part of the recommendation that proposes that the bushland on Lot 211 be transferred to public reserve for the purpose of conservation but I do have reservations about the rest of the recommendations. The key contention is whether a tourist development is appropriate and the best use for this important beachside area. It has been supported by many others that public use of this land is most appropriate, it is held freehold by the City but it should be used for community needs. A long term lease would not support the community and its future needs as the population grows.*

*The report talks about the opportunity cost of not proceeding with tourist development. I would contend there is a loss of opportunity for two decades for community use. Tourist development could impact on adjoining bush land if risk mitigation measures were needed such as an alternative access road.. If this site is taken out of the picture, where do we provide parking and recreational space over the next twenty years, so I would urge Council to go for the best option for the site, the one put forward by the local community which is public parkland. The City owns the land, the City is the key decision maker and I urge Council to favour public parkland as the best use for this important beachside location.*

**Item 3.29 Mr L Sweet, Quinns Rocks****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *What guarantee can the City of Wanneroo provide that the preferred proponent will not change their business model at a later date and further restrict access to the foreshore and proposed facility?*

**Response by Manager, Property Services**

It would be an obligation in the lease. If the use is defined in a lease document then changing the business model to bring in a different use would need approval, it's not something that can be done unilaterally. Secondly if there is an obligation around form of access, whether its type of access, days, times etc that is not something that can be changed, it becomes a breach of the lease if they try to do that. That would be something to be worked out through the negotiation process.

2. *Does that mean if the proponent were to be successful, they could come back with a revised business plan for such things as apartment buildings?*

**Response by Manager, Property Services**

Something as radically different as that would not only require the City's approval as landlord and it is clear that sort of thing would not be supported as the community and Council Members have been clear on that, but it would also need development approval so it would be very challenging and unlikely.

3. *What guarantee can the City of Wanneroo provide that the former Quinns Rocks caravan park site land would be returned to the community if the proposed development fails if approved?*

**Response by Mayor Aitken**

The Council will need to decide that.

**Item 3.30 Ms E Prime, Mindarie****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *Page 17 mentions a potential saving to the City by not having to provide security or waste removal to the site. How much has been spent on security and waste removal at the site that is not related to remediating the site post closure or current development investigations?*

**Response by Director, Assets**

At the moment we do routine maintenance there and routine pickup of the litter and rubbish at that particular site. I do not have the figures with me at this point in time but that can be provided in the minutes.

**Further Response by Director, Assets**

The average annual expenditure on maintenance and the up keep of this site is \$16,000.

The City's Rangers team visit the site on a daily basis as part of nightly security patrols, to confirm that access control is in place. This is done as part of general security visits for the whole Quinns Surf Club/restaurant precinct.

Over the last 12 months the City's Rangers have only visited the site a small number of times in response to reported security concerns – primarily related to antisocial behaviour and rubbish.

2. *Can you advise how much has been spent in the last 5 years on water, power, maintenance and lighting for the old caravan park site?*

**Response by Mayor Aitken**

Question taken on notice.

**Further Response by Manager, Property Services**

Water, power, and lighting costs for the former caravan park site are not tracked separately. Instead, they are all allocated to the entire property (Lot 211).

The average annual expenditure on maintenance and the up keep of this site is \$16,000. This includes 1 hour of rubbish pickup conducted by two people on a weekly basis.

If the Council decides to proceed with a lease over the subject site, it is anticipated that the above-mentioned costs will be reduced.

**Item 3.31 Mr M Arnold, Quinns Rocks**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *The report states that a desk top assessment of the current facility at Quinns Mindarie Surf Club was conducted. Was any actual visit to the site made?*

**Response by Director, Community and Place**

Yes, staff have visited the site.

2. *It was mentioned before that there are 32 community groups listed as being in Quinns Rocks or Mindarie at the moment, is there any data available on the size of membership for those groups and if any of them were comparable to the Quinns Mindarie Surf Club?*

**Response by Director, Community and Place**

I mentioned that we have about 370 volunteer-led organisations throughout the City but don't have particular data on membership numbers for each of those organisations.

3. *The report states on page 19 the size of the facility in its current form and number of rooms provided, the current facility can be considered sufficient for a regional surf lifesaving club. Does that information take into account membership numbers and projected growth of membership and when the definition of the club as being a regional surf lifesaving club would be expected to be changed as it's within the City of Wanneroo?*

**Response by Director, Community and Place**

Regional refers to the nature of the surf lifesaving club, not the location. With regards to the size of the facility, membership numbers would be taken into consideration and this aligns with what is provided through our Community Facilities Planning Framework in terms of surf lifesaving club facilities.

**Statement**

*Echo the thoughts of the members of the Quinns Rocks Environmental Group, that there seems to be a lot of questions that need more information to be answered before Councillors make a decision so I urge you that if you don't have the right facts, vote it out.*

**Item 3.32 Ms M Jenkins, Quinns Rocks**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *If Quinns Beach is classified as a district beach, why have non-locals been canvassed regarding the development proposal?*

**Response by Director, Corporate Strategy and Performance**

Whilst Quinns Beach is a district beach the property is owned by the City of Wanneroo and Council has asked for all areas to have a say in the survey.

2. *Why has the community engagement approach for the proposed development of the former Quinns Caravan park site differed from the community engagement approach*

*used for the proposed development of Yanchep Lagoon?*

### **Response by Director, Corporate Strategy and Performance**

Yanchep Lagoon was a master planning exercise and that covered a quite different proposal methodology because we were actually building the plan for that particular lagoon area so there was still a range of people involved in the survey but it was a different situation.

### **Item 3.33 Ms V Jenkins, Quinns Rocks**

#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *The preferred proponent has expressed concerns about noise from Quinns Mindarie Surf Lifesaving Club operations and the possible impact on guests. Can the City advise if they have investigated possible impacts on the proponents' business from other existing community activities such as morning exercise classes and the Quinns Rocks park run activities etc? If you have wedding guests they probably want to sleep in but you've got the park run assembling at about 7:00am and they make quite a lot of noise.*

### **Response by Manager, Property Services**

The proponent has not expressed any concerns about the other activities in the area. The proponents are taking on the site on an 'as is' basis and will know what the other activities in the community are there and will just have to work with it.

2. *Does the City plan to impose any restrictions on the operations of the Quinns Mindarie Life saving Club or the availability of the Quinns Mindarie Community Centre?*

### **Response by Director, Community and Place**

There is certainly no intention to do that.

3. *Can the City advise the projected financial impact of the proposed development on the City's income from the Quinns Mindarie Community Centre, particularly with weddings?*

### **Response by Director, Community and Place**

While this has not been modelled, it is not anticipated that there will be any significant impact on the use of the Community Centre. Its purpose is for a wide range of uses, not just for weddings so it is not considered that it will have an impact on the remaining uses for the Community Centre.

### **Item 3.34 Ms S Baron, Quinns Rocks**

#### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *The city's own Coastal Management Plan suggests the population in the City's coastal suburbs is expected to grow significantly over the next twenty years. How does a reduction in the community space, which will be the outcome if this proposed development goes ahead, support the expected growth and ensure our foreshore reserves remain viable, accessible and available to all residents and visitors?*

### **Response by A/Director, Planning and Sustainability**

The City's District Structure Plan and Town Planning Scheme supports the future growth of

the City for many decades, with a lot of future facilities to be planned and built along the coastal foreshores to the north which will support that growing population.

2. *With an additional thousand homes being built in Clarkson, and people being attracted to the area from across the City of Wanneroo, how does the City plan to address the increased demand on the beach and the Quinns Mindarie foreshore precinct?*

#### **Response by A/Director, Planning and Sustainability**

It really relates to the same point in that the future growth of the City is going to be across a very wide area along the northern corridor, with a lot of new facilities to be built, like the Alkimos Surf lifesaving Club that will service those new residents as they move in.

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#### **Item 3.35 Ms K Chinook, Quinns Rocks**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

###### Statement

*We have only just moved here recently from the Pilbara, and what made us move was the lifestyle, the children had space but now there is a new element with the ocean. I am very concerned about the public space, my children are members of the surf lifesaving club and want that to continue. This is my daughter who is 3 and I would like the foreshore to be protected so that children like my daughter have somewhere to play. It's not for us but for future generations. Please think about that when voting for that tonight. We don't want development, we want the foreshore.*

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#### **Item 3.36 Ms T Saunders, Carramar**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

###### Statement

*Although not a Quinns Rocks resident, I have a 15 year affiliation with the Quinns Rocks community as an educator and six years as a principal of a local school. Quinns Beach is a highly utilised area for school groups on a daily basis during the summer months, mainly because of the safety of the swimming enclosure reducing the risk of harm to students. Not only schools but youth community groups such as Church groups and volunteer groups frequent the beach for recreational and team building fun. Schools in the area frequently use the beach for water-based education instruction. Students and teachers use public bathroom facilities, often competing with other school groups and the public to access them creating difficulties for all involved. The addition of a public space with additional facilities and a shaded area for use by schools, community groups and public would be highly beneficial. I request the City of Wanneroo reconsider their options of accommodation facilities to a public open space where not only school groups but all members of the general public can benefit from our beautiful natural bushland and stunning coast land.*

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#### **Item 3.37 Ms D Guise, Mindarie**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*The report confirms on page 15 that the proponents' company structure is not yet final and remains subject to change. As the proponent remains in a discussion stage and is not yet in a formal negotiation, Administration will undertake further due diligence once the company's structure, shareholders and officers are known. I am very interested in how the City has been able to investigate the credentials of a non-existent company, its directors, policies, structure, financials and a business plan for the proposal.*

1. *To date on page 31 of the report it states that Councillors have received under separate cover a confidential document, Attachment 9 Company Structure. Can the City confirm if this isn't indeed a new company structure and if so, what is the company's name? Is it publicly listed and can you explain why information about a new company structure has not been made public?*

#### **Response by Manager, Property Services**

The final structure is subject to the proponent establishing a company. No, there is not a current or listed company that you could look up, however given that the proponents is still determining investors in the proposal that was mentioned in the letter read earlier, that structure is not settled and still commercially sensitive. When it is settled, that will form part of the due diligence and work on the lease negotiations that are still to come if Council decides to proceed.

#### **Question from Mayor Aitken**

*When will the public be able to see the corporation once it is finalised?*

#### **Response by Manager, Property Services**

Under section 3.58 of the Local Government Act, a local public notice of a lease disposal would need to be advertised. If a lease was progressing that would be an important step to include the particulars in that notice as well as the land and the rent and the lessee would be stated there.

#### **Question from Mayor Aitken**

*Would the community be able to comment on this?*

#### **Response by Manager, Property Services**

The local public notice is advertised for a 14 day period for comment.

2. *On page 11 of the report it stated that survey data revealed 70% support for the proposal in the market research sample which was taken from a cohort of 426 respondents. There were questions raised about the veracity of the survey, collection and methodology etc. I find it interesting to note what was not included from the survey of over a thousand respondents, so when asked to consider alternatives to the site, Central West Ward residents and other Ward residents provided similar answers with the most popular being community bbq, playground and family friendly facilities, a total of 94 in favour of well lit park land and toilets; a total of 93 in favour. Conversely when asked about the use of public access to privately owned restaurants, cafes and kiosks, it resulted in only a negative response of 49 being in favor.*

*The community appreciates that an outcome such as we want is not currently budgeted for, however an estimated project construction cost of approximately 6.15m is mentioned in your survey Have Your Say regarding the proposed concept plan to upgrade the coastal car park and toilet block adjacent to Frederick Stubbs Park, which has already had a substantial amount of money spent on it and is likely to be subject of a more immediate coastal erosion. We also note that Council has access to millions of dollars in their Reserve account and their budgets can and do change over time. Given the overwhelming wishes of the community for an alternative use of Lot 211, will the City of Wanneroo Council accept the wishes of the community to have a recreational area for all to enjoy, something akin to district beaches such as Trigg and Mullaloo for example?*

3. *On behalf of someone who cannot be here tonight, Page 18 of the report states "Administration will progress with the investigation into potential additional parking in the location of the City's drainage sump on Lot 211 Quinns Road, Mindarie". Irrespective of Council's decision on how to proceed with the use of the site, noting that parking capacity at the Quinns Mindarie coastal node is a wider precinct consideration, if there is no budget available to investigate the feasibility of a community park and parking on the site, where did Administration find the money to list a project in the 2023/24 financial year for the provision of a new car park in the drainage sump at the bottom of a steep hill on Quinns Road, some 400m from the beach? We understand the City's measurements were taken from the centre of the coastal node which is the Portofino's car park. Can the City please explain how use of the proposed sump site can be considered fair and reasonable for families with young children, the elderly and people with physical disabilities, given the topography of the land and how does it comply with the City's inclusion plan?*

#### **Response by Director, Assets**

The funding for the feasibility study for the car park is listed as a project for Council's consideration as part of next years budget and is proposed to be funded through Municipal funds, subject to Council's decision.

Regarding the distance from the beach 400m is generally considered to be a walkable catchment and that is the reason we have identified that site which potentially can be considered and feasibility study will determine whether that site is suitable.

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#### **Item 3.38 Mrs N Sangalli, Quinns Rocks**

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##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *In the statement made by Mr Percival, there is a part under 'Our Experience', the second paragraph talks about the strong relationships he has built with Tourism WA and State Govt Land Department in WA. They are now talking about having him as a key preferred developer in the glamping industry in WA. Have any of you actually verified this information?*

#### **Response by Director, Corporate Strategy and Performance**

This statement, like everyone else's has come in for this meeting. We do talk to Tourism WA and we have spoken to the Town of Northam, that's as far as we are doing at the moment for the situation at the moment because we are not going any further until Council has made a decision, but we don't check everyone's statement for tonight.

2. *I asked a question about Questions 8 and 10 of the survey which related to not just to an online survey but to door knocking that occurred to people who were unfamiliar with the area. I pointed you to what those people were asked to read before going further, does anybody know when people were door knocking were they walking around with a laptop as I think it takes longer than 24 minutes to read the entire content of what the survey is about, so for people who have been door knocked their only information was that brochure that does not say that it's a Bush Forever site; does not talk about the competing uses of that area, the parking and the community value.*

#### **Response by Director, Corporate Strategy and Performance**

Our consultants had all that information available to them to be able to explain everything to people and people were only answering the survey if they agreed to it, so nobody was forced to do anything.



3. Question 8 asks 'Are you aware of the Quinns Rocks caravan park site?' If answered no you were told to skip to question 10, which asked 'Before this survey had you heard about the Quinns Rocks eco tourism accommodation, café and event space proposal at the former Quinns Rocks caravan park site?' If answered no, it told you to go to Section 3. where it asks before filling out remainder of survey, to please have a look at the project brochure. The brochure does not mention any of those things.

#### **Response by Director, Corporate Strategy and Performance**

We know that people were asked to read the brochure as part of the door knock and we have an answer to one of the previous questions that goes into more detail because the way we answered Mrs Sangalli's question was about the percentages which is what she asked for.

#### **Response by Manager, Property Services**

The response provided to Mr Ross's question went into more detail, which was a very similar question around yes or no answers to Question 8 and the way that flowed through to question 15. What was interesting was that of the people who identified themselves as having a connection to the site, more actually preferred the proposal that those who didn't.

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#### **Item 3.39 Ms J Stacy, Quinns Rocks**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*About the process, I don't understand why we are only considering glamping as an option and judging by the number of security people hired for tonight's event it seems the Council is aware there is a high degree of community feeling about the development. It is also my observation from the answers given tonight that the Council is less than impartial, suggesting that the Council have an agenda of turning the area into a money-making facility and I don't understand why. It is a fragile and unique coastline. It is like the Council comes with a preconceived notion of what the community wants and then we have to fight just to be heard. How does the Council intend protecting these areas, it is a perfect area for a nature playground?*

#### **Response by Director, Corporate Strategy and Performance**

We have been through a long process to get to this stage and have been working on the redevelopment of the site for nearly 11 years, with a number of Council decisions on this that are listed in the front of the report. We do have security at every meeting of Council so it is not a new thing.

*Cr Baker and Cr Nguyen left Chambers at 7:46pm.*

*Cr Baker and Cr Nguyen returned to Chambers at 7:47pm.*

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#### **Item 3.40 Mr B Young, Clarkson**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *Has Council debated and rejected the question of that area in Quinns Beach being public open space?*

#### **Response by Chief Executive Officer**

No, because for over a decade Council has, through resolutions, explored the reactivation of the caravan park for tourist accommodation and has consistently done that for resolutions up

to the most recent resolution which sought an instruction to Administration to consult further with the community on alternative options and that is contained with the report this evening.

2. *Is Council going to vote on this tonight given that we have had a number of people raise valid questions and the answer is that it is taken on notice and will write back to you. How can Council make that decision given that there are unanswered questions?*

#### **Response by Mayor Aitken**

Council will make a decision one way or another this evening.

3. *Are we simply wasting our time, are we the owners of that piece of land and are we not your boss?*

#### **Response by Mayor Aitken**

The entire City owns that block of land and all of the residents we serve, thank you.

4. *What sort of a fool, and I am not saying that the Council are fools, is considering entering a contract with a company that has no assets, that we don't know the name of and has no previous experience in running this?*

#### **Response by Chief Executive Officer**

As previously answered by the Director of Corporate Strategy and Performance and the Manager, Property Services, there is many due diligence steps that need to occur prior to a decision of Council being made to enter into a lease. Those negotiations are yet to occur because they are subject to further deliberations this evening and if Council decides to progress to the next stage, there is a statutory process to be followed that includes public notification of details of the proponents, enables the public to view and make a submission on the proposal and then that is subject to a further independent decision of this Council in the public domain, so we are not there yet.

#### **Item 3.41 Mrs N Sangalli, Quinns Rocks**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *The Coastal Hazard Risk Management & Adaptation Planning Map (CHRMAP) adopted by Council in 2021 reads in the Executive Summary "The City should engage with its community and begin preparations to adopt pathways involving eventual managed retreat of vulnerable assets as this will be the most economically responsible and equitable approach over a long term. This approach is also likely to be required to ensure beach amenity and a suitable foreshore reserve is preserved for the community as sea level rises". Does the City consider leasing the last piece of coastal land that could support adaption pathways and manage retreat to be an economical and equitable approach?*

#### **Response by Chief Executive Officer**

My understanding is the development application will be required for any proposal should Council pass a resolution this evening and that development application will have to respond to the requirements of the CHRMAP?

**Response by A/Director, Planning and Sustainability**

That is correct, the West Australian Planning commission's requirements are that the City take heed of the coastal hazard and erosion mapping requirements through the development application process and the State Government would be the final arbiter on any development that is within the Metropolitan Region Scheme Parks and Recreation Reserve and would take their own policy into account and making that decision.

**Response by Chief Executive Officer**

Mr Bowering, previously you answered a question in response to how the District Structure Plans and Local Structure Plans respond to the growing needs of the community along the coastal corridor, would it be fair to assume that any development application for any development on the coast would have to comply with the same requirements as the City would?

**Response by A/Director, Planning and Sustainability**

That is correct.

2. *Again using the words of the CHRMAP Executive Summary, does the City consider leasing this land to a private developer for 20 years to be a way of ensuring the beach amenity and foreshore reserve is preserved for the community as the sea level rises?*

**Response by A/Director, Planning and Sustainability**

It is a function of the development control process so whether it is a lease or any other use or any development by the City, it would be considered in the same way in relation to the coastal hazard risk and erosion risk.

3. *CHRMAP section 5.4, part 2 says coastal reserves should be wide enough that they can still perform recreation and or conservation functions according to the reasons for their initial designation even if they are affected by coastal erosion or reduction due to sea level rise. Privatisation of coastal land at the risk of erosion or long-term inundation through freehold or long term leasehold subdivision should be avoided. While this beach might not be under as much stress as every beach for hundreds of metres either side of it so when those other beaches erode and you have nothing but water up to a wall, where do you think people are going to go to the beach and how is the future planning of old Quinns and Mindarie being taken into account?*

**Response by Chief Executive Officer**

I think Council's actions in terms of protecting the foreshore at Quinns is well understood by the local community. The comment that the CHAMAP responds to different topographical conditions and allows for different development based on the geological formations on the coast is correct and therefore considering the Chamap, the other coastal reserves in the corridor and the A/Director of Planning and Sustainability's comments about how other regional coastal facilities will be planned, the proposal is presented to Council and the report acknowledges that.

4. *Is Council aware that two of the principles of liveable neighbourhoods are one, a plan for open space that meets the recreational, social and health needs of the existing and future communities and two, provide other community infrastructure, not commercial infrastructure, to the needs of the existing and future communities. Is Quinns classified as a Neighbourhood Activity Centre and if so can you advise when all footpaths within the 400m radius of Quinns Rocks coastal road will be upgraded to a 2.5m wide minimum as required by Liveable Neighbourhoods and what will that cost be?*

**Response by Director, Assets**

The City has got a number of footpath requests and a number of paths which the City needs to build and they are assessed in accordance with the Pathway Policy and delivered within the budget approved by Council every year.

5. *Can you advise if a retail assessment has been compiled as required for any Neighbourhood Activity Centre expansion over 6,000sq m according to State Planning Policy 4.2 and if not why not?*

**Response by A/Director, Planning and Sustainability**

It is not a commercial facility like a supermarket so no such study would be done, it is not a district centre.

**Item 3.42 Ms K Wheatcroft, Quinns Rocks****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *The marketing survey has both a market research sample which was considered valid and the open sample which was considered a non-valid sample for reasons which are not explained in the report, however both samples show almost identical levels of support from across the entire City of Wanneroo, regardless of proximity for a development other than the eco-tourism proposal. If you refer to Question 20 from the survey, there is 64% in both samples that support development other than eco-tourism. Weightings were applied to residents that lived a certain proximity away from the local area in the report and the further away you lived, the higher the weighting. There is no explanation within the report as to how those weightings were derived and there is no weighting for the uninformed versus informed respondents. Does the Council consider the information that's provided to them sufficient to make a truly informed decision on this development tonight?*

**Response by Director, Corporate Strategy and Performance**

Both surveys are important, just telling us different things. One allows us to extrapolate, and the other is specific because there's been so many local people answer it, it is still important for the Council to take into account. We have answered the question about bias a couple of times, I think question 3.7 had a bit about bias but we were unclear exactly what sort of bias you were saying was being introduced because the survey has been designed in a particular way so that it can be answered by a variety of people with a variety of knowledge. There is enough information there to show all kinds of different cuts of the data such as demographics and location.

2. *It has been stated that we have had time to read this report but in looking at the Clarkson and Wilberforce families of which John Wilberforce Clarkson left that land we are now arguing about to his sister and mother and then ceded to the Council. In his will he left two scholarships to UWA and two scholarships to Guildford Grammar in his brother's name. His brother, Peter Clarkson died in WWII defending this country at the age of 21. Providing a community space with facilities for families and children would be in keeping with John Wilberforce's legacy. I suggest a better use of Lot 211 would be a facility named in the honor of the family.*

**Response by Mayor Aitken**

Thank you, that will be taken as a statement.

3. *Luke Percival, is named as a proponent for this proposal. He is also a director of a company named Motive Events which organise beachside parties and in his own words 'its drink with your friends till the early hours'. There is a proposal for concerts, do we have a time limit on what time those events will be run?*

#### **Response by Manager, Property Services**

The involvement of Mr Percival with other events is not to do with this site. There is a company that will be established and there is terms of a lease that will be negotiated. Restrictions on hours will come from Lease Terms, planning approval for the site and the Liquor Licence, there are a lot of areas where restrictions will apply and a number of controls put in place.

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#### **Item 3.43 Master Antonio, Quinns Rocks**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

1. *I frequently use this land and if glamping was developed, how would it help my generation and more to come?*

#### **Response by Mayor Aitken**

I think it would be a positive site, it would create local employment and it would be environmentally sensitive.

2. *I use barbecues at other parks, if there was to be barbecues or other facilities here would I have to pay for them on the site?*

#### **Response by Mayor Aitken**

The City already provides free barbecues and they would continue to be free. It would be part of the lease agreement we would do with the proponent. would be free and would be part of the lease agreement with the proponent.

#### **Response by Manager, Property Services**

The barbecues that are currently there will still be there, they are outside the area of the lease. Negotiation with the proponent regarding the facilities within the site regarding community use and access still need to be worked out.

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#### **Item 3.44 Mrs H Faulkner, Quinns Rocks**

##### **SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*The petition presented to Council on 12 June 2023 requested the City seeks further discussions with Heritage WA to fully investigate the feasibility and costs associated with developing the site into a community park with amenities and parking. On page 22 there is a comment from Administration advising Council to ignore this petition as the petition has been addressed. Does this mean Administration have ceased all discussions with Heritage WA although they have provided feedback in this report and there is a feasibility report available on the development of a community park with increased amenities and parking?*

**Response by Director, Corporate Strategy and Performance**

As it says on page 22, the petition will be responded to a future Ordinary Council meeting in accordance with the City's usual processes, it is not being ignored.

**Item 3.45 Mr S Whitehead, Quinns Rocks****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

Having arrived from the UK I was attracted to the stunning coastline and have lived in Quinns Rocks for the last seven years. This is a place I want my children to grow up in. I have been a member of the Quinns Rocks Lifesaving Club for seven years and on the board for three years. The place is bursting with young people and the area is well-used.

1. *Has a total maximum for private gatherings at the proponent's venue been capped and if it has, at what number?*

**Response by Manager, Property Services**

It hasn't as yet as that is one of the parts we work on in the next stage.

2. *We have a community centre upstairs which is busy, we have Portofinos which is a thriving successful business and successful businesses at the marina. Has Council explored if they are at saturation point and if there is a need for a new venue in the area?*

**Response by Manager, Property Services**

As part of the engagement process we provided an opportunity for other businesses in the area to give feedback as to whether they saw the additional café and accommodation as a threat or a challenge. That was not the feedback we received from the businesses consulted, the feedback indicated that there was room to grow and room to provide services and bring people into the area.

3. *Has it been confirmed that there is capacity in these businesses or are they saturated?*

**Response by Director, Corporate Strategy and Performance**

In part of discussions we did investigate the complementary nature of the some of the offerings being proposed. We run the community centre, so aware of the bookings there. Portofino's for example may not have a breakfast offering but the proposal is anticipated to have a breakfast offering, so there is room for there to be multiple business supporting the local area.

4. *Not sure if the developer is in the room but why are they not here fighting their case?*

**Response by Manager, Property Services**

No, they do not appear to be in the room, but the focus of the meeting is community engagement and the final part of the lease is still to be done.

**Statement**

*This community would like to engage with people and understand their point of view. We have come to our point of view it would be nice if the member was here to put their point of view and answer some questions.*

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**Item 3.46 Mr T Warwick, Mindarie**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*If do a Google search, there are a few Russell Percival's. One runs Buckland Estate , a functional wedding centre in the Swan Valley, there is also a big Bali glamping thing overseas, there is also a Russell Percival who has been engaged in various activities and has had lots of media and legal coverage. I have no idea who Russell Percival is. What I am concerned about is that there is no company, there is no structure and they are looking for investors. Should they not raise the money and cannot attract enough investors and pull out of the project, what is plan B?*

**Response by Director, Corporate Strategy and Performance**

If that were the eventual outcome, then the Council would have to reassess and look at another use for that particular parcel of land.

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**Item 3.47 Ms T Henkel, Mindarie**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**

*Thank you for the opportunity for all of us to come here tonight and ask questions and express our views. I didn't know the Council was making their determination tonight so can I ask when is this item going to be considered on the Agenda and if late can it be moved up the Agenda?*

**Response by Mayor Aitken**

This is the only item on the Agenda. The reason a special meeting has been called was just for this item because we understood that there would be a lot of questions from the community.

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**Item 3.48 Mr S Faulkner, Quinns Rocks**

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**SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site****Statement**

*Most of you know who I am and I represent young people. I am involved with a lot of City programs and a committee member of JAWS, a collaboration between City of Wanneroo and City of Joondalup. I want to note that the City has got a wonderful Youth Services team but one thing I've noticed in our area is our kids are forced to go to Clarkson for the remote youth services trailer and other things available but nothing comes down to Quinns Rocks. Opportunity for youth team to come out and do activities for the local kids on that land. If the Council develop that last parcel of land down there on the coast which is already a place where young people come together but there may be an opportunity for the Youth Team to come and set up some sporting activities, or have a playground where they could engage with our local kids, they weren't represented in the survey very well and these are important people.*

**Item 3.49 Ms T Sangalli, Quinns Rocks****SCR01-06/23 Project Update – Former Quinns Rocks Caravan Park Site**Statement

*As a resident of Quinns /Rocks for 19 years and an employee of Quinns Rocks IGA for five years, I would like to urge the Council to look at the community expression against the development of the glamping proposal and the constant asks for the land to be used for community use. The people in this room are the people who will be directly impacted by this decision tonight along with the future generations. Can Council please take into consideration everything that has been said tonight by the local community?*

**Item 4 Reports**

**Declarations of Interest by Council Members, including the nature and extent of the interest. Declaration of Interest forms to be completed and handed to the Chief Executive Officer.**

*Cr Berry declared an impartiality interest in Item SCS01-06/23 due to her commentary when presenting a petition on the subject to the 12 June 2023 Ordinary Council Meeting.*

**Property Services****SCS01-06/23 Project Update - Former Quinns Rocks Caravan Park Site**

File Ref:	22542V030 – 23/133773
Responsible Officer:	Director, Corporate Strategy & Performance
Attachments:	14
Previous Items:	CS03-07/22 - Project Update - Quinns Rocks Caravan Park Re-development - Expression of Interest Process - Ordinary Council - 12 Jul 2022 6:00pm CB03-11/12 - Future Redevelopment of Quinns Rocks Caravan Park, Mindarie - Ordinary Council - 13 Nov 2012 7:00pm CB01-12/13 - Tender 01329 - Provision of Consultancy Services for the Proposed Redevelopment of Quinns Rocks Caravan Park, 2 Quinns Road, Mindarie - Ordinary Council - 10 Dec 2013 7:00pm CS08-06/15 - Quinns Rocks Caravan Park Re-development - Establishment of Councillor Working Group - Ordinary Council - 23 Jun 2015 7:00pm CS10-05/18 - Quinns Rocks Caravan Park Redevelopment Working Group - Updated Terms of Reference - Ordinary Council - 29 May 2018 7:00pm CS03-09/20 - Business Case - Quinns Rocks Caravan Park Re-Development - Ordinary Council - 22 Sep 2020 7:00pm CE01-06/16 - Adoption of Economic Development Strategy & Action Plan - Ordinary Council - 28 Jun 2016 6:00pm CS04-12/20 - Response to Petition PT01-09/20 - Opposing any Expansion of the Former Quinns Rocks Caravan Park Site at Lot 211 Quinns Road, Mindarie - Ordinary Council - 14 Dec 2020 7:00pm











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# CITY OF WANNEROO

## Former Quinns Rocks Caravan Park Redevelopment **Summary Business Case**

SEPTEMBER 2020

Former Quinns Rocks Caravan Park Redevelopment  
Summary Business Case

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## Former Quinns Rocks Caravan Park Redevelopment Summary Business Case

# 1 INTRODUCTION

## 1.1 Background

Council has previously endorsed the City investigating the development of a modern caravan park on the site of the former (decommissioned) Quinns Rocks Caravan Park at Lot 211 Quinns Road, Mindarie. Ultimately, the accommodation mix for the development will be determined by an Expression of Interest (EOI) process and market submissions (subject to Council approval).

The Business Case summarises the results of extensive feasibility analysis, community and industry consultation and options analysis that included financial analysis and cost benefit analysis. The Business Case intends to provide succinct information to be considered if the decision is made to advance to the tender process and highlights key opportunities associated with the potential development.

The assessment is based on the information and projections prepared before the onset of the COVID-19 pandemic, and as such does not take into account the potential impact and opportunities which have since developed.

## 1.2 The Site



Lot 211 Quinns Road, Mindarie has a total area of 11 hectares (ha) with a large area to the south-west of the site containing the decommissioned caravan park that has been used primarily as overflow parking for beach goers during the summer months. The western portion of the site includes the Quinns Mindarie Community Centre and Surf Life Saving Club, Portofinos Restaurant, and a carpark.

The overall site is contained within Bush Forever Site No. 397. Clearing of the entire site is not under consideration, with test designs utilising a maximum of 4.3ha. This includes 1.9ha of the former caravan park site.



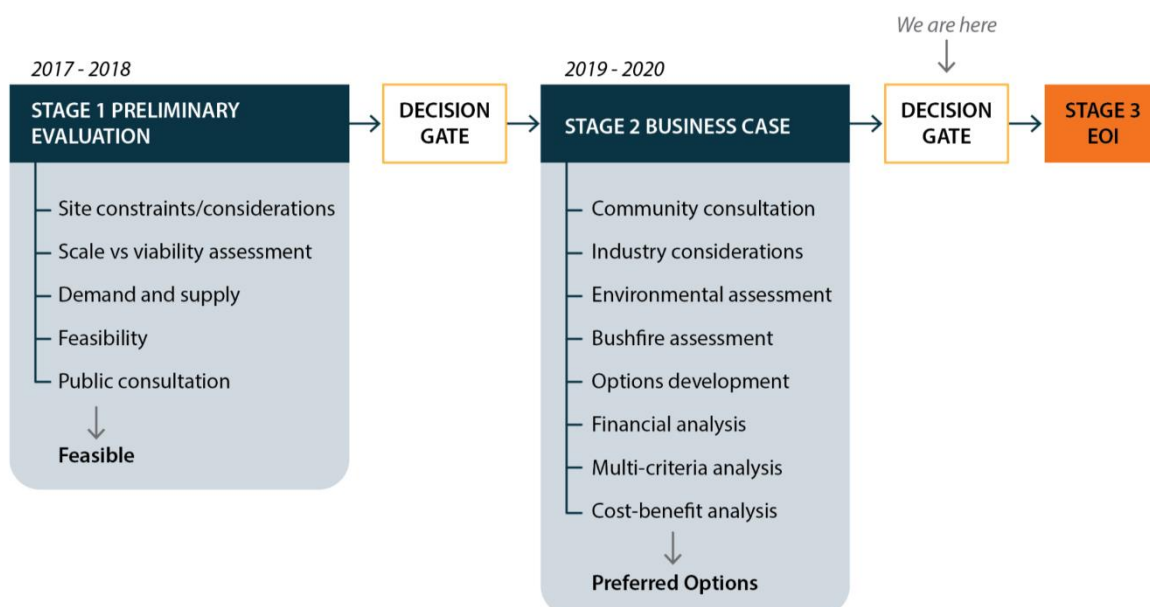
Former Quinns Rocks Caravan Park Redevelopment  
Summary Business Case

### 1.3 Project Process and Objectives

The City of Wanneroo has undertaken a thorough planning and research process to investigate the caravan or tourist park opportunity associated with Lot 211 Quinns Road, Mindarie. The objectives of this Business Case are:

- Identify a sustainable economic model for the site that provides a dividend to the City and the operator
- Identify and clearly state development constraints, non-negotiables and good-to-haves from the City's and community's point of view
- Establish a clear vision for the site that captures growth opportunities, brings social and economic benefits to the City and its residents, and discusses possible product mix

To effectively provide an evidence-based recommendation to Council, a thorough and comprehensive process was undertaken:



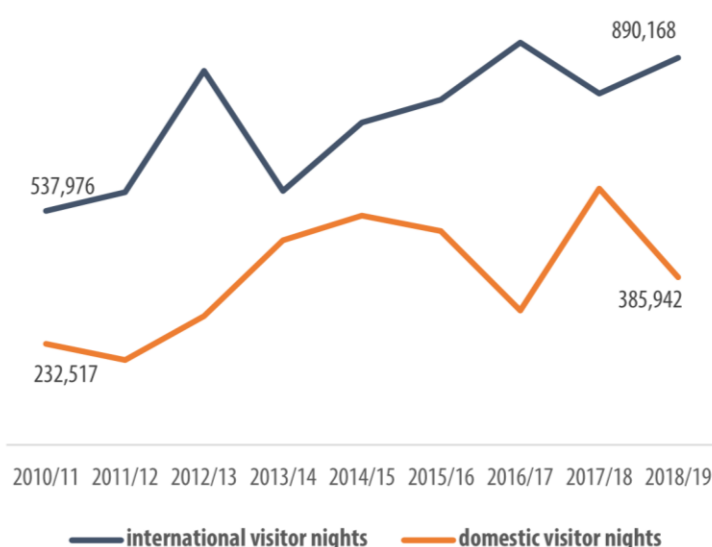
The Business Case summarises the results of an extensive evaluation process dating back to 2017. Stage One of the project involved conducting a detailed feasibility analysis of the site and the feasibility of the development, as well as initial community consultation to determine the key wants and needs of stakeholders. Stage Two builds on the previous works, with development of the potential options, and summarises all the key information, opportunities and benefits for the City. Should the decision be made to advance with the project, the opportunity will be advertised to the market for EOI, highlighting key criteria and non-negotiables. All designs considered within the business case process are hypothetical only. They have been prepared to investigate the development parameters, compare results and refine the City's objectives and non-negotiables.

## 2 OPPORTUNITY

### 2.1 Market Assessment

The development of the site into a distinctive tourist or caravan park has the combined benefit of adding to the City of Wanneroo's overall pool of accommodation for overnight holiday makers, as well as offering a differentiated product.

#### City of Wanneroo International and Domestic Visitor Nights



The market assessment has shown there is significant demand for tourist accommodation. Destination Perth as a tourist region has seen a steady increase in overnight visitors, leading to an undersupply in accommodation at peak times. This undersupply is also recognised by the City, as a 'lack of a range of accommodation' limits target markets and has a detrimental effect on visitor numbers.<sup>1</sup>

The site is well positioned to cater to demand as it is located at the junction

of Perth's Sunset Coast Drive and Indian Ocean Drive. The site offers access to both Greater Perth and northern coastal attractions, making it an ideal start or end point for longer car-based journeys. These trends in visitation and accommodation preference for key demographics provides a great opportunity to develop the site into a unique offering that will be supported by tourists.

Potential direct competition to the proposed tourist park exists in the local Mindarie and Quinns Rocks areas, as well as further along the coast North of Perth stretching as far as Jurien Bay. The majority of these accommodation providers cater to a market of low-cost caravan sites, camp sites or basic chalets typically without the provision of significant open space.

The development of the site into a distinctive tourist park has the combined benefit of adding to the City of Wanneroo's overall pool of accommodation for overnight holiday makers, whilst offering a differentiated product which is likely to be of a superior quality, offer a full holiday experience close to the CBD and leverages off the sites proximity to the beach.

<sup>1</sup> City of Wanneroo 2011

## 2.2 Community Consultation

The first phase of the City's community engagement process involved a series of local workshops in November and December 2018, where local residents were invited to participate in planning for the future of the site. Outcomes from the workshops assisted in the feasibility study and helped define the next steps for the project.

The second phase of community engagement involved an online survey, undertaken between December 2019 and February 2020. In this phase residents throughout the City of Wanneroo and wider Perth were invited to have a say on the site, building on the themes identified through the initial workshops.

The survey returned over 1,000 responses, covering a broad mix of respondents and highlighted an overall positive attitude towards the project.

When asked about values regarding the park design, respondents placed a high importance on development that is sensitive to the requirements of the area, followed by its ability to boost the local economy. Respondents also identified that a natural and organic design and feel to the tourist park was a high priority, and placed a high importance on:



Providing easy beach access



BBQ and picnic facilities



Children's play spaces

Further to that, all local businesses that participated in the survey stated that the development would have either a neutral or positive impact on their business.

This consultation identified ideas for development options and components, and provided scope for environmental and heritage considerations for the site. This information was combined with the outcome of industry consultation and a number of independent studies to design the three development scenarios overleaf.

## 2.3 Industry Consultation

In July 2019, industry consultation was undertaken to better understand the potential private interest in developing a tourist park at the site and the parameters they would consider. A number of industry representatives were interviewed including:

- RAC
- Mandalay Busselton
- Discover Parks Swan Valley & Coogee
- Shire of Gingin

The industry representatives indicated the site would be highly developable with some clearing and expressed interest in participating in future bids. They highlighted that the target market and non-negotiables need to be clearly stated in the potential EOI, along with advice from the City on practical considerations such as accommodation spacing, landscaping and wind breaks, rates, lease period and useful additional park attractions.



### 3 OPTIONS DEVELOPMENT

The results of consultation were combined with a number of independent studies to design distinguishable scenarios to investigate potential development parameters and compare results to refine the City's objectives.

In order to provide comparable results between the options, the required development footprint was kept equal. All options include community infrastructure such as children's playzone equipment, sports / play-space, restaurant, BBQ facilities and ablution block.

#### 3.1 Option 1 - Family Tourist Park



The Family Tourist Park focuses on providing a range of family-oriented accommodation options and offers a more traditional caravan park environment. This option offers two different types of powered caravan sites; sites with shared ensuites and larger drive-through caravan sites. Accompanying these sites are two-bedroom and three-bedroom chalet offerings.

#### 3.2 Option 2 – Luxury Units – Not Preferred Option (see overleaf)



The option transforms the site into a high-end luxury tourist park by providing generous four-star accommodation. The mix of offering includes two storey 6-bedroom units, 4-bedroom units spread across 1.5 storeys and a single floor 3-bedroom unit.

#### 3.3 Option 3 - Eco Retreat



The option focuses on a more environmentally aware offering by providing eco-tent accommodation. This option would be designed in a way that allows the structures to be enveloped within the landscape and has been conceived to minimise the impact on the existing natural terrain. This option will offer guests two accommodation options – entry-level eco-tents with an ensuite and larger luxury-style eco-tents.

## 4 OPTIONS ASSESSMENT

Based on the options analysis, Family Tourist Park and Eco Retreat options have been selected as meeting the key criteria for the development and being more financially viable.

### 4.1 Financial Analysis

A financial analysis was conducted to determine the potential commercial interest and viability of each option. Operating revenues were modelled based on the results of market assessment and included assumptions of low and high season prices, and occupancy rates. Costs were modelled based on consultation with the City of Wanneroo and accommodation providers.

The results of financial analysis suggest that the Eco Retreat and Family Tourist Park options are more financially viable, whilst the Luxury Units are associated with higher financial risk.

	Option 1. Family Park	Option 2. Luxury Units	Option 3. Eco Retreat
Capital Cost	\$35.8m	\$52.5m	\$27m
Operating Cost p.a.	\$1.7m	\$1.9m	\$0.7m
Revenue p.a.	\$6.6m	\$7.3m	\$4.8m
Net Present Value	\$21m	\$13.8m	\$20.6m
Return on Investment	44%	22%	69%

### 4.2 Multi Criteria Analysis

A multi-criteria analysis was completed to provide an all-encompassing comparison of the attractiveness of each development option. Each option was scored on a scale of 0 to 10 against five specific criteria developed to measure the option's ability to address risks and capitalise on opportunities. The criteria chosen are in line with those identified at the community workshops held by the City of Wanneroo.



	Option 1 Family Park	Option 2 Luxury Units	Option 3 Eco Tents	Weighting
Criterion 1 - Revenue to Cost Ratio	8	7	10	20%
Criterion 2 - Financial Risk	5	2	6	20%
Criterion 3 - Environmental Impact	6	1	9	30%
Criterion 4 - Visual Impact	7	1	9	20%
Criterion 5 - Economic Impact	6	9	3	10%
<b>Total Weighted Score</b>	<b>6</b>	<b>3</b>	<b>8</b>	<b>100%</b>

The results of the multi-criteria analysis place the Eco Tents and Family Tourist Park as more favourable options. They both scored comparatively well on the financial metrics of Revenue-to-Cost Ratio and Financial Risk. They were deemed to have lower Environmental and Visual impact as they have a lower visual profile and require less site clearance than the Luxury Units option. Either option would attract a sufficient number of tourists to have a positive economic impact on the area.

Former Quinns Rocks Caravan Park Redevelopment  
Summary Business Case








### 4.3 Employment Impact

The economic impact of developing the two preferred options has been assessed using high level industry data from the Australian Bureau of Statistics. The methodology involves estimating the total direct employment and indirect employment arising from the options.

	Phase	Family Tourist Park	Eco Tents
	Construction	<b>89</b> direct <b>239</b> indirect	<b>63</b> direct <b>172</b> indirect
	Operational	<b>36</b> on-site <b>3</b> in local economy	<b>27</b> on-site <b>3</b> in local economy

### 4.4 Project Benefits

Impact Pathways are a method of summarising the process by which value is created through a project. The project is expected to create numerous social and economic benefits for visitors, tourists, the City and local business.

Benefits Stream	Benefit
Economic	 Accommodation Revenue
	 Additional Tourism Expenditure through increased footfall
Social	 Quinns Beach South Vibrancy by enticing tourists to interact with businesses
	 Playground Participation Health Benefits through physical and social activity
	 Engagement in the Great Outdoors through social interaction and being in nature
	 Government Spending on The Community through additional revenue
	 Surf Life Saving Club Community Benefits through safe swimming location

Overall, the development is likely to achieve a Benefit Cost Ratio of between 1.69 and 2.00. The development will have a major transformational impact on the local area with a range of benefits.

5 RECOMMENDATION AND NEXT STEPS

The project is an important opportunity for the City to realise significant tourism, community and employment benefits while minimizing risk and cost, as the majority of costs and approvals will be the responsibility of the developer and operator.

The development of the proposed site into a distinctive tourist park will cater to the growing market of holiday makers along the Western Australian coast. The offer of providing a full overnight holiday experience in a Family Park, Eco Retreat or mix of accommodation styles close to the Perth CBD, will be a strong drawcard for many vacationers. Not only will the Tourist Park attract visitors, it will also provide residents with access to community infrastructure and maintain access to the beach with minimal impact on visual amenity.

This site presents untapped potential for the City of Wanneroo and will be a catalyst for economic development through increased tourism expenditure and an improved sense of place for local residents. There are strong financial and economic benefits and clear social benefits resulting from the completion of the Tourist Park, irrespective of the final accommodation design.



Subject to Council approval, the next steps of the project include preparing an EOI with key criteria that invites the market to respond with suitable options for the City to consider.





## EXPRESSION OF INTEREST 21187

# TOURISM DEVELOPMENT OPPORTUNITY: QUINNS ROCKS CARAVAN PARK

August 2021

**CLOSING TIME:** 4pm (WAST) on Friday, 8 October 2021

**SUBMISSION METHOD:** EOI's shall be submitted via the City of Wanneroo E-Tender Portal accessible via <https://wanneroo.etenderbox.com.au>

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# 1 OPPORTUNITY AT A GLANCE

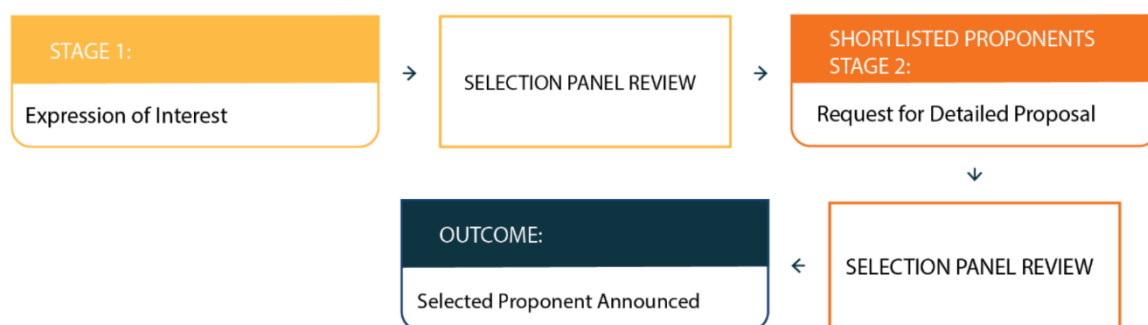
## 1.1 Purpose

The City of Wanneroo (**City**) seeks Expressions of Interest (**EOI**) from experienced and capable tourism and caravan park developers and operators who are invited to submit a formal proposal for the development and operation of a low impact and environmentally sensitive tourism accommodation site at Lot 211 (2) Quinns Road, Mindarie (**Lot 211**), one of WA's most iconic coastal tourism locations.

The City seeks a long-term relationship with a successful party (**Proponent**) who can demonstrate skills, experience and financial sustainability in developing, operating and managing successful tourist parks, with an emphasis on sustainable and eco-conscious developments. Proponents are invited to demonstrate their ability to operate within a small environmental footprint, with due consideration to local community, heritage and environmental conservation values.

## 1.2 Selection Process

The City has chosen to procure these services via a two-stage process; namely, an **Expression of Interest** stage from which a short list of eligible Proponents is selected followed by a **Request for Detailed Proposal (RFDP)** stage for the shortlisted Proponents.



The EOI methodology and selection criteria allows and encourages Proponents to submit creative and well thought out proposals to meet the needs of visitors and the community, while recognising commercial sustainability principles. The process seeks to identify innovative designs and propositions that leverage unique environmental offerings of Lot 211 and best meet the development objectives.

Only those EOI proposals that are assessed as being 'fit for purpose' against the objectives of the City will be formally invited to a Request for Detailed Proposal (RFDP) stage. The successful Proponent will then be invited to negotiate key contract terms, including, length of ground lease and appropriate performance standards and metrics.

### 1.3 Development Footprint

Lot 211 is designated as a portion of Bush Forever Site 397.

Council has authorised an expression of interest process (**EOI**) for the development of Lot 211, by inviting submissions on **one** or **both** of the following alternatives:

- The **first** being the **historical caravan park footprint** (approximately 1.9ha), and
- The **second** being an **expanded footprint** (with any expansion being to the extent reasonably required for the commercial viability of a development, while preserving the environmental value of the majority of natural vegetation).

Clearing of the entire site is **not** under consideration.

### 1.4 Development Objectives

The development of the site is expected to address the following objectives:



#### INNOVATIVE AND HIGH-QUALITY DEVELOPMENT

To create a high-quality, innovative and aesthetically pleasing development that considers and draws from the unique offerings of the area, including the connection to the bush and the ocean, and provides a mixture of accommodation that satisfies the needs of multiple markets.



#### SUSTAINABILITY AND LOCAL ENVIRONMENT CONSIDERATIONS

To create a development that considers and promotes the local natural environment, minimises or mitigates impacts on flora and fauna and adheres to the principle of environmental sustainability.



#### REPUTABLE AND PROVEN OPERATOR AND DEVELOPER

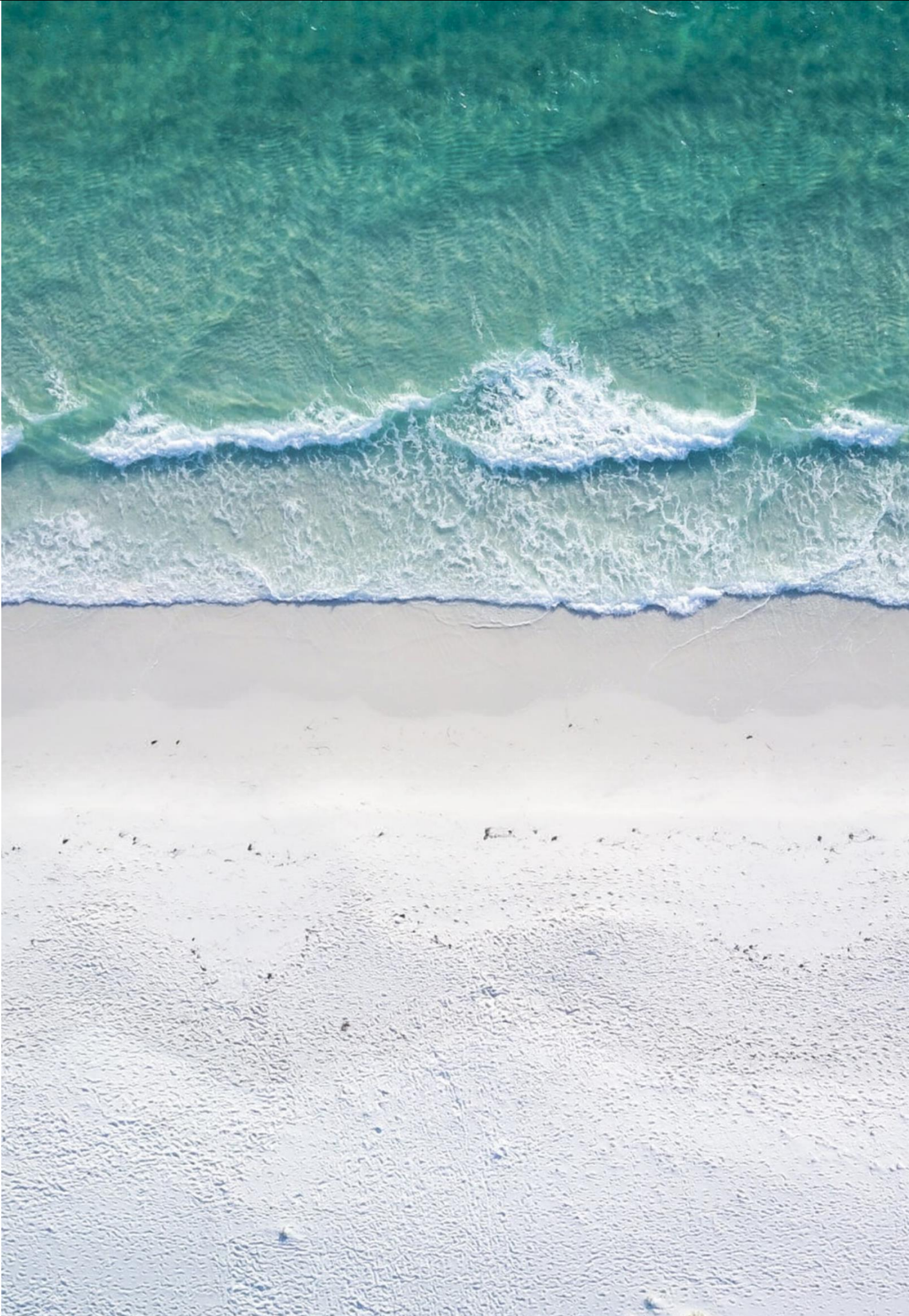
The submission is required to demonstrate that the proponent has the financial capacity to construct and operate the development, has a proven track record of high-quality developments, has the ability to deliver the development within the timeframes and can successfully mitigate potential risks.



#### LOCAL COMMUNITY BENEFITS

The submission is required to demonstrate the benefits the development is likely to deliver to the City, such as consideration and promotion of local culture, history, art and environment, impact on local business and local jobs, and any proposed shared use or community use facilities.







## 2 RESPONSE FORM

The Chief Executive Officer

City of Wanneroo

23 Dundobar Road

Wanneroo WA 6065

I/We (Registered Entity Name): \_\_\_\_\_  
(BLOCK LETTERS)

of: \_\_\_\_\_  
(REGISTERED STREET ADDRESS)

ABN \_\_\_\_\_ ACN (if any) \_\_\_\_\_

Telephone No: \_\_\_\_\_ Facsimile No: \_\_\_\_\_

E-mail: \_\_\_\_\_

**In response to Expression of Interest 21187 (EOI) – Tourism Development Opportunity:**

**Quinns Rocks Caravan Park**

I/We agree that I am/We are bound by, and will comply with this Expression of Interest and its associated schedules, attachments, all in accordance with the Conditions contained in this EOI signed and completed.

I/We agree that there will be no cost payable by the Principal towards the preparation or submission of this Submission irrespective of its outcome.

Dated this \_\_\_\_\_ day of \_\_\_\_\_ 2021

Signature of authorised signatory of Respondent: \_\_\_\_\_

Name of authorised signatory (BLOCK LETTERS): \_\_\_\_\_

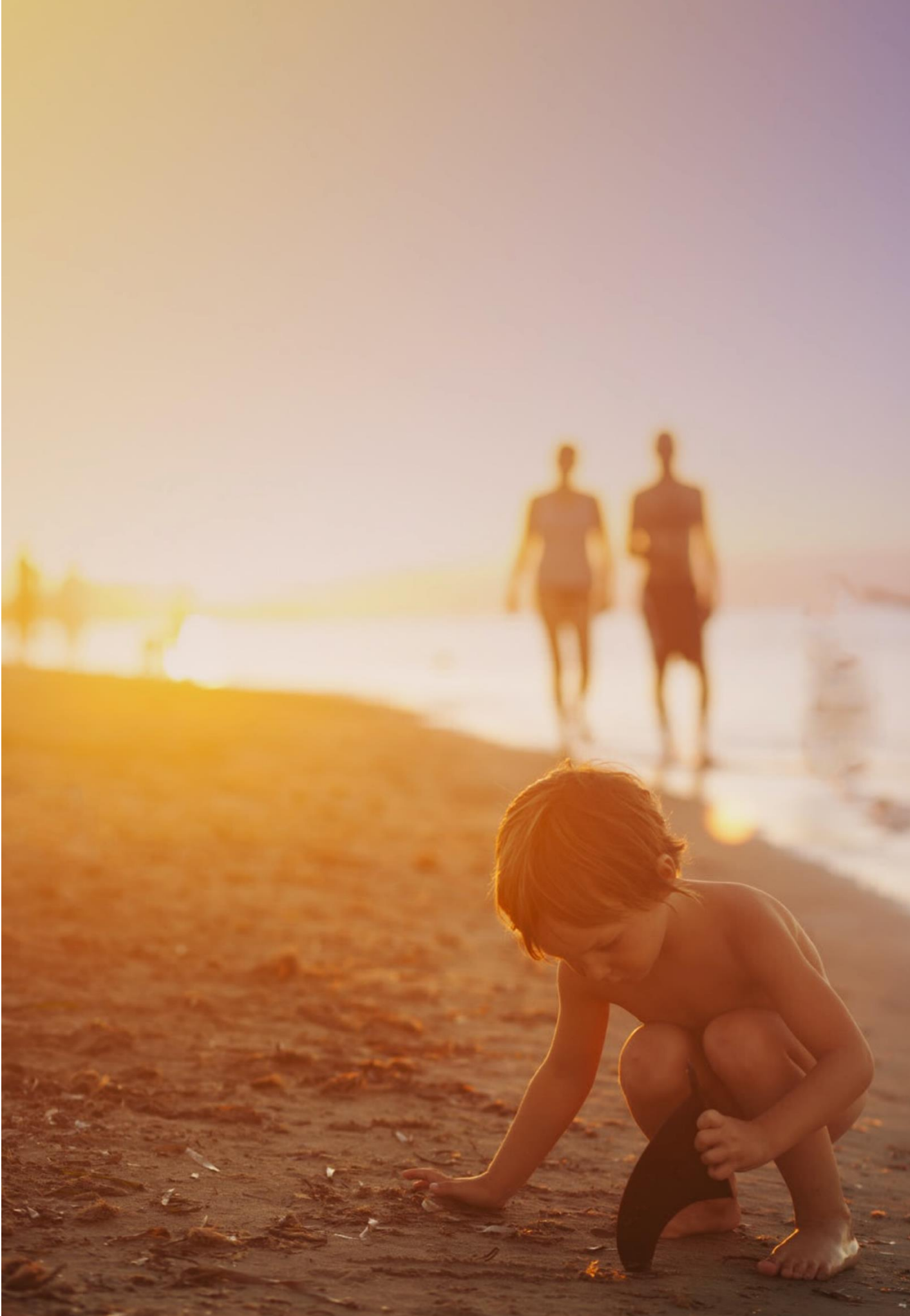
Position: \_\_\_\_\_

Telephone Number: \_\_\_\_\_

Authorised signatory Postal address: \_\_\_\_\_

Email Address: \_\_\_\_\_





### 3 BACKGROUND INFORMATION

#### 3.1 Local Area Background

Lot 211 Quinns Road, Mindarie is located approximately 40km from the Perth CBD. It is well serviced by main roads heading north from Perth CBD, including the Mitchell Freeway (Route 2) and Wanneroo Road (Route 60). Marmion Avenue (Route 71) is also a popular route that follows the coast and connects many new coastal residential developments.

The coastal suburbs of Quinns Rocks, Mindarie and Jindalee have a diverse population compared to Western Australia generally, with 53% of residents born overseas. This high expat population and coastal setting provides the area with a distinctive character.

#### 3.2 Site Description

Lot 211 is zoned as 'Parks and Recreation' under the State's Metropolitan Region Scheme (MRS) and 'Regional Parks and Recreation' under the City's District Planning Scheme 2 (DPS2). On the right, the site can be seen in context with commercial centres, tourist routes, and major caravan parks and holiday villages. The former caravan park was first established in 1946 and has been owned in freehold by the City since the early 1960's. It was closed and demolished in approximately 2014.



Lot 211 has a total area of approximately 11 hectares (ha). The area depicted in yellow in the plan overpage shows the location of the decommissioned caravan park, which covered approximately 1.9 hectares (ha). A portion of the former caravan park has been used as a crushed limestone overflow parking for beach goers and users of surrounding amenities during the summer months.

The western portion of the site includes the Quinns Mindarie Community Centre, Quinns Mindarie Surf Life Saving Club (Inc.), two restaurants (Portofinos Restaurant and Sea Spice Indian Restaurant), and a carpark.

There is a City of Wanneroo drainage sump on the northern portion of Lot 211. Whilst the drainage capacity will need to be maintained, the Proponent should consider if a dual use or a modification would support the tourist park development on the nearby portion of Lot 211.

The northern, eastern and southern portions of Lot 211 contain natural coastal vegetation, which has both quality and degraded bushland. The overall site is located within Bush Forever Site No. 397. The Bush Forever status has been applied over the whole of Lot 211, including the leased sites, the former caravan park and the car parks. Native vegetation has previously been cleared across the north-western portion of the site. Unsealed tracks pass through the vegetated areas.

Lot 211 is bisected by an unmade gazetted public road reserve of 0.67 ha, passing through cleared and vegetated areas. The road reserve is Crown land, vested under the City's care, control and management. The City is currently negotiating with the State of WA for the purchase of the road reserve.



#### SITE

Lot 211 Deposited Plan 27023 Volume 485 Folio 181A



#### AREA

11.1769 ha (plus 6,772 m2 of road reserve site)



#### TENURE

Freehold title by the City of Wanneroo



#### ZONING

'Parks and Recreation' under the State's MRS

'Regional Parks and Recreation' under the City's DPS2



#### LEASE TERM

Negotiable

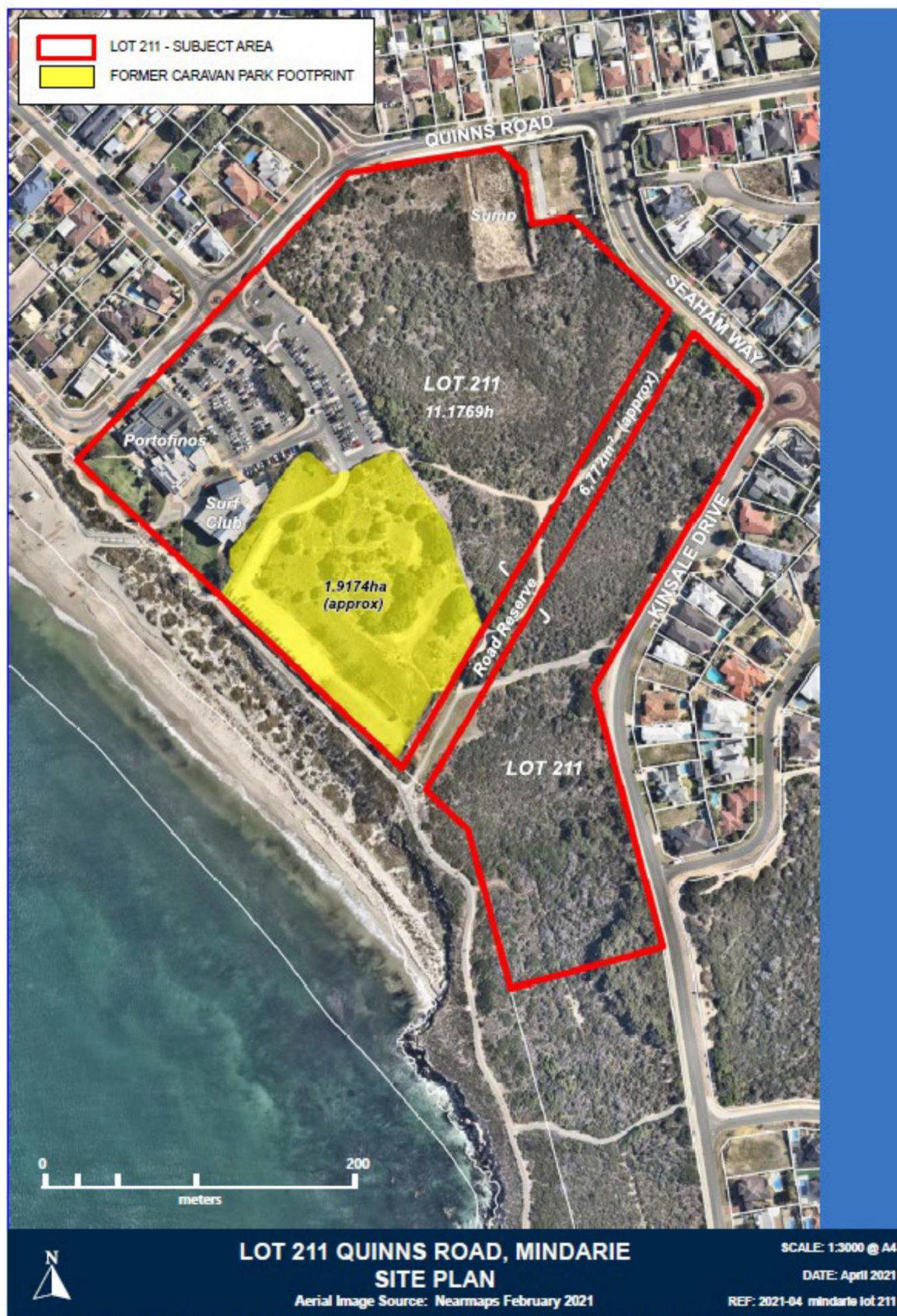
### 3.3 Site Services

Connections to the following services are available within close proximity of the boundary of the site. Any headworks or upgrades necessary to existing services, to accommodate the proposed development, are to be undertaken by the successful Proponent who should make their own due diligence inquiries. Capital contributions by the City are not proposed.

Services available in the vicinity include:

- Sewage disposal (including a Water Corporation sewer easement and pump station);
- Water;
- Electricity;
- NBN; and
- Gas.





### 3.4 Visitation Context

The City aims to be recognised as a vibrant destination with a lifestyle worth experiencing, activated by exciting events and nature at its best. The City's Tourism Plan (2019 – 2020) observes the following trends:

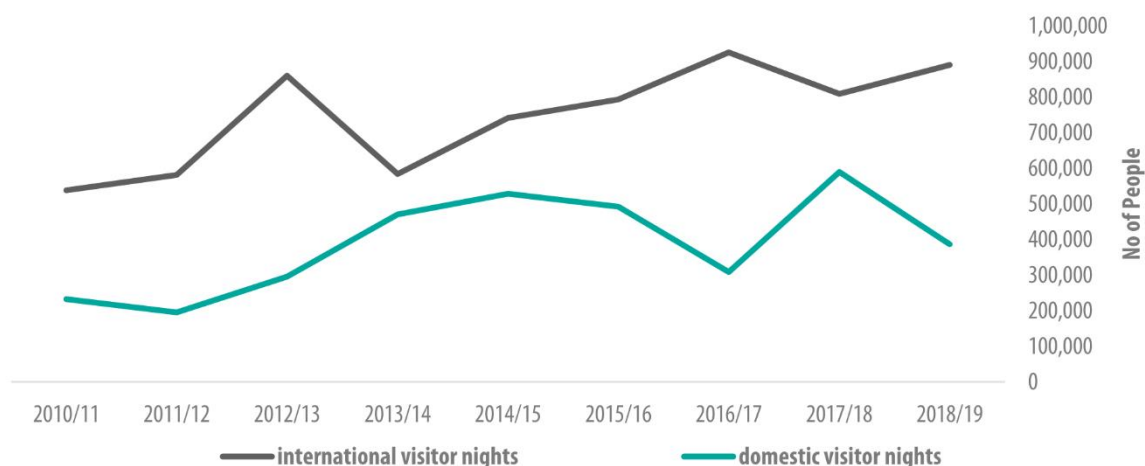
- Nature based tourism is growing more rapidly than other sectors, forecast to grow from \$20.6 billion (2016 global value) to \$101 billion in 2030
- Consumer focus on experiences – they are seeking authentic, local and personalised experiences that are out of the ordinary and offer personal connections
- Growth of short breaks – seeking personal fulfilment through escape and immersive experiences
- Sustainability – consumers want to ensure the environment and communities visited are protected

The market for tourist overnight stays has steadily increased since 2010, largely as a result of the falling Australian dollar (post 2011) and increased visitation from Chinese travellers and other key international markets. Tourist numbers have seen fluctuations since the strengthening of the Australian dollar post 2016, although international numbers on average were still on an upward trajectory before COVID-19.

Strong levels of overnight visitor numbers to the 'Destination Perth' tourism region highlight the demand for additional tourism sites. Overnight visitor nights in the region have increased from 12.1 million in 2015 to 15.6 million in 2019. In particular, the demand for overnight stays in peak-season are renowned for outstretching available market supply, representing a significant opportunity for further development in the sector. The lack of a range of accommodation in the City of Wanneroo limits its ability to attract target markets and grow visitor numbers.



### City of Wanneroo Visitor Nights



Source: Tourism Research Australia

Although COVID-19 has caused severe disruptions to demand for tourism, both globally and in Australia, Tourism Research Australia suggests that locations in close proximity to capital cities have benefited from an increase in domestic overnight intrastate visitors. Additionally, when international travel resumes, visitation from people reconnecting with family and friends is expected to recover fastest suggesting that areas with high expatriate populations will experience an increase in all types of visitation.

Key markets for visitation to the City have been identified as:

- Visiting (and hosting of) friends and relatives
- Indian Ocean Drive north and south bound drivers
- 'Up-north' day-trippers
- Events attendees

Lot 211 is well positioned to cater to demand as it is located at the junction of Perth's Sunset Coast drive and Indian Ocean Drive, with access to both Greater Perth and northern coastal attractions. This makes the site an ideal start or end point to longer drive-based journeys.

The demographic segment of young families and young couples aged between 25 and 40 years constitutes a large portion of the total overnight visitor market. These groups are particularly attracted to cabin and chalet stays on weekend trips or short stays of three to four days. The location of Lot 211, just 40 km from the Perth CBD, and its coastal setting and character are likely to appeal to this segment.

### 3.5 Development Design Compliance

Development of caravan parks must comply with the provisions of the *Caravan Parks and Camping Grounds Act 1995* and the *Caravan Parks and Camping Grounds Regulations 1997*. The legislation defines a caravan park, a short-stay site (site occupied for no longer than three months), and a long stay site (site occupied for any period); provides for licensing of caravan parks; and, sets out matters for the construction of caravan parks. These include design standards for:

- Internal roads
- Setbacks
- Parking
- Internal open space
- Permitted buildings
- Firefighting equipment
- Supply of an electricity, water and telephone service

A copy of the Caravan Parks and Camping Grounds (CPCG) Regulations 1997 is available here:  
[https://www.legislation.wa.gov.au/legislation/statutes.nsf/main\\_mrtitle\\_1204\\_homepage.html](https://www.legislation.wa.gov.au/legislation/statutes.nsf/main_mrtitle_1204_homepage.html)

State or territory governments manage the licences and permits for the accommodation and food services industry. The licences and permits you may need include: preparing and/or selling food

- selling and/or consumption of alcohol
- erecting/displaying signage
- restricted trading days
- outdoor dining
- playing video/sound recordings
- disposal of waste

References to the required permits and licenses required to operate such businesses can be found here:  
<https://ablis.business.gov.au/>.

### 3.6 Design Considerations

#### *Visual Impact*

Lot 211 is located within the urban Quinns Rocks and Mindarie area with housing developments occurring to the north, east and south-east. Additionally, the topography of the area slopes down from Seaham Way, towards the coast providing some residents unobstructed views into Lot 211. Any design inclusive of proposed permanent structures, should limit the visual impact on residents.

#### *Accommodation Options*

The City's Tourism Plan 2019-2024 identifies the Quinns Rock Caravan Park site as a 'game changer transformational project'. It is envisaged that the new development will align with this strategy and contribute to increasing the range of accommodation options for visitors to the City.

Although the mix of accommodation is the Proponent's decision, a design which minimises the number of unmovable structures (chalets and cabin style) is preferred.

#### *Coastal Hazard Risk Management*

The City of Wanneroo coastline stretches 32 kilometres from Tamala Park in the south to Two Rocks in the north. Wanneroo's coastal foreshore is relatively undeveloped, especially when compared to the coastline further south. The City's ocean coastline is an extraordinary natural asset and has been an important stimulus to the urban growth of the coastal corridor. Due to climate change and an estimated rise in global sea levels, the City closely monitors and manages the coastline which is becoming increasingly more vulnerable.

Being able to access the coast and its lifestyle is fundamentally important for residents and visitors alike. As the climate warms and the population generally becomes more urban focused, the coastal areas of the City with their world class beaches will be more and more sought after, especially given their proximity to Perth and ever-improving improved metropolitan and inter-regional transport linkages.

The development of the site needs to consider coastal setback requirements and have consideration for projected sea level rise. A coastal hazard risk management and adaptation plan (CHRMAP) will be required to accompany a development application for redevelopment, in accordance with State Planning Policy 2.6 – State Coastal Planning Policy.

The CHRMAP for Lot 211 should reflect, update and be aligned with the City of Wanneroo CHRMAP (2018), in particular Appendix C, *Quinns Beach Hazard Identification Report* and Appendix D, *Quinns Beach Coastal Hazard Mapping* and is available on the City's website and can be found via a link here: [https://www.wanneroo.wa.gov.au/info/20041/environment/236/coastal\\_management/2](https://www.wanneroo.wa.gov.au/info/20041/environment/236/coastal_management/2)



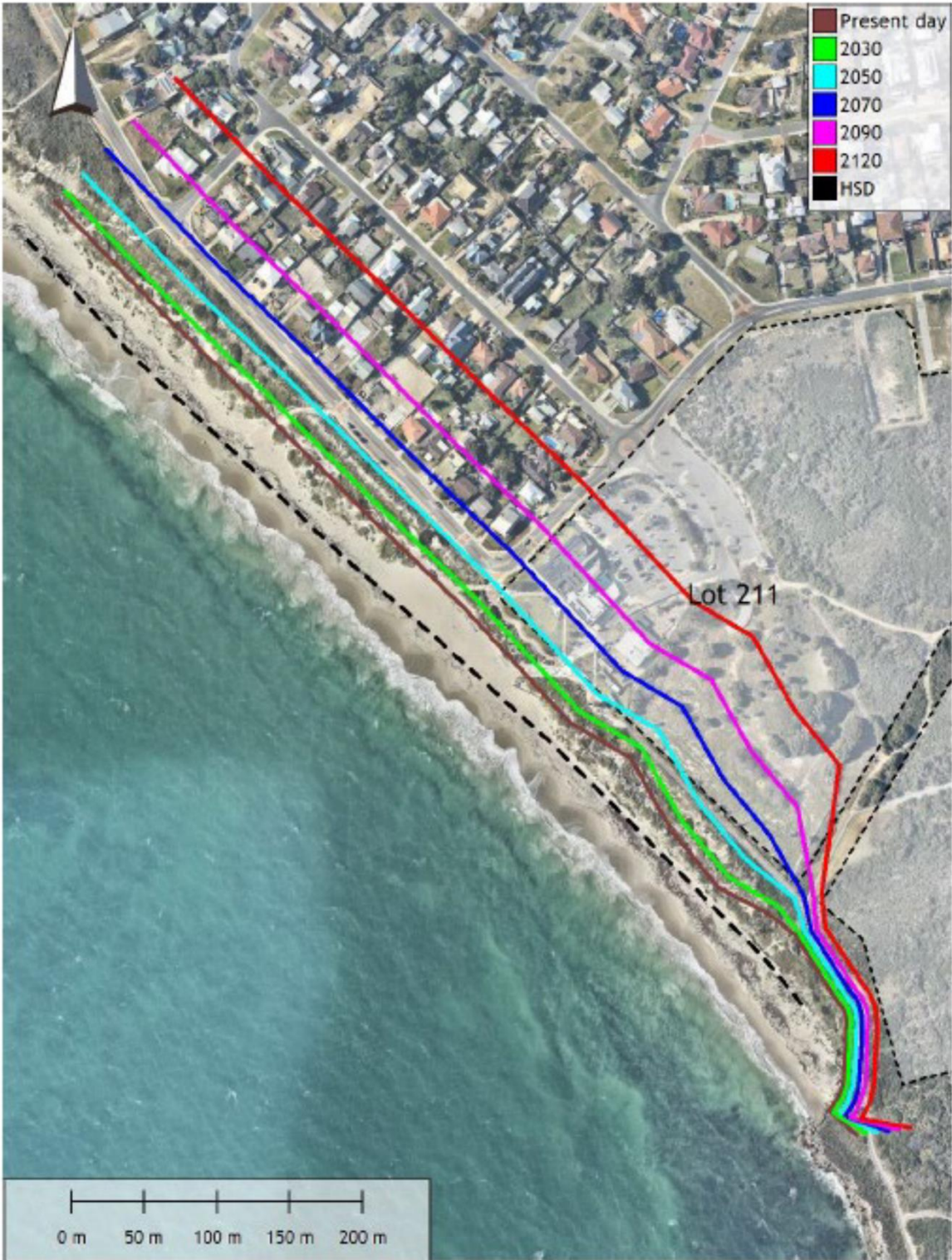


Figure 2-1 Hazard extents for coastal processes at each planning timeframe across the Study Area.

### *Flora and Fauna Considerations*

The City has undertaken detailed biological (flora and fauna) environmental surveys in accordance with Environmental Protection Guidelines. These studies should be referred to when planning the design and footprint of the development.

One Tree Botanical conducted a Flora and Vegetation Survey in early 2020. This study identified six Priority Flora species including one Priority One species. Please see the map overpage. The study can be found via a link here: <https://www.wanneroo.wa.gov.au/info/20137/>

Terrestrial Ecosystems conducted a Vertebrate Fauna Survey which identified three broad fauna habitats in the area. Priority species that may utilise the area are Quenda and Black-striped Snake. The Carnaby's Black Cockatoo may infrequently forage in the Parrot Bush however, this bush is not considered high quality foraging habitat, and they would not roost or nest in the area. The study can be found via a link here: <https://www.wanneroo.wa.gov.au/info/20137/>

### *Traffic Management*

Lot 211 is located within an urban area within close proximity of numerous schools and shopping centres. Shortlisted Proponents will be required to undertake traffic planning in Stage 2: Request for Detailed Proposals (RFDP).

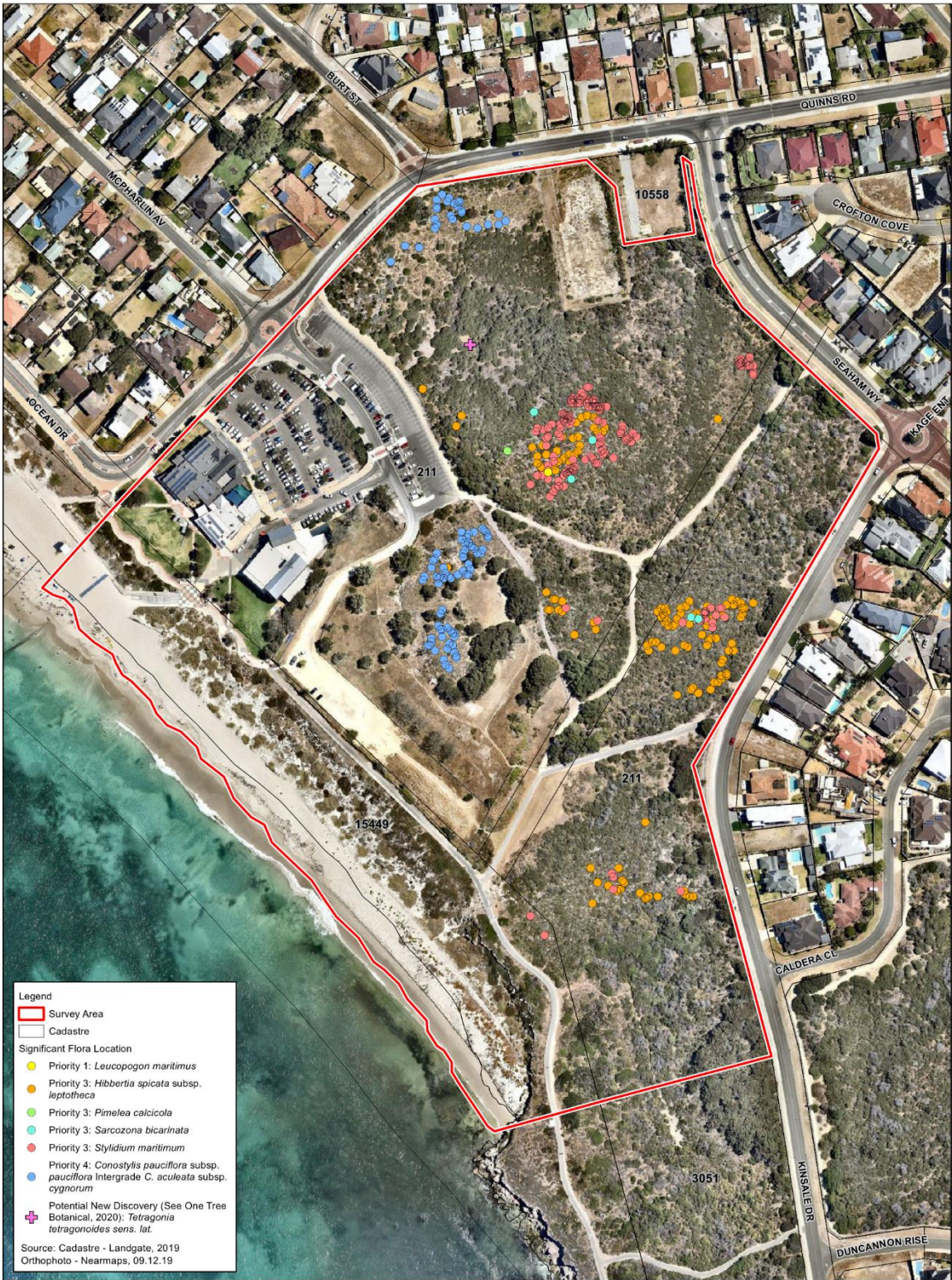
### *Fire Management Plan*

A fire management plan including a Bushfire Assessment Level will be required to be submitted at the time of development in accordance with State Planning Policy 3.7 – Planning in Bushfire Prone Areas.

Preliminary Bushfire Planning Advice prepared in 2018 for the City suggests that with prudent planning and consideration to the layout and design of the caravan park (i.e. utilising a outer ring road for access to provide separation from fire hazards and utilising an emergency access way which could be achieved) the compliance with SPP 3.7 can be achieved.

While not one of the four elements of SPP 3.7, a caravan park will be classified as a vulnerable land use under Section 6.6 of SPP 3.7. To achieve compliance with the Bushfire Attack Level (BAL) requirements and construction standards, the developer will need to obtain a performance-based assessment from a registered Fire Engineer. As such a Bushfire Emergency Evacuation Plan will need to be provided by shortlisted Proponents at Stage 2: RFDP.









## 4 DEVELOPMENT PARAMETERS

Lot 211 is part of Bush Forever Site 397, which encompasses the whole of Lot 211 (including cleared and developed areas). State Planning Policy 2.8 (Bushland Policy for the Perth Metropolitan Region) recognises the protection and management of significant bushland areas as a fundamental consideration in the planning process, and seeks to integrate and balance wider environmental, social and economic considerations.

Council has authorised an expression of interest process (**EOI**) for the development of Lot 211, by inviting submissions on **one** or **both** of the following alternatives:

- The **first** being the **historical caravan park footprint** (approximately 1.9ha), and
- The **second** being **expanded footprint** (with any expansion being to the extent reasonably required for the commercial viability of a development, while preserving the environmental value of the majority of natural vegetation).

Clearing of the entire site is **not** under consideration.

Any proposals looking to use the expanded footprint should protect and mitigate impacts on the priority fauna as highlighted on page 16 - 17. The development boundary and layout will need to consider the potential environmental constraints and be designed around the valued environmental assets. If expansion is proposed, the Proponent should consider limiting the expansion to the extent required for a viable development, plus rehabilitation measures (either for the development footprint following construction, or for other parts of Lot 211) and other actions to preserve and improve the heritage value of the site (whether through construction materials or interpretative elements of the development).

The potential expansion boundary is encouraged to be designed creatively to avoid priority areas. The Proponents are encouraged to conduct their own investigation and demonstrate the required boundary for their proposed development.

Proponents must provide a rationale for expansion and to demonstrate how the expanded footprint development will deliver benefits to the City above and beyond those enabled by the historical caravan park footprint development. Please see details in Section 5.2 Submission Assessment Criteria.





## 5 SELECTION PROCESS

The selection of a successful Proponent will be a two-stage process adhering to the statutory requirements of the *Local Government Act 1995* (s3.58). Eligibility to participate in the RFDP stage of the process will be restricted to providers who the Principal considers to be capable of satisfactorily supplying the requirements (in accordance with Regulation 21 Part 4 of the *Local Government (Functions and General) Regulations 1996*).

The City is seeking a developer / operator that provides the 'best fit for purpose' offer. The EOI allows Proponents to demonstrate how they are best placed to develop and operate the tourist park using their past experience, track record and creativity to provide an exceptionally designed and well managed site which showcases the Quinns Rocks and Mindarie areas, preserves and enhances the local environment, and benefits the City and local community.

### 5.1 Stage 1: Expression of Interest

Stage 1: Expression of Interest requires Proponents to provide enough detail to instil confidence in the evaluation panel that they have the ability to develop and operate a tourist park facility that aligns with the City's development objectives. Please note detailed architectural plans, technical studies and business cases are **NOT** required at this stage. Information to be provided by the Proponent for Stage 1 must include the following:

- Company profile (including key personnel)
- Credentials to demonstrate ability to develop and manage the tourist park
- A statement of intent demonstrating how the Proponents meets the key development objectives discussed in Section 5.2
- Examples of relevant previous development that may be considered comparable to the Quinns Rocks opportunity
- Financials
- Indicative, non-binding commercial terms, for the lease and development rights of the development site, including justification for a suitable lease term (noting that it is expected that the lease document would be prepared by the City).

The EOI selection panel will review all submissions against the submission requirements and assessment criteria listed below, and short list the Proponents who will be invited to submit a detailed design, development and operational proposal for the Stage 2: Request for Detailed Proposal (RFDP).

## 5.2 Submission Assessment Criteria

The following development objectives were developed in consultation with a number of key stakeholders and the community to ensure that the potential development would contribute towards achieving the City's priorities. Proponents that demonstrate the greatest alignment with the assessment criteria and the highest net benefit may be shortlisted.

DEVELOPMENT OBJECTIVES	SUBMISSION REQUIREMENTS	ASSESSMENT CRITERIA	WEIGHTING
<b>Objective 1: Innovative and High-Quality Development</b>	<p>It is the City's intention to support a high-quality and innovative development that considers the unique offerings of the area including the connection to the bush and the ocean.</p> <p>It is envisaged that the development will be aesthetically pleasing to visitors and the local community. Creative and tailored propositions for the whole development and/or individual elements (accommodation, caravan sites etc.) are encouraged. Please note detailed architectural plans are <b>NOT</b> required during the EOI stage.</p> <p>Please provide enough detail to demonstrate the following:</p> <ul style="list-style-type: none"> <li>• Capability to design, develop and operate the facility.</li> <li>• How the proposal satisfies the needs of multiple markets and provides a range of accommodation types that suit different demographics (caravan sites, cabins, camp sites etc.).</li> <li>• Innovative, creative, and sustainable design ideas and propositions.</li> <li>• Experience of relevant previous developments.</li> <li>• Proven quality of previous development.</li> </ul>	<ul style="list-style-type: none"> <li>• Innovative and creative design</li> <li>• Range of accommodation</li> <li>• Relevant experience</li> <li>• Quality of previous developments</li> <li>• Understanding and the ability to satisfy the tourism market</li> </ul>	25%

DEVELOPMENT OBJECTIVES	SUBMISSION REQUIREMENTS	ASSESSMENT CRITERIA	WEIGHTING
<b>Objective 2: Sustainability and Local Environment Considerations</b>	<p>It is the City's intention to minimise the impact on the local environment through justified expansion, innovative solution(s) and environmental sustainability elements.</p> <p>For an expanded footprint proposal, the Proponent is required to demonstrate the proposed expansion boundaries, provide the rationale for the expansion and describe benefits to the City that can be achieved as a result of the expanded footprint as well as any mitigation processes proposed.</p> <p>Regardless of the footprint, the Proponents need to provide enough detail to demonstrate the following:</p> <ul style="list-style-type: none"> <li>• How the facility considers and promotes the local natural environment (e.g. preservation of valued environmental assets, rehabilitation of the environmental assets, eco-friendly design and solutions that minimises impact on the flora and fauna).</li> <li>• What environmental sustainability considerations are proposed (e.g. renewable energy or energy conservation measures, approach to water conservation, waste minimisation, use of the sustainable materials).</li> <li>• Identify and state how any potential impacts on flora and fauna are proposed to be mitigated or minimised.</li> </ul>	<ul style="list-style-type: none"> <li>• Design that considers environmental context</li> <li>• Impact on flora and fauna, including possible improvements or mitigation measures</li> <li>• Consideration of environmental sustainability</li> <li>• Extent of development within existing footprint.</li> </ul>	30%

DEVELOPMENT OBJECTIVES	SUBMISSION REQUIREMENTS	ASSESSMENT CRITERIA	WEIGHTING
<b>Objective 3: Reputable and Proven Developer and Operator</b>	<p>The submission is required to demonstrate that the Proponent has the financial capacity to undertake the development and operation, has a proven track record of high-quality developments, has the ability to deliver the development within the timeframes and can successfully mitigate potential risks.</p> <p>The submission should include the following:</p> <ul style="list-style-type: none"> <li>• Details of the proposed developer and operator (including key personnel).</li> <li>• Corporate profile of the proposed developer and operator.</li> <li>• Outline of the relevant experience and the reputation of the proposed operator and developer. This includes the development of a 'greenfield' site, aside from the operation of an existing, developed site, and the operator/developer's experience in operating a site of the type addressed in the current submission.</li> <li>• Provide evidence of the financial capability of the proposed operator and developer.</li> <li>• Provide evidence of the projected financial performance and viability of the proposed development.</li> <li>• Proposed security to be provided by the developer (bank guarantee, etc.).</li> <li>• Letter of intent from the proposed operator.</li> <li>• Risk mitigation strategies to be employed by the proposed operator.</li> <li>• Proposed development program / stages with preliminary timeframes.</li> </ul>	<ul style="list-style-type: none"> <li>• Previous experience and national and/or international links that may benefit the project</li> <li>• Reputation/brand identity</li> <li>• Financial capacity of proposed operator and developer to undertake development</li> <li>• Letter of intent from the proposed operator and developer</li> <li>• Risk mitigation strategies to be employed by the proposed operator</li> <li>• Proposed development program</li> </ul>	25%



DEVELOPMENT OBJECTIVES	SUBMISSION REQUIREMENTS	ASSESSMENT CRITERIA	WEIGHTING
<b>Objective 4: Local Community Benefits</b>	<p>The Proponent should demonstrate the impact and benefits the development is likely to deliver to the City. For the expanded footprint option, please indicate which benefits are in addition to the former footprint option benefits.</p> <p>Please provide details as to:</p> <ul style="list-style-type: none"> <li>• How the development considers and promotes local culture, history, art and environment to visitors and local community. For example, through provision of interpretive signage for flora and fauna, or through showcasing local art and history.</li> <li>• How the development considers existing businesses and facilities (positive and negative impacts). There is a number of existing food and beverage offerings (Portofinos Restaurant and Sea Spice Indian Restaurant) and tourism attractions that can be leveraged off to support the development.</li> <li>• How the proposal intends to mitigate the potential traffic impact of the development on local roads. This includes parking and traffic flow aspects. The intention is that parking for the development will be kept on-site.</li> <li>• How many local jobs will be created / supported during the construction and ongoing operational phases.</li> <li>• Please indicate if the proposal has capacity and capability to deliver shared use (visitors and residents) or community-only facilities, for example a playground, BBQ facilities or improved paths and interpretation signage on the unutilised portion of the lot.</li> </ul>	<ul style="list-style-type: none"> <li>• Local culture, history, art and environment education and promotion</li> <li>• Impact on local businesses</li> <li>• Local employment impact</li> <li>• Traffic impact</li> <li>• Community facilities</li> </ul>	20%

### 5.3 EOI Proponent Requirements

Proponents must not assume that the City has any prior knowledge of the Proponent and thus the Submission must 'stand-alone' as the Proponent's full presentation to the City.

Proponents lodging submissions will be required to supply sufficient information to respond to all of the Stage 1: Expression of Interest submission requirements as outlined above.

Please lodge the Stage 1 EOI submissions electronically through the eTender portal via the City's website.

The Submission must be lodged by the Deadline.

Submissions will be assessed against the selection criteria as outlined above and preferred Proponents may be short listed to submit a Stage 2: RFDP submissions.

### 5.4 Stage 2: Request for Detailed Proposals (RFDP)

Shortlisted Proponents from Stage 1 may be invited to submit a more detailed design, development and operational proposal. Following the closure of the RFDP, detailed proposals will be reviewed by a selection panel from the City.

Stage 2 submissions will require detailed architectural plans (to Development Approval standard) to illustrate advanced concepts. These will include elevations and detailed site plans. The Proponent will also be required to include an offer of commercial terms.

The successful Proponent will then be invited to negotiate key contract terms, including, length of lease and appropriate performance standards and metrics subject to private treaty negotiations and advertising in accordance with Section 3.58 of the *Local Government Act 1995*.

Please note, the development application would need to be approved by WAPC. The successful Proponent is responsible for seeking all required approvals.

## 5.5 Indicative Timeline

STAGE 1	
<b>August 2021</b>	EOI open
<b>4pm, 8 October 2021</b>	EOI submission closes
Stage 2	
<b>November 2021</b>	Shortlisted Proponents invited to submit a Stage 2: Request for Detailed Proposals
<b>February 2022</b>	RFDP closes
<b>April 2022</b>	Selected Proponent announced

Please note, the City reserves the right to amend the timeline and process set out in this EOI by notice in writing to Proponents who have not withdrawn or who have not been excluded from the process to the extent that is reasonably able to do so, at any time before the closing date for submission of the EOI.

## 5.6 EOI Briefing

A Stage 1 EOI briefing for all interested parties will be held on-site. Further information will be provided to Proponents that intend to lodge a Stage 1 submission.

The purpose of the Stage 1 EOI briefing is to provide interested parties with an opportunity to receive further clarification of the requirements as set out in this document. However, the City may at its discretion decline to answer questions at the briefing and require any or all questions to be submitted in writing for the City's detailed consideration and response.

The City may refuse to answer any questions that are not for the purpose of clarifying the brief.





## 6 CONDITIONS OF RESPONDING

### 6.1 Lodgement of Submissions and Delivery Method

The Submission must be lodged by the Deadline. The Submission must be lodged electronically through eTender via the City's website <https://wanneroo.etenderbox.com.au>. E-mail Submissions and Submissions submitted by facsimile will not be accepted. All pages must be numbered consecutively and the Submission must include an index.

### 6.2 Rejection of Submissions

A Submission will be rejected without consideration of its merits in the event that it is not submitted at the place specified in the EOI. A Submission may be rejected if it fails to comply with any other requirements of the EOI.

### 6.3 Late Submissions

Submissions received after the Deadline will not be accepted for further assessment.

### 6.4 Acceptance of Submissions

Unless otherwise stated in this EOI, Submissions may be for all or part of the Requirements and may be accepted by the City either wholly or in part. The City is not bound to accept and may reject any or all Submissions submitted. The acceptance of a Submission does not oblige the City to proceed that Submission to the RFDP process or to issuing a Tender.

### 6.5 Disclosure of Contract Information and Documents

Documents and other information relevant to the contract may be disclosed when required by law under the Freedom of Information Act 1992 or under a Court Order.

### 6.6 Submission Validity Period

All Submissions will remain valid and open for a minimum period of one hundred and twenty (120) days from the Deadline or for forty five (45) days from the City's resolution for determining the Submission, whichever is the later unless extended on mutual agreement between the City and the Proponent in writing.

### 6.7 Proponents to Inform Themselves

Proponents shall be deemed to have:

- Examined the EOI and all information made available to Proponent for the purpose of submitting an EOI;



- Examined all further information relevant to the risks, contingencies and other circumstances having an effect on their Submission which is obtainable by the making of reasonable enquiries;
- Satisfied themselves as to the correctness and sufficiency of their Submission which shall be deemed to cover the cost of complying with all the conditions of responding and of all matters and things necessary for the due and proper performance and completion of the work described therein; and
- Satisfied themselves they have a full set of the EOI documents and all relevant referenced material / Attachments.

## 6.8 Alterations

The Proponent shall not alter or add to the EOI documents unless required by these General Conditions of Responding. The City will issue an addendum to all registered Proponents where matters of significance make it necessary to amend the issued EOI documents before the Deadline.

## 6.9 Ownership of Submissions

All documents, materials, articles and information submitted by the Proponent as part of or in support of a Submission shall become upon submission the absolute property of the City and will not be returned to the Proponent at the conclusion of the Submission Process PROVIDED that the Proponent shall be entitled to retain copyright and other intellectual property rights therein, unless otherwise provided by the Contract. Any reports submitted by the Proponent may be retained and used by the City for its own internal purposes.

## 6.10 Confidentiality

The Proponent must keep the submission confidential and must not make any public disclosure or announcement, except to the extent required by law or under ASX listing rules, or where disclosure is to the Proponent's officers, employees, agents and contractors where such persons are subject to their own confidentiality obligations.

## 6.11 Canvassing of Officials

If a Proponent, whether personally or by agent, canvasses any of the City's Councillors or Officers with a view to influencing the acceptance of any Proponent, then regardless of such canvassing having any influence on the acceptance of such Submission, the City may at its discretion omit the Proponent from consideration.

## 6.12 Identity of the Proponent

The identity of the Proponent is fundamental to the City. The Proponent shall be the person, persons, corporation or corporations named as the Proponent in the Response Form in Section 2 of this EOI.

### 6.13 In-house Submissions

The City does not intend to submit an in-house submission for this EOI.

### 6.14 Inaccurate or Inadequate Information

All information the City provides to a Proponent, whether in the EOI documents or not, is provided in good faith to assist Proponents to assess the EOI, the project and the nature and location of the work to be completed. None of the information is guaranteed. It is the Proponent's responsibility to interpret and assess the relevance of the information provided to the Proponents. The City is not liable for any loss, damage or expense suffered by a Proponent as a result of any inaccuracy or incompleteness in the information it provides.

### 6.15 Proponent's Warranties

The Proponent warrants for the benefit of City:

- That it has made its own enquires about the Project, including the Site, and has carried out all relevant investigations and has examined and satisfied itself concerning all information provided in the EOI or made available in connection with the EOI and does not rely on any such information;
- That the Proponent has the legal capacity to bid for the Site and that there is no restriction under any relevant law to prevent the Proponent from bidding for or undertaking development (for example under the Foreign Acquisitions and Takeovers Act 1975 (Cth)) which could not be overcome to the satisfaction of the City (Proponents to include details here of any restrictions and how they propose to address them);
- That all entity-specific information supplied in the Proponent's EOI Proposal relating to the Project is correct and complete at the time of submitting the EOI proposal and not by omission misleading; and
- That all information supplied in the Proponent's EOI Proposal is correct and complete at the time of submitting the EOI Proposal and not by omission misleading.

### 6.16 Governing Law

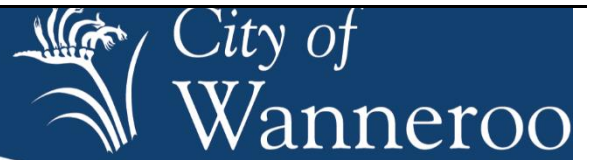
The EOI documents are governed by the law of Western Australia.

### 6.17 No Contract

Submissions of an EOI and/or a detailed response following the RFDP does not in any way create a contract for the project or any part of it, nor does it create an obligation to award a contract or to enter into a tender process or any form of negotiation.

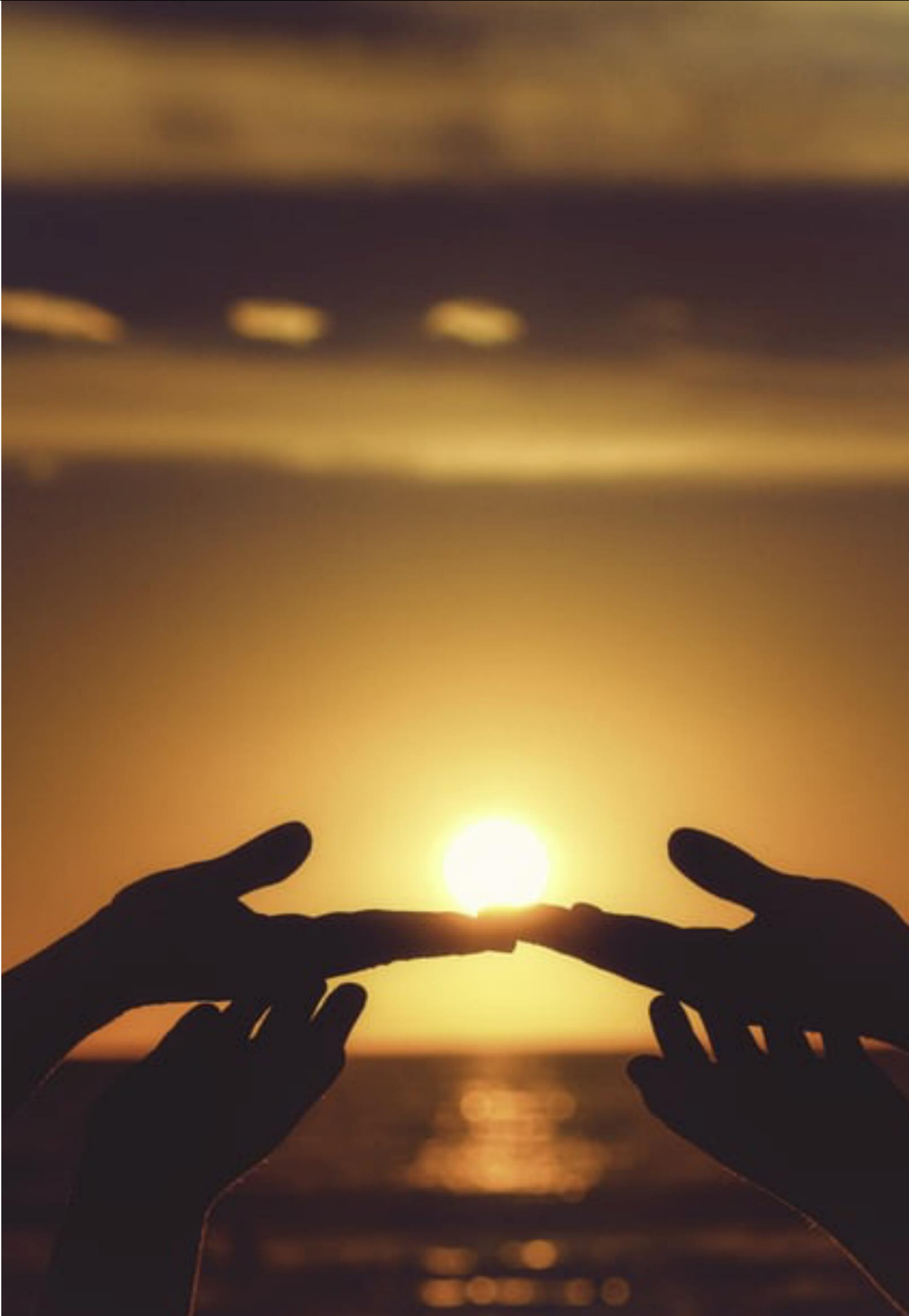
### 6.18 Submission Opening

Submissions will be opened in the Principal's offices, following the advertised Deadline. All Respondents and members of the public may attend or be represented at the opening of Submissions.



No discussions will be entered into between Respondents and the Principal's officers present or otherwise, concerning the Submissions.

The Opening will be held as soon as practicable after the Deadline at *City of Wanneroo Civic Centre, 23 Dundobar Road, Wanneroo WA 6065.*



## 7 APPENDIX A – LOCAL INSIGHTS

### 7.1 Local Area History and Culture

Two Noongar language groups, the Whadjuk and Yued people, lived and shared cultural areas in the northern parts of the City of Wanneroo for traditions and customs. This region was part of Mooro Country, the district of an important Whadjuk Noongar elder and leader Yellagonga.

Water was vital for Yellagonga's group for their survival and spiritual connections. This made Wanneroo, with the abundant food sourced on the shores of its lakes, an important environment for local Whadjuk Noongar families. They moved around the coastal sand-plain according to the six Noongar seasons, hunting and gathering as they went. Their deep understanding of the land and climate allowed them to live well on animals, fish, insects and plants. Although the Quinns Rocks area has no registered Aboriginal sites, the City of Wanneroo played an important part in Noongar history and culture.

European History within the area dates back to the 1890's when the area was used as pastoral land. Through the 1930's and 40's the area was used by amateur fishermen, with a number of beach shacks being constructed.

### 7.2 Foreshore and Beach Amenity

Quinns Beach includes a swimmer protection barrier (seasonal) and is actively patrolled by professional life savers (during the week) and by Quinns Mindarie Surf Life Saving Club volunteers (at weekends) between October to April. A landscaped grassed area with BBQs, tables and small gazebos are also provided.

### 7.3 Local Fauna

A number of faunas have been observed in local bushland including bob tail lizards, skinks and quendas. Various bird surveys have recorded species of birds no longer found along the metropolitan coast. This includes White-Winged Fairy Wren, White Browed Scrub Wren, White Breast Robin, New Holland Honeyeater and Caranaby's Black Cockatoo. An osprey tower is also located 400m south of Lot 211, providing bird watchers and those walking the foreshore path, views of the osprey nest.

### 7.4 Retail Amenity

A 24-hour IGA is located 1.5km to the east of Lot 211 in the Quinns Village Shopping Centre. The Ocean Keys Shopping Centre is a short drive south along Marmion Avenue providing additional supermarket and retail options.



## 7.5 Food and Beverage

Lot 211 includes Portofinos and Sea Spice restaurants. The Marina Mindarie, 1.5 km to the south includes a restaurant, brewery, and some small cafes. Additional takeaway food outlets are located at the Quinns Village Shopping Centre and on the corner of Anchorage drive and Marmion Avenue.

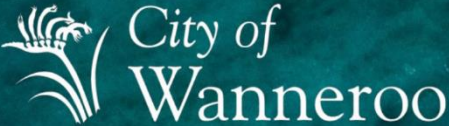
## 7.6 Walking Trails

Lot 211 is located along the popular Mindarie Foreshore walking path. This path connects the Marina Mindarie to Jindalee, providing 5 km of beach front walking trails. Lot 211 is also the starting point for the popular Mindarie Foreshore and Kinsale Park Trail – a 2.5 km out and back trail that incorporates the best of the ocean and bush settings.

## 7.7 Accessibility

The Clarkson train station is located roughly 7km to the east of Lot 211, providing access to the Perth CBD in 32 minutes.

The popular Yanchep National Park is a 20 min drive to the north of Lot 211. The Park includes historic buildings set in a lake and coastal woodland environment. Perth's only koala colony is also located within the Park.







City of Wanneroo  
Quinns Rocks Caravan Park Redevelopment  
Community Engagement  
Key Findings Report



Prepared for



May/June 2023

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## Project Overview

The City of Wanneroo (City) is exploring options to reactivate the former Quinns Rocks Caravan Park site. The site is owned in freehold by the City and is located on a 1.9ha portion of land at Lot 211 (2) Quinns Road, Mindarie (shaded yellow in the map to the right).

The former caravan park was formally closed and decommissioned in 2014. The site has been vacant since that time, other than an area used for temporary parking (originally, while the Quinns Mindarie Community Centre was under construction and, since that time, during peak summer periods for overflow carparking).

Following the caravan park closure, the City has explored the potential for tourism accommodation at the site.<sup>1</sup> In November 2012, Council had resolved to continue to operate the Quinns Rocks Caravan Park site, which prompted investigations on development scenarios. The City's investigations included [flora](#), [fauna and coastal mapping studies](#), and discussions with relevant State Government agencies, between 2014 and 2017.

The [City's Economic Development Strategy and Action Plan 2016-2021 \(Action Plan\)](#), which was adopted in 2016 by Council, reinforced the potential for redevelopment. The Action Plan identified the need for market research for potential tourism opportunities at the former caravan park site.

A business case process was initiated in 2017 to examine the feasibility of redeveloping the site for the purposes of tourism accommodation.

The business case explored three accommodation options including: 1) a family tourist park (traditional tourist park offering caravan sites and affordable chalets); 2) an eco-retreat (a

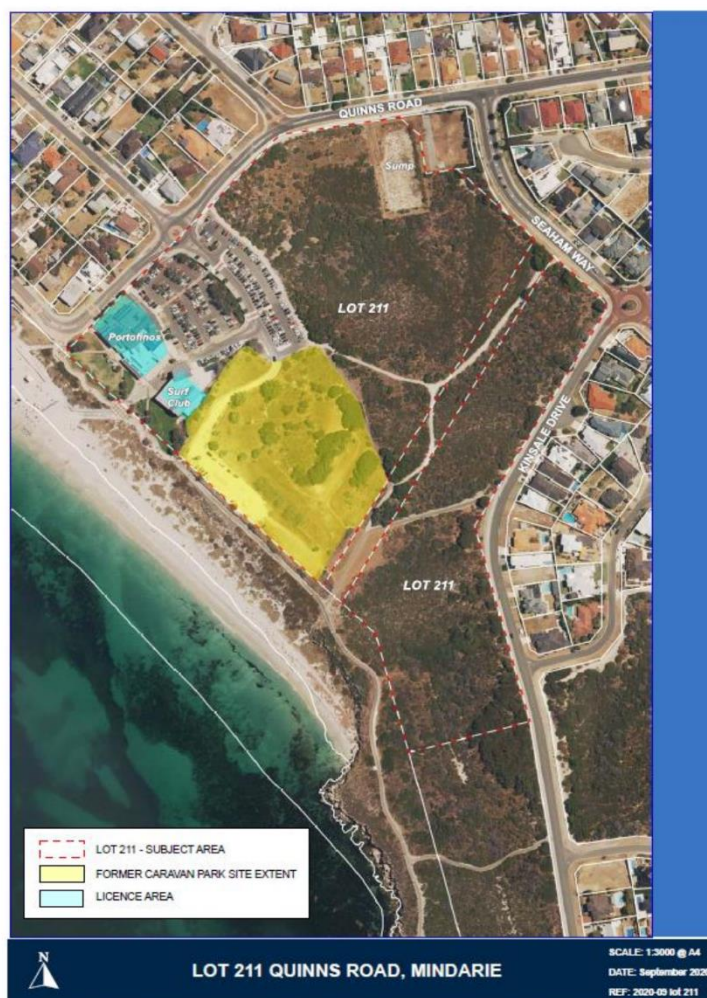


Figure 1: Former Quinns Park Caravan Park site

<sup>1</sup> View the project [Timeline](#).



boutique eco-tent experience also known as glamping); and 3) luxury units. The business case also noted the family tourist park and eco retreat options were the most viable development scenarios.

In 2021, the City conducted an Expression of Interest (EOI) process inviting submissions to fund, develop and operate the site under a ground lease.

Following the evaluation of EOI submissions, a report was presented to the [City's Ordinary Council Meeting on Tuesday, 12 July 2022](#). An eco-retreat submission for glamping style accommodation was considered the preferred proposal (herein referred to as the ecotourism development or ecotourism proposal). Council requested that stakeholder and community engagement be undertaken to obtain feedback on the proposal as well as collecting the community's alternative ideas and preferred use for the site.

### Ecotourism Development

The proposed ecotourism development includes glamping style accommodation with approximately 30 short-term accommodation sites, a café, event space and lawn area. It includes:

- **Deluxe and family glamping** – deluxe units with steel frames and a canvas roof. Fully-furnished with power, air-conditioned and ensuite bathroom. Glass walls and solid entrance doors to the front as a wind barrier. Outside decking (to eliminate concrete slabs and reduce their footprint) with solar lights.
- **Outpost glamping** – 3x3m custom-built accommodation units. Air-conditioned and fitted with ensuite bathrooms.
- **Café** – a licensed café open to the public for breakfast and lunch and providing catering for events.
- **Event space** – versatile area for community events, business meetings and family celebrations.
- **Lawn area** – lawn area could be utilised for regular and one-off community activities such as fitness programs, sunset concerts and community events.
- **Reflection pool** – long, shallow children's paddling pool with an infinity edge.
- **Wheelchair access** – wheelchair access from the car park to the accommodation areas, event space and lawn area with some units providing accessible accommodation.
- **Service area** – reception for guests and visitors, site office and caretaker accommodation.

The project '[Your Say](#)' page includes more information on the project history and the proposal, such as a detailed [Questions & Answers document](#) and prior [flora and fauna reports](#). Background information was also provided in previous reports to Council, including the reports in [September 2020 and July 2022](#).

## Stakeholder and Community Engagement

Between December 2022 and March 2023, two phases of stakeholder and community engagement were undertaken to enable residents, ratepayers and businesses within the City of Wanneroo to learn about the proposal and provide feedback. The engagement process aimed to:

- Inform the community of the project and the ecotourism, café and events space proposal;
- Understand stakeholder and community views on the proposal; and
- Explore alternative ideas for the site.

The development and scope of the engagement process involved the [Quinns Rocks Caravan Park Re-development Councillor Working Group](#), with briefings provided to Working Group members and Council Members during the engagement period.

The City also engaged with the proponent of the redevelopment proposal to provide information on the community engagement process and feedback and obtain information as required.

The community engagement approach was undertaken in two phases:

### **Phase 1 – Information sharing and preliminary key stakeholder engagement (Dec 2022 to early Feb 2023)**

The first phase of the engagement process focused on raising community awareness of the project and upcoming engagement opportunities.

Meetings were held with key stakeholders and a random selection of City of Wanneroo residents and ratepayers, via:

- 17 in person interviews with key stakeholders and two via email / phone.
- Two focus group discussions with 13 randomly selected residents and ratepayers from the City of Wanneroo.

### **Phase 2 – Community engagement (mid Feb to late Mar 2023)**

The second phase involved actively engaging and consulting with the broader community and obtaining feedback from residents, ratepayers and businesses from the City of Wanneroo.

The engagement activities included:

- A community drop-in session with over 50 attendees.
- A community survey using two sampling methods:
  - A market research sample with a random selection of City residents and ratepayers conducted by Thinkfield, an independent market research company. The market research sample involved 426 randomly selected residents and ratepayers.

- An open sample that City of Wanneroo residents and ratepayers could complete online via the Your Say project webpage or using a paper copy. The open survey had 1006 responses.
- Across both sampling methods, the survey data was split according to residential proximity to the site, so that the views and opinions of residents in the immediate site area (Central West Ward) could be compared with residents in the broader area (other wards).
- Local young people aged 14 – 16 were engaged using targeted methods, including printed copies of the community survey. The City's Youth officers promoted the survey at local Youth Centres and distributed postcards outlining how young people could participate in the engagement.

A range of communications was used throughout the engagement process to inform the community about the proposed concept including signage at the site, postcards, posters and letters to surrounding residents, emails and social media. The [City's website](#) was regularly updated during the different phases of the engagement and included links to an information brochure, and a [Question and Answer document](#) (see Appendix A for more information).

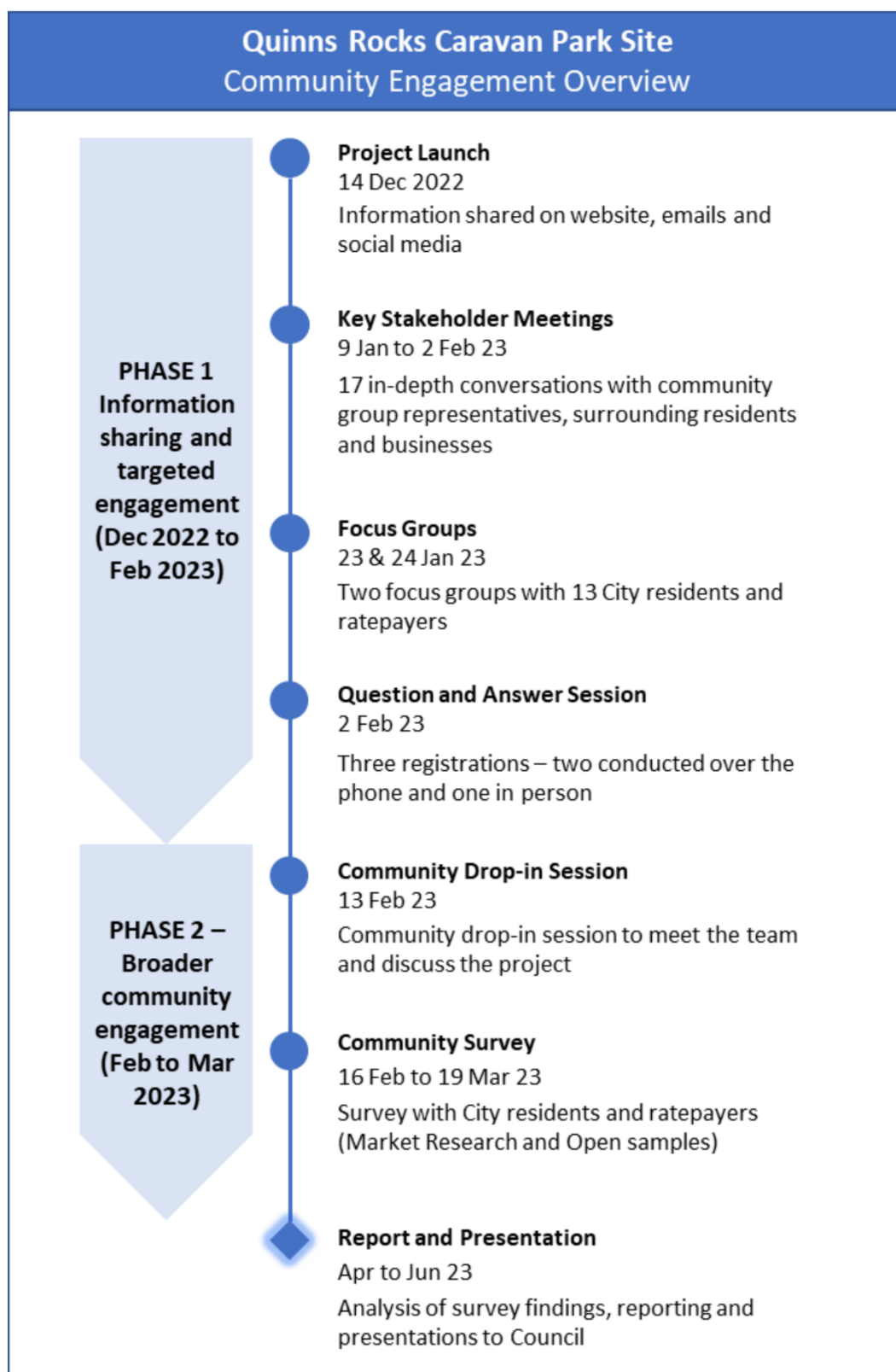


Figure 2: Community Engagement Process



## Key Findings

Multiple engagement activities were undertaken to obtain stakeholder and community feedback, including: in person stakeholder meetings, focus group discussions, a community drop-in session, general online feedback and the community survey (including a market research sample and open sample).

Overall sentiments toward the ecotourism development were varied with some stakeholders supporting, some opposing and a smaller proportion neutral or indifferent. Levels of support varied depending on the engagement activity:

- Stakeholder interviews show divided support (approximately half support and half oppose).
- Focus groups and the market research sample of the community survey show majority support.
- Community drop-in sessions and the open survey results identified majority opposition, particularly in the Central West Ward.

The following subsections summarise the key findings as they relate to each specific engagement activity.

### Stakeholder meetings

In January and February 2023, a total of 19 stakeholders were engaged to obtain feedback about the ecotourism development and preferred use for the site. 17 in person meetings were held with local residents, community group representatives, local businesses and industry representatives. Two stakeholders provided feedback via phone and email. A snapshot of the main findings from the stakeholder meetings is detailed below.

#### Snapshot of stakeholder meeting findings

Participants' reasons for supporting the ecotourism proposal included:

- Addresses previous community feedback – the ecotourism proposal had responded to community feedback to contain the development to the existing caravan park site and not encroach on the surrounding bushland.
- Provides tourism accommodation – modern and unique concept, eco-friendly design, provides needed accommodation in the area and would bring tourists to the region.
- Revenue – generates revenue for the City.
- Economic development – positive impact on economic development in the area.

Participants' reasons for opposing the ecotourism proposal included:

- Parking – insufficient parking in the area.



- Exclusive – rare coastal land that could be used for public purposes is closed off to the public.
- Impact on the Quinns Mindarie Surf Life Saving Club (QMSLSC) – restrictions on future expansion of the Club and conflicting land uses (e.g. nippers and tractors with visitors at the site).
- Unaffordable – considered too expensive and not family friendly accommodation (prefer caravans).
- Financial integrity and viability – concerns regarding financial integrity of proponent and viability of the business.
- Negative economic impact – may detract from existing businesses in area. The demand for another event space and café at the site were also questioned given that there are already venues that offer these services at the site.
- Impacts to immediate residents – impacts on immediate residents from the development such as noise and traffic.
- Bushland – potential future encroachment and impacts on surrounding bushland.

A small number of participants were neutral or indifferent to the proposal, stating that they did not mind what happened at the site so long as the development is contained to the original footprint of the former caravan park site, has minimal impacts on views and noise and generates revenue for the City.

Several opportunities and challenges associated with the proposal were raised by participants. Opportunities and challenges that were raised by multiple people who were supportive, neutral and opposed to the ecotourism development are summarised below:

- Participants felt there were opportunities to improve the ecotourism development by increasing access to, and availability of facilities and amenities (e.g., BBQs, Cafes, Kiosks), increasing accommodation options and keeping prices affordable, ensuring the development is sustainable such as solar passive, adding playgrounds and sun protection, and rethinking the reflection pool to increase its utility and safety.
- Participants felt there were challenges that the ecotourism development needed to overcome, including long-term access to parking at the site, very windy conditions, affordability of the accommodation, public access to the space, impact on the surrounding bushland, impact on the potential future expansion of the QMSLSC, snakes and bushfire risk of the area, and traffic and noise impacts to the area.

Stakeholders varied in their preferred use for the site with some stakeholders preferring the ecotourism proposal and others preferring the site to be used for a community space, a proportion of the site allocated for the potential future expansion of the QMSLSC, overflow parking, or to be restored as bushland.

## Focus group discussions

Two focus group discussions were held during the engagement period. The first session involved a random selection of seven residents from suburbs close to the site (Clarkson, Merriwa, Butler, Quinns Rocks and Mindarie). The second session involved six residents from suburbs outside the immediate area (Carramar, Marangaroo, Madeley, Pearsall, Alkimos and Girrawheen). A snapshot of the main findings from the focus groups is detailed below.

### Snapshot of focus group discussions

Findings from the focus groups revealed general support for the ecotourism development by participants, who were randomly selected by Thinkfield Research, an independent market research company. The focus group that included residents closer to the site (i.e., focus group 1) all strongly supported or somewhat supported the proposal. The focus group that included residents further from the site (i.e., focus group 2) all somewhat supported or had neutral feelings regarding the proposal.

Participants from both groups supported the modern and unique concept, eco-friendly design, proximity, and increased tourism it would bring to the area. Many participants, particularly in focus group 1, felt the development would provide a unique accommodation experience for the area, meet the need for more accommodation options for visitors and facilitate increased travel to the area.

Despite overall support or indifference for the proposal in both groups, participants raised concerns about the limited privacy of the proposed accommodation (i.e., accommodation units were too close to each other), the functionality, safety and maintenance of the reflection pool, public access to the site, the perceived high cost of staying in the accommodation (i.e., too expensive), and the commercial viability of the development at Quinns Rocks (considered suburbia). Participants also discussed the potential negative impacts of noise, traffic and parking for immediate residents and users of the site, and the limited local amenities such as eateries and activities to service children and families staying at the accommodation.

Within both focus groups, participants held different views and opinions about commercialising the site. Some people preferred the site to be used for community purposes but were concerned about the costs and impacts on rates, whereas others preferred a private company to develop the site to avoid costs the public.

## Community drop-in session

Over 50 local residents, ratepayers and QMSLSC members attended the community drop-in session on Monday 13 February 2023 at the Quinns Mindarie Community Centre. Of these, approximately 35 to 40 people participated in a round circle discussion.

### Snapshot of community drop-in session

Findings from the community drop-in session revealed majority opposition to the ecotourism proposal. During the session, several concerns regarding the ecotourism proposal were raised and discussed. Specific concerns raised by attendees included:

- The community were frustrated that the business case and subsequent consultation did not consider other options apart from a tourism development, including leaving the site alone or developing it as a community space.
- The site is an iconic part of the beach and the last piece of land on the foreshore north of Mullaloo.
- Most of the community members in attendance prefer the site to be used as a community space similar to Mullaloo or Whitfords Nodes and include green space, community facilities such as BBQs, places to have picnics, an all-ages playground, shelter from the sun, etc. There could also be a bus turnaround area.
- The community would like to see some form of kiosk or café developed at the site (within the community space) that could generate revenue to subsidise the capital and maintenance cost of the community space.
- A few community members mentioned they could live with the proposal if they had to however, they want to ensure it does not encroach on the surrounding bushland, the parking is managed and there are no direct impacts on immediate residents.
- The community suggested that there could be a portion of the site dedicated to the City to run controlled events such as food trucks, summer concerts, etc. This could provide opportunities for the community to come together.
- The site should be designed in a way that recognises and celebrates the history of the site as a caravan park. For example, sun shelters in the shape of caravans.
- There are concerns about the financial viability of the proposed development. The community questioned the demand for ecotourism accommodation at Quinns Rocks and felt it will struggle financially.
- Community members believe that what is on offer to be shared with the community (the lawn space) is very small and inadequate compared to what could be utilised if the whole site was developed for community purposes.
- There are concerns about the noise and visual impacts of the development on local residents and the safety of the paddle pool.
- There is insufficient parking at the site at peak times and the development would further impact on this. There are also concerns that the development would increase the need for parking and that Council would decide to encroach on the surrounding bushland to create additional parking in future.
- The community want additional protections put in place to ensure the surrounding bushland is protected from future development / encroachment.
- There is a limited number of beaches with a swimmer's protection net, making Quinns Beach a very popular destination. The use of the site has increased dramatically and



will only increase. Need to consider the potential future expansion of the QMSLSC when determining what to do with the site.

## Community survey

The Community Survey was conducted during the second phase of the community engagement process between 16 February and 19 March 2023. The survey was undertaken following an information sharing and awareness phase between December 2022 and January 2023 which sought to inform the community of the ecotourism development and explore alternative ideas for the former Quinns Rocks Caravan Park site. Refer to Appendix B for a hard copy version of the survey.

The survey was completed using two data collection methods involving:

- A market research sample with a random selection of 426 City of Wanneroo residents and ratepayers using face-to-face interviewing and an online community panel (196 from the Central West Ward where the site is located, and 230 from the other six council wards). The market research sample enables Council to understand the likely views of the population they represent with a survey error of +/- 4.7% at the 95% confidence level for the whole City of Wanneroo, +/- 7% for the Central West Ward and +/- 6.5% for all other wards.

The market research sample is a method of gaining insight into a population's view on a particular topic, without needing to collect data from every person within the population. To do this, a random sample of the population, representative of the whole population is needed. Random sampling enables strong statistical inferences to be made about the whole group.

It should be noted that survey accuracy is a function of both the sample size and the distance that the survey results are from 50% (broadly, the further a survey estimate is from 50%, the more accurate it will be). Hence, while the exact confidence limits will vary according to the survey result itself, some broad tolerance limit guidelines have been quoted to provide a guide as to the accuracy of the survey results.

The survey error grid below shows the extent to which survey error varies from the "worst case" of a 50% estimate, to the "most confident" assessment of 10% of the sample (or 90%) expressing a particular view.

SURVEY PRECISION at 95% level of confidence	
	Sample of 426
50/50	± 4.7 %
60/40	± 4.65%
70/30	± 4.35 %
80/20	± 3.8 %
90/10	± 2.9 %

- An open sample to allow City of Wanneroo residents and ratepayers to complete the survey online via the Your Say project webpage or using a paper copy survey. The

open survey is likely to reflect the views of the community that are most interested and / or impacted by the project. Given their self-identified nature and that these were not a random sample of the population, it is not possible to generalise the findings of the open survey to the broader City of Wanneroo community. A total of 1006 people completed the open survey (742 from the Central West Ward and 264 from the other six council wards).

- For both the market research sample and the open sample, the data for the Central West Wards and Other Wards were weighted to better reflect the City of Wanneroo population. This is a common statistical method to address disparities in the participation level in a survey sample, which in the current case involved the locations of the sample groups. For example, in the market research sample, the Central West Ward was deliberately oversampled by Thinkfield (196 of the total 426 survey respondents) to enable confident assessment of the community attitude in that Ward, which is closest to the site location. If those numbers were added back to the Other Wards numbers to create a consolidated response for the whole City of Wanneroo, the Central West Ward would, if not weighted, disproportionately influence the overall findings.

The weighting only applies when quoting the total City of Wanneroo results. The results within each subgroup (Central West Ward and Other Wards) are not affected.

The table below shows the total number of responses for the Central West Ward and Other Wards (Ward Sample column), the percentage of the total for each of the Wards (Ward Sample Profile column), the actual population for each Ward extracted from the City of Wanneroo website (Ward Population column) and the Weight Applied to each Ward when combining the data to determine the City of Wanneroo results.

	<b>Ward</b>	<b>Ward Sample</b>	<b>Ward Sample Profile</b>	<b>Ward Population %</b>	<b>Weight Applied</b>
Market Research Sample	Central	40	9%	13%	1.44
	Central East	35	8%	16%	2.0
	Central West	196	46%	15%	0.33
	North	38	9%	16%	1.8
	North East	45	11%	12%	1.1
	South	35	8%	14%	1.8
	South West	37	9%	15%	1.7
Open Sample	Central West Ward	742	74%	15%	0.20
	Other Wards	264	26%	85%	3.3



### Snapshot of community survey findings

Findings from the market research sample revealed support (70%) for the ecotourism development. Most respondents, regardless of their residential proximity to the site, felt the ecotourism development was their preference for the site.

This contrasts with the findings from the open sample, which showed approximately equal proportions of support and opposition to the ecotourism development overall (46% support, 48% oppose), and greater opposition in the Central West Ward (67% oppose vs 29% support).

Despite the varying levels of support, reasons provided for support or opposition were relatively consistent across the two sampling methods.

- Participants who supported the proposal valued the perceived financial benefits the proposal would bring to the region, the improvements it would offer to the community and surrounding landscape, and the modern and unique design and concept.
- Participants who opposed the proposal had concerns regarding the loss of an existing public space to a commercial developer, limited community access to the site, impacts on parking in the area, and the high cost of staying in the accommodation.

The survey data revealed several common opportunities and challenges associated with the proposal.

- Participants felt there were opportunities to improve the proposal, by adding specific features such as BBQ facilities, spaces that could be accessed by the community, public toilets, sustainable lighting, events, and food trucks.
- Participants felt there were challenges with the proposal, including that people would not frequent the ecotourism development, it was not the best use for the space, and that it would not bring tourists to the region. It is worth noting that these challenges were raised far more often in the open survey sample than the market research sample.

A breakdown of the Community Survey for each of the two samples is provided.

## Market research sample

### Demographics (Questions 1, 2 and 3)

The demographics for the market research sample is outlined in the tables below.

Age		
Under 16 years	0%	2
16 – 29 years	19%	51
30 – 39 years	26%	77
40 – 49 years	16%	87
50 – 59 years	16%	86
60 – 69 years	11%	58
70 or over years	12%	65
<b>TOTAL</b>	<b>100%</b>	<b>426</b>

Resident, ratepayer or business owner/manager in the City of Wanneroo?		
Yes, I'm a local resident / ratepayer	99%	419
Yes, I'm a local business owner / manager	3%	17
None of the above (exit survey)	0%	0
Unsure	1%	2
<b>TOTAL</b>	<b>100%</b>	<b>426</b>

*Multiple answers permitted.*

Gender		
Male	49%	188
Female	51%	238
Other	0%	0
<b>TOTAL</b>	<b>100%</b>	<b>426</b>

*Optional.*

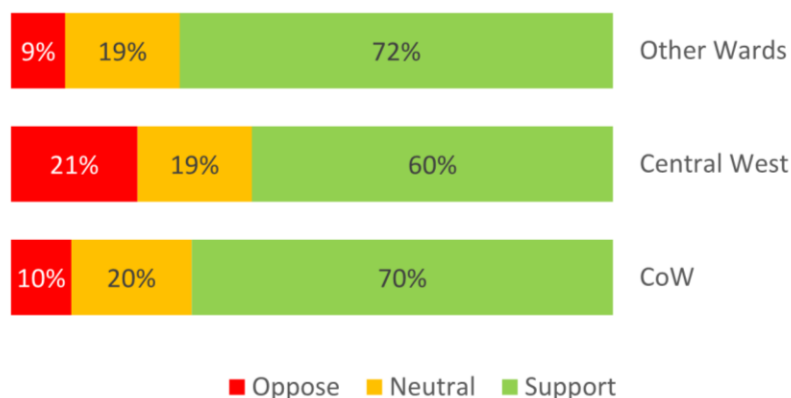
## Feedback on ecotourism development

### Level of Support or Opposition to the Ecotourism Development (Question 12 and 13)

**Survey question 12:** What are your overall feelings towards the Quinns Rocks Ecotourism Development proposal?

When asked to describe the level of support or opposition for the ecotourism development, most residents regardless of residential proximity to the site, supported the project (70% from the City of Wanneroo).

Most residents from the Central West Ward were supportive (60%), though a percentage of respondents were opposed to the project (21%). Residents from Other Wards were more supportive of the ecotourism development (72%), with comparatively fewer respondents opposed to the project (9%).



**Survey question 13:** Why do you [support / feel neutral towards / oppose] the proposal? Please provide as much detail as possible about potential issues and benefits.

Residents from both the Central West Ward and Other Wards provided similar reasons for their support, including:

- financial benefits for the region (Central West Ward – 41%, Other Wards – 32%),
- improved tourism and accommodation (Central West Wards – 24%, Other Wards – 33%),
- perceived benefits of glamping with low impact accommodation (Central West Ward – 13%, Other Wards – 22%), and
- improved facilities for locals (Central West Ward – 17%, Other Wards – 19%).

Residents from both the Central West Ward and Other Wards provided similar reasons for their opposition to the project, including:

- restricted community access to the site (Central West Ward – 67%, Other Wards – 42%),
- traffic concerns (Central West Ward – 22%, Other Wards – 10%), and
- desire for more permanent sites/caravans (Central West Ward – 7%, Other Wards – 24%).

### Enhancements to the Ecotourism Development (Question 14)

**Survey question 14:** What enhancements, if any, could be made to improve the Quinns Rocks Ecotourism Development proposal?

When asked if they could suggest improvements that could be made to the proposal, roughly half of the surveyed residents from the Central West Ward (56%) and Other Wards (48%) did not offer a response or any suggestions.

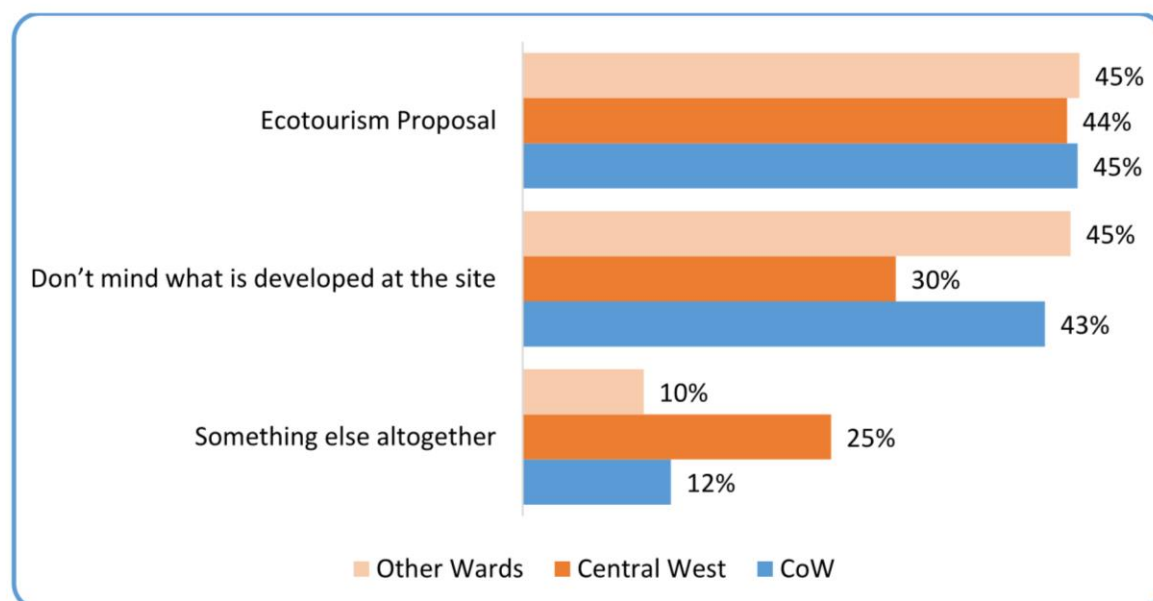
Of the residents who did make suggestions, members from the Central West Ward and Other Wards mostly agreed that the proposal might be improved by providing increased access to BBQ and recreational facilities on site (Central West Ward – 12%, Other Wards – 13%), and offering a wider range of accommodation options (Central West Ward – 8%, Other Ward – 8%).

### Preference for Site Development (Question 15)

**Survey question 15:** Would you prefer the Quinns Rocks Ecotourism Development proposal to be developed at the site, something else altogether or you don't mind what is developed at the site?

<input type="checkbox"/>	Something else altogether
<input type="checkbox"/>	Ecotourism Development proposal
<input type="checkbox"/>	Don't mind what is developed at the site

When asked what their preference for the site was, about half of the respondents from the Central West Ward (44%) and Other Wards (45%) favoured the ecotourism development. About a third of the respondents from the Central West Ward (30%) and 45% of respondents in the Other Wards don't mind what is developed at the site. About a quarter of the Central West Ward (25%) and 10% from the Other Wards want something else altogether.





## Feedback on alternative uses for the site

### Alternatives to Ecotourism Development (Question 16)

#### SECTION 4: Preferred use of the site

Thank you for your feedback on the Quinns Rocks Ecotourism Development proposal. We would now like to explore other ideas you may have for how the site may be used.

If Council decides not to proceed with the proposal, the City will need to commence a process to decide on another use for the site. Currently no funding is allocated for this process which would need to consider the feasibility of any options on the site, the impact on surrounding environment and community, infrastructure and capital expenditure.

**Survey question 16:** What would be your preferred use of the site? (For example, the community has suggested a community Space with a kiosk or café could be developed at the site with BBQ's, shelters and green space, etc.)

When asked to consider alternative uses for the site, residents from the Central West Ward and Other Wards were consistent in favouring BBQ, playground and family-friendly facilities (Central West Ward – 27%, Other Wards – 35%), and a community venue and park (Central West Ward – 24%, Other Wards – 28%).

Several respondents from Other Wards identified kiosks, cafes and bars as desirable alternatives for the site (24%), though this view did not appear to be shared by respondents from the Central West Ward (8%).

### Specific Features (Question 18)

*The proponent has indicated that public and community access to the café and lawn area will be encouraged. Also, the community has indicated that they would like the site to be used as a community space with community activities, events and facilities. To help us understand what the community would most like to see at the site, please answer the following questions.*

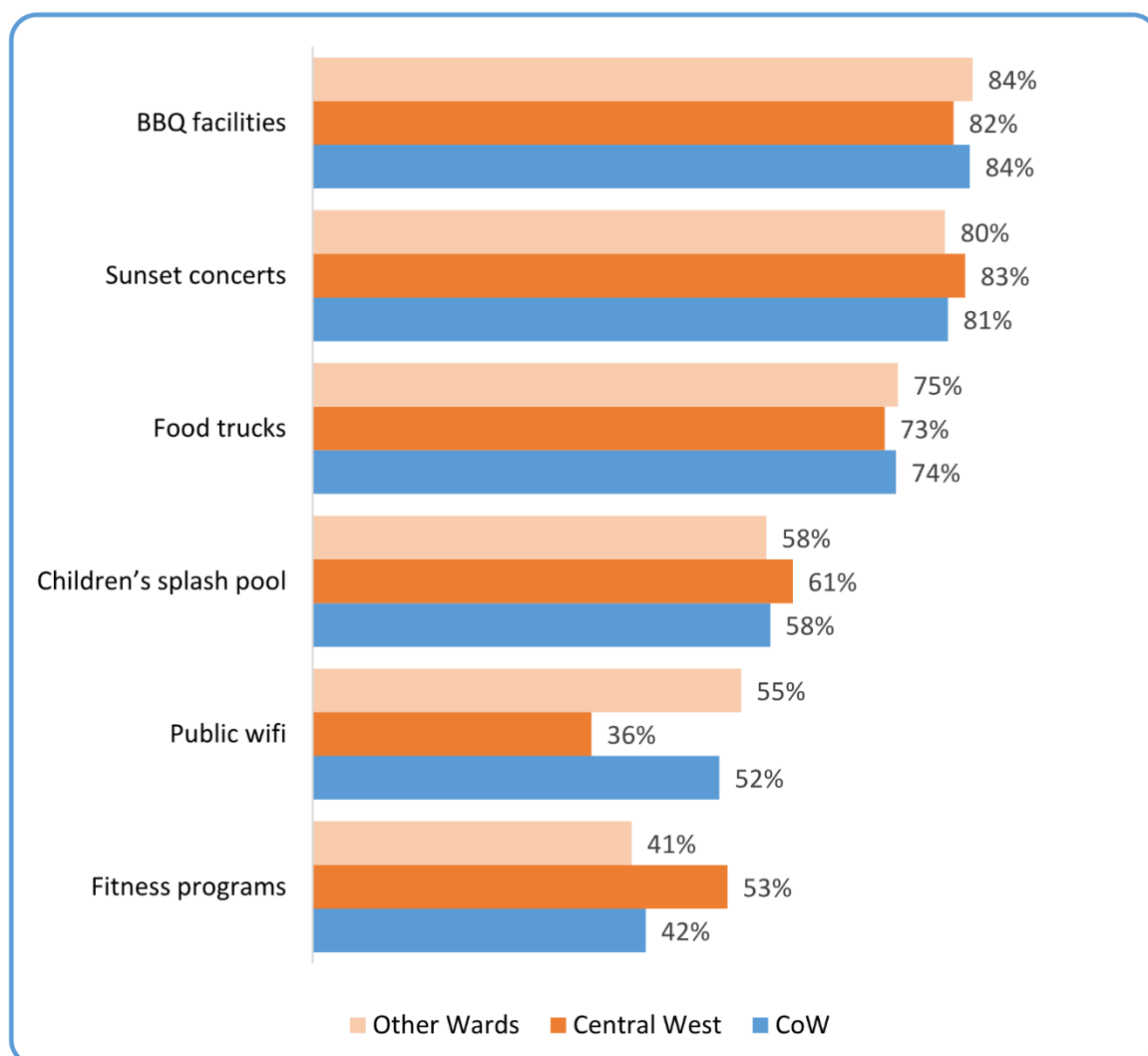
**Survey question 18:** What community activities, events or facilities would you like to see on offer? (tick all that apply)

<input type="checkbox"/>	Fitness programs
<input type="checkbox"/>	Sunset concerts
<input type="checkbox"/>	Sheltered spaces
<input type="checkbox"/>	BBQ facilities
<input type="checkbox"/>	Public wifi
<input type="checkbox"/>	Food trucks
<input type="checkbox"/>	Other (please specify)

The desired features for the site were consistent across both residents from the Central West Ward and Other Wards. Notably, most residents wanted the site to include BBQ



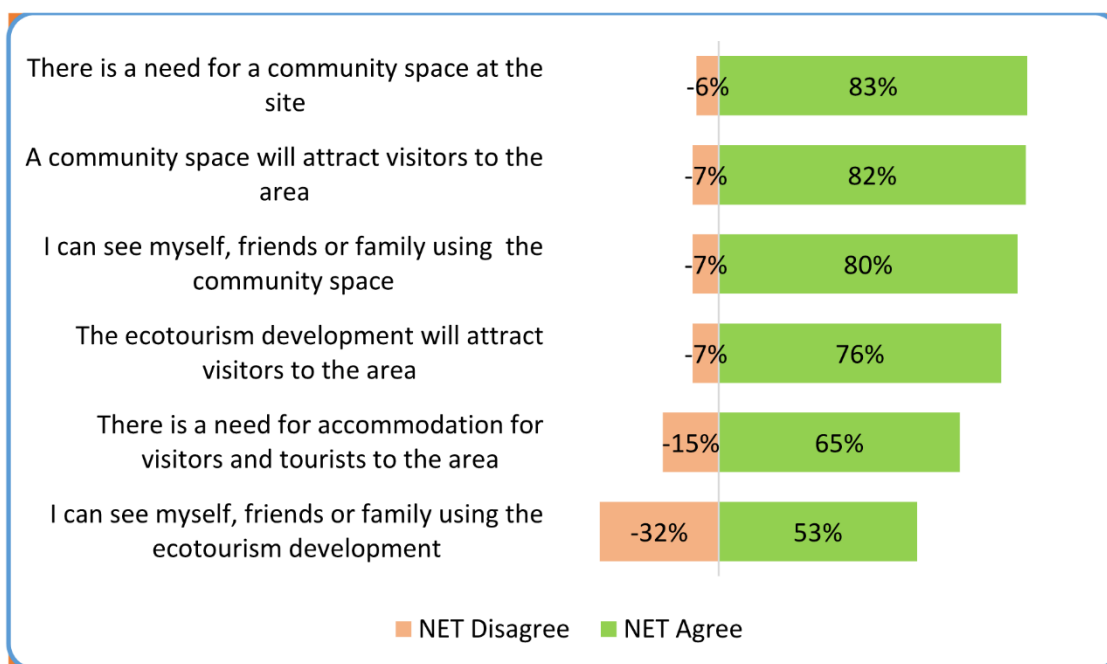
facilities (Central West Ward – 82%, Other Wards – 84%), sunset concerts (Central West Ward – 83%, Other Wards – 80%), food trucks (Central West Ward – 73%, Other Wards – 75%) and a splash pool for children (Central West Ward – 61%, Other Wards – 58%).



**Overall attitudes (Question 19)**

<b>Survey question 19: To what extent do you agree or disagree with the following statements?</b>					
	Strongly agree	Somewhat agree	Neutral	Somewhat disagree	Strongly disagree
There is a need for accommodation for visitors and tourists to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
There is a need for a community space at the site	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The ecotourism development will attract visitors to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
A community space will attract visitors to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
I can see myself or my friend or family staying at the ecotourism development	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
I can see myself or my friends or family using the community space	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

When asked to agree or disagree with a series of statements about the needs of the region, most respondents agreed that there is a need for community space at the site (83%), that a community space would attract visitors (82%), that they would use the space if made available to the community (80%), that the ecotourism development would attract visitors (76%), that there is a need for accommodation in the area (65%) and that they or those known to them would use the ecotourism development (53%).

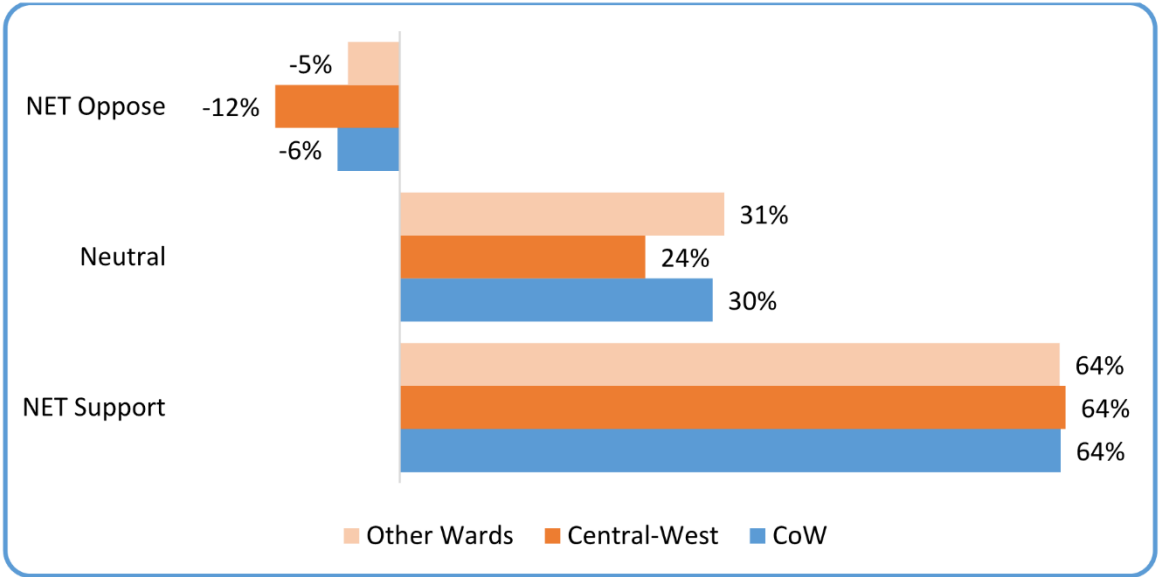


Public funding (Question 20)

**Survey question 20:** To what extent do you support any alternative uses such as a community space being publicly funded?

Strongly agree	Somewhat agree	Neutral	Somewhat disagree	Strongly disagree
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Regardless of residential proximity to the site, most respondents supported the notion of a publicly funded alternative to the ecotourism development (64%). Interestingly, residents from Central West Ward were more likely to oppose community funding for the space (12%) than residents from Other Wards (5%).



## Open sample

### Demographics (Questions 1, 2 and 3)

The demographics for the open sample is outlined in the tables below.

Age		
Under 16 years	1%	7
16 – 29 years	15%	77
30 – 39 years	29%	157
40 – 49 years	19%	256
50 – 59 years	19%	280
60 – 69 years	11%	155
70 or over years	6%	74
<b>TOTAL</b>	<b>100%</b>	<b>1006</b>

Resident, ratepayer or business owner/manager in the City of Wanneroo		
Yes, I'm a local resident / ratepayer	99%	999
Yes, I'm a local business owner / manager	5%	41
None of the above (exit survey)	0%	0
Unsure	0%	3
<b>TOTAL</b>	<b>100%</b>	<b>1006</b>

*Multiple answers permitted.*

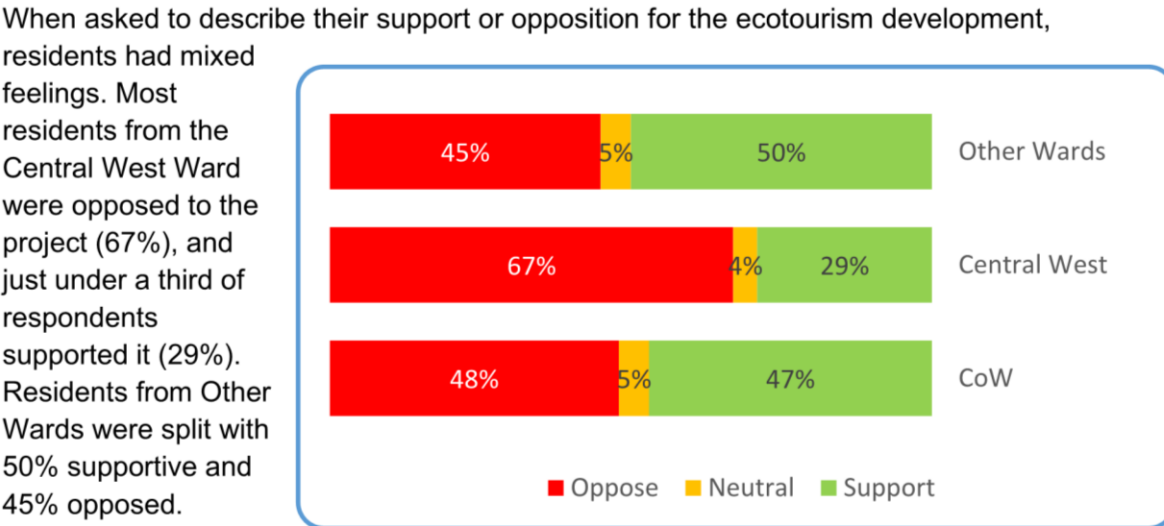
Gender		
Male	49%	393
Female	51%	610
Other	0%	3
<b>TOTAL</b>	<b>100%</b>	<b>1006</b>

*Optional*

Feedback on ecotourism development

Level of Support or Opposition to the Ecotourism Development (Question 12 and 13)

**Survey question 12:** What are your overall feelings towards the Quinns Rocks Ecotourism Development proposal?



**Survey question 13:** Why do you [support / feel neutral towards / oppose] the proposal? Please provide as much detail as possible about potential issues and benefits.

Residents from both the Central West Ward and Other Wards provided similar reasons for their support, including:

- perceived financial benefits for the region (Central West Ward – 42%, Other Wards – 48%),
- improvements to the community and maintenance of the land (Central West Ward – 47%, Other Wards – 36%), and
- satisfaction with the proposed accommodation and site design (Central West Ward – 31%, Other Wards – 37%).

Residents from both the Central West Ward and Other Wards provided similar reasons for their opposition to the project, including:

- that the site should be opened up for community access (Central West Ward – 47%, Other Wards – 37%),
- the site should be kept for community access (Central West Ward – 38%, Other Wards – 34%), and
- the cost and exclusivity of the accommodation was prohibitive (Central West Ward – 38%, Other Wards – 31%).



Enhancements to the Ecotourism Development (Question 14)

**Survey question 14:** What enhancements, if any, could be made to improve the Quinns Rocks Ecotourism Development proposal?

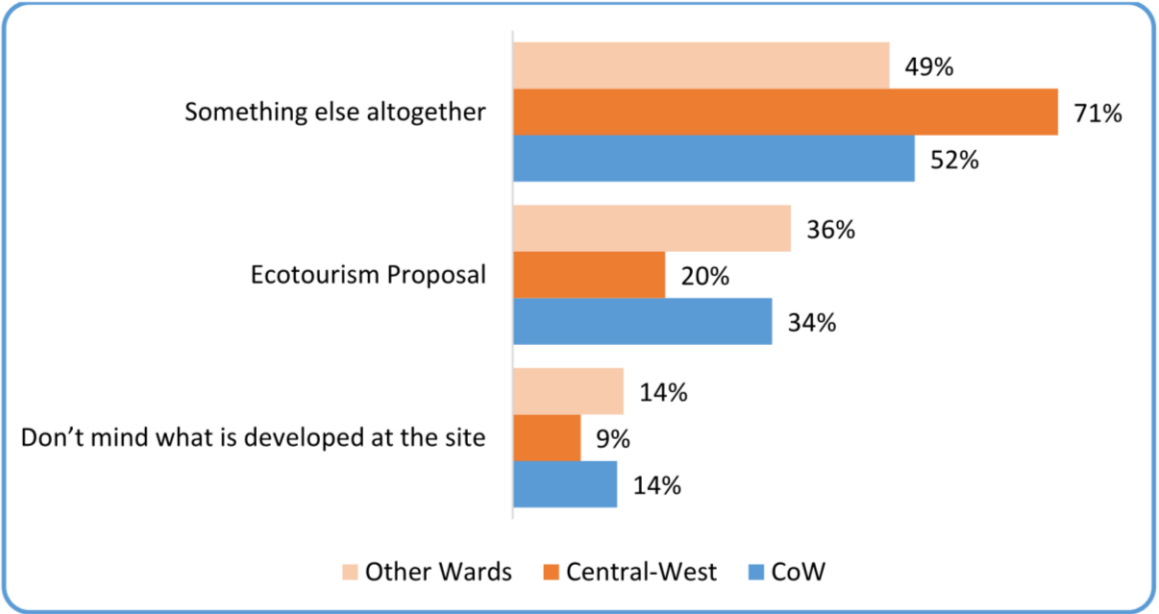
When asked if they could suggest improvements to the proposal, the most popular suggestion was to not move forward with the project (Central West Ward – 35%, Other Wards – 21%). Respondents who offered suggestions as to how the proposal might move forward and improve, mostly agreed that the proponent could provide increased access to BBQ, recreational, and family-friendly facilities on site (Central West Ward – 24%, Other Wards – 17%), and offer improved outdoor lighting (solar) and public toilet access (Central West Ward – 20%, Other Wards – 16%). About a fifth of the respondents in each group did not provide any suggestions or respond to the question (12% and 16% respectively).

Preference for Site Development (Question 15)

**Survey question 15:** Would you prefer the Quinns Rocks Ecotourism Development proposal to be developed at the site, something else altogether or you don't mind what is developed at the site?

<input type="checkbox"/>	Something else altogether
<input type="checkbox"/>	Ecotourism Development proposal
<input type="checkbox"/>	Don't mind what is developed at the site

When asked what their preference for the site was, most respondents from Central West (71%) and Other Wards (49%) stated they would prefer something other than the ecotourism development. Of the remaining respondents, the ecotourism development was favoured by 20% of Central West Ward, and 36% of Other Ward respondents.



## Feedback on alternative uses for the site

### Alternatives to Ecotourism Development (Question 16)

#### SECTION 4: Preferred use of the site

Thank you for your feedback on the Quinns Rocks Ecotourism Development proposal. We would now like to explore other ideas you may have for how the site may be used.

If Council decides not to proceed with the proposal, the City will need to commence a process to decide on another use for the site. Currently no funding is allocated for this process which would need to consider the feasibility of any options on the site, the impact on surrounding environment and community, infrastructure and capital expenditure.

**Survey question 16:** What would be your preferred use of the site? (For example, the community has suggested a community Space with a kiosk or café could be developed at the site with BBQ's, shelters and green space, etc.)

When asked to consider alternative uses for the site, Central West Ward and Other Ward respondents provided similar answers, with the most popular being community BBQ, playground and family-friendly facilities (Central West Ward – 57%, Other Wards – 37%), well-lit parkland with public toilets (Central West Ward – 53%, Other Wards – 40%), and public-access restaurants, cafes and kiosks (Central West Ward – 24%, Other Wards – 25%).

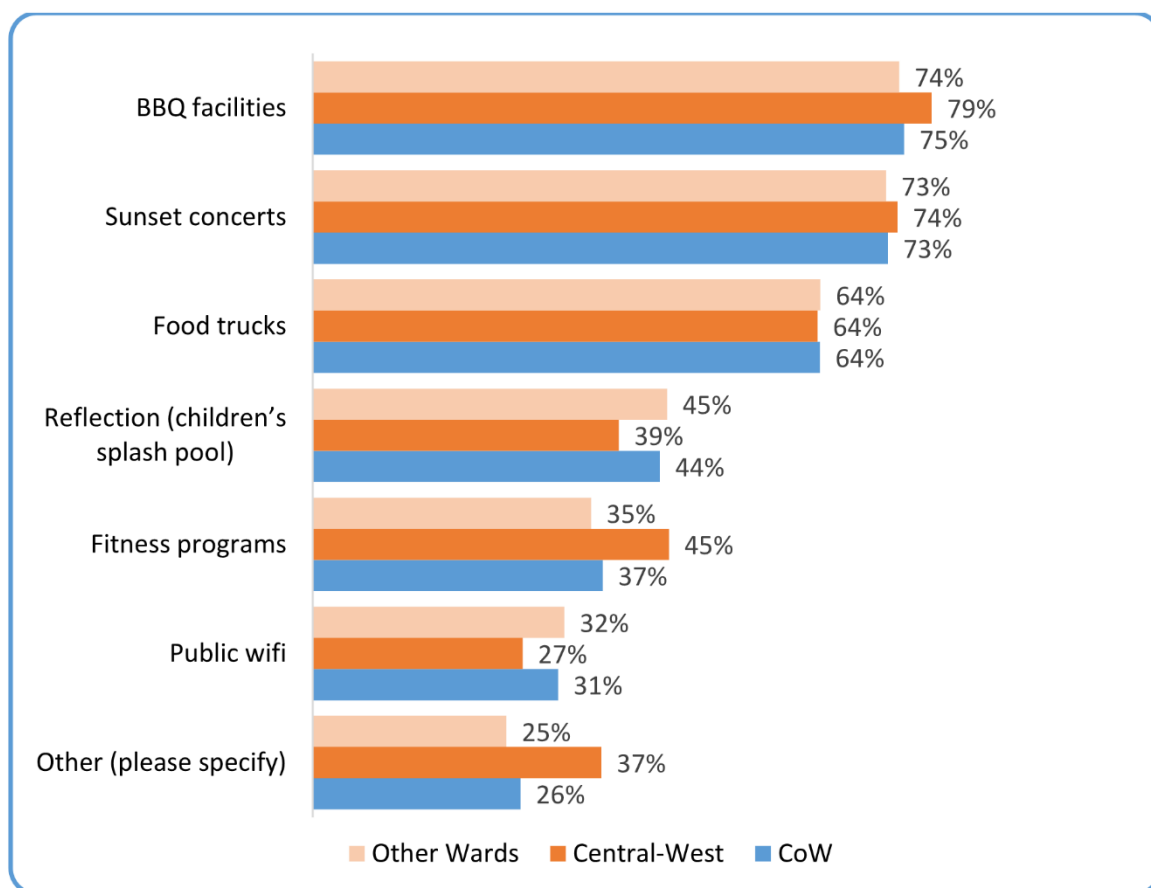
### Specific Features (Question 18)

*The proponent has indicated that public and community access to the café and lawn area will be encouraged. Also, the community has indicated that they would like the site to be used as a community space with community activities, events and facilities. To help us understand what the community would most like to see at the site, please answer the following questions.*

**Survey question 18:** What community activities, events or facilities would you like to see on offer? (tick all that apply)

<input type="checkbox"/>	Fitness programs
<input type="checkbox"/>	Sunset concerts
<input type="checkbox"/>	Sheltered spaces
<input type="checkbox"/>	BBQ facilities
<input type="checkbox"/>	Public wifi
<input type="checkbox"/>	Food trucks
<input type="checkbox"/>	Other (please specify)

The desired features for the site were consistent across both groups. Notably, most residents wanted the site to include BBQ facilities (Central West Ward – 79%, Other Wards – 74%), sunset concerts (Central West Ward – 74%, Other Wards – 73%), and food trucks (Central West Ward – 64%, Other Wards – 64%).

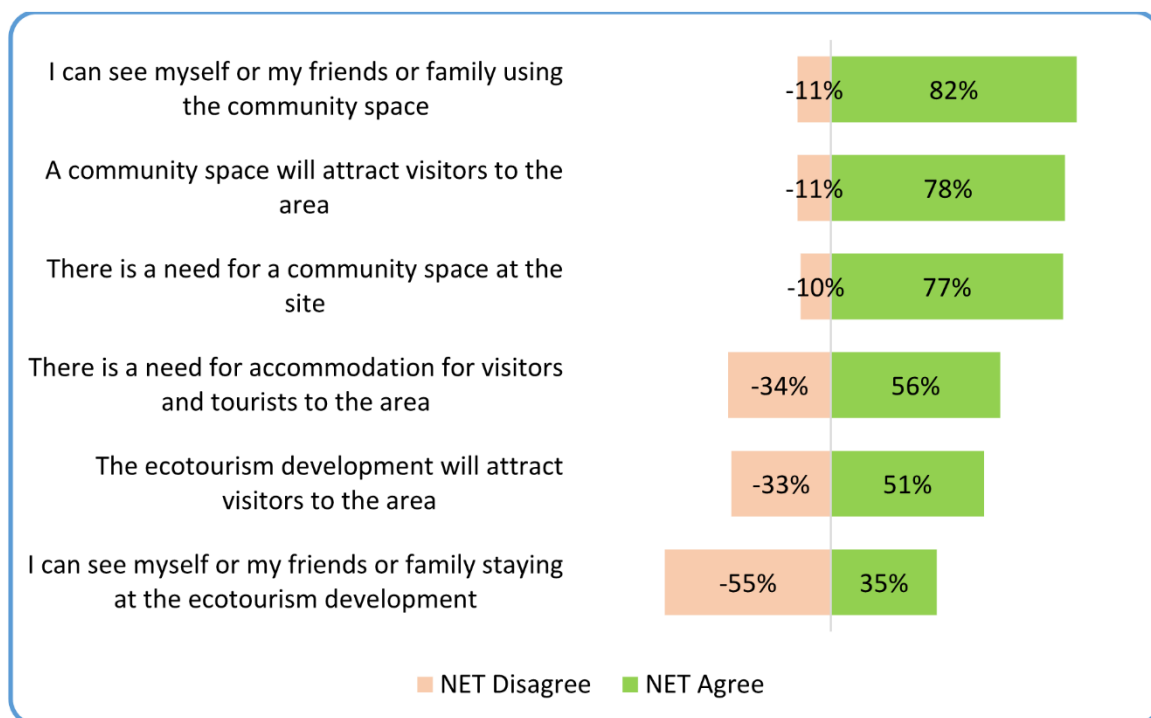


### Overall attitudes (Question 19)

**Survey question 19:** To what extent do you agree or disagree with the following statements?

	Strongly agree	Somewhat agree	Neutral	Somewhat disagree	Strongly disagree
There is a need for accommodation for visitors and tourists to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
There is a need for a community space at the site	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The ecotourism development will attract visitors to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
A community space will attract visitors to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
I can see myself or my friend or family staying at the ecotourism development	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
I can see myself or my friends or family using the community space	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

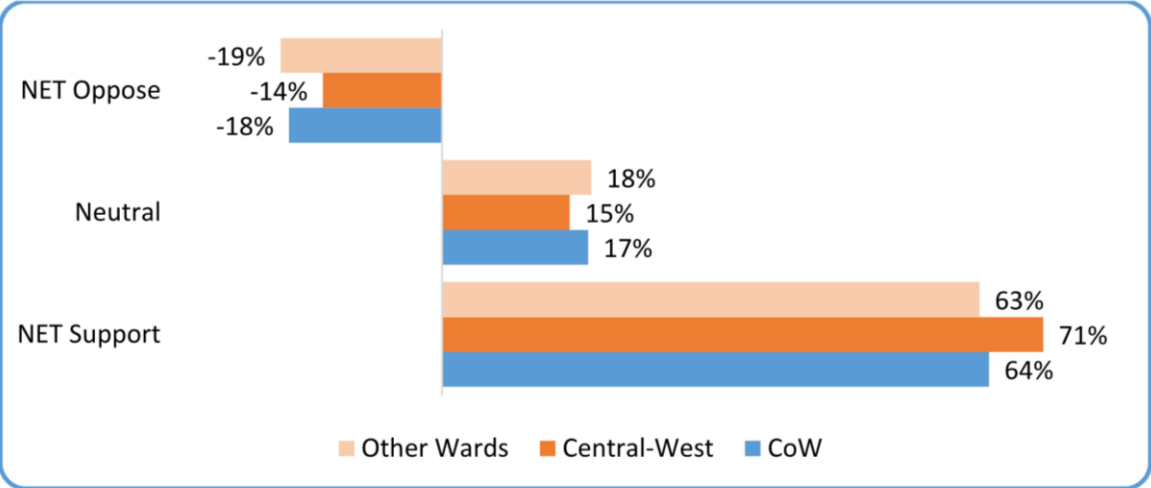
When asked to agree or disagree with a series of statements about the needs of the region, most respondents agreed that they would use the space if made available to the community (82%), a community space would attract visitors (78%) and there is a need for community space at the site (77%). 56% of the respondents agree that there is a need for accommodation in the area and 51% agree that the existing proposal would attract visitors. Roughly a third of respondents (35%) agreed that they could see themselves or those known to them staying at the ecotourism venue.



Public funding (Question 20)

<b>Survey question 20:</b> To what extent do you support any alternative uses such as a community space being publicly funded?					
	Strongly agree	Somewhat agree	Neutral	Somewhat disagree	Strongly disagree
	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Regardless of residential proximity to the site, most respondents supported the notion of a publicly funded alternative to the ecotourism development (64%). Residents from Central West Ward were slightly more supportive of publicly funding the space (71%).



Online feedback

The four key communication channels to share information about the proposed concept and capture feedback were the City’s [Your Say](#) Community Engagement Hub on the City’s website, [ecotourism concept interactive plan](#), social media and community survey.

More than 12,000 people participated in the engagement process via the on-line tools with the Your Say project page receiving more than 27,000 views between 14 December 2022 and 19 March 2023 (refer to Appendix C for more details).



## Next Steps

### Engagement findings

The engagement activities revealed a range of differing views on the ecotourism development and alternative uses for the site:

- The findings from the market research sample of the community survey and the focus group discussions suggest that if the project were to proceed, there would be more support or indifference towards the project from the general population in the City of Wanneroo.
- The findings from the open sample of the community survey and the community drop-in session suggest that there is a sizeable group of people, mostly from the Central West Ward, that are opposed to the project and would advocate to use the site for community purposes.

The engagement outcomes, including the two survey samples give Council a view of the whole City of Wanneroo community's perspectives on the concept proposal. These perspectives all have value and relevance and will inform Council's decision-making.

### Other project considerations

The engagement process occurred in parallel to other studies and information gathered for the project. This includes a parking study that has been progressed since Council last considered the project in July 2022. More information is available on the project [Your Say page](#) and in particular the [Question and Answer document](#).

### Council consideration and future progress

The engagement outcomes and information on other project considerations will be reported to Council in June 2023 to inform a decision about the next steps in the project. This report will be released to the community in advance of the Council item.

Following the Council meeting, further updates will be provided to stakeholders and the community using a variety of communication channels including an update on the Your Say project page, electronic mail to Your Say subscribers, and social media.

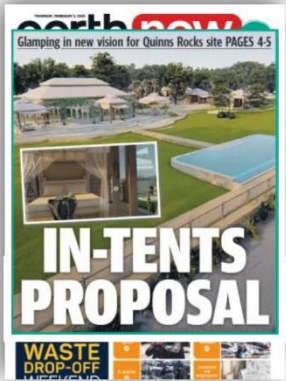
## Appendix A – Communication Activities

The following table outlines the key communication activities to promote the Quinns Rocks Caravan Park redevelopment project community engagement process to residents, ratepayers, community groups and key stakeholders.





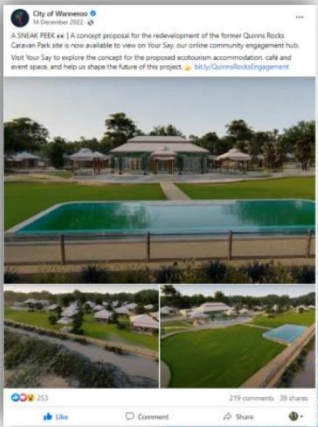
QRCP Community Engagement Communication Samples



Media coverage



Fly-through video



Socials posts



Postcards and Posters



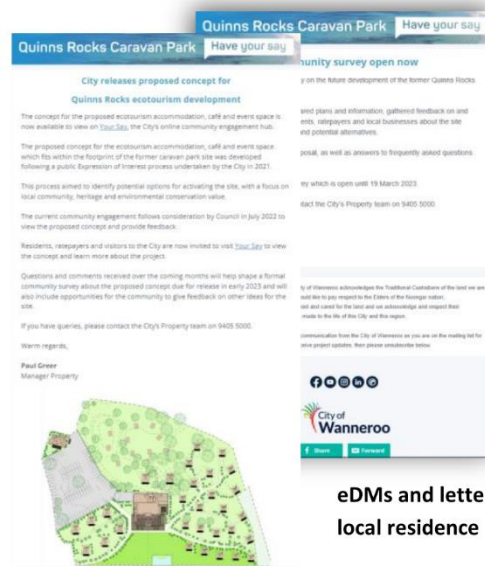
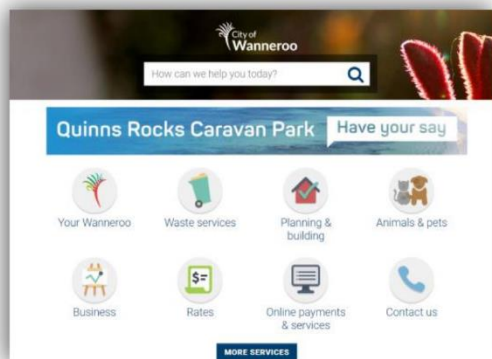
Onsite banner



What's Happening Article



## Website banner



eDMs and letters to  
local residence

## Plus

- Social media
- Onsite sign
- Postcards
- Posters
- Newspaper Front-page banner
- eNews stories

## Appendix B – Community Survey

### Quinns Rocks Ecotourism Development Proposal Community Survey

#### Introduction

The City of Wanneroo invites residents and ratepayer to have your say on the future development of a site in Quinns Rocks.

The survey will take 5 – 10 minutes to complete and your feedback will help to inform Council about the community's preferences for the site.

Thank you for your valuable time, your contributions will help to shape our future City of Wanneroo.

#### SECTION 1: A little bit about yourself

##### Q1. How old are you?

<input type="checkbox"/>	Under 14 years (exit survey)
<input type="checkbox"/>	14 – 16 years (exist survey/open survey request parental permissions)
<input type="checkbox"/>	16 – 29 years
<input type="checkbox"/>	30 – 39 years
<input type="checkbox"/>	40 – 49 years
<input type="checkbox"/>	50 – 59 years
<input type="checkbox"/>	60 – 69 years
<input type="checkbox"/>	70 or over years

##### Q2. Are you a resident or business owner / manager in the City of Wanneroo? (tick all that apply)

<input type="checkbox"/>	Yes, I'm a local resident / ratepayer
<input type="checkbox"/>	Yes, I'm a business owner / manager
<input type="checkbox"/>	None of the above (exit survey)
<input type="checkbox"/>	Unsure (check against suburbs)

##### Q3. Are you ... ?

<input type="checkbox"/>	Male
<input type="checkbox"/>	Female
<input type="checkbox"/>	Other



**Q4. In what suburb is your property?**

\_\_\_\_\_ IF RESIDENT/RATEPAYER ONLY, SKIP TO Q7

**Q5. IF YOU OWN / MANAGE A BUSINESS IN THE CITY OF WANNEROO ASK: In what suburb do you currently own or manage a business?**

\_\_\_\_\_

**Q6. What type of business do you operate?**

<input type="checkbox"/>	Accommodation & Food Services
<input type="checkbox"/>	Agriculture, Forestry or Fishing
<input type="checkbox"/>	Arts & Recreation Services
<input type="checkbox"/>	Construction
<input type="checkbox"/>	Education & Training
<input type="checkbox"/>	Financial & Insurance Services
<input type="checkbox"/>	Health Care & Social Assistance
<input type="checkbox"/>	Information Media & Telecommunications
<input type="checkbox"/>	Manufacturing
<input type="checkbox"/>	Professional, Scientific and Technical Services
<input type="checkbox"/>	Retail Trade
<input type="checkbox"/>	Transport, Postal and Warehousing
<input type="checkbox"/>	Other (please specify)

**Q7. Are you a member of any sporting clubs, community groups or associations in the City of Wanneroo?**

<input type="checkbox"/>	Yes (If yes, what sporting clubs, community groups or association are you a member of?)
<input type="checkbox"/>	No

**SECTION 2: Awareness of the project****Q8. Are you aware of the Quinns Rocks Caravan Park site?**

<input type="checkbox"/>	Yes
<input type="checkbox"/>	No (skip to Q10)
<input type="checkbox"/>	Unsure (skip to Q10)

**Q9. What is your connection to the site?**

--

**Q10. Before this survey, had you heard about the Quinns Rocks ecotourism accommodation, café and event space proposed concept (Ecotourism Development proposal) at the former Quinns Rocks Caravan Park site?**

<input type="checkbox"/>	Yes
<input type="checkbox"/>	No (Skip to Section 3)
<input type="checkbox"/>	Unsure (Skip to Section 3)

**Q11. Where did you hear or see information about the project? (Multiple choice)**

<input type="checkbox"/>	City of Wanneroo website
<input type="checkbox"/>	Community newspaper
<input type="checkbox"/>	City of Wanneroo Social Media
<input type="checkbox"/>	Community Social Media
<input type="checkbox"/>	City of Wanneroo email
<input type="checkbox"/>	City of Wanneroo letter
<input type="checkbox"/>	Word of mouth
<input type="checkbox"/>	Other (please specify)

### SECTION 3: Quinns Rocks Caravan Park site

#### IMPORTANT!

The City of Wanneroo invites you to have your say on the future of the Quinns Rocks Caravan Park site. We are seeking feedback about what City of Wanneroo residents and ratepayers would most prefer to see at the site as well as obtaining feedback on a proposed ecotourism development.

We will first ask you to read some background information about the Quinns Rocks Ecotourism Development proposal and provide feedback and then ask you about your preferred use for the site.

Before filling out the remainder of this survey, please have a look at the [project brochure](#).

During this section, please consider the information about the Quinns Rocks Ecotourism Development proposal.

**Q12. What are your overall feelings towards the Quinns Rocks Ecotourism Development proposal?**

<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Strongly support	Somewhat support	Neutral	Somewhat oppose	Strongly oppose

**Q13. Why do you [insert support / feel neutral towards / oppose] the proposal? Please provide as much detail as possible about potential issues and benefits.**

**Q14. What enhancements, if any, could be made to improve the Quinns Rocks Ecotourism Development proposal?**

**Q15. Would you prefer the Quinns Rocks Ecotourism Development proposal to be developed at the site, something else altogether or you don't mind what is developed at the site?**

<input type="checkbox"/>	Something else altogether
<input type="checkbox"/>	Ecotourism Development proposal
<input type="checkbox"/>	Don't mind what is developed at the site

#### **SECTION 4: Preferred use of the site**

Thank you for your feedback on the Quinns Rocks Ecotourism Development proposal. We would now like to explore other ideas you may have for how the site may be used.

If Council decides not to proceed with the proposal, the City will need to commence a process to decide on another use for the site. Currently no funding is allocated for this process which would need to consider the feasibility of any options on the site, the impact on surrounding environment and community, infrastructure and capital expenditure.

**Q16. What would be your preferred use of the site?** (For example, the community has suggested a community Space with a kiosk or café could be developed at the site with BBQ's, shelters and green space, etc.)

**Q17. Why would this be your preferred use for the site? Please provide as much detail as possible.**

*The proponent has indicated that public and community access to the café and lawn area will be encouraged. Also, the community has indicated that they would like the site to be used as a community space with community activities, events and facilities. To help us understand what the community would most like to see at the site, please answer the following questions.*

**Q18. What community activities, events or facilities would you like to see on offer?  
(tick all that apply)**

<input type="checkbox"/>	Fitness programs
<input type="checkbox"/>	Sunset concerts
<input type="checkbox"/>	Sheltered spaces
<input type="checkbox"/>	BBQ facilities
<input type="checkbox"/>	Public wifi
<input type="checkbox"/>	Food trucks
<input type="checkbox"/>	Other (please specify)

**Q19. To what extent do you agree or disagree with the following statements?**

	Strongly agree	Somewhat agree	Neutral	Somewhat disagree	Strongly disagree
There is a need for accommodation for visitors and tourists to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
There is a need for a community space at the site	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The ecotourism development will attract visitors to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
A community space will attract visitors to the area	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
I can see myself or my friend or family staying at the ecotourism development	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
I can see myself or my friends or family using the community space	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

**Q20. To what extent do you support any alternative uses such as a community space being publicly funded?**

<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Strongly support	Somewhat support	Neutral	Somewhat oppose	Strongly oppose

## SECTION 5: Communications

**Q21. If you would you like to receive project updates, please provide your contact details:**

Name	
Email	
Phone	

# Appendix C – Community Engagement Participation

The following table outlines the level of participation in online community engagement activities for the Quinns Rocks Caravan Park redevelopment project during the engagement period – 14 December 2022 to 19 March 2023.

**Your Say**  
**Page views**

27,099



**Your Say**  
**Unique Users**

12,144



**Your Say - Shared**  
**Public Comments**

154



**Video Views**  
**Concept Proposal**

3,135



**Interactive Plan**  
**Concept Views**

3,783



**Interactive Plan**  
**Unique Users**

1,537



**Project**  
**Subscribers**

725



**Completed Surveys**  
*(Market Research and Open)*

426    1,006





## Community Engagement Update (May/June 2023)

### Background

The City of Wanneroo is exploring options to reactivate the former Quinns Rocks Caravan Park site which formally closed as a caravan park in 2014.

- **2012** - Council resolved to close the existing caravan park.
- **2014** - Quinns Rocks Caravan Park closed.
- **2014 to 2017** - Site investigations to inform development scenario as well as stakeholder and community engagement at intervals during this period.
- **2018 to 2019** - As part of a Business Plan process, the City sought community input and feedback on the site's future.
- **2020** - Council endorsed a Business Plan for the site's potential redevelopment with an eco-retreat or family tourist park as the most viable options and authorised an expression of interest process to investigate market proposals to develop the site.
- **August to October 2021** - Expression of Interest (EOI) process. Two submissions received.
- **July 2022** - Following review of the EOI submissions, [Council](#) identified an ecotourism accommodation, café and event space proposal as a potential option for the Site. Council requested community feedback on the proposed concept as well as collecting alternative ideas and preferred uses for the site.

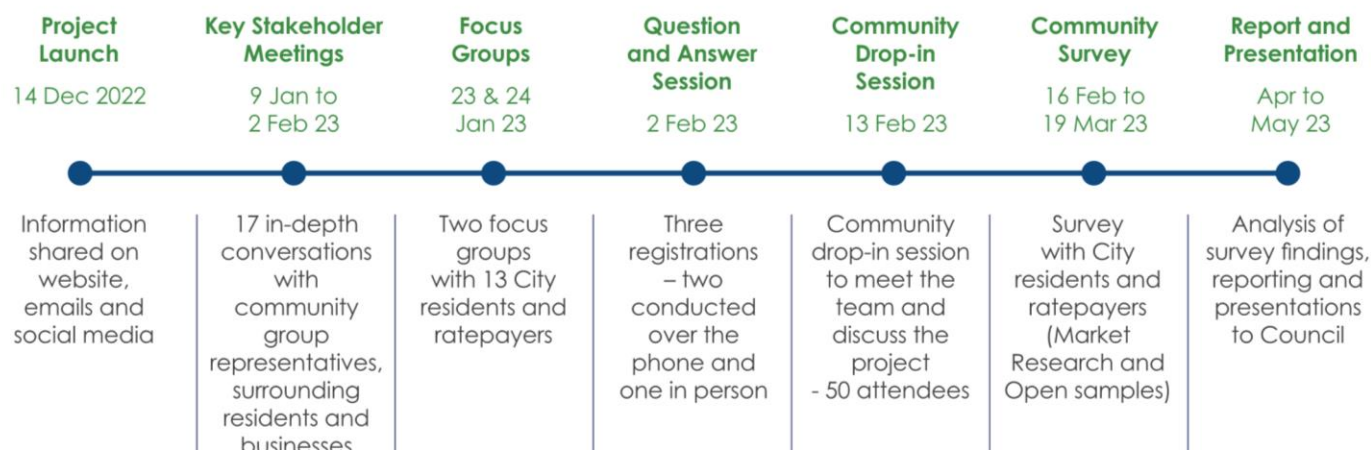
To view the project timeline, [click here](#)

For more background information on the project, visit [www.wanneroo.wa.gov.au/quinnsrockscaravanpark](http://www.wanneroo.wa.gov.au/quinnsrockscaravanpark)

### Community Engagement - Purpose and Approach

Between December 2022 and March 2023, community engagement was undertaken to:


1. Understand stakeholder and community views on the proposal
2. Explore alternative ideas for the site



### How people engaged



[Your Say Page Views](#)  
**27,099**




[Your Say - Shared Public Comments](#)  
**154**



[Interactive Plan Concept Views](#)  
**3,783**



[Project Subscribers](#)  
**725**



[Your Say Unique Users](#)  
**12,144**



[Video Views Concept Proposal](#)  
**3,135**



[Interactive Plan Unique Users](#)  
**1,537**

[Completed Surveys](#)

 <b>426</b> Market Research	 <b>1006</b> Open Survey
---------------------------------------------------------------------------------------------------------------------	------------------------------------------------------------------------------------------------------------------

## Snapshot of Findings

### Community Survey – Level of Support / Opposition

**Market Research Sample** – Total of 426 (196 Central West Ward, 230 all Other Wards) randomly selected residents and ratepayers conducted by an independent research company.

Survey error of +/- 4.7% at the 95% confidence level for the City of Wanneroo, +/- 7% for Central West Ward and +/- 6.5% for all other wards.

**Open Sample** – Total of 1006 (742 in Central West Ward, 264 from all Other Wards) self-selected residents and ratepayers.



Overall sentiments toward the ecotourism development and alternative uses for the site were varied, with some stakeholders supporting, some opposing and a smaller proportion neutral or indifferent.

#### Support

Key reasons for supporting the ecotourism proposal:

- it supported environmental sustainability with a low environmental impact to build and operate.
- it would provide tourism and accommodation for locals and visitors to the City.
- it would boost the local economy and provide job opportunities for locals.
- the proposal aligns with the sites historical use for short-stay accommodation.

#### Neutral

A number of people surveyed were indifferent of the proposal as long as:

- it was built within the existing footprint.
- impacts on ocean views and noise were minimal.
- generated income for the City.

#### Oppose

Key reasons for opposing the ecotourism proposal:

- encroachment on surrounding bushland.
- Insufficient parking and increased traffic and noise in the area.
- unaffordable for locals and not considered family friendly.
- public access restrictions.
- financial integrity and viability of the business and proponent.
- negative economic impact on existing local businesses.
- potential future expansion of QMSLSC would be restricted.

## Alternative Ideas

### Alternative ideas for the Site included:



**Community space:** Similar to Whitford Nodes and Mullaloo with public facilities such as BBQs shelters, playground and a major attraction such as Jacobs Ladder.

- There were concerns about the cost if it led to rate increases.
- Suggested kiosk or café to subsidise costs.



**Parking:** Retention of overflow parking (or an alternative) is needed.



**Quinns Mindarie Surf Life Saving Club:** Part of the Site to be reserved for future expansion.



**Bushland:** Restore and retain as bushland.



**Other ideas:** Golf course, water park, skate park or environmental education centre.

## Project Information



### City of Wanneroo's website

A dedicated project page with information about the project and how people can have their say on the proposal.

[www.wanneroo.wa.gov.au/quinnsrockscaravanpark](http://www.wanneroo.wa.gov.au/quinnsrockscaravanpark) or use the QR code.



### Online interactive map

An online interactive map detailing the ecotourism proposal, providing the site layout and images of



### Fly-through video of concept

A two minute fly-through video showing a 3D version of the ecotourism concept.



### Project brochure

A project brochure outlining the project background, ecotourism proposal and community engagement process.



### Frequently Asked Questions

A detailed Question and Answer document regularly updated to include answers to questions as they










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Office 2, 48 Kishan Road, Appleton,  
PO Box 1154, Canning Bridge, Australia

PROJECT TITLE / CLIENT  
**MINDARIE CARAVAN PARK**

DRAWING TITLE

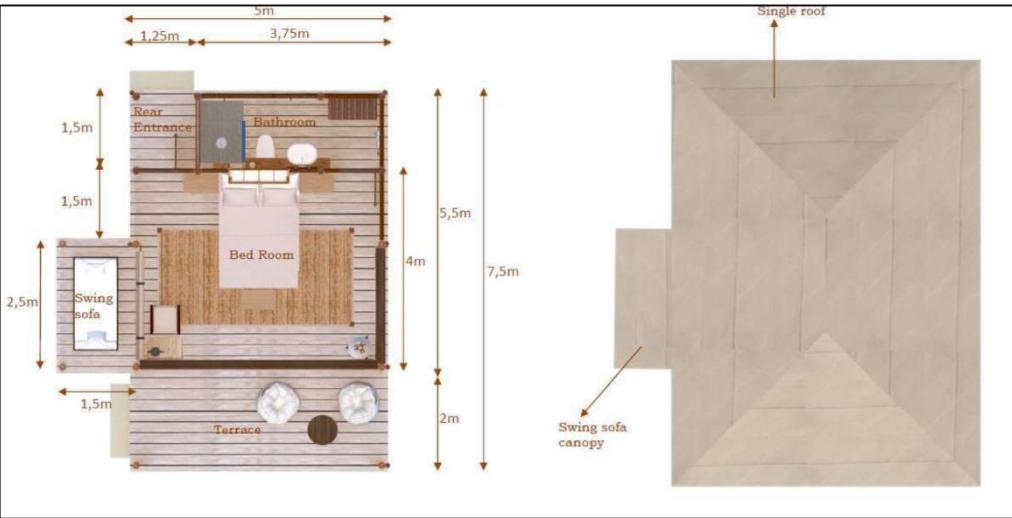
Reception



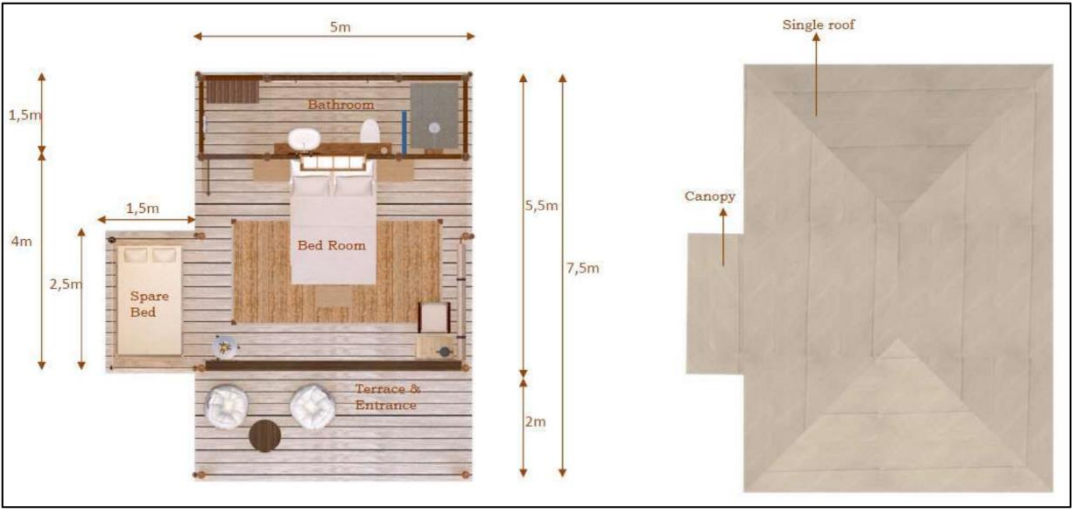
Café and Functions













Australian Property Consultants  
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 Post: PO Box 178, Subiaco WA 6904 | Email: apc@apc.net.au | Phone: 08 9381 6224  
 Web: www.apc.net.au

17 March 2023

City of Wanneroo  
 23 Dundobar Road  
 WANNEROO WA 6065

## **MARKET (GROUND) RENT ASSESSMENT – ECO-RESORT GROUND LEASE AREA, PROPOSED PORTION, 2 (LOT 211) QUINNS ROAD MINDARIE ... WESTERN AUSTRALIA**

This advice has been prepared for the use of the City of Wanneroo.

### **Instructions**

Our instructions are to provide a desktop update to our opinion of market rent for a ground lease over a 1.9174ha (approximate) portion of Lot 211 including consideration of the preferred Heritage W.A. Pty Ltd submission.

### **Instructions**

<b>Property Address:</b>	Eco-resort Ground Lease Area Proposed Portion, 2 (Lot 211) Quinns Road, Mindarie
<b>Land Description:</b>	Lot 211 on Diagram 27023 Volume 485 Folio 181A
<b>Zoning:</b>	Reserved for 'Parks and Recreation' (MRS)
<b>General Description:</b>	1.9174ha (approximate) vacant lot
<b>Tenure:</b>	Ground lease only
<b>Inspection Date:</b>	6 August 2022 (restricted inspection)
<b>Date of Issue:</b>	17 March 2023
<b>Market Rent:</b>	\$50,000 pa net

### **Assumption, Conditions & Limitations**

*This advice is tendered on the basis of certain critical assumptions, conditions and limitations including:*

- Desktop update – the physical characteristics remain as revealed during our restricted inspection of 6 August 2022
- 'Tourism/Caravan Park' use is permitted, no permanent stay
- Services will be available at the lot boundary at a suitable capacity
- Lease terms and conditions as detailed herein
- No allowance has been made for a concessionary arrangement
- All applicable statutory/variable outgoings and consumption are the responsibility of the Lessee
- Unless otherwise stated herein all figures are expressed exclusive of GST

# Quinns Mindarie Coastal Node Parking Study

December 2022 – January 2023

Prepared by Traffic Services



# 1 Introduction and scope

This Parking Study has been prepared in order to identify parking patterns and occupancy rates at the Quinns Mindarie Coastal Node. This is limited to all existing land uses on Lot 211 Quinns Road and general beach and foreshore visitation. It does not include or account for additional parking demand that will be generated by the proposed development of the former caravan site.

## 1.1 Background

The current parking requirements at the Quinns Mindarie Coastal Node is guided by the City's 'District Planning Scheme No 2' (DPS2).

The DPS2 is a statutory document which provides the framework for the planning and development of land, including the car parking requirements for various use classes.

### 4.14 Car Parking Standards

*4.14.1 The number of on-site car parking bays to be provided for specified development shall be in accordance with Table 2. Where development is not specified in Table 2 the Council shall determine the parking standard. The Council may also determine that a general car parking standard shall apply irrespective of the development proposed in cases where it considers this to be appropriate.*

In addition to the DPS2, the 'Local Planning Policy 4.21 Coastal Assets Policy' (LPP4.21), adopted by Council at its meeting held 13 September 2022, guides provision of parking at coastal nodes dependent on hierarchy.

The Policy was prepared under Clause 4 of the deemed provisions of the City of Wanneroo DPS2 and is not applied retrospectively, unless new or amended facilities are implemented.

The purpose of the Policy is to:

- Provide guidance to land developers, consultants, the community and contractors as to the type of permanent and temporary assets that the City will consider within the foreshore reserve; and
- Guide the location of proposed assets relative to the projected onset of coastal processes as calculated in accordance with State Coastal Planning Policy 2.6 (SPP 2.6).

The Policy applies to all future works proposed within the coastal foreshore reserve, as delineated in the Metropolitan Region Scheme and in accordance with identified coastal vulnerability timeframes. It is to be considered by applicants, Administration and Council in the assessment and determination of:

- Structure Plans;
- Foreshore Management Plans;
- Asset management Plans;
- Coastal Hazard Risk Management & Adaption Plans;
- Development Applications; and
- City of Wanneroo coastal projects, maintenance and infrastructure upgrades.

The Policy does not override the requirements under relevant legislation; state planning policies; approved management plans; approved district plans; or approved structure plans unless specifically authorised from the relevant authority.

Parking at Quinns Mindarie Coastal Node was last assessed in February 2016 as part of the Quinns Mindarie Community Centre development, against the requirements under the City's 'District Planning Scheme No 2' (DPS2).



## 1.2 Area definition

The area under consideration is identified as the Quinns Mindarie Coastal Node. The area extends from the former Quinns Rocks Caravan Park in the south to the cusp and artificial headland on the beach between Pearce Street and Hall Road in the north.

Quinns Mindarie Coastal Node consists of the foreshore reserve and the land uses on Lot 211 Quinns Road, Mindarie. The land uses are as follows:

- Quinns Mindarie Surf Life Savings Club (QMSLSC)
- Quinns Mindarie Community Centre (QMCC)
- Portofinos Restaurant
- Sea Spice Indian Restaurant



Figure 1: Quinns Mindarie Coastal Node

The City of Wanneroo Coastal Management Plan 2021, endorsed by Council at its meeting held 10 May 2022, identifies Quinns Mindarie as a District Coastal Node. However, due to its function and the associated facilities provided, Quinns Beach South would be classified as a Regional Coastal Node under the LPP 4.21. An extract of the Schedule 1 Table is provided below:



Main Role/Function		Acceptable Permanent assets within foreshore parkland	Location of Parkland and Permanent Assets	Acceptable Permanent assets located outside of foreshore parkland	Location of permanent assets outside of foreshore parkland	Acceptable temporary assets
<b>Regional Coastal Nodes</b>	Regional coastal nodes attract numbers of people from the local area and region. They should provide large capacity car parks, cycle tracks, toilets, showers, a cafe, parkland, lifesaving facilities and shade. Regional beaches have a relatively high level of facilities, infrastructure, commercial development and use (WAPC, 2020).	<ul style="list-style-type: none"> <li>6x bench seating</li> <li>4x outdoor showers</li> <li>3x drinking fountain</li> <li>4x picnic table</li> <li>4x lookout shelter</li> <li>2x public ablutions</li> <li>2x change rooms</li> <li>4-5x beach access points</li> <li>5x barbecues</li> <li>4x bike racks</li> <li>8x play equipment items or nature play with sand or mulch soft fall where applicable</li> <li>Adult changing facility where applicable</li> </ul>	Foreshore parkland at regional beach to be placed at 30 year vulnerability line or landward of this location.	<ul style="list-style-type: none"> <li>Car park (250 bays)</li> <li>Dual use pathway</li> <li>Emergency vehicle access</li> <li>Cafe</li> <li>Community facility</li> <li>Surf life saving club</li> </ul>	<ul style="list-style-type: none"> <li>Car park: 50 year vulnerability line or landward of this location.</li> <li>Dual use pathway: 30 year vulnerability line or landward of this location.</li> <li>Cafe: 60 year vulnerability line or landward of this location.</li> </ul>	<ul style="list-style-type: none"> <li>Nil</li> </ul>

As a Regional Coastal Node, the recommended number of car parking bays is 250. As the current car park has 266 car bays and 4 motorcycle bays, the existing provisions exceeds the recommended amount for a Regional Coastal Node.

## 2 Parking Supply

### 2.1 Previous approval and statutory requirements

In 2016, the Western Australian Planning Commission (WAPC) approved the planning application for the development of the Quinns Mindarie Community Centre. The application was supported with a parking assessment undertaken by i3 consultants which identified a statutory requirement of 240 bays.

A replication of the statutory requirements identified in the planning application is provided below.

Land Use	DPS2 Use Class	Rate	Unit	Required Bays	Comment
Portofinos Café & Restaurant	Restaurant	1 bay / 4 people	425	107	Based on 250 Restaurant + 88 inside Café + 16 outside Café
Beach only users	Not specified	1 bay / 4 people	200	50	Based on 1 bay per 4 beach only users
QMCC Function Room	Reception Centre	1 bay / 4 people	250	63	Based on room size
QMCC Training	Recreation Centre	1 bay / 4 people	50	13	These bays are included in existing land uses
QMCC Playgroup	Child Care Centre	5 minimum	-	5	Based on room size
QMCC Offices	Office	1 bay per 30sqm NLA	43	2	Based on room size
<b>Total</b>				<b>240</b>	

In 2016, the car park had 214 bays, which represented a statutory shortfall of 26 bays. In response to the statutory requirement, the City proposed to construct 57 additional bays as part of the

development to address the 26 bay shortfall and provide 31 extra bays. The car park was upgraded in 2017 which addressed the statutory requirement however not all additional 31 bays were provided due to retaining wall costs associated with modifying the car park intersection and removing the splitter island.

This is the most recent approval for the site and supersedes all previous approvals.

## 2.2 Existing parking supply

In December 2016 a temporary overflow car park was installed on the former caravan park site for the increase in peak season visitors as a result of the Swimming Enclosure installation. As the construction of the Quinns Mindarie Community Centre in 2017 was completed ahead of schedule, it was recommended that the temporary overflow car park would be utilised until the additional parking to address the statutory shortfall could be provided.

Since then, the temporary overflow car park has remained accessible during popular beach visitation months.

The available parking within the Quinns Mindarie Coastal Node includes the car park on Lot 211, on-street parking along Ocean Drive and the temporary overflow parking during the warmer months and is summarised in the table below:

Type	Formal Number of Bays	Informal Number of Bays
Car Park Standard Bay	259	
Car Park ACROD Bay	7	
Car Park Motorcycle Bay	4	
On-street Bay	12	
Overflow Parking	-	80
Total Number of Bays	<b>282</b>	<b>80</b>
	<b>362</b>	

There are 282 formal parking bays provided to service the Quinns Mindarie Coastal Node, which includes 266 car bays within the car park on Lot 211. The parking supply meets the statutory requirements identified in 2016.

## 3 Parking Demand

The statutory parking requirement is a guide to parking demand, however it is not intended to cover peak demand. To ascertain the parking demand at the site during the peak summer season, data was captured by traffic counters placed at the entrance and exit to the Quinns Mindarie Coastal Node car park and at the entry to the overflow car park throughout December 2022 and January 2023.

It is recognised that the assessment does not account for informal on-street parking that may occur on residential streets, however this is only expected to occur on high demand days such as public holidays or surf carnivals.

The sites were regularly checked and the data downloaded however, due to the nature of data collection there are some gaps in the data. As the traffic counters were in place over the January summer period, this provides a large range of data to be analysed. The data has been checked and verified, and there is a high level of confidence that the overall results represent the parking demand at the Quinns Mindarie Coastal Node.

### 3.1 Parking Demand Results

The key results from the traffic are presented and analysed below, additional results are included in Appendix A.

#### 3.1.1 Average Summer Parking Demand

The data reveals that on Monday to Saturday, there is sufficient parking to accommodate all uses at the site, with over 30% capacity available. Parking demand at the site only exceeds formal capacity on Sundays.

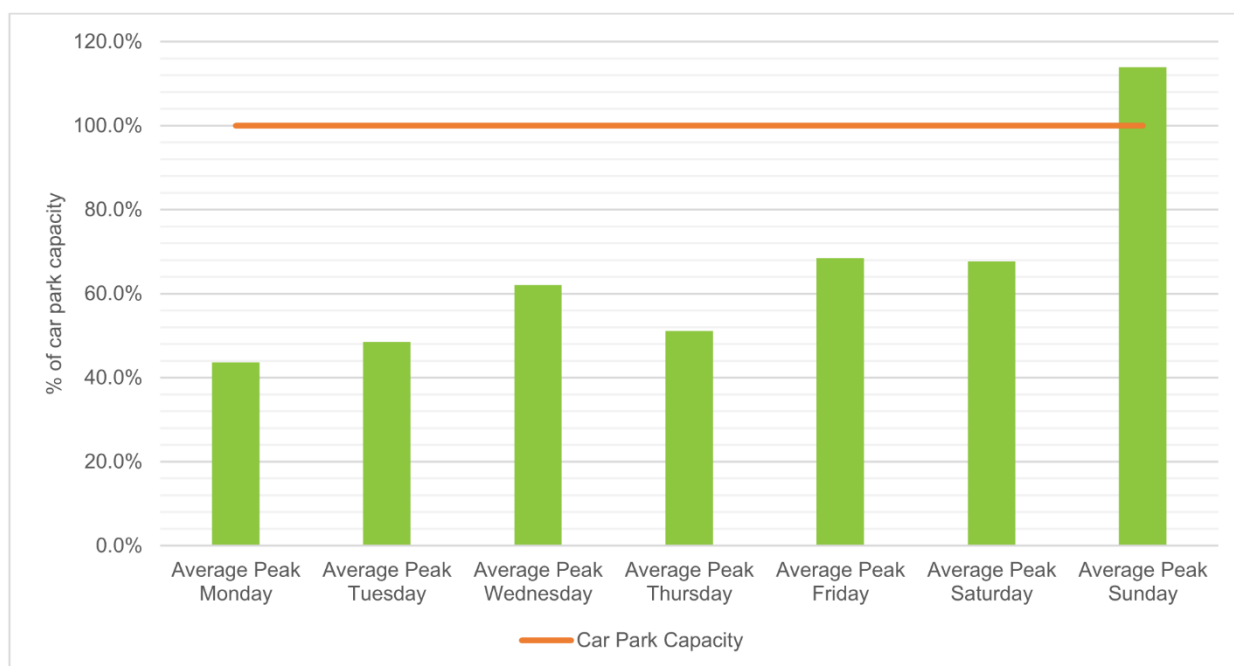


Figure 2: Relative car park occupancy December 2022 – January 2023

#### 3.1.2 Average Sunday Parking Demand

The data shows that the parking demand on Sundays generally exceeds 90% capacity between 8:45am and 11:15am, with demand exceeding 100% capacity between 9:15am and 11:00am.

This correlates to the Nipper program run by QMSLSC. These activities commence at 8:50am, with parents and children advised to be assembled by 8:45am. Nippers events finish at approximately 10:00am for the U6 and U7's and all other Age Groups at approximately 11:00am.

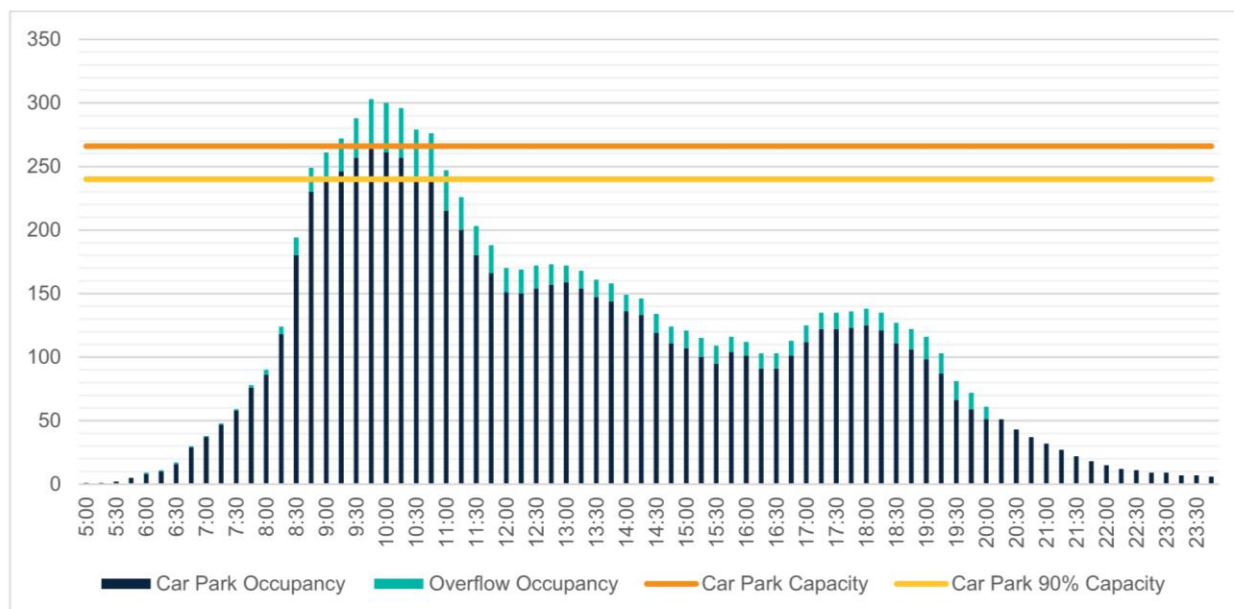


Figure 3: Car Park Occupancy - Average Sunday December 2022 – January 2023

### 3.1.3 Christmas Day, Sunday 25 December 2022

As expected, the data confirms that there was high parking demand at Quinns Mindarie Coastal Node on Christmas Day, with demand exceeding the formal supply of parking. It is noted that Portofinos Restaurant & Bar was closed on Christmas Day, however Sea Spice was open for lunch and dinner service.

The data shows the parking demand on Christmas Day exceeded 90% capacity between 9:15am and 12:15pm, with demand exceeding 100% capacity between 9:30am and 12:00pm.

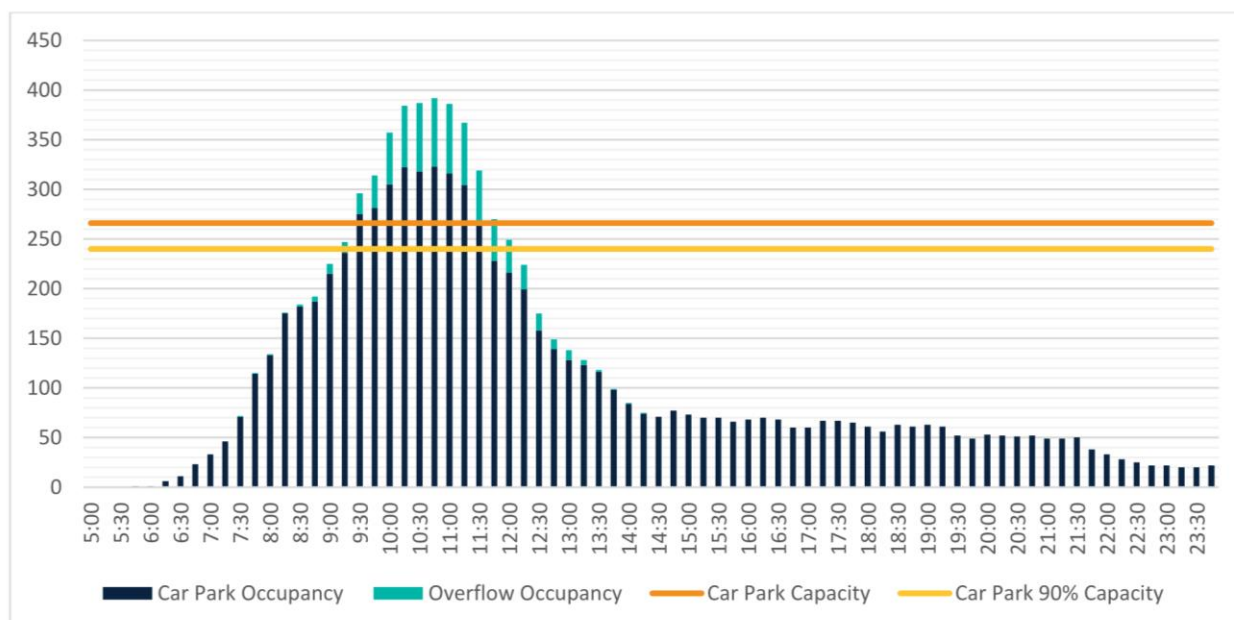


Figure 4: Car Park Occupancy - Christmas Day Sunday 25 December 2022



### 3.1.4 Little Nippers Carnival, Sunday 15 January 2023

QMSLSC hosted the second Little Nipper carnival of the 2022-23 season for Surf Life Saving Western Australia. The events held consisted of swim, board, sprints and flags for the U8 and U9 age groups.

The traffic counters were damaged over this weekend, therefore the City was unable to obtain data for Sunday 15 January 2023. However, knowing that the Carnival was occurring, and that this would likely be the peak parking demand experienced by the site, the City's Rangers patrolled the location on the morning of the Carnival. The patrol confirmed that the car park and overflow were at full capacity and that there was significant on-street parking along the nearby residential streets. It is expected, that similar to regular Sunday mornings, after the Carnival finished the associated parking demand quickly departed.

## 3.2 Parking Demand Assessment

*Austroads Guide to Traffic Management Part 11: Parking Management Techniques* advises that conventional practice is not to provide parking supply to meet demand on the busiest day of the year as this would be uneconomical. The accepted best practice is to adopt a level of supply to satisfy the parking demand that will only be exceeded for a number of hours or days each year.

A parking system operates at optimum efficiency when the system is being used slightly less than at full capacity. The recommended occupancy at which optimum efficiency is achieved is generally accepted as being in the range of 85 to 95% capacity. As such, the assessment level has been assessed against 90% capacity.

Based on the QMSLSC Nippers Calendar 2022/23, the surf lifesaving season runs for 23 weeks from October to March with two weeks off over the Christmas holiday period. This equates to 21 Sundays during which training and/or events are held, and where the occupancy of the car park will exceed 90% for two-and-a-half hours.

Additionally, Western Australia has 11 established public holidays, of which two, WA Day and the King's Birthday, are observed outside of the peak seasonal beach demand period between October to April. Based on a similar demand profile to that recorded for Christmas Day, parking occupancy at the car park could be expected to exceed 90% for three hours on these nine public holidays.

In total, this represents an expected 30 days a year where parking demand at the peak time would exceed the optimum efficiency of 90% capacity of the existing 266 bay car park.

This adds up to less than 100 hours out of the approximately 3,000 daylight hours per year that parking demand exceeds 90% capacity.

## 3.2 Comparison with other LGAs

A suitable comparison to Quinns Mindarie Coastal Node is Mullaloo Beach, which is approximately 12.3km south and within the City of Joondalup. Mullaloo Beach is a patrolled swimming beach with a large grass recreational area which is popular with families. It provides greater amenity than Quinns Beach with more restaurant/café options and larger recreational space. The number of formal parking bays available at Mullaloo Beach is provided in the table below.

Mullaloo Beach – City of Joondalup	Description	# Bays
	Mullaloo Beach Car Park	116
	Tom Simpson Car Park	309
	Mullaloo Drive On-street Parking	26
	Total	451

Review of available aerial imagery shows that on Saturday 27 February 2021, there was an event at the beach and a significant amount of informal on-street parking was occurring. This confirms that even with a larger parking supply, on event days parking demand will still exceed the available number of bays provided.

## 4 Parking Management

Parking at the Quinns Mindarie Coastal Node is governed by the City's Parking Local Law and enforced by City Rangers.

As an example of parking management for coastal areas, the parking management techniques adopted by Queensland Sunshine Coast Council under its *Parking Management Plan 2017* are summarised as:

1. Regulate through lines and signs
2. Apply, monitor, and modify time restrictions
3. As appropriate
  - a. Provide additional unpaid parking, or
  - b. Apply paid parking to existing parking, or
  - c. Provide additional parking and apply paid parking

Should a similar approach should be considered at Quinns Mindarie Coastal Node, the appropriate parking management to consider is to introduce time restrictions.

There are precedents for introducing time restrictions at coastal nodes in Western Australia. The City of Stirling enforces time restrictions at Scarborough Beach with two hour limits applied to some of its parking. Similarly, the Town of Cottesloe enforces three hour time limits on its parking closest to the beach.

As a means to promote an equitable use of the existing parking at Quinns Beach, two hour time restrictions could be implemented on some of the parking closest to the beach and restaurant accesses.

## 5 Additional parking opportunities

The City has investigated additional parking opportunities within 200m and 400m catchments of the QMSLSC as part of the study. A 400m catchment is considered to be a 5-to-10-minute walk for most people and is generally accepted as a standard catchment for regularly accessed facilities.





Figure 5: Parking opportunities extents investigated

There are limited opportunities to increase formal parking within 200m radius of the QMSLSC, whilst within a 400m catchment opportunities present.

### Option 1: On-street parking opportunities

The roads within a 400m radius of the QMSLSC include Ocean Drive, Quinns Road, Burt Street, Dennis Street, Gordon Avenue, McPharlin Avenue, Pearce Street, Kinsale Drive and Seaham Way.

**Ocean Drive:** Would require a full redesign of the road cross-section, including the removal of the median traffic treatment/pedestrian refuge islands and reducing available verge width on the northern/residential side. This is not considered feasible as would be prohibitively expensive for the potential number of bays gained and would significantly impact pedestrian crossing amenity.

**Quinns Road:** Vehicle speeds on Quinns Road exceed the default built up area speed limit of 50km/h, with operating speeds around 57km/h on the approach to Burt Street. Given the small number of parking bays that could be accommodated on the verge adjacent to the drainage sump, drivers may not expect parking related behaviour when driving westbound on Quinns Road,

exacerbating issues with the opening of car doors. Whilst AS2890.5 *Parking Facilities On-street Parking* specifies widths for on-street parallel bays on roads with speed limits up to 70km/h, the introduce of parking embayments on Quinns Road is not supported.

**McPharlin Avenue, Burt Street, Gordon Avenue, Pearce Street and Dennis Street:** These roads fall under the old Quinns Rocks area, which is characterised by narrow road carriageways with varying slopes. The provision of formalised on-street parking embayments on these roads would significantly impact residential verges and is not supported at this time. The use of these streets for informal residential parking and overflow beach parking is supported as on-street parking has a traffic calming effect and is an effective way to reduce vehicle speeds on local access streets.

**Kinsale Drive:** Vehicle speeds along Kinsale Drive exceed the default up area speed limit of 50km/h, however the straight section between properties 66 and 82 provide good visibility. Given the grade differences in sections, it is not feasible to relocate the conservation fencing on the western verge and borrow land from the conservation area to create on-street parking embayments. With residential property frontages and Western Power street lighting on the eastern verge, it would be prohibitively expensive to use land from this verge. As such, construction of on-street parking embayments on Kinsale Drive is not deemed feasible.

**Seaham Way** is classified as a Local Distributor Road under the City's Functional Road Hierarchy. Traffic count data from February 2022 records volumes approximately 3,100 vehicles per day (vpd), with an operating speed around 52km/h on the section considered.

Of these roads, the opportunity to construct on-street parking embayments is considered feasible on Seaham Way, between Quinns Road and Kinsale Drive.

Whilst the road network pre-dates the Western Australian Planning Commission's (WAPC) Draft Liveable Neighbourhoods 2015, Seaham Way would be characterised as a Neighbourhood Connector A road. Liveable Neighbourhoods includes a typical cross-section for this type of road with on-street parking, which is considered appropriate for Seaham Way.

The table below provides an indication of the number and estimated cost to install additional parking on Seaham Way.

Description	Number of Bays	Order of Cost Estimate	Assumed Cost per Bay
Parallel parking with footpath realignment and widening	17	\$130,000	\$7,650
90-degree parking with road narrowing, footpath realignment and widening	26	\$200,000	\$7,700

The distance from the Quinns Beach access points is approximately 500m via the footpath along Quinns Road, or approximately 430m via the existing trail through the conservation area. This corresponds to a 6-to-9-minute walking time.

The location of the potential on-street parking is opposite residential properties. These properties may object to the provision of public parking citing vehicle volumes and speeding as a concern. The current traffic volumes of 3,100vpd is well below the threshold identified by WAPC Draft Liveable Neighbourhoods 2015, which advises when traffic volumes exceed 5,000vpd, this starts to impact on the ability for vehicles to safely reverse out of driveways. In addition, well utilised parking embayments will visually narrow the road which will assist to manage vehicle speeds.

The provision of on-street parking on Seaham Way is not expected to cause a significant increase in the volume of traffic or speed of vehicles and will improve visitor parking opportunities for residents.



## Option 2: Off-street car parking on drainage sump on Quinns Road

Two options have been considered to provide off-street car parking at the existing drainage sump at 2 Quinns Road which has an approximate area of 3300m<sup>2</sup>. This corresponds to approximately 100 car bays that could be provided for on the site. The options to develop the site are:

Option 2A: Install underground drainage cells and construct a car park over

Option 2B: Maintain drainage sump and construct a concrete slab car park over

Option 2B would yield fewer parking spaces than Option 2A, as there would be a requirement to maintain vehicular access to the sump for ongoing maintenance. As such, Option 2B has been disregarded and only Option 2A is considered in further detail.

Austroads Guide to Traffic Management Part 11: Parking Management Techniques recommends an average area of 35m<sup>2</sup> per public car parking space. This includes the parking space itself and circulation and manoeuvring areas.

A preliminary estimate for this is \$1.2 Million, which equates to \$12,000 per space.

This provides an allowance of \$400,000 to upgrade and install underground drainage cells, an additional \$500,000 to construct a car park in accordance with AS2890.1, Parking facilities for off-street car parking and a contingency of approximately 30%.

This is approximately 320m walking distance from the Quinns Beach access point along the footpath on Quinns Road. This corresponds to a 4-to-6-minute walking time.

## Option 3: Extend existing car park

It is an option to expand the existing car park, however this would require clearing of the conservation area, impacting on sensitive vegetation. The detailed and targeted flora and vegetation survey for Lot 211 Quinns Road identifies that the majority of the vegetation adjacent to the existing car park is deemed to be in 'Good' condition.

It is not considered appropriate to clear vegetation that is not identified as 'Degraded' or 'Completely Degraded', therefore this option has not been explored further.

## Option 4: Formalise temporary overflow car park

It is an option to formalise the temporary overflow car park, however there are significant issues which present.

The lack of natural surveillance opportunities is an issue, as this is key principle of Crime Prevention Through Environmental Design (CPTED). Good surveillance means that people can see what others are doing thereby deterring 'would-be offenders' from committing offences in areas with high levels of surveillance. With the temporary overflow car park hidden from the main car park and pedestrian activity, and not visible from the road, the formalisation of this parking may exacerbate the existing and proven anti-social behaviour at the location.

There is also the opportunity cost of the land to consider, as this coastal frontage could be used for other uses that benefit the broader community, not just the individuals who park their vehicles in this location. This space could be used for increased recreational green space or additional commercial uses that would attract more people and increase activation of the coastal node beyond the Sunday morning peak.

It is not considered appropriate to use premium coastal land to build additional parking, therefore this option has not been considered further.



## 6 Safety

There have been reported occurrences of anti-social behaviour with the temporary overflow car park being accessible in the early evening. The data reveals that the additional parking provided by the overflow is only required on Sunday morning, therefore it is appropriate to review opening hours of the overflow car park.

The overflow car park gets used even while there are still vacant spaces in the surf club car park, however this is likely as it is a shorter walk to the beach.

In addition, concerns have been raised regarding the condition of the surface of the temporary overflow car park. As this was designed to be a temporary measure until additional parking was constructed, the surface has degraded and can be difficult to traverse in a standard small vehicle.

## 7 Findings & Recommendations

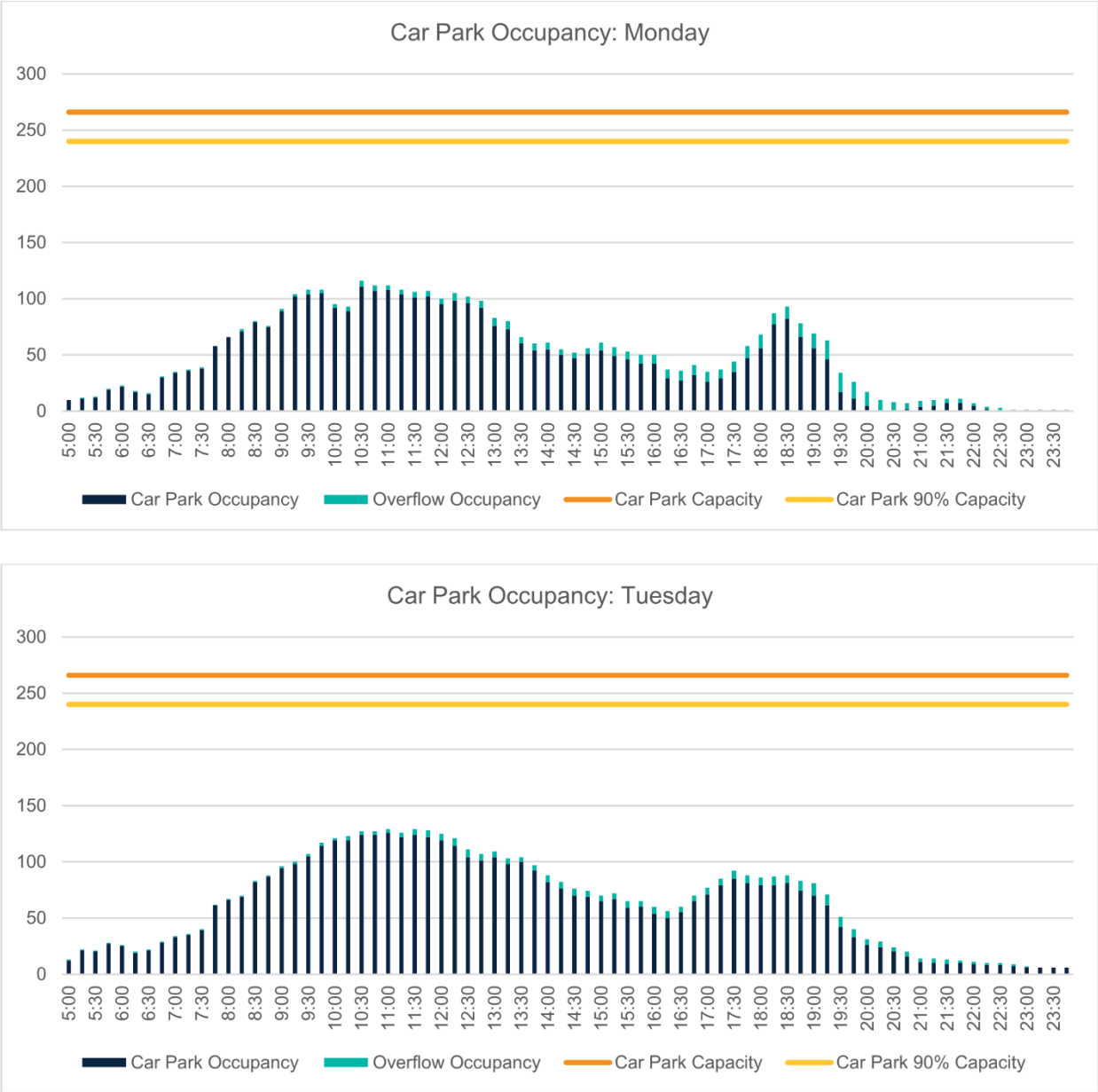
### **Findings:**

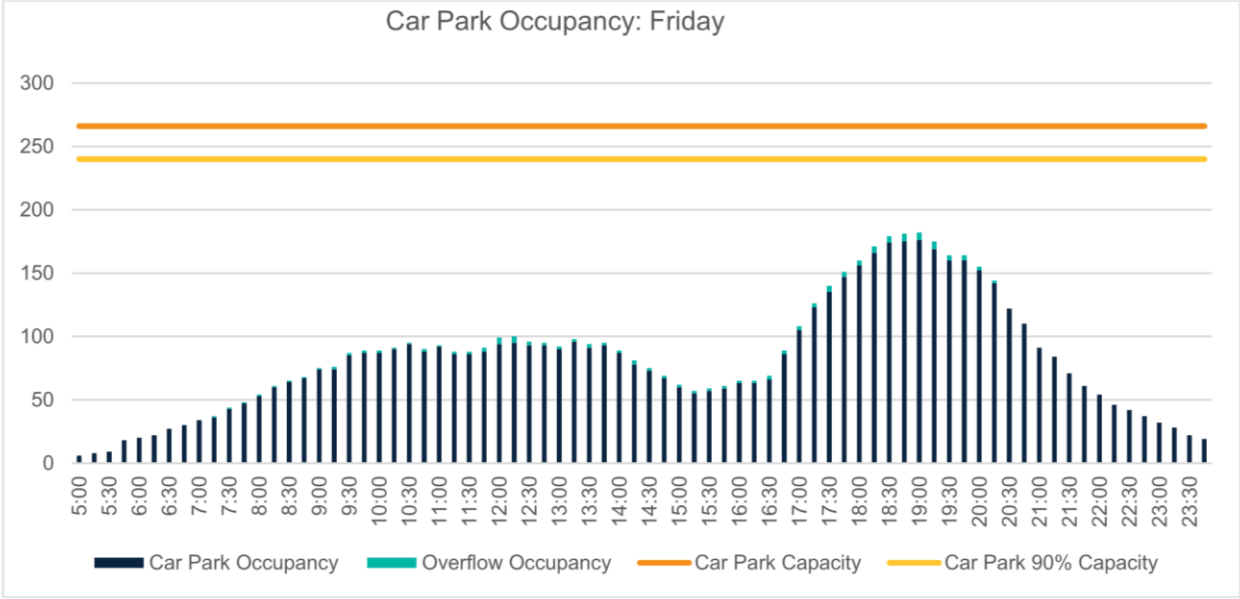
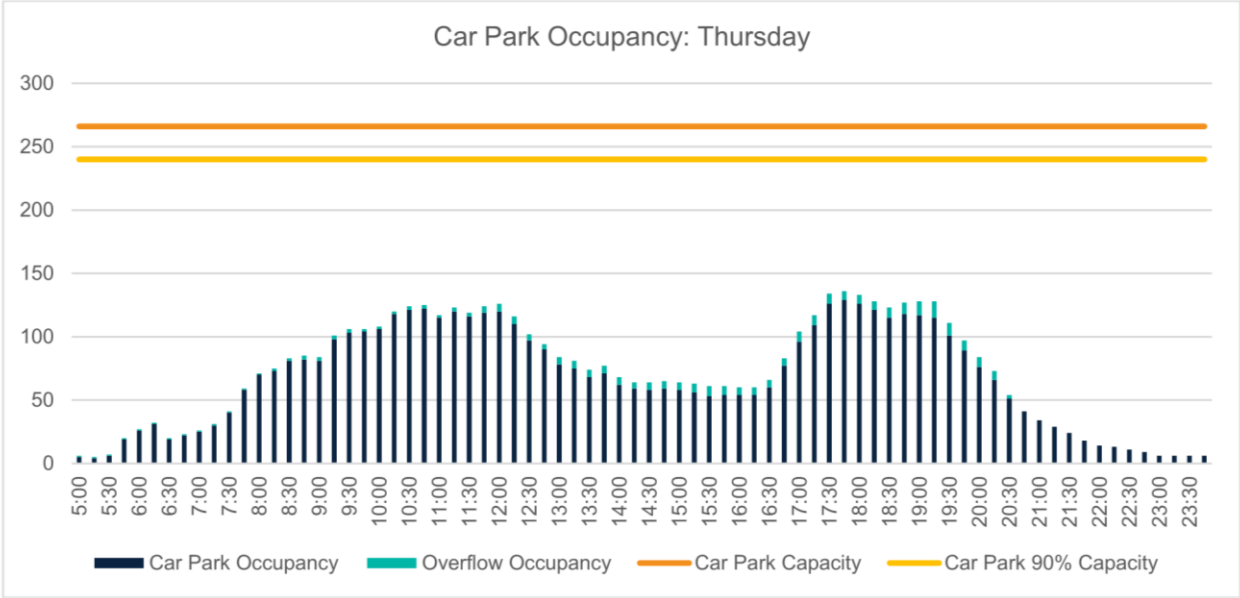
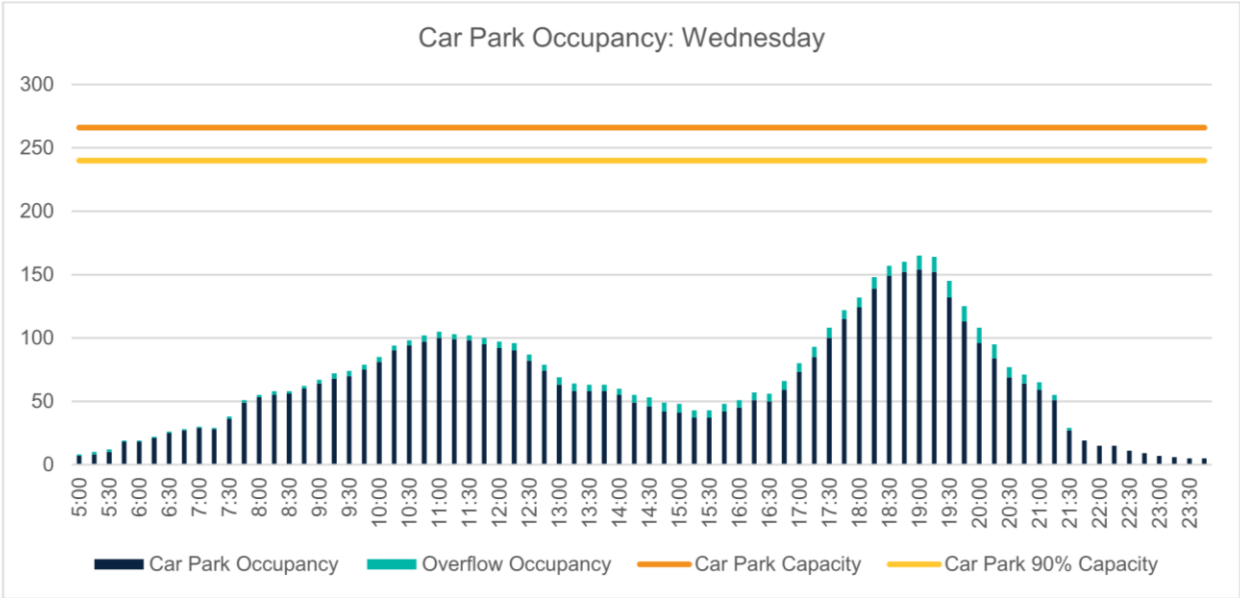
- Parking at Quinns Mindarie Coastal Node meets statutory requirements and that supply adequately caters for demand between Monday to Saturday.
- Parking demand exceeds supply on Sunday morning for approximately two hours, corresponding to the QMSLSC Nippers.
- Parking demand is estimated to exceed 90% capacity for times on 30 days of the year, or approximately 2.75 % of the daylight hours in the year.

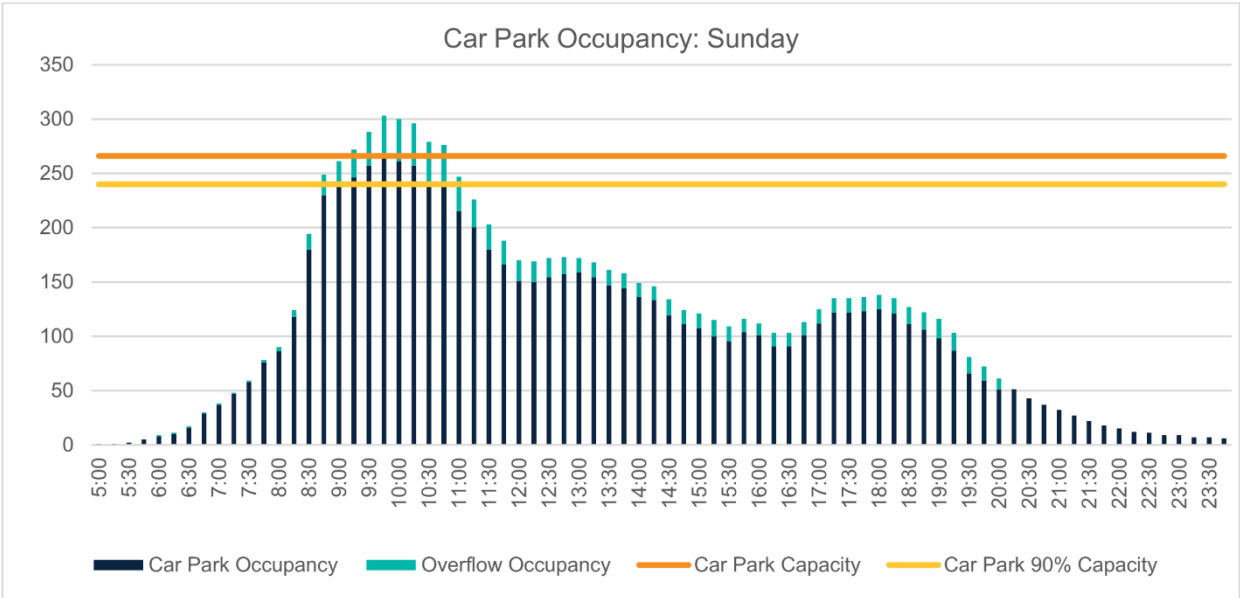
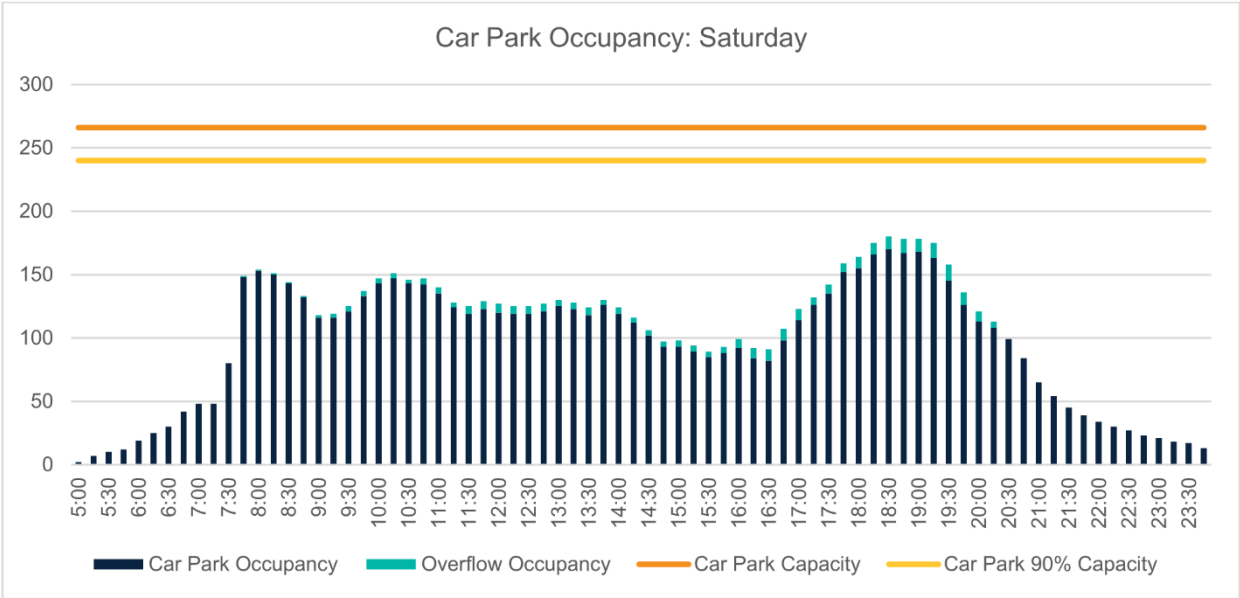
### **Recommendations:**

- There is sufficient parking to service the site and the temporary overflow car park is recommended to be closed between Monday to Saturday.
- It is not recommended to construct additional parking unless there is an increase in usage across the afternoon and evening consistently above 90% occupancy.
- It is recommended to monitor the parking occupancy at the site, with the possibility of introducing two-hour time restrictions to the 'premium' bays closest to the beach access and restaurants.
- Update the LPP 4.21 to align with the City's Coastal Management Plan 2021
- Consider a Policy to advise how the City manages public parking to ensure a fair and equitable use of public resources, and to advise how requests for additional parking are assessed.

Appendix A









WESTERN



AUSTRALIA

REGISTER NUMBER <b>211/D27023</b>	
DUPLICATE EDITION <b>3</b>	DATE DUPLICATE ISSUED <b>13/9/2013</b>

## RECORD OF CERTIFICATE OF TITLE

### UNDER THE TRANSFER OF LAND ACT 1893

VOLUME  
**485**FOLIO  
**181A**

The person described in the first schedule is the registered proprietor of an estate in fee simple in the land described below subject to the reservations, conditions and depth limit contained in the original grant (if a grant issued) and to the limitations, interests, encumbrances and notifications shown in the second schedule.

*BGRoberts*  
REGISTRAR OF TITLES



#### LAND DESCRIPTION:

LOT 211 ON DIAGRAM 27023

#### REGISTERED PROPRIETOR: (FIRST SCHEDULE)

CITY OF WANNEROO OF 23 DUNDEBAR ROAD, WANNEROO

(A H289092 ) REGISTERED 24/11/1999

#### LIMITATIONS, INTERESTS, ENCUMBRANCES AND NOTIFICATIONS: (SECOND SCHEDULE)

1. EXCEPT AND RESERVING METALS, MINERALS, GEMS AND MINERAL OIL SPECIFIED IN TRANSFER 1247/1930.
2. EXCEPT AND RESERVING METALS, MINERALS, GEMS AND MINERAL OIL SPECIFIED IN TRANSFER 7033/1940.
3. THE LAND THE SUBJECT OF THIS CERTIFICATE OF TITLE EXCLUDES ALL PORTIONS OF THE LOT DESCRIBED ABOVE EXCEPT THAT PORTION SHOWN IN THE SKETCH OF THE SUPERSEDED PAPER VERSION OF THIS TITLE. VOL 485 FOL 181A.
4. K742662 EASEMENT TO WATER CORPORATION FOR WATER, SEWERAGE OR DRAINAGE PURPOSES. SEE DEPOSITED PLAN 60718 AND INSTRUMENT K742662. REGISTERED 15/10/2008.
5. K991232 LEASE TO BOGDANIS NOMINEES PTY LTD OF 695 MURRAY STREET, WEST PERTH EXPIRES: SEE LEASE. AS TO PORTION ONLY. REGISTERED 29/6/2009.
- M346079 EXTENSION OF LEASE K991232. REGISTERED 19/7/2013.
- M346079 THE CORRECT ADDRESS OF THE LESSEE IS NOW 27 ROSELLA STREET, STIRLING REGISTERED 19/7/2013.

Warning: A current search of the sketch of the land should be obtained where detail of position, dimensions or area of the lot is required.  
\* Any entries preceded by an asterisk may not appear on the current edition of the duplicate certificate of title.  
Lot as described in the land description may be a lot or location.

-----END OF CERTIFICATE OF TITLE-----

#### STATEMENTS:

The statements set out below are not intended to be nor should they be relied on as substitutes for inspection of the land and the relevant documents or for local government, legal, surveying or other professional advice.

SKETCH OF LAND: 485-181A (211/D27023)  
PREVIOUS TITLE: 3-98A

END OF PAGE 1 - CONTINUED OVER

## RECORD OF CERTIFICATE OF TITLE

REGISTER NUMBER: 211/D27023

VOLUME/FOLIO: 485-181A

PAGE 2

PROPERTY STREET ADDRESS:

2 QUINNS RD, MINDARIE.  
SITE 41 2 QUINNS RD, MINDARIE.  
SITE 57 2 QUINNS RD, MINDARIE.  
SITE 25 2 QUINNS RD, MINDARIE.  
SITE 26 2 QUINNS RD, MINDARIE.  
SITE 12 2 QUINNS RD, MINDARIE.  
SITE 10 2 QUINNS RD, MINDARIE.  
SITE 13 2 QUINNS RD, MINDARIE.  
SITE 37 2 QUINNS RD, MINDARIE.  
SITE 22 2 QUINNS RD, MINDARIE.  
SITE 44 2 QUINNS RD, MINDARIE.  
SITE 43 2 QUINNS RD, MINDARIE.

LOCAL GOVERNMENT AUTHORITY: CITY OF WANNEROO

NOTE 1: N206100 DEPOSITED PLAN 407262 LODGED



## WESTERN AUSTRALIA

## THE TRANSFER OF LAND ACT 1893

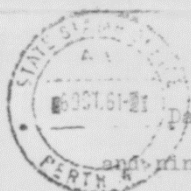
## TRANSFER



15842

WE EMMA ISABEL CLARKSON Widow and ISOBEL WILBERFORCE CLARKSON Spinster both of 11 Vale Road Mount Lawley in the State of Western Australia and THE PERPETUAL EXECUTORS TRUSTEES AND AGENCY COMPANY (W.A.) LIMITED of 89 St. George's Terrace Perth in the said State being registered as the proprietors as joint tenants of an estate in fee simple in the land hereinafter described subject to the encumbrances notified hereunder IN CONSIDERATION of the sum of Twentyone pounds paid to us by HARRY KEMP HALL Farmer and Grazier and HAZEL MARY HALL Married Woman both of 155 Adelma Road Dalkeith in the said State and in order to comply with the requirements of The Town Planning Board to give effect to and for the purpose of the approval of plan of subdivision (Plan 7318) DO HEREBY TRANSFER to the SHIRE OF WANNEROO of Wanneroo with the consent and by the direction of the said HARRY KEMP HALL and HAZEL MARY HALL as testified by their execution hereof all our estate and interest in ALL THAT piece of land being:

Portion of Swan Location 1370 and being that part of Lot M1405 on Plan 4760 now comprised in Diagram 27023 and being part of the land comprised in Certificate of Title volume 1220 folio 898 excepting and reserving metals minerals gems and mineral oil specified in Transfer 7033/1940



Dated the 7th day of September One thousand nine hundred and sixtyone

Signed by the said EMMA ISABEL CLARKSON in the presence of: E. I. Clarkson

Signed by the said ISOBEL WILBERFORCE CLARKSON in the presence of: J. Wilberforce

The Common Seal of THE PERPETUAL EXECUTORS TRUSTEES AND AGENCY COMPANY (W.A.) LIMITED was hereunto affixed under and by virtue of a Minute of the Board of Directors this 7th day of September 1961 in the presence of:

Leslie Craig Director  
Dumphae Director  
Manager

Signed by the said HARRY KEMP HALL in the presence of:

No objection in this Deed

17 OCT 1961

Director Farmers' Debits Office



Signed by the said HAZEL MARY HALL)  
by her duly appointed attorney .)  
HARRY KEMP HALL in the presence of)

*Hazel Mary Hall*  
*By her Attorney*  
*HK Hall*

The Common Seal of the SHIRE OF.)  
WANNEROO was hereunto affixed by)  
and in the presence of:

President

*H. J. Martin*  
*Mr. R. S.*

Shire Clerk

*Approved 28/9/61*  
*N. Steffanone*

*Acting Chairman*  
*Town Planning Board*



Town or District.	Number of Lot or Location.	Field Book.	Scale	Certificate in which Land is Vested.	Area
SWAN	PTS Lot M 1405 of Loc 1370	18908	1 : 3168 4 Chains to one inch	Vol. 1017. Fol. 66. 1220 898	A. R. P.

IN ORDER FOR DEALINGS: *Nov 2/10/61*

**DIA 27023**

**CERTIFICATE**

I hereby certify that this survey was performed by me personally (or under my personal supervision, inspection, and field check), in strict accordance with the Regulations for the guidance of Surveyors, and that this plan is in all respects accurate.

*J. M. Gordon*  
Licensed Surveyor.

Date 7/1/1959

Approved by Town Planning Board

*[Signature]*  
Chairman

Date 18-7-61

Approved *[Signature]*  
Inspector of Plans and Surveys

On Plan 4760  
Diagram 8073  
Index Plan 3145 7616  
SWAN 2000 02-15-03-M  
5000 02-08

Registered 1/73276  
1/8/61

Diagram No. **27023**

1089/11/96-800-0  
G Roe, Bk 4/13  
Docket 23720



Our Ref: PRO/737/59

Enquiries: Probate Registry | 9421 5333 | [supremecourt.probate@justice.wa.gov.au](mailto:supremecourt.probate@justice.wa.gov.au)

**SUPREME COURT  
OF WESTERN AUSTRALIA**

City of Wanneroo  
Locked Bag 1  
Wanneroo WA 6946

ABN: 70 598 519 443  
David Malcolm Justice Centre  
28 Barrack Street  
PERTH WA 6000  
TELEPHONE: 9421 5333  
FACSIMILE: 9421 5353

Att: 

Dear Sir/Madam,

**RE: THE ESTATE OF John Wilberforce Clarkson (Deceased)**

Thank you for your recent request lodged on 6 April 2023.

As requested I am enclosing an office copy of the grant together with a receipt for the payment of fees.

Kind Regards,

A handwritten signature in blue ink, appearing to be 'J Morien'.

Jason Morien  
CUSTOMER SERVICE OFFICER

13 April 2023

SUPREME COURT OFFICE  
OFFICE COPY

13 APR 2023

PERTH, WA

*TENTATIVE*

GROSS VALUE OF ESTATE £169,060-7-6

NETT VALUE OF ESTATE £167,665-15-6

IN THE SUPREME COURT  
OF WESTERN AUSTRALIA

PROBATE JURISDICTION

IN THE MATTER of the Will of  
JOHN WILBERFORCE CLARKSON  
formerly of 11 Vale Road Mount  
Lawley but late of 3 Brae Road  
Claremont in the State of  
Western Australia Pastoralist  
deceased.

BE IT KNOWN that on the nineteenth day of June One thousand  
nine hundred and fifty nine the last Will and Testament (a  
copy whereof is hereunto annexed) of JOHN WILBERFORCE  
CLARKSON formerly of 11 Vale Road Mount Lawley but late of  
3 Brae Road Claremont in the State of Western Australia  
Pastoralist deceased who died on the fourth day of April  
One thousand nine hundred and fifty nine at 3 Brae Road  
Claremont aforesaid was PROVED APPROVED AND REGISTERED in  
the Supreme Court of the said State at Perth and that adminis-  
tration of the real and personal estate of the said deceased  
was granted by the aforesaid Court to PATRICIA POLE CLARKSON  
of 3 Brae Road Claremont aforesaid Widow the lawful Widow  
of the said deceased EMMA ISABEL CLARKSON of 11 Vale Road  
Mount Lawley aforesaid Widow the lawful mother of the said  
deceased and ISOBEL WILBERFORCE CLARKSON of 11 Vale Road  
Mount Lawley aforesaid Spinster the lawful sister of the  
said deceased the Executrices named in the said Will they  
having been first sworn well and faithfully to administer  
the same.

By the Court,

I hereby certify that the sum of £46,042-10-0d  
has been paid for duty under the Administration

G. I. STAPLES

Deputy Master

G. I. STAPLES

Deputy Master.





815/59/4 1/4.

THIS IS THE LAST WILL AND TESTAMENT of me JOHN WILKINSON CHAMBERLAIN of 11 Vale Road Mt. Dingley in the State of Western Australia Pastoralist.

1. I REVOKE all testamentary dispositions heretofore made by me.

2. I APPOINT my wife PATRICIA ROSE CHAMBERLAIN my mother ELEANOR CHAMBERLAIN and my sister LUCY WILKINSON CHAMBERLAIN to be the Executrices and Trustees of this my Will (hereinafter referred to as "my Trustees" which expression shall include the Trustee or Trustees for the time being of this my Will).

3. I GIVE AND BEQUEATH to my Wife absolutely free of all Probate and Estate Duties all my watches trinkets clothing and personal effects (not being money or securities for money) and the net proceeds of my Policies of Life Assurance with the Australian Mutual Provident Society (including bonuses).

4. I GIVE DEVISE AND BEQUEATH all the rest and residue of my property both real and personal whatsoever and wheresoever situate unto my Trustees Upon Trust for sale and subject to payment of my just debts funeral and testamentary expenses Upon the Trusts following namely :-

(a) Upon Trust to pay the income thereof to my Wife during her life and widowhood she maintaining and educating my children and on her re-marriage.

(b) Upon Trust to pay her an Annuity of Two hundred and fifty pounds per annum or one-third of the net income of my Estate (whichever shall be the lesser sum) during her life and

(c) Upon Trust as to the residue of both capital and income of my Estate and after the death of my wife as to the whole of my Estate for all and every my children or my child if only one who being sons or a son have attained or shall attain the age of Twenty one years or being daughter or a daughter have attained or shall attain that age or marry thereunder and if more than one as tenants in common in equal shares.

(d) PROVIDED NEVERTHELESS that in case any child of mine has died or shall die in my lifetime leaving issue living at my death such issue shall stand in the place of such deceased child and take per stirpes and equally between them if more than one the share of my Estate which such child would have taken if he or she had survived me and had attained a vested interest.

(e) AND PROVIDED FURTHER that if I shall leave no issue who shall attain a vested interest under this my Will then subject to the interest of my Wife as hereinbefore provided Upon Trust to pay the income to and equally between my Mother and my Sister during their joint lives and the survivor during her life and on the death of such survivor

(f) Upon Trust (subject to the interest of my Wife)

(1) To pay to my Cousin Patrick Maxwell free of all Probate and Estate Duties Five hundred pounds and

Witnesses :-

*H. M. Fullitt*

*John Chamberlain*

*W. L. Chamberlain*



815/14/4 2/4

(ii) To hold one equal half share of the capital and income of the residue of my Estate for the University of Western Australia for the purpose of founding a Scholarship or Scholarships out of the income thereof for a student or students in the Faculty of Agriculture for bases into agricultural and or pastoral problems in Western Australia such Scholarship or Scholarships to be in memory of my Father the late Henry Wilberforce Clarkson and of my Mother and if the income is sufficient for two scholarships one to bear the name of my Father and the other the name of my Mother and same to be awarded on such terms and conditions and for such period as the University shall determine, the receipt of the Vice Chancellor for the time being of the University to be a discharge to my Trustees and

(iii) To hold the remaining one equal half share for the Church of England Grammar School Guildford for the purpose of founding a Scholarship or Scholarships out of the income there in memory of my brother Peter Wilberforce Clarkson who lost his life while a Member of the Royal Australian Air Force or if the income is sufficient for two Scholarships one to bear name and one my name the receipt of the Treasurer or other Principal Officer for the time being of said School to be a discharge to my Trustees.

5. MY Trustees may postpone the sale calling in and conversion of any part of my real or personal estate for such period as they may in their absolute discretion deem fit notwithstanding that it may be of a wasting speculative or reversionary nature and that pending such sale calling in and conversion the whole of the income of property actually producing income shall applied as from my death as income and on the other hand on such sale calling in and conversion or on the falling in of any reversionary property no part of the proceeds of such sale calling in and conversion of or such property shall be paid or applied as past income.

6. I EMPower my Trustees to carry on for such time as they shall think fit any business whatsoever carried on by me at the date of my death either solely or in conjunction with any other person or persons and for the purpose of carrying on the same to employ the capital use by me therein and to use and occupy any lands and/or premises used and/or occupied by me in connection therewith and to employ and use all or any part of my live and dead stock agricultural implements machinery plant goods chattels and effects whatsoever belonging to me in connection with or used for the purpose of such business and to carry out and perform all contracts relating thereto and to appoint employ and pay any person or persons as manager servant or agent therein and in connection therewith from time to time to sell and/or purchase and/or otherwise acquire any livestock plant machinery goods chattels effects and things and I declare that in carrying on any such business my Trustees shall in addition to all powers vested in them by statute or otherwise have power to carry on or discontinue any part or parts of such business.

Witnesses :-

*[Signature]*

*[Signature]*

-1-

*[Signature]*

9/5/59/4

3/4

to augment or diminish the capital employed therein and generally to act in relation thereto if they were the absolute owners thereof without being liable or responsible for any loss arising thereby and in case the same shall at any time be carried on at a loss I declare that my Trustees shall be reimbursed all loss incurred by them in carrying on the same out of my general effects.

7. I AUTHORISE AND EMPOWER my Trustees -

- (a) To retain as authorised trust investments any property and investments existing at my death and also to invest any moneys liable to be invested by my Trustees in any investments authorised for trust funds by the laws of the Commonwealth of any of the States of Australia Great Britain or the Dominions of Canada or New Zealand and in taking up shares in any Company in which I may hold shares at the date of my death with liberty to vary and transpose such investments into others of a nature hereinbefore authorised.
- (b) To lease the whole or any portion of my estate for such period and at such rental and on such terms and conditions as they may in their absolute discretion deem fit
- (c) To raise money on mortgage on fluctuating current account or otherwise over the whole or any portion of my estate at such rate or rates of interest and on such terms and conditions as they shall deem fit the mortgagee not to be concerned to enquire as to the necessity for such borrowing nor to see to the application of the moneys so borrowed.
- (d) To raise any part or parts not exceeding one moiety of the contingent or vested share of capital of any person under this my Will and apply the same together with the income of the whole of such contingent or vested share for his or her maintenance education and advancement in life with liberty to pay same to the parent or guardian of any minor without being responsible to see to the application thereof or being liable for the loss or misapplication thereof.

8. I DECLARE that notwithstanding the trust for sale hereinbefore contained my Trustees may appropriate any real or personal property forming part of my residuary estate to or toward the share of any person or persons in the proceeds of sale thereof under the trusts hereinbefore contained and may set apart any investments to answer any annuity or share of income hereby bequeathed and for the purposes aforesaid may fix the value of such real or personal property so appropriated or set apart as they shall think fit and every such appropriation setting apart and valuation shall be binding upon all persons interested under this my Will Provided always that as regards any share of proceeds of sale of my residuary estate not absolutely vested any such appropriation shall be without prejudice to the exercise of any powers expressly or impliedly given to my Trustees.

9. NO Trustee of this my Will shall be liable for any loss not attributable :-

Witnesses :

*A. Whittell*  
*A. Whittell*

*John Parkes*



8/5/59/4 7/4

(a) To her own dishonesty or

(b) To the wilful commission by her of an act known by her to be a breach of trust

And in particular she shall not be bound to take any proceedings against a co-trustee for any breach or alleged breach of trust committed by such co-trustee.

In witness whereof I have hereunto set my hand to this my Will (contained on this and the three preceding pages of paper) this *eight* day of *September* One thousand nine hundred and forty seven.

SIGNED by the said JOHN WILBERFORCE CLARKSON )  
 as and for his last Will and Testament in )  
 the presence of us present at the same time )  
 who at his request in his presence and in )  
 the presence of each other have hereunto sub- )  
 scribed our names as witnesses :-

*John Clarkson*

*J. H. Hillitt*  
*Resident Perth*

*Red Chappell*  
*Bank & Messrs. Daphne & Hillitt*  
*Resident Perth*

*J. I. Clarkson*  
*J. W. Clarkson*

*Executors*

*J. Hillitt*  
*a Commissioner of the Supreme*  
*Court of Western Australia for taking*  
*Affidavits*



Our Ref: D23/18134  
Tourism WA File: IPD/1096-2

City of Wanneroo.  
Locked Bag 1  
Wanneroo WA 6946

1 William Street  
PERTH WA 6000  
GPO Box X2261  
PERTH WA 6847  
Telephone +61 8 9262 1700  
Facsimile +61 8 9262 1702  
info@tourism.wa.gov.au  
tourism.wa.gov.au

Dear

Tourism Western Australia (Tourism WA) is pleased to offer its support for the development of eco-accommodation proposed by 'Glamping Resorts WA,' (now known as Eco Tourism Pty Ltd.) at the former Quinns Rocks Caravan Park, which was deferred by the City of Wanneroo Council at its Special Meeting held on 20 June 2023.

Tourism WA participated in community workshops in 2019 to assist the City with the 'Expression of Interest,' process for the site. For the 12 months, Tourism WA has been in communication with the selected EOI proponent, Glamping Resorts WA through Mr Russell Percival and Mr James Crabtree, offering advice and assistance in order to strengthen the bid for the site's future activation.

In October 2021, Tourism WA undertook extensive consumer research on glamping in Western Australia. This study indicated that the global glamping market is expected to experience continued growth into the future, at a rate of 14.1% per annum. This growth is driven by consumer willingness to spend on modern amenities while camping, high disposable income among consumers, a rising need for getaways from the stresses of daily life, an increasing desire to unwind in healthy ways and a desire for eco-friendly vacations. Also, of significance was qualitative findings that indicated that the less 'marketable' the destination, the more important the design and uniqueness of the accommodation infrastructure needs to be.

The proposed development by Glamping Resorts WA incorporates many of the findings from the 2021 glamping study and we believe will respond to a high level of consumer demand particularly from within the City's residents. The eco-tent and events venue concept will, in the opinion of Tourism WA, help to raise the City's profile as a leisure tourism destination. The development will also offer visitors to Perth with an alternative accommodation option as one of few venues located on the beachfront within greater Perth region.

Thank you for the opportunity to provide feedback on the proposal. I look forward to a successful tourism outcome for the site.

Yours sincerely

A handwritten signature in blue ink that reads 'R Lowe'.

Renata Lowe  
Executive Director Destination Development  
19 July 2023





**ASIC**

Australian Securities &amp; Investments Commission

## Current Company Extract

**Name:** ECO TOURISM PTY LTD**ACN:** 669 182 709

Date/Time: 03 July 2023 AEST 03:37:53 PM

This extract contains information derived from the Australian Securities and Investments Commission's (ASIC) database under section 1274A of the Corporations Act 2001.

Please advise ASIC of any error or omission which you may identify.

EXTRACT

**Current Company Extract****ECO TOURISM PTY LTD****ACN 669 182 709**

Organisation Details		Document Number
<b>Current Organisation Details</b>		
Name:	ECO TOURISM PTY LTD	4EAC25386
ACN:	669 182 709	
Registered in:	Western Australia	
Registration date:	27/06/2023	
Next review date:	27/06/2024	
Name start date:	27/06/2023	
Status:	Registered	
Company type:	Australian Proprietary Company	
Class:	Limited By Shares	
Subclass:	Proprietary Company	

Address Details		Document Number
<b>Current</b>		
Registered address:	Level 2, 102 Beaufort Street, PERTH WA 6000	4EAC25386
Start date:	27/06/2023	
Principal Place Of Business address:	Level 2, 102 Beaufort Street, PERTH WA 6000	4EAC25386
Start date:	27/06/2023	

Officeholders and Other Roles		Document Number
<b>Director</b>		
Name:	RUSSELL FRANK PERCIVAL	4EAC25386
Address:	[REDACTED]	
Born:	[REDACTED]	
Appointment date:	27/06/2023	
Name:	LUKE RUSSELL PERCIVAL	4EAC25386
Address:	[REDACTED]	
Born:	[REDACTED]	
Appointment date:	27/06/2023	
<b>Secretary</b>		
Name:	RUSSELL FRANK PERCIVAL	4EAC25386
Address:	[REDACTED]	
Born:	[REDACTED]	
Appointment date:	27/06/2023	

Share Information					
<b>Share Structure</b>					
Class	Description	Number issued	Total amount paid	Total amount unpaid	Document number
ORD	ORDINARY	10	10.00	0.00	4EAC25386

**Current Company Extract****ECO TOURISM PTY LTD****ACN 669 182 709****Members**

Note: For each class of shares issued by a proprietary company, ASIC records the details of the top twenty members of the class (based on shareholdings). The details of any other members holding the same number of shares as the twentieth ranked member will also be recorded by ASIC on the database. Where available, historical records show that a member has ceased to be ranked amongst the top twenty members. This may, but does not necessarily mean, that they have ceased to be a member of the company.

Name: RUSSELL FRANK PERCIVAL

Address: [REDACTED]

Class	Number held	Beneficially held	Paid	Document number
ORD	5	yes	FULLY	4EAC25386

Name: LUKE RUSSELL PERCIVAL

Address: Unit 10, 103 Flora Terrace, NORTH BEACH WA 6020

Class	Number held	Beneficially held	Paid	Document number
ORD	5	yes	FULLY	4EAC25386

**Documents**

Note: Where no Date Processed is shown, the document in question has not been processed. In these instances care should be taken in using information that may be updated by the document when it is processed. Where the Date Processed is shown but there is a zero under No Pages, the document has been processed but a copy is not yet available.

Date received	Form type	Date processed	Number of pages	Effective date	Document number
27/06/2023	201C Application For Registration As A Proprietary Company	27/06/2023	4	27/06/2023	4EAC25386

**\*\*\*End of Extract of 2 Pages\*\*\***

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**SCS02-08/23 Response to Petition PT01-06/23 - Request for Consideration regarding former Quinns Rocks Caravan Park Redevelopment**

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File Ref: 22542V033 – 23/231858  
Responsible Officer: Director Corporate Strategy & Performance  
Attachments: Nil  
Previous Items: SCS01-06/23 - Project Update - Former Quinns Rocks Caravan Park Site - Special Council - 20 Jun 2023 5:30pm

**Issue**

To consider a petition requesting the City cease any further discussions with Heritage WA Investments in relation to the former Quinns Rocks Caravan Park site (**Site**) at Lot 211 Quinns Road, Mindarie (**Lot 211**) and fully investigate the feasibility and costs to develop the site for active community use.

**Background**

At the Ordinary Council Meeting on 12 June 2023 (PT01-06/23), Council received a petition of 1,504 signatures (of which 1,361 signatories identifying as residing within the City of Wanneroo), which read as follows:

*'We the undersigned, do formally request council's consideration regarding the former Quinns Rocks Caravan Park redevelopment to cease any further discussions with Heritage WA Investments and fully investigate the feasibility and costs to develop the former Quinns Rocks Caravan Park site (central-west portion of Lot 211 Quinns Road, Mindarie) for active community use. Including parkland, outdoor activity spaces, barbeques, sheltered areas, playground, food and beverage / light retail options, increased parking facilities, suitable beach access, additional public shower and toilet facilities. This will allow the last remaining foreshore reserve in the Quinns Rocks and Mindarie area to be enjoyed by all residents, rate payers and visitors to the area.'*

**Detail**

Petition PT01-06/23 was completed in the context of City investigations regarding the future of the Site, which included:

- Community engagement, further to a resolution of Council on 12 July 2022 (CS03-07/22, at item 7);
- Discussions with the proponent of an ecotourism, café and event space development on the Site, which had been previously identified by Council on 12 July 2022 as the preferred proposal following an expression of interest process (CS03-07/22, at item 3); and
- A parking study to identify parking patterns and occupancy rates at Lot 211.

A detailed report had been provided on the agenda for SCS01-06/23. The current report does not propose to repeat the content of that previous report.

Following a procedural motion at the Special Council Meeting, Council resolved:

*'That Item "SCS01-06/23 Project Update - Former Quinns Rocks Caravan Park Site" be deferred for the Chief Executive Officer to provide responses to public questions taken on notice and to provide further information on the proponent, to a Special Council meeting to be held no later than 26 September 2023.'*



The current Special Council Meeting will consider the deferred item prior to the current petition item which is the subject of the current report.

## Consultation

No additional consultation has been undertaken in preparing this report. Previous consultation was described in the agenda report for the Special Council Meeting on 20 June 2023 (item SCS01-06/23).

## Comment

Council will consider how to proceed with the future of the Site in the prior item on the current Special Council Meeting agenda. The outcome for this prior item will provide the substance of Council's response to the petition.

Due to the petitioner's interest in the future of the Site, Administration will advise the petitioner following the outcome of the current Special Council Meeting. The petitioner has already been notified of the Special Council Meeting.

## Statutory Compliance

Nil

## Strategic Implications

The proposal aligns with the following objective within the Strategic Community Plan 2021 – 2031:

*2 ~ A City that celebrates rich cultural histories, where people can visit and enjoy unique experiences*

*2.3 - Tourism opportunities and visitor experiences*

## Risk Appetite Statement

In pursuit of strategic objective goal 2, we will accept a Medium level of risk. The City accepts this is required to protect priority cultural places, create 'unique' experiences and embrace the cultural diversity of our heritage in a way that is inclusive but challenges convention and historical thinking.

## Risk Management Considerations

Risk Title	Risk Rating
ST-G09 Long Term Financial Plan	Low
Accountability	Action Planning Option
Director Corporate Strategy & Performance	Manage

Risk Title	Risk Rating
ST-S12 Economic Growth	Medium
Accountability	Action Planning Option
Chief Executive Officer	Manage

Risk Title	Risk Rating
ST-S23 Stakeholder Relationship	Medium
Accountability	Action Planning Option
Director Corporate Strategy & Performance	Manage

<b>Risk Title</b>	<b>Risk Rating</b>
CO-O03 Strategic Land	Medium
<b>Accountability</b>	<b>Action Planning Option</b>
Director Planning & Sustainability Director Corporate Strategy & Performance	Manage

The above risks relating to the issue contained within this report have been identified and considered within the City's Strategic and Corporate risk registers. Action plans have been developed to manage this risk to support existing management systems.

### **Policy Implications**

Nil

### **Financial Implications**

Nil

### **Voting Requirements**

Simple Majority

### **Moved Cr Treby, Seconded Cr Miles**

**That Council:-**

- 1. NOTES Petition PT01-06/23;**
- 2. NOTES the response to Petition PT01-06/23 will be in accordance with Council's decision for item SCS01-08/23; and**
- 3. ADVISES the petition organiser of Council's decision.**

**CARRIED  
11/3**

**For the motion:** Mayor Aitken, Cr Berry, Cr Coetzee, Cr Cvitan, Cr Herridge, Cr Huntley, Cr Miles, Cr Parker, Cr Rowe, Cr Treby and Cr Wright

**Against the motion:** Cr Baker, Cr Nguyen and Cr Smith

*Attachments: Nil*

**Item 5 Confidential**

Nil

**Item 6 To be Tabled**

Nil

**Item 7 Date of Next Meeting**

The next Council Member's Briefing Session has been scheduled for 6:00pm on Tuesday 8 August 2023 to be held at Council Chambers, 1<sup>st</sup> Floor, Civic Centre, 23 Dundobar Road, Wanneroo.

**Item 8 Closure**

There being no further business, Mayor Aitken closed the meeting at 10:56pm.

**In Attendance**

LINDA AITKEN, JP

**Mayor**

**Councillors:**

CHRIS BAKER	North Ward
SONET COETZEE	North Ward
BRONWYN SMITH	North-East Ward
GLYNIS PARKER	North-East Ward
JACQUELINE HUNTLEY	Central-East Ward
PAUL MILES	Central-East Ward
HELEN BERRY	Central-West Ward
FRANK CVITAN, JP	Central Ward
JORDAN WRIGHT	Central Ward
NATALIE HERRIDGE	South-West Ward
VINH NGUYEN	South-West Ward
JAMES ROWE	South Ward
BRETT TREBY	South Ward